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By Representatives Rich, Collins, Baker, Patterson, Canfield, 3 Nordgren, Merrill, Treadaway, Johnson (R), Roberts, Henry, 4 Bridges, Gaston, Johnson (K), Chesteen, Sanderford, 5 6 Williams (D), McClendon, Wren, Williams (J), Hubbard (M), 7 Williams (P), Baughn, Moore (B), Long and McClurkin RFD: Constitution, Campaigns and Elections 8 First Read: 01-MAR-11 9 10 PFD: 02/25/2011

1 125833-1:n:02/09/2011:LCG/tj LRS2011-488 2 3 4 5 6 7 SYNOPSIS: This bill would require government issued 8 photo identification for persons wishing to vote. 9 10 This bill would require the Secretary of 11 State to issue photo identification cards at no 12 charge to individuals who have no valid photo identification. 13 This bill would provide for a criminal 14 penalty to applicants making false applications. 15 Amendment 621 of the Constitution of Alabama 16 17 of 1901, now appearing as Section 111.05 of the 18 Official Recompilation of the Constitution of 19 Alabama of 1901, as amended, prohibits a general law whose purpose or effect would be to require a 20 21 new or increased expenditure of local funds from becoming effective with regard to a local 22 23 governmental entity without enactment by a 2/3 vote unless: it comes within one of a number of 24 25 specified exceptions; it is approved by the 26 affected entity; or the Legislature appropriates

funds, or provides a local source of revenue, to
 the entity for the purpose.
 The purpose or effect of this bill would be

4 to require a new or increased expenditure of local 5 funds within the meaning of the amendment. However, 6 the bill does not require approval of a local 7 governmental entity or enactment by a 2/3 vote to 8 become effective because it comes within one of the 9 specified exceptions contained in the amendment.

> A BILL TO BE ENTITLED AN ACT

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15 To amend Section 17-9-30, Code of Alabama 1975, as amended by Act 2010-687, 2010 Regular Session (Acts 2010, p. 16 17 1660), relating to the identification of voters at elections; to provide that a voter must provide valid photo 18 identification, as defined; to require the Secretary of State 19 to issue photo identification cards at no cost to individuals 20 21 who have no valid photo identification; to provide a penalty 22 for making a fraudulent application for a photo identification 23 card; to authorize the Secretary of State to produce the photo 24 cards through a private vendor; to provide funding; and in 25 connection therewith would have as its purpose or effect the 26 requirement of a new or increased expenditure of local funds 27 within the meaning of Amendment 621 of the Constitution of

1 Alabama of 1901, now appearing as Section 111.05 of the 2 Official Recompilation of the Constitution of Alabama of 1901, as amended. 3 4 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: Section 1. Section 17-9-30, Code of Alabama 1975, is 5 amended to read as follows: 6 7 "\$17-9-30. "(a) As used in this section, the term "valid photo 8 9 identification" may include in addition to governmentally produced photo identifications, identification cards 10 11 containing the photo of the elector produced by employers for 12 employees and identification cards containing the photo of the 13 elector produced by a public or private college, university, 14 or postgraduate technical or professional school located 15 within the state. "(b)(a) Each elector shall provide valid photo 16 17 identification to an appropriate election official prior to voting. A voter required to show valid photo identification 18 when voting in person shall present to the appropriate 19 election official either one of the following forms of valid 20 21 photo identification: 22 "(1) A current valid photo identification. A valid 23 Alabama driver's license or nondriver identification card which was properly issued by the appropriate state or county 24 25 department or agency. 26 "(2) A copy of a current utility bill, bank 27 statement, government check, paycheck, or other government

