- 1 HB235
- 2 116226-1
- 3 By Representative Rogers
- 4 RFD: Tourism and Travel
- 5 First Read: 12-JAN-10

1	116226-1:n:01/12/2010:LLR*/mfp LRS2010-186	
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8	SYNOPSIS:	Under existing law, casino gaming is not
9		allowed in this state.
10		This bill would authorize casino gaming in
11		cities with a population of more than 100,000. This
12		bill would create the Alabama Gaming Control Board;
13		provide for its membership, term of the members,
14		powers, and duties; and require each member,
15		employee, and agent of the board to file annually
16		certain financial information with the board.
17		This bill would require each person who
18		desires to conduct a casino gambling operation to
19		apply for a casino license and provide for the
20		application procedure. This bill would allow the
21		board to issue a supplier's license to those
22		persons who sell, lease, or contract to sell or
23		lease gaming equipment to any casino licensee. This
24		bill would prohibit the board from licensing
25		certain persons as suppliers. This bill would
26		require each local labor organization that directly

represents casino gaming employees to register

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annually with the board. This bill would allow the board to issue an occupational license to individuals who are employed in the gaming industry. The bill would allow the board to revoke each license issued by it. The bill would impose a wagering tax on the adjusted gross receipts of each casino licensee. This bill would create the State Casino Gaming Fund in the State General Fund and provide for the allocation of the proceeds deposited in the fund. This bill would create a special account in the Education Trust Fund and provide for the allocation of the proceeds deposited in the fund. The bill would allow each municipality where a casino is located to impose a service fee. This bill would provide that additional taxes could not be imposed exclusively on any casino licensee. This bill would require each casino licensee to transmit to the board and the city where the casino is located on a quarterly audit of its financial condition. This bill would require the board to submit a report to the Governor and the Legislature and to conduct a study of minors and compulsive gamblers who sought entry into a casino. This bill would provide the procedure for the appointment of a conservator for a casino licensee whom license has been revoked or suspended. This bill would require the board to

1 create a list of persons barred from visiting 2 casinos. Amendment 621 of the Constitution of Alabama 3 of 1901, now appearing as Section 111.05 of the Official Recompilation of the Constitution of 5 Alabama of 1901, as amended, prohibits a general 6 7 law whose purpose or effect would be to require a new or increased expenditure of local funds from 8 becoming effective with regard to a local 9 10 governmental entity without enactment by a 2/3 vote 11 unless: it comes within one of a number of 12 specified exceptions; it is approved by the 13 affected entity; or the Legislature appropriates 14 funds, or provides a local source of revenue, to 15 the entity for the purpose. The purpose or effect of this bill would be 16 17 to require a new or increased expenditure of local 18 funds within the meaning of the amendment. However, 19 the bill does not require approval of a local 20 governmental entity or enactment by a 2/3 vote to 21 become effective because it comes within one of the 22 specified exceptions contained in the amendment. 23 24 A BILL 25

TO BE ENTITLED

AN ACT 26

100,000; to provide for the licensing, regulation, and control 2 of casino gaming operations, manufacturers and distributors of 3 gaming devices and gaming related equipment and supplies, and persons who participate in gaming; to provide the distribution 5 6 of revenue; to vest authority for the licensing, regulation, 7 and control of casino gaming in the Alabama Gaming Control Board; to restrict certain political contributions; to 8 establish a code of ethics for certain persons involved in 9 10 gaming; to create certain funds; to impose and authorize certain taxes and fees; to impose penalties; to make an 11 12 appropriation; and in connection therewith would have as its 13 purpose or effect the requirement of a new or increased 14 expenditure of local funds within the meaning of Amendment 621 of the Constitution of Alabama of 1901, now appearing as 15 Section 111.05 of the Official Recompilation of the 16 17 Constitution of Alabama of 1901, as amended. BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 18

To authorize casino gaming in cities of more than

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Section 1. This act shall be known and may be cited as the "Alabama Gaming Control and Revenue Act."

Section 2. The Legislature hereby finds and declares the following:

(1) The public policy of this state disfavors the business of gambling. State law criminalizes various forms of gambling and our constitution prohibits lotteries. Nothing herein shall be construed, in any manner, to reflect a legislative intent to change that policy.

(2) Gambling can become addicting in a small percentage of people and is not an activity to be promoted or legitimized as entertainment for families or children.

- (3) Unregulated gambling is a danger to the health, safety, and welfare of our state and thus gambling is not permitted in this state except as it may be permitted by law and pursuant to strictly enforced state laws.
- (4) Gambling, however, is no longer an isolated activity to be found in only a handful of locations. Whereas, 10 years age, legalized gaming was an exception and could only be found in a couple of isolated locations, it has become the "rule" and now almost all states have legalized some form of gambling.
- (5) Generally, the legalization of gambling has been a success with the economic and social benefits outweighing any direct government regulatory costs or perceived negative social consequences. Generally, the states that have passed gaming laws have realized billions of dollars in tax revenues allowing them to invest directly in, among other things, their infrastructure, and advance and fund social programs, assist start-up businesses with grants, repair roadways, and pay for neighborhood developments. Additionally, they have experienced economic growth in the form of job creation, in public service, construction, entertainment, laundry, waste removal, transportation services, banking, and food and beverage distributions, and social services. Legalized gaming has resulted in new construction, and increased revenues flowing

to local restaurants, theatres, and hotels. For example, in
the year 2000, the eight members of the Illinois Casino Gaming
Association paid local venders over thirteen million dollars
(\$13,000,000) for meat, 2.7 million dollars (\$2,700,00) for
vegetables, and 1.7 million dollars (\$1,700,000) for laundry
and dry cleaning services.

- (6) Our neighbor, Mississippi has become the third most successful gaming jurisdiction in the United States.

  Unfortunately, Alabama does not exist in a vacuum and Mississippi's gaming and financial success, not only cannot be ignored, but has come at a price to Alabama. Much of the money that was earned in Mississippi gaming came from citizens of Alabama.
  - (7) Alabama is losing hundreds of millions of dollars to Mississippi's gaming, our economy has stalled, the state is approximately eight hundred million dollars (\$800,000,000) in debt, and we cannot afford to adequately fund our public education system.
  - (8) Gaming is not unconstitutional in Alabama and the intent of this act is not to expand gaming throughout Alabama, but rather to regulate businesses that can offer otherwise lawful forms of gambling games. We cannot close our eyes and ignore the fact that while we contribute to the education of Mississippi school children by spending money at Mississippi casinos, our children's education is underfunded. At the present time, Alabama spends less per capita on

education than any other state in the nation and, as a result, our schools are subpar.

- (9) The growth in legalized gaming in this nation over the last 15 years has demonstrated that, when strictly regulated, it can be a positive economic and social benefit to communities and states.
- endanger public health, safety, or welfare and will contribute to enhanced investment and development in Alabama, new jobs, a more active economy, and increased tourism requires that people have confidence in the integrity of the gaming operations and the regulatory process. Therefore, comprehensive measures shall be taken to ensure that such gambling is free from criminal elements, that it is conducted honestly and competitively, and that the games are placed in suitable locations

Section 3. As used in this act, the following terms shall have the following meanings:

- (1) ADJUSTED GROSS RECEIPTS. The gross receipts less winnings paid to wagers.
- (2) AFFILIATE. A person who, directly or indirectly, through one or more intermediaries, controls, is controlled by, or is under common control with, is in a partnership or joint venture relationship with, or is a co-shareholder of a corporation, a co-member of a limited liability company, or co-partner in a limited liability partnership with a person who holds or applies for a casino license under this act.

(3) AFFILIATED COMPANY. Any form of business organization which controls, is controlled by or is under common control with, is in partnership or joint venture relationship with, or is a co-shareholder of a corporation, a co-member of a limited liability company, or co-partner in a limited liability partnership with a person who holds or

applies for a casino license under this act.