| 1 | document that shows the name and address of the voter. The |
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| 2 | term "other government document" may include, but is not |
| 3 | limited to, any of the following: |
| 4 | "a. A valid identification card issued by a branch, |
| 5 | department, agency, or entity of the State of Alabama, any |
| 6 | other state, or the United States authorized by law to issue |
| 7 | personal identification. |
| 8 | "b. A valid United States passport. |
| 9 | "c. A valid Alabama hunting or fishing license. |
| 10 | "d. A valid Alabama permit to carry a pistol or |
| 11 | revolver. |
| 12 | "e. A valid pilot's license issued by the Federal |
| 13 | Aviation Administration or other authorized agency of the |
| 14 | United States. |
| 15 | "f. A valid United States military identification |
| 16 | card. |
| 17 | "g. A certified copy of the elector's birth |
| 18 | certificate. |
| 19 | "h. A valid Social Security card. |
| 20 | "i. Certified naturalization documentation. |
| 21 | "j. A certified copy of court records showing |
| 22 | adoption or name change. |
| 23 | "k. A valid Medicaid card, Medicare card, or an |
| 24 | Electronic Benefits Transfer Card (formerly referred to as a |
| 25 | "food stamp card"). |
| 26 | " <u>(2) A valid Alabama photo voter identification card</u> |
| 27 | issued under subsection (f) or other valid identification card |

| 1 | issued by a branch, department, agency, or entity of the State |
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| 2 | of Alabama, any other state, or the United States authorized |
| 3 | by law to issue personal identification, provided that such |
| 4 | identification card contains a photograph of the elector. |
| 5 | "(3) A valid United States passport. |
| 6 | " <u>(4) A valid employee identification card containing</u> |
| 7 | the photograph of the elector and issued by any branch, |
| 8 | department, agency, or entity of the United States government, |
| 9 | this state, or any county, municipality, board, authority, or |
| 10 | other entity of this state. |
| 11 | " <u>(5) A valid student or employee identification card</u> |
| 12 | issued by a public or private college, university, or |
| 13 | postgraduate technical or professional school located within |
| 14 | the state, provided that such identification card contains a |
| 15 | photograph of the elector. |
| 16 | "(6) A valid United States military identification |
| 17 | card, provided that such identification card contains a |
| 18 | photograph of the elector. |
| 19 | " <u>(7) A valid tribal identification card containing a</u> |
| 20 | photograph of the elector. |
| 21 | " (c)<u>(</u>b) Voters voting an absentee ballot shall |
| 22 | submit with the ballot a copy of one of the forms of |
| 23 | identification listed in subsection (b)(a) . |
| 24 | " (d)<u>(</u>c) Notwithstanding subsection (c)<u>(</u>b) , a voter |
| 25 | who is entitled to vote by absentee ballot pursuant to the |
| 26 | Uniformed and Overseas Citizens Absentee Voting Act |
| 27 | (subchapter I-G of Chapter 20 of Title 42 U.S.C.); Section |
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3(b)(2)(B)(ii) of the Voting Accessibility for the Elderly and
 Handicapped Act (subchapter I-F of Chapter 20 of Title 42
 U.S.C.); or any other federal law, shall not be required to
 produce identification prior to voting.

5 "(e)(d) An individual required to present valid 6 photo identification in accordance with this section who is 7 unable to meet the identification requirements of this section 8 shall be permitted to vote by a provisional ballot, as 9 provided for by law.

10 "(f)(e) In addition, an individual who does not have
11 valid photo identification in his or her possession at the
12 polls shall be permitted to vote if the individual is
13 positively identified by two election officials as a voter on
14 the poll list who is eligible to vote and the election
15 official signs the voters list by where the voter signs
16 officials sign a sworn affidavit so stating.

17 "(g) Notwithstanding any provision of law to the
 18 contrary, the provisions of subsection (f) shall not apply to
 19 municipal elections.

"(f) The Secretary of State shall issue, upon 20 21 application, an Alabama photo voter identification card to 22 registered Alabama electors which shall under state law be valid only for the purposes of voter identification under 23 subsection (a) and available only to registered electors of 24 this state. No fee shall be charged or collected for the 25 application for or issuance of an Alabama photo voter 26 27 identification card.