- (4) AGENT. Any person who is employed by any agency of the state, other than the board, the state troopers, or Attorney General, who is assigned to perform full-time services on behalf of or for the benefit of the board regardless of the title or position held by that person.
- or for registration under this act. The term shall also include an affiliate, affiliated company, officer, director, or managerial employee of the applicant or a person who holds greater than one percent direct or indirect interest in the applicant. As used in this subdivision, affiliate and affiliated company do not include a partnership, a joint venture relationship, a co-shareholder of a corporation, a co-member of a limited liability company, or a co-partner in a limited liability partnership that has less than one percent direct interest in the applicant and is not involved in the casino or casino enterprise application as defined in rules promulgated by the board.
  - (6) BOARD. The Alabama Gaming Control Board.
  - (7) CASINO. A building in which gaming is conducted.

1 (8) CASINO ENTERPRISE. The buildings, facilities, or
2 rooms functionally or physically connected to a casino,
3 including, but not limited to, any bar, restaurant, hotel,
4 cocktail lounge, retail establishment, or arena or any other
5 facility located in a city under the control of a casino
6 licensee or affiliated company.

- (9) CERTIFIED DEVELOPMENT AGREEMENT. A development agreement that has been certified by a city and submitted to the Alabama Gaming Control Board.
  - (10) CHAIRPERSON. The chairperson of the board.
- (11) CHEAT. To alter the selection of criteria which determine the result of a gambling game or the amount or frequency of payment in a gambling game in violation of this act or rules promulgated under this act.
- (12) CITY. A local unit of government other than a county that has a population of at least 100,000 at the time a license is issued.
- (13) COMPANY. A sole proprietorship, corporation, partnership, limited liability partnership, limited liability company, trust, association, joint stock company, joint venture, tribal corporation, or other form of business organization.
- (14) COMPENSATION. Any money, thing of value, or financial benefit conferred on or received by a person in return for services rendered, or to be rendered, whether by that person or another.

- 1 (15) CONFLICT OF INTEREST. A situation in which the
  2 private interest of a member, employee, or agent of the board
  3 may influence the judgment of the member, employee, or agent
  4 in the performance of his or her public duty under this act. A
  5 conflict of interest includes, but is not limited to, the
  6 following:
- a. Any conduct that would lead a reasonable person,
  knowing all of the circumstances, to conclude that the member,
  employee, or agent of the board is biased against or in favor
  of an applicant.

- b. Acceptance of any form of compensation other than from the board for any services rendered as part of the official duties of the member, employee, or agent for the board.
- c. Participation in any business being transacted with or before the board in which the member, employee, or agent of the board or his or her parent, spouse, or child has a financial interest.
- d. Use of the position, title, or any related authority of the member, employee, or agent of the board in a manner designed for personal gain or benefit.
- e. Demonstration, through work or other action in the performance of the official duties of the member, employee, or agent of the board, of any preferential attitude or treatment of any person.

1 (16) CONTROL. Having a greater than 15 percent
2 direct or indirect pecuniary interest in the casino gaming
3 operation with respect to which the license is sought.

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- (17) DEVELOPMENT AGREEMENT. A written agreement between a city and a person naming the person as the designated developer of a casino in the city and covering certain subjects including, but not limited to, approval by the city of the location of the casino; certification by the city that the applicant has sufficient financial resources to construct and open the casino which it proposes to develop; zoning and site plan requirements; utility connection fees; infrastructure improvements; requirements to utilize local businesses and small businesses as suppliers; employment issues; compulsive gambling programs; insurance requirements; conceptual design approval; reimbursement for predevelopment and infrastructure costs, traffic engineering, and other transportation costs; plans for completion of destination attractions either within or outside the casino facility and ancillary development rights.
- (18) DISCIPLINARY ACTION. An action by the board suspending or revoking a license, fining, excluding, reprimanding, or otherwise penalizing a person for violating this act or rules promulgated by the board.
- (29) EX PARTE COMMUNICATION. Any communication, direct or indirect, regarding a licensing application, disciplinary action, or a contested case under this act other

than communication that takes place during a meeting or hearing conducted under this act.

- Any interest in investments, awarding of contracts, grants,
  loans, purchases, leases, sales, or similar matters under
  consideration or consummated by the board. A member, employee,
  or agent of the board will be considered to have a financial
  interest in a matter under consideration if any of the
  following circumstances exist:
  - a. The individual owns one percent or more of any class of outstanding securities that are issued by a party to the matter under consideration or consummated by the board.
  - b. The individual is employed by or is an independent contractor for a party to the matter under consideration or consummated by the board.
  - the dominant factor in its outcome and skill or judgment can have an impact on the outcome. Gambling games can be played with cards, dice, equipment or a machine, including any mechanical, electromechanical, or electronic device which shall include computers and cashless wagering systems, for money, credit, or any representative of value, including, but not limited to, faro, monte, roulette, keno, bingo, fan tan, twenty one, blackjack, seven and a half, klondike, craps, poker, chuck a luck, Chinese chuck a luck (dai shu), wheel of fortune, chemin de fer, baccarat, pai gow, beat the banker, panguingui, slot machine, any banking or percentage game, or

1 any other game or device approved by the board, but does not 2 include games played with cards in private homes or residences in which no person makes money for operating the game, except 3 as a player, or illegal and unconstitutional lotteries as prohibited by Section 65 of the Constitution of Alabama of 5 1901.

(22) GAMBLING OPERATION. The conduct of authorized gambling games in a casino.

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- (23) GAMING. To deal, operate, carry on, conduct, maintain, or expose or offer for play any gambling game or gambling operation.
- (24) GROSS RECEIPTS. The total of all sums including valid or invalid checks, currency, tokens, coupons, vouchers, or instruments of monetary value whether collected or uncollected, received by a casino licensee from gaming, including all entry fees assessed for tournaments or other contests, less a deduction for uncollectible gaming receivables not to exceed the uncollectible amounts owed as a result of wagers placed at or through a gambling game or four percent of the total gross receipts, whichever is less. The licensee shall not receive the deduction unless the licensee provides written proof to the State Treasurer of the uncollected gaming receivables and had complied with all rules promulgated by the board regarding the issuance of credit and the collection of amounts due under a credit extension.
- (25) INSTITUTIONAL INVESTOR. Any retirement fund administered by a public agency for the exclusive benefit of

federal, state, or local public employees, an employee benefit 1 2 plan, or pension fund that is subject to the Employee Retirement Income Security Act of 1974, as amended, an 3 investment company registered under the Investment Company Act of 1940, Title I of Chapter 686, 54 Stat. 789, 15 U.S.C. 80a-1 5 to 80a-3, inclusive, and 80a-4 to 80a-64, inclusive, a 6 7 collective investment trust organized by a bank under part 9 of the rules of the comptroller of the currency, a closed end 8 investment trust, a chartered or licensed life insurance 9 10 company or property and casualty insurance company, a 11 chartered or licensed financial institution, an investment 12 advisor registered under the Investment Advisers Act of 1940, 13 Title II of Chapter 686, 54 Stat. 847, 15 U.S.C. 80b-1 to 14 80b-21, inclusive, or any other person as the board may determine for reasons consistent with this act. 15

(26) INVESTIGATIVE HEARING. Any hearing conducted by the board or its authorized representative to investigate and gather information or evidence regarding pending license applications, applicants, licensees, or alleged or apparent violations of this act or rules promulgated by the board.

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(27) JUNKET ENTERPRISE. Any person other than a casino licensee or applicant who employes or otherwise engages in the procurement or referral of persons who may participate in a junket to a casino licensed under this act or casino enterprise whether or not those activities occur within the state.