| 1 | " <u>(g) No person shall be eligible for an Alabama</u> |
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| 2 | <u>photo voter identification card if such person has a valid</u> |
| 3 | unexpired driver's license, nondriver identification card, or |
| 4 | any other photo identification described in subsection (a). |
| 5 | "(h) The Alabama photo voter identification card |
| 6 | shall be captioned ALABAMA PHOTO VOTER IDENTIFICATION CARD and |
| 7 | shall contain a prominent statement that under Alabama law the |
| 8 | card is valid only as identification for voting purposes. The |
| 9 | Alabama photo voter identification card shall be laminated, |
| 10 | shall contain a digital color photograph of the applicant, |
| 11 | shall have the signature of the Secretary of State, and shall |
| 12 | include the following information: |
| 13 | " <u>(1) Full legal name.</u> |
| 14 | "(2) Address as reflected in the person's voter |
| 15 | registration record. |
| 16 | " <u>(3) Date of birth.</u> |
| 17 | " <u>(4) Eye color.</u> |
| 18 | " <u>(5) Gender.</u> |
| 19 | " <u>(6) Height.</u> |
| 20 | " <u>(7) Weight.</u> |
| 21 | "(8) Date identification card was issued. |
| 22 | "(9) Other information as required by rule of the |
| 23 | <u>Secretary of State.</u> |
| 24 | " <u>(i) The application for an Alabama photo voter</u> |
| 25 | identification card shall elicit the information required |
| 26 | under subparagraphs, inclusive, of subsection (h) of 1 to 7. |
| 27 | The application shall be signed and sworn to by the applicant, |

| 1 | and any falsification or fraud in the making of the |
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| 2 | application shall constitute a Class C felony. |
| 3 | "(j) The Secretary of State shall require |
| 4 | presentation and verification of the following information |
| 5 | before issuing an Alabama photo voter identification card to a |
| 6 | person: |
| 7 | "(1) A photo identity document, except that a |
| 8 | non-photo identity document is acceptable if the document |
| 9 | includes both the person's full legal name and date of birth. |
| 10 | "(2) Documentation showing the person's date of |
| 11 | birth. |
| 12 | "(3) Documentation showing the person is registered |
| 13 | to vote in this state. |
| 14 | "(4) Documentation showing the person's name and |
| 15 | address as reflected in the voter registration record. |
| 16 | " <u>(k) An Alabama photo voter identification card</u> |
| 17 | shall remain valid so long as the person resides at that same |
| 18 | address and remains qualified to vote. It shall be the duty of |
| 19 | <u>a person who moves his or her residence within the State of</u> |
| 20 | <u>Alabama to surrender his or her card to the Secretary of</u> |
| 21 | State, and such person may after such surrender apply for and |
| 22 | receive a new card if the person is otherwise eligible under |
| 23 | this section. It shall be the duty of a person who moves his |
| 24 | or her residence outside the State of Alabama or who ceases to |
| 25 | be qualified to vote to surrender his or her card to the |
| 26 | Secretary of State. |

| 1 | "(1) The Secretary of State is authorized to |
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| 2 | contract with a private provider for the production of the |
| 3 | <u>Alabama photo voter identification card pursuant to any</u> |
| 4 | applicable state bid laws. |
| 5 | "(m) The expenses for the production of the Alabama |
| 6 | photo voter identification card shall be paid from funds |
| 7 | appropriated in the state General Fund for Registration of |
| 8 | <u>Voters.</u> |
| 9 | " <u>(n) The Secretary of State is directed to inform</u> |
| 10 | the public regarding the requirements of subsection (a) |
| 11 | through whatever means deemed necessary by the Secretary of |
| 12 | <u>State.</u> |
| 13 | "(o) The Secretary of State is granted rule making |
| 14 | authority for the implementation of this section under the |
| 15 | Alabama Administrative Procedure Act." |
| 16 | Section 2. The photo identification requirements of |
| 17 | this act shall be operative in the first statewide primary for |
| 18 | 2014. The voter identification requirements prior to the |
| 19 | effective date of this act shall continue to apply in any |
| 20 | election prior to that election. |
| 21 | Section 3. The provisions of this act are severable. |
| 22 | If any part of this act is declared invalid or |
| 23 | unconstitutional, that declaration shall not affect the part |
| 24 | which remains. |
| 25 | Section 4. Although this bill would have as its |
| 26 | purpose or effect the requirement of a new or increased |
| 27 | expenditure of local funds, the bill is excluded from further |

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requirements and application under Amendment 621, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, because the bill defines a new crime or amends the definition of an existing crime.

6 Section 5. This act shall become effective 7 immediately following its passage and approval by the 8 Governor, or its otherwise becoming law.