1 (28) LOTTERY. A game in which the outcome is 2 predominantly the result of chance and as such is prohibited 3 under the Alabama Gaming Control and Revenue Act and the 4 Constitution of Alabama of 1901, Chapter 12, Title 13A, Code 5 of Alabama 1975.

- (29) MANAGERIAL EMPLOYEE. A person who by virtue of the level of their remuneration or otherwise holds a management, supervisory, or policy-making position with any licensee under this act, vendor, or the board.
- (30) MEMBER. A board member appointed to the Alabama Gaming Control Board under this act.
- (31) OCCUPATIONAL LICENSE. A license issued by the board to a person to perform an occupation in a casino or casino enterprise which the board has identified as requiring a license to engage in casino gaming in Alabama.
- (32) PERSON. An individual, corporation, limited liability company, association, partnership, limited liability partnership, trust, entity, or other legal entity.
- (33) SUPPLIER. A person who the board has identified under rules promulgated by the board as requiring a license to provide casino licensees or casino enterprises with goods or services regarding the realty, construction, maintenance, or business of a proposed or existing casino, casino enterprise, or related facility on a regular or continuing basis, including, but not limited to, junket enterprises, security businesses, manufacturers, distributors, persons who service

- gaming devices or equipment, garbage haulers, maintenance companies, food purveyors, and construction companies.
  - (34) TREASURER. State Treasurer.

- (35) VENDOR. A person who is not licensed under this act who supplies any goods or services to a casino licensee or supplier licensee.
- (36) WAGERER. A person who plays a gambling game authorized under this act.
  - (37) WINNINGS. The total cash value of all property or sums including currency, tokens, or instruments of monetary value paid to wagerers as a direct result of wagers placed at or through a gambling game.
  - Section 4. (a) Casino gaming may be operated and maintained to the extent that it is conducted in accordance with this act. All gaming authorized by this act shall be regulated by the board.
  - (b) Except as provided in subsection (b), this authorization does not apply to any of the following:
  - (1) The pari mutuel system of wagering on horses and greyhounds used or intended to be used in connection with race meetings as authorized by the Alabama Legislature under Chapter 65 (commencing with Section 11-65-1), Title 11, Code of Alabama 1975.
  - (2) Gambling on Native American land and land held in trust by the United States for a federally recognized Indian tribe on which gaming may be conducted under the Indian Gaming Regulatory Act, Public Law 100-497, 102 Stat. 2467.

1 (3) This act may not be construed to modify, amend, 2 or otherwise affect the validity of Article 2 (commencing with 3 Section 13A-12-1), Chapter 12, Title 13A, Code of Alabama 4 1975.

- (c) Any law that is inconsistent with this act does not apply to casino gaming as provided for by this act.
- (d) This act and rules promulgated by the board shall apply to all persons who are licensed or otherwise participate in gaming under this act.
- (e) If a federal court or agency rules or federal legislation is enacted that allows a state to regulate gambling on Native American land or land held in trust by the United States for a federally recognized Indian tribe, the Legislature shall enact legislation creating a new act consistent with this act to regulate casinos that are operated on Native American land or land held in trust by the United States for a federally recognized Indian tribe.

Section 5. (a) The Alabama Gaming Control Board is hereby established in the Department of Revenue. The board shall have the powers and duties specified in this act and all other powers necessary and proper to fully and effectively execute and administer this act for the purpose of licensing, regulating, and enforcing the system of casino gambling established under this act. Its jurisdiction shall extend to every person, association, corporation, partnership, and trust involved in casino gaming operations in the State of Alabama.

1 (b) (1) The board shall consist of five members with
2 no more than three members being from the same political
3 party. The members of the board shall be appointed as follows:

- a. Three members appointed by the Governor.
- b. One member appointed by the Lieutenant Governor.
- c. One member appointed by the Speaker of the House of Representatives.
- (2) Each member shall be a resident of this state and one member shall be an attorney at law.
- (c) The members shall be appointed for terms of three years, except that the terms of office of the initial board members appointed pursuant to this act will commence as follows: One member shall be appointed for a term of one year, two members shall be appointed for a term of two years, and two members shall be appointed for a full term of three years. A member's term shall expire on December 31 of the last year of the member's term. Upon the expiration of the foregoing terms, the successors of the member shall serve a term of three years and until their successors are appointed and qualified for like terms. If a vacancy occurs on the board, the vacancy shall be filled for the unexpired term in like manner as original appointments. Each member of the board shall be eligible for reappointment at the discretion of the appointing authority.
- (d) Each member of the board shall receive one thousand dollars (\$1,000) for each day the board meets and for each day the member conducts any hearing pursuant to this act.

Each member of the board shall be reimbursed for all actual and necessary expenses and disbursements incurred in the execution of his or her official duties.

- (e) A person who is not of good moral character or who has been indicted or charged with, convicted of, pled guilty or nolo contendre to, or forfeited bail concerning a felony or a misdemeanor involving gambling, theft, dishonesty, or fraud under the laws of this state, any other state, or the United States or a local ordinance in any state involving gambling, dishonesty, theft, or fraud that substantially corresponds to a misdemeanor in that state shall not be appointed or remain as a member of the board.
- (f) Any member of the board may be removed by the state Attorney General for neglect of duty, misfeasance, malfeasance, nonfeasance, or any other just cause.
- appointed by a majority vote of the board to serve a six-year term. After the effective date of the act, the appointment of the executive director shall require the approval of the Senate by a record roll call vote. The executive director shall perform any and all duties that the board shall assign him or her. The salary of the executive director shall be determined by the board. The executive director also shall be reimbursed for all actual and necessary expenses incurred by him or her in discharge of his or her official duties. The executive director shall keep records of all proceedings of the board and shall preserve all records, books, documents,

and other papers belonging to the board or entrusted to its

care. The executive director shall devote his or her full time

to the duties of the office and may not hold any other office

or employment. A vacancy in the position of executive director

shall be filled as provided in this subsection for a new

six-year term.

- (h) The board shall employ personnel as necessary to carry out the functions of the board under this act, including having an Alabama licensed attorney on retainer.
- (i) A person may not be appointed to or employed by the board if any of the following circumstances exist:
- appointment or employment, the person held any direct or indirect interest in, or any employment by, a person who is licensed to operate a casino under this act or in another jurisdiction, a person who had an application to operate a casino pending before the board or any other jurisdiction, or a casino enterprise. However, the person may be employed by the board if his or her interest in any casino licensee or casino enterprise would not, in the opinion of the board, interfere with the objective discharge of the person's employment obligations. However, a person may not be employed by the board if his or her interest in the casino licensee or casino enterprise licensed under this act constitutes a controlling interest in that casino licensee or casino enterprise.

(2) The person or his or her spouse, parent, child, child's spouse, sibling, or spouse of a sibling is a member of the board of directors of, or a person financially interested in, any gambling operation subject to the jurisdiction of this board or any person licensed as a casino licensee or casino supplier, any person who has an application for a license pending before the board, or a casino enterprise.

- director, and each key employee as determined by the board shall file with the Alabama Ethics Commission a statement of economic interest listing all assets and liabilities, property and business interests, and sources of income of the member, executive director, and each key employee and any of their spouses affirming that the member, executive director, and key employee are in compliance with subsection (1) and (2) of this section. The financial disclosure statement shall be under oath and shall be filed at the time of employment and annually thereafter.
- (k) Each employee of the board shall file with the board a statement listing all assets and liabilities, property and business interests, and sources of income of the employee and his or her spouse. This subsection does not apply to the executive director or a key employee.
- (1) A member of the board, executive director, or key employee may not hold any direct or indirect interest in, be employed by, or enter into a contract for services with an applicant, a person licensed by or registered with the board,

or a casino enterprise for a period of two years after the date his or her membership on the board terminates.

- (m) An employee of the board may not acquire any direct or indirect interest in, be employed by, or enter into a contract for services with any applicant, person licensed by the board, or casino enterprise for a period of two years after the date his or her employment with the board is terminated.
  - (n) A board member or a person employed by the board shall not represent any person or party other than the state before or against the board for a period of two years after the termination of his or her office or employment with the board.
  - (o) A business entity in which a former board member or employee or agent has an interest, or any partner, officer, or employee of the business entity may not make any appearance or representation that is prohibited to that former member, employee, or agent. As used in this subsection, "business entity" means a corporation, limited liability company, partnership, limited liability partnership, association, trust, or other form of legal entity.
  - (p) The board shall have general responsibility for the implementation of this act. The board's duties include, but are not limited to, all of the following:
  - (1) Deciding in a reasonable period of time all casino license applications. Any party aggrieved by an action of the board denying, suspending, revoking, restricting or

refusing to renew a license may request a hearing before the board. A request for a hearing shall be made to the board within five days after service of the notice of the action of the board. The criteria considered appropriate by the board shall not be arbitrary, capricious, or contradictory to the expressed provisions of this act.

- applications. Except for casino license applicants granted a hearing under subdivision (a) of Section 9, any party aggrieved by an action of the board denying, suspending, revoking, restricting, or refusing to renew a license, or imposing a fine, may request a hearing before the board. A request for a hearing shall be made to the board in writing within 21 days after service of notice of the action of the board. Notice of the action of the board shall be served either by personal delivery or by certified mail, postage prepaid, to the aggrieved party. Notice served by certified mail shall be considered complete on the business day following the date of the mailing.
- (3) Conducting its public meetings in compliance with the open meetings act.
- (4) Promulgating the rules as may be necessary to implement, administer, and enforce this act. All rules promulgated under this act shall not be arbitrary, capricious, or contradictory to the expressed provisions of this act. The rules may include, but need not be limited to, rules that do one or more of the following:

- a. Govern, restrict, approve, or regulate the casino qaming authorized in this act.
- b. Promote the safety, security, and integrity ofcasino gaming authorized in this act.

- c. License and regulate persons participating in or involved with casino gaming authorized in this act.
- (5) Providing for the establishment and collection of all license and registration fees and taxes imposed by this act and the rules promulgated by the board.
- (6) Providing for the levy and collection of penalties and fines for the violation of this act and the rules promulgated by the board.
- (7) Being present through its inspectors, agents, auditors and the Alabama Bureau of Investigations or Attorney General at any time in any casino and related casino enterprise for the purpose of certifying the revenue thereof, receiving complaints from the public, and conducting other investigations into the conduct of the gambling games and the maintenance of the equipment as from time to time the board may consider necessary and proper to assure compliance with this act and the rules promulgated by the board and to protect and promote the overall safety, security, and integrity of casino gaming authorized in this act.
- (8) Reviewing and ruling upon any complaint by a licensee regarding any investigative procedures of the state which are unnecessarily disruptive of gambling operations. The need to inspect and investigate shall be presumed at all

times. A licensee shall establish by clear and convincing evidence that its operations were disrupted, the procedures had no reasonable law enforcement or regulatory purposes, and the procedures were so disruptive as to unreasonably inhibit gambling operations.

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(9) Holding at least one public meeting each quarter of the fiscal year. In addition, special meetings may be called by the chairperson or any two board members upon 72 hours' written notice to each member. Three members of the board shall constitute a quorum, except when making determinations on applications for casino licenses when four members shall constitute a quorum. Three votes shall be required in support of final determinations of the board on applications for casino licenses. The board shall keep a complete and accurate record of all its meetings and hearings. Upon order of the board, one of the board members or a hearing officer designated by the board may conduct any hearing provided for under this act or by the rules promulgated by the board and may recommend findings and decisions to the board. The board member or hearing officer conducting the hearing shall have all powers and rights regarding the conduct of hearings granted to the board under this act. The record made at the time of the hearing shall be reviewed by the board, or a majority of the board, and the findings and decision of the majority of the board shall constitute the order of the board in the case.

(10) Maintaining records which are separate and distinct from the records of any other state board. The records shall be available for public inspection subject to the limitations of this act, and shall accurately reflect all board proceedings.

(11) Reviewing the patterns of wagering and wins and losses by persons in casinos under this act and make recommendations to the Governor and the Legislature in a written annual report to the Governor and the Legislature and additional reports as the Governor may request. The annual report shall include a statement of receipts and disbursements by the board, actions taken by the board, and any additional information and recommendations that the board considers appropriate or that the Governor may request.

Section 6. (a) The board shall have jurisdiction over and shall supervise all gambling operations governed by this act. The board shall have all powers necessary and proper to fully and effectively execute this act, including, but not limited to, the authority to do all of the following:

- (1) Investigate applicants and determine the eligibility of applicants for licenses or registration and to grant licenses to applicants in accordance with this act and the rules promulgated under this act.
- (2) Have jurisdiction over and supervise casino gambling operations authorized by this act and all persons in casinos where gambling operations are conducted under this act.

1 (3) Enter through its investigators, agents,
2 auditors, and the Alabama Department of Public Safety at any
3 time, without a warrant and without notice to the licensee,
4 the premises, offices, casinos, casino enterprises,
5 facilities, or other places of business of a casino licensee
6 or casino supplier licensee, where evidence of the compliance
7 or noncompliance with this act or rules promulgated by the

board is likely to be found, for the following purposes:

- a. To inspect and examine all premises wherein casino gaming or the business of gaming or the business of a supplier is conducted, or where any records of the activities are prepared.
- b. To inspect, examine, audit, impound, seize, or assume physical control of, or summarily remove from the premises all books, ledgers, documents, writings, photocopies, correspondence, records, videotapes, including electronically stored records, money receptacles, other containers and their contents, equipment in which the records are stored, or other gaming related equipment and supplies on or around the premises, including counting rooms.
- c. To inspect the person, and inspect, examine, and seize personal effects present in a casino facility licensed under this act, of any holder of a license or registration issued pursuant to this act while that person is present in a licensed casino facility.
- d. To investigate and deter alleged violations of this act or the rules promulgated by the board.

e. This section is not intended to limit warrantless inspections except in accordance with constitutional requirements.

- (4) Investigate alleged violations of this act or rules promulgated by the board and to take appropriate disciplinary action against a licensee or any other person or holder of an occupational license for a violation, or institute appropriate legal action for enforcement, or both.
- (5) Adopt standards for the licensing of all persons under this act, as well as for electronic or mechanical gambling games or gambling games, and to establish fees for the licenses.
- (6) Adopt appropriate standards for all casino gaming facilities and equipment.
- (7) Require that all records of casino and supplier licensees, including financial or other statements, shall be kept on the premises of the casino licensee or supplier licensee in the manner prescribed by the board.
- (8) Require that each casino licensee involved in the ownership or management of gambling operations submit to the board an annual balance sheet, profit and loss statement, and a list of the stockholders or other persons having a one percent or greater beneficial interest in the gambling activities of each licensee in addition to any other information the board considers necessary in order to effectively administer this act and all rules promulgated by the board and orders and final decisions made under this act.

(9) Conduct investigative and contested case hearings, issue subpoenas for the attendance of witnesses and subpoenas duces tecum for the production of books, ledgers, records, memoranda, electronically retrievable data, and other pertinent documents and to administer oaths and affirmations to the witnesses to exercise and discharge the powers and duties of the board under this act. The executive director or his or her designee may issue subpoenas and administer oaths and affirmations to witnesses.

- (10) Prescribe a form to be used by any licensee involved in the ownership or management of gambling operations as an application for employment for prospective employees.
- (11) Revoke or suspend licenses, impose fines and penalties as the board considers necessary and in compliance with applicable laws of the state regarding administrative procedures, and review and decide applications for the renewal of licenses. The board may suspend a casino license, without notice or hearing upon a determination that the safety or health of patrons or employees is jeopardized by continuing a casino's operation. If the board suspends a license under this subdivision without notice or hearing, a prompt postsuspension hearing shall be held to determine if the suspension should remain in effect. The suspension may remain in effect until the board determines that the cause for suspension has been abated. The board may revoke the casino license upon a determination that the owner has not made satisfactory progress toward abating the hazard.

or exclude or authorize the ejection or exclusion of a person from a casino if the person violates this act, rules promulgated by the board, or final orders of the board or when the board determines that the conduct or reputation of the person is such that his or her presence within the casino gambling facilities may compromise the honesty and integrity of the gambling operations or interferes with the orderly conduct of the gambling operations. However, the propriety of the ejection or exclusion is subject to subsequent hearing by the board.

- (13) Suspend, revoke, or restrict licenses and require the removal of a licensee or an employee of a licensee for a violation of this act or rule promulgated by the board or for engaging in a fraudulent practice, and impose civil penalties of up to five thousand dollars (\$5,000) against individuals and up to ten thousand dollars (\$10,000) or an amount equal to the daily gross receipts, whichever is greater, against casino licensees for each violation of this act, any rules promulgated by the board, any order of the board, or for any other action which the board determines is a detriment or impediment to casino gambling operations.
  - (14) Disqualify a person under this act.
- (15) In addition to the authority provided under subdivision (13), revoke or suspend a casino license or impose any other disciplinary action for any of the following reasons:

- a. The casino licensee has violated Title 28 of the Code of Alabama 1975, or any rules promulgated by the Alabama Beverage Control Board.
  - b. At any time the licensee no longer meets the eligibility requirements or suitability determination by the board for a casino license under this act.

- c. The failure to revoke or suspend the license would undermine the public's confidence in the Alabama gaming industry.
- (16) Conduct periodic audits of casinos authorized under this act.
- (17) Establish minimum levels of insurance to be maintained by licensees.
- (18) Delegate the execution of any of its powers under this act for the purpose of administering and enforcing this act and the rules promulgated by the board. This subdivision does not apply to the granting of casino licenses under this act.
- (19) Perform a background check, at the vendor's expense, of any vendor using the same standards that the board uses in determining whether to grant a supplier's license.
- (20) Review the business practices of a casino licensee including, but not limited to, the price and quality of goods and services offered to patrons and take disciplinary action as the board considers appropriate to prevent practices that undermine the confidence of the public in the Alabama gaming industry.

1 (21) Review a licensee if that licensee is under 2 review or is otherwise subject to discipline by a regulatory 3 body in any other jurisdiction for a violation of a gambling 4 law or regulation in that jurisdiction.

- (22) Take any other action as may be reasonable or appropriate to enforce this act and rules promulgated by the board.
- (b) The board may seek and shall receive the cooperation and assistance of the Alabama Department of Public Safety and of the Attorney General of this state in conducting background investigations of applicants and in fulfilling its responsibilities under this act.

Section 7. (a) There is appropriated for the fiscal year ending September 30, 2009, seven million five hundred thousand dollars (\$7,500,000) for the purpose of funding the operations of the board. The appropriation shall be reimbursed in equal shares by each of the three casino licenses licensed under this act. In no event shall the share of the casino exceed 1/3 of the total amount required under this subsection. The amount owing from each licensee shall be paid to the State Treasurer and deposited into the State Casino Gaming Fund no later than the first day on which each casino opens for operation.

(b) The amount a casino licensee reimburses the state under this section shall be credited against the annual assessment provided by this act.

Section 8. (a) Except as otherwise provided in this section, all information, records, interviews, reports, statements, memoranda, or other data supplied to or used by the board shall be subject to Section 36-12-40, Code of Alabama 1975, except for the following:

- (1) Unless presented during a public hearing, all the information, records, interviews, reports, statements, memoranda, or other data supplied to, created by, or used by the board related to background investigation of applicants or licensees and to trade secrets, internal controls, and security measures of the licensees or applicants.
- (2) All information, records, interviews, reports, statements, memoranda, or other data supplied to or used by the board that have been received from another jurisdiction or local, state, or federal agency under a promise of confidentiality or if the release of the information is otherwise barred by the statutes, rules, or regulations of that jurisdiction or agency or by an intergovernmental agreement.
- (3) All information provided in an application for license required under this act.
- (b) Notwithstanding subsection (a)(1) or (2), the board, upon written request from any person, shall provide the following information concerning the applicant or licensee, his or her products, services or gambling enterprises, and his or her business holdings if the board has the information in its possession:

1 (1) The name, business address, and business telephone number.

- (2) An identification of any applicant or licensee including, if an applicant or licensee is not an individual, its state of incorporation or registration, its corporate officers, and the identity of its shareholders. If an applicant or licensee has a registration statement or a pending registration statement filed with the securities and exchange commission, only the names of those persons or entities holding interest of five percent or more shall be provided.
  - (3) An identification of any business, including, if applicable, the state of incorporation or registration, in which an applicant or licensee or a spouse of an applicant or licensee, parent, or child has an equity interest of more than five percent.
  - (4) Whether an applicant or licensee has been indicted, convicted, pleaded guilty or nolo contendre, or forfeited bail concerning any criminal offense under the laws of any jurisdiction, either felony or misdemeanor, not including traffic violations, including the name and location of the court, the date, and disposition of the offense.
  - (5) Whether an applicant or licensee has had any license or certification issued by a licensing authority in Alabama or any other jurisdiction denied, restricted, suspended, revoked, or not renewed and, if known by the board, a statement describing the facts and circumstances concerning

the denial, restriction, suspension, revocation, or
nonrenewal, including the name of the licensing authority, the
date each action was taken, and the reason for each action.

- (6) Whether an applicant or licensee has ever filed, or had filed against it, a proceeding for bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt, including the date of filing, the name and location of the court, the case, and number of the disposition.
- (7) Whether an applicant or licensee has filed, or been served with, a complaint or other notice fled with any public body regarding the delinquent payment of any tax required under federal, state, or local law, including the amount of the tax, type of tax, the taxing agency, and time periods involved.
- (8) A statement listing the names and titles of all public officials or officers of any city, state, or federal body, agency, or entity and relatives of the officials who, directly or indirectly, own any financial interest in, have any beneficial interest in, are the creditors of, or hold or have any other interest in, or any contractual or service relationship with, an applicant or licensee under this act.
- (9) Whether an applicant or licensee or the spouse, parent, child, or spouse of a child of an applicant or licensee has made, directly or indirectly, any political contributions, or any loans, gifts, or other payments to any candidate or officeholder elected in this state, within five

years prior to the date of filing the application, including the amount and the method of payment or to a committee established under the Fair Campaign Practices Act.

- (10) The name and business telephone number of any attorney, counsel, lobbyist agent as, or any other person representing an applicant or licensee in matters before the board.
- (11) A summary of the development agreement of the applicant with the city, including the applicant's proposed location, the square footage of any proposed casino, the type of additional facilities, restaurants, or hotels proposed by the applicant, the expected economic benefit to the city, anticipated or actual number of employees, any statement from the applicant regarding compliance with federal and state affirmative action guidelines, projected or actual admissions, and projected or actual adjusted gross receipts.
- (12) A description of the product or service to be supplied by, or occupation to be engaged in by, a licensee.
- (c) Except as otherwise provided in this subsection, all information, records, interviews, reports, statements, memoranda, or other data provided in a response to a request for proposals for development agreements issued by the city and all draft development agreements being negotiated by the city shall be exempt from disclosure under Section 36-12-40, Code of Alabama 1975, including, but not limited to, any of the following:

(1) Unless presented during a public hearing, all records, interviews, reports, statements, memoranda, or other information supplied to, created by, or used by the city related to background investigation of applicants for a development agreement and to trade secrets, internal controls, and security measures of the licensees or applicants.

- (2) All records, interviews, reports, statements, memoranda, or other information supplied to or used by the city that have been received from another jurisdiction or local, state, or federal agency under a promise of confidentiality or if the release of the information is otherwise barred by the statutes, rules, or regulations of that jurisdiction or agency or by an intergovernmental agreement.
- (3) All information provided in a response to a request for proposals for development agreements.
- (d) Notwithstanding subsection (3)(a) or (c), the city, upon request, shall disclose the following information concerning the response to a request for proposals for development agreements:
- (1) The name, business address, and business telephone number of the person filing the response.
- (2) An identification of a person filing a response including, if the person is not an individual, the state of incorporation or registration, the corporate officers, and the identity of all shareholders or participants. If a person filing a response has a registration statement or a pending

registration statement filed with the Securities and Exchange Commission, the city shall only provide the names of those persons or entities holding interest of five percent or more.

- (3) An identification of any business, including, if applicable, the state of incorporation or registration, in which a person filing a response or his or her spouse, parent, or child has equity interest of more than five percent.
- (4) Whether a person filing a response has been indicted, convicted, pleaded guilty or nolo contendre, or forfeited bail concerning any criminal offense under the laws of any jurisdiction, either felony or misdemeanor, not including traffic violations, including the name and location of the court, the date, and disposition of the offense.
- (5) Whether a person filing a response has had any license or certification issued by a licensing authority in Alabama or any other jurisdiction denied, restricted, suspended, revoked, or not renewed and, if known by the city, a statement describing the facts and circumstances concerning the denial, restriction, suspension, revocation, or nonrenewal, including the name of the licensing authority, the date each action was taken, and the reason for each action.
- (6) Whether a person filing a response has ever filed, or had filed against it, a proceeding for bankruptcy or has ever been involved in any formal process to adjust, defer, suspend or otherwise work out the payment of any debt, including the date of filing, the name and location of the court, the case, and number of the disposition.

(7) Whether a person filing a response has filed, or been served with, a complaint or other notice filed with any public body regarding the delinquency in the payment of any tax required under federal, state, or local law, including the amount, type of tax, the taxing agency, and time periods involved.

- (8) A statement listing the names and titles of all public officials or officers of any city, state, or federal body, agency, or entity and relatives of the officials who, directly or indirectly, own any financial interest in, have any beneficial interest in, are the creditors of, or hold or have any interest in or have any contractual or service relationship with, a person filing a response.
- (9) Whether a person filing a response or the spouse, parent, child, or spouse of a child of a person filing a response has made, directly or indirectly, any political contributions, or any loans, gifts, or other payments to any board member or any candidate or officeholder elected in this state or to a committee established under the Fair Campaign Practices Act within five years before the date of filing the application, including the amount and the method of payment.
- (10) The name and business telephone number of the counsel representing a person filing a response.
- (11) A summary of the development agreement proposal with the city, including the proposed location of the applicant, the square footage of any proposed casino, the type of additional facilities, restaurants, or hotels proposed by

the person filing a response, the expected economic benefit to the city, anticipated or actual number of employees, any statement from the applicant regarding compliance with federal and state affirmative action guidelines, projected or actual admissions, and projected or actual adjusted gross receipts.

- (12) A description of the product or service to be supplied by, or occupation to be engaged in by, a person filing a response.
- (e) Notwithstanding the provisions of this section, the board or the city may cooperate with and provide all information, records, interviews, reports, statements, memoranda, or other data supplied to or used by the board to other jurisdictions or law enforcement agencies.
- Section 9. (a) By January 31 of each year, each member of the board shall prepare and file with the office of the board, a board disclosure form in which the member does all of the following:
- (1) Affirms that the member or the member's spouse, parent, child, or child's spouse is not a member of the board of directors of, financially interested in, or employed by a licensee or applicant.
- (2) Affirms that the member continues to meet any other criteria for board membership under this act or the rules promulgated by the board.
- (3) Discloses any legal or beneficial interests in any real property that is or may be directly or indirectly

- involved with gaming or gaming operations authorized by this act.
- 3 (4) Disclose any information required to ensure that 4 the integrity of the board and its work is maintained.

- (b) By January 31 of each year, each employee of the board shall prepare and file with the office of the board an employee disclosure form in which the employee does all of the following:
- (1) Affirms the absence of financial interests prohibited by this act.
- (2) Discloses any legal or beneficial interests in any real property that is or may be directly or indirectly involved with gaming or gaming operations authorized by this act.
- (3) Discloses whether the employee or the employee's spouse, parent, child, or child's spouse is financially interested in or employed by a supplier licensee or an applicant for a supplier's license under this act.
- (4) Discloses other matters required to ensure that the integrity of the board and its work is maintained.
- (c) A member, employee, or agent of the board who becomes aware that the member, employee, or agent of the board or his or her spouse, parent, or child is a member of the board of, financially interested in, or employed by a licensee or an applicant shall immediately provide detailed written notice thereof to the chairperson.

(d) A member, employee, or agent of the board who has been indicted, charged with, convicted of, pled guilty or nolo contendre to, or forfeited bail concerning a misdemeanor involving gambling, dishonesty, theft, or fraud or a local ordinance in any state involving gambling, dishonesty, theft, or fraud that substantially corresponds to a misdemeanor in that state, or a felony under Alabama law, the laws of any other state, or the laws of the United States, or any other jurisdiction shall immediately provide detailed written notice of the conviction or charge to the chairperson.

- (e) Any member, employee, or agent of the board who is negotiating for, or acquires by any means, any interest in any person who is a licensee or an applicant, or any person affiliated with such a person, shall immediately provide written notice of the details of the interest to the chair. The member, employee, or agent of the board shall not act on behalf of the board with respect to that person.
- (f) A member, employee, or agent of the board may not enter into any negotiations for employment with any person or affiliate of any person who is a licensee or an applicant, and shall immediately provide written notice of the details of any negotiations or discussions to the chair. The member, employee, or agent of the board shall not take any action on behalf of the board with respect to that person.
- (g) Any member, employee, or agent of the board who receives an invitation, written or oral, to initiate a discussion concerning employment or the possibility of

employment with a person or affiliate of a person who is a

licensee or an applicant shall immediately report that he or

she received the invitation to the chair. The member,

employee, or agent of the board shall not take action on

behalf of the board with respect to the person.

- (h) A licensee or applicant shall not knowingly initiate a negotiation for or discussion of employment with a member, employee, or agent of the board. A licensee or applicant who initiates a negotiation or discussion about employment shall immediately provide written notice of the details of the negotiation or discussion to the chair as soon as he or she becomes aware that the negotiation or discussion has been initiated with a member, employee, or agent of the board.
- (i) A member, employee, or agent of the board, or former member, employee, or agent of the board, shall not disseminate or otherwise disclose any material or information in the possession of the board that the board considers confidential unless specifically authorized to do so by the chair or the board.
- (j) A member, employee, or agent of the board or a parent, spouse, sibling, spouse of a sibling, child, or spouse of a child of a member, employee, or agent of the board may not accept any gift, gratuity, compensation, travel, lodging, or anything of value, directly or indirectly, from any licensee or any applicant or affiliate or representative of an applicant or licensee, unless the acceptance conforms to a

written policy or directive that is issued by the chair or the board. Any member, employee, or agent of the board who is offered or receives any gift, gratuity, compensation, travel, lodging, or anything of value, directly or indirectly, from any licensee or any applicant or affiliate or representative of an applicant or licensee shall immediately provide written notification of the details to the chair.

- (k) A licensee, applicant, affiliate, or representative of an applicant or licensee, may not, directly or indirectly, give or offer to give any gift, gratuity, compensation, travel, lodging, or anything of value to any member, employee, or agent of the board which the member, employee, or agent of the board is prohibited from accepting under subsection (i).
- (1) A member, employee, or agent of the board shall not engage in any conduct that constitutes a conflict of interest, and shall immediately advise the chair in writing of the details of any incident or circumstances that would present the existence of a conflict of interest with respect to the performance of the board-related work or duty of the member, employee, or agent of the board.
- (m) A member, employee, or agent of the board who is approached and offered a bribe in violation of Section 13A-10-61, Code of Alabama 1975, or this act shall immediately provide written account of the details of the incident to the chair and to a law enforcement officer of a law enforcement agency having jurisdiction.

(n) A member, employee, or agent of the board shall disclose his or her past involvement with any casino interest in the past five years and may not engage in political activity or politically related activity during the duration of his or her appointment or employment.

- (o) A former member, employee, or agent of the board may appear before the board as a fact witness about matters or actions handled by the member, employee, or agent during his or her tenure as a member, employee, or agent of the board. The member, employee, or agent of the board may not receive compensation for an appearance other than a standard witness fee and reimbursement for travel expenses as established by statute or court rule.
- (p) A licensee or applicant or any affiliate or representative of an applicant or licensee may not engage in ex parte communications with a member of the board. A member of the board may not engage in any ex parte communications with a licensee or an applicant or with any affiliate or representative of an applicant or licensee.
- (q) Any board member, licensee, or applicant or affiliate or representative of a board member, licensee, or applicant who receives any ex parte communication in violation of subsection (p), or who is aware of an attempted communication in violation of subsection (p), shall immediately report details of the communication or attempted communication in writing to the chair.

(r) Any member of the board who receives an ex parte communication which attempts to influence that member's official action shall disclose the source and content of the communication to the chair. The chair may investigate or initiate an investigation of the matter with the assistance of the Attorney General and state police to determine if the communication violates subsection (p) or subsection (o) or other state law. The disclosure under this section and the investigation shall remain confidential. Following an investigation, the chair shall advise the Governor or the board, or both, of the results of the investigation and may recommend action as the chair considers appropriate.

- (s) A new or current employee or agent of the board shall obtain written permission from the executive director before continuing outside employment held at the time the employee begins to work for the board. Permission shall be denied, or permission previously granted will be revoked, if the nature of the work is considered to or does create a possible conflict of interest or otherwise interferes with the duties of the employer or agent for the board.
- (t) An employee or agent of the board granted permission for outside employment may not conduct any business or perform any activities, including solicitation, related to outside employment on premises used by the board or during the employee's working hours for the board.
- (u) Whenever the chair, as an employee of the board, is required to file disclosure forms or report in writing the

details of any incident or circumstance pursuant to this
section, he or she shall make the filings or written reports
to the board.

- (v) The chair shall report any action he or she has taken or contemplates taking under this section with respect to an employee or agent or former employee or former agent to the board at the next meeting of the board. The board may direct the executive director to take additional or different action.
- (w) Except as follows, no member, employee, or agent of the board may participate in or wager on any gambling game conducted by any licensee or applicant or any affiliate of an applicant or licensee in Alabama or in any other jurisdiction:
- (1) A member, employee, or agent of the board may participate in and wager on a gambling game conducted by a licensee under this act, to the extent authorized by the chair or board as part of the person's surveillance, security, or other official duties for the board.
- (2) A member, employee, or agent of the board shall advise the chair at least 24 hours in advance if he or she plans to be present in a casino in this state or in another jurisdiction operated by a licensee or applicant, or affiliate of a licensee or an applicant, outside the scope of his or her official duties for the board.
- (x) Violation of this section by a licensee or applicant, or affiliate or representative of a licensee or applicant, may result in denial of the application of

licensure or revocation or suspension of license or other disciplinary action by the board.

- (y) Violation of this section by a member of the board may result in disqualification or constitute cause for removal under subsection (9) of Section 5 or other disciplinary action as determined by the board.
  - (z) A violation of this section by an employee or agent of the board may not result in termination of employment if the board determines that the conduct involved does not violate the purpose of this act, or require other disciplinary action, including termination of employment. However, employment shall be terminated as follows:
  - (1) If, after being offered employment or beginning employment with the board, the employee or agent intentionally acquires a financial interest in a licensee or an applicant, or affiliate or representative of a licensee or applicant, employment with the board shall be terminated.
  - applicant, or affiliate or representative of a licensee or applicant, is acquired by an employee or agent that has been offered employment with the board, an employee of the board, or the employee's or agent's spouse, parent, or child, through no intentional action of the employee or agent, the individual shall have up to 30 days to divest or terminate the financial interest. Employment may be terminated if the interest has not been divested after 30 days.

- 1 (3) Employment shall be terminated if the employee 2 or agent is a spouse, parent, child, or spouse of a child of a 3 board member.
- 4 (aa) Violation of this section does not create a civil cause of action.
  - (bb) As used in this section:
- 7 (1) Outside employment includes, but is not limited 8 to, the following:
- 9 a. Operation of a proprietorship.

- b. Participation in a partnership or group businessenterprise.
- 12 c. Performance as a director or corporate officer of 13 any for-profit corporation or banking or credit institution.
- 14 (2) Political activity or politically related 15 activity includes all of the following:
- 16 a. Using his or her official authority or influence
  17 for the purpose if interfering with or affecting the result of
  18 an election.
- b. Knowingly soliciting, accepting, or receiving apolitical contribution from any person.
- c. Running for the nomination or as a candidate for election to a partisan political office.
- d. Knowingly soliciting or discouraging the
  participation in any political activity of any person who is
  either of the following:

(i) Applying for any compensation, grant, contract,
 ruling, license, permit, or certificate pending before the
 board.

(ii) The subject of or a participant in an ongoing audit, investigation, or enforcement action being carried out by the board.

Section 10. (a) A person may apply to the board for a casino license to conduct a casino gambling operation as provided in this act. The application shall be made under oath on forms provided by the board and shall contain information as prescribed by the board, including, but not limited to, all of the following:

- (1) The name, business address, business telephone number, Social Security number, and, where applicable, the federal tax identification number of any applicant.
- (2) The identity of every person having a greater than one percent direct or indirect pecuniary interest in the applicant with respect to which the license is sought. If the disclosed entity is a trust, the application shall disclose the names and addresses of the beneficiaries; if a corporation, the names and addresses of all stockholders and directors; if a partnership, the names and addresses of all partners, both general and limited; if a limited liability company, the names and addresses of all members.
- (3) An identification of any business, including, if applicable, the state of incorporation or registration, in which an applicant or an applicant's spouse, parent, or child

has an equity interest of more than five percent. If an applicant is a corporation, partnership, or other business entity, the applicant shall identify any other corporation, partnership, or other business entity in which it has an equity interest of five percent or more, including, if applicable, the state of incorporation or registration. An applicant can comply with this subdivision by filing a copy of the applicant's registration with the Securities and Exchange Commission if the registration contains the information required by this subdivision.

- (4) Whether an applicant has been indicted, charged, arrested, convicted, pleaded guilty or nolo contendre, forfeited bail concerning, or had expunged any criminal offense under the laws of any jurisdiction, either felony or misdemeanor, not including traffic violations, regardless of whether the offense has been expunged, pardoned, or reversed on appeal or otherwise, including the date, the name and location of the court, arresting agency and prosecuting agency, the case caption, the docket number, the offense, the disposition, and the location and length of incarceration.
- (5) Whether an applicant has ever applied for or has been granted any license or certificate issued by a licensing authority in Alabama or any other jurisdiction that has been denied, restricted, suspended, revoked, or not renewed and a statement describing the facts and circumstances concerning the application, denial, restriction, suspension, revocation,

or nonrenewal, including the licensing authority, the date each action was taken, and the reason for each action.

- (6) Whether an applicant has ever filed or had filed against it a civil or administrative action or proceeding in bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt including the date of filing, the name and location of the court, the case caption, the docket number, and the disposition.
- (7) Whether an applicant has filed, or been served with, a complaint or other notice filed with any public body, regarding the delinquency in the payment of, or a dispute over the filings concerning the payment of, any tax required under federal, state, or local law, including the amount, type of tax, the taxing agency, and time periods involved.
- (8) A statement listing the names and titles of all public officials or officers of any unit of government, and the spouses, parents, and children of those public officials or officers who, directly or indirectly, own any financial interest in, have any beneficial interest in, are the creditors of or hold any debt instrument issued by, or hold or have any interest in any contractual or service relationship with, an applicant. As used in this subdivision, public official or officer does not include a person who would have to be listed solely because of his or her state or federal military service.

(9) Whether an applicant or the spouse, parent, child, or spouse of a child of an applicant has made, directly or indirectly, any political contribution, or any loans, donations, or other payments to any candidate or officeholder elected in this state or to a committee established under the Fair Campaign Practices Act, within five years from the date of the filing of the application, including the identity of the board member, candidate, or officeholder, the date, the amount, and the method of payment.

- (10) The name and business telephone number of any attorney, counsel, lobbyist, agent, or any other person representing an applicant in matters before the board including the Alabama licensed attorney who represents the applicant in matters before the board.
- (11) A description of any proposed or approved casino gaming operation and related casino enterprises, including the economic benefit to the community, anticipated or actual number of employees, any statement from an applicant regarding compliance with federal and state affirmative action guidelines, projected or actual admissions, projected or actual gross receipts, and scientific market research.
- (b) Financial information in the manner and form prescribed by the board.
- (c) Information provided on the application shall be used as a basis for a thorough background investigation which the board shall conduct on each applicant. A false or

incomplete application is cause for denial of a license by the board.

- (d) Applicants shall submit with their application all required development agreements and documents, certifications, resolutions, and letters of support from the governing body that represents the municipality in which the applicant proposes to operate a casino.
  - (e) Applicants shall consent in writing to being subject to the inspections, searches, and seizures authorized by this act and to disclosure to the board and its agents of otherwise confidential records, including tax records held by any federal, state, or local agency, or credit bureau or financial institution, while applying for or holding a license under this act.
  - (f) A nonrefundable application fee of fifty thousand dollars (\$50,000) shall be paid at the time of filing to defray the costs associated with the background investigation conducted by the board. If the costs of the investigation exceed fifty thousand dollars (\$50,000), the applicant shall pay the additional amount to the board. All information, records, interviews, reports, statements, memoranda, or other data supplied to or used by the board in the course of its review or investigation of an application for a license under this act shall only be disclosed in accordance with this act. The information, records, interviews, reports, statements, memoranda, or other data may not be admissible as evidence, nor discoverable in any action

of any kind in any court or before any tribunal, board,
agency, or person, except for any action considered necessary
by the board.

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Section 11. (a) The board shall issue a casino license to a person who applies for a license, who pays the nonrefundable application fee and a twenty-five thousand dollar (\$25,000) license fee for the first year of operation, and who the board determines is eligible and suitable to receive a casino license under this act and the rules promulgated by the board. It is the burden of the applicant to establish by clear and convincing evidence its suitability as to character, reputation, integrity, business probity, experience, and ability, financial ability and responsibility, and other criteria as may be considered appropriate by the board. The criteria considered appropriate by the board shall not be arbitrary, capricious, or contradictory to the expressed provisions of this act. A person is eligible to apply for a casino license if all of the following criteria are met:

(1) The applicant proposes to locate the casino in a city where the local legislative body enacted an ordinance approving casino gaming which may include provisions governing casino operations, occupational licensees, and suppliers that are consistent with this act and rules promulgated by the board.

(2) The applicant entered into a certified development agreement with the city where the local legislative body enacted an ordinance approving casino gaming.

- (3) The applicant or its affiliates or affiliated companies has a history of, or a bona fide plan for, either investment or community involvement in the city where the casino will be located.
- (b) A city may not certify or submit and have pending before the board more than three certified development agreements. If an applicant is denied a casino license by the board, the city may then certify a development agreement with another applicant and submit the certified development agreement to the board. Nothing in this act shall be construed to prevent the city from entering into more than three development agreements.
- the board in any city. A license shall not be issued for a casino to be located on land held in trust by the United States for a federally recognized Indian tribe. In evaluating the eligibility and suitability of all applicants under the standards provided in this act, the board shall establish and apply the standards to all applicants in a consistent and uniform manner. If more than three applicants meet the standards for eligibility and suitability provided for in subsections (d) and (e), licenses shall first be issued to those eligible and suitable applicants which submitted any casino gaming proposal for voter approval in the city where

- the casino will be located prior to its application and the voters approved the proposal.
- 3 (d) An applicant shall be ineligible to receive a 4 casino license if any of the following circumstances exist:

- (1) The applicant has been convicted of a felony under the laws of this state, any other state, or the United States.
  - (2) The applicant has been convicted of a misdemeanor involving gambling, theft, dishonesty, or fraud in any state or a local ordinance in any state involving gambling, dishonesty, theft, or fraud that substantially corresponds to a misdemeanor in that state.
    - (3) The applicant has submitted an application for a license under this act that contains false information.
      - (4) The applicant is a member of the board.
    - (5) The applicant falls to demonstrate the applicant's ability to maintain adequate liability and casualty insurance for its proposed casino.
    - (6) The applicant holds an elective office of a governmental unit of this state, another state, or the federal government, or is a member of or employed by a gaming regulatory body of a governmental unit in this state, another state, or the federal government, or is employed by a governmental unit of this state. This section does not apply to an elected officer of or employee of a federally recognized Indian tribe or to an elected precinct delegate.

1 (7) The applicant or affiliate owns more than a 10
2 percent ownership interest in any entity holding a casino
3 license issued under this act.

- (8) The board concludes that the applicant lacks the requisite suitability as to integrity, moral character, and reputation; personal and business probity; financial ability and experience; responsibility; or means to develop, construct, operate, or maintain the casino proposed in the certified development agreement.
- (9) The applicant fails to meet other criteria considered appropriate by the board. The criteria considered appropriate by the board shall not be arbitrary, capricious, or contradictory to the provisions of this act.
- (e) In determining whether to grant a casino license to an applicant, the board shall also consider all of the following:
- (1) The integrity, moral character, and reputation; personal and business probity; financial ability and experience; and responsibility of the applicant and of any other person that either:
  - a. Controls, directly or indirectly, the applicant.
- b. Is controlled, directly or indirectly, by the applicant or by a person who controls, directly or indirectly, the applicant.
- (2) The prospective total revenue to be derived by the state from the conduct of casino gambling.

1 (3) The financial ability of the applicant to
2 purchase and maintain adequate liability and casualty
3 insurance and to provide an adequate surety bond.

- (4) The sources and total amount of the applicant's capitalization to develop, construct, maintain, and operate the proposed casino.
- (5) Whether the applicant has adequate capitalization to develop, construct, maintain, and operate for the duration of a license the proposed casino in accordance with the requirements of this act and rules promulgated by the Board and to responsibly pay off its secured and unsecured debts in accordance with its financing agreement and other contractual obligations.
- (6) The extent and adequacy of any compulsive gambling programs that the applicant will adopt and implement if licensed.
- (7) The past and present compliance of the applicant and its affiliates or affiliated companies with casino or casino-related licensing requirements, casino-related agreements, or compacts with the State of Alabama or any other jurisdiction.
- (8) Whether the applicant has been indicted, charged, arrested, convicted, pleaded guilty or nolo contendre, forfeited bail concerning, or had expunged any criminal offense under the laws of any jurisdiction, either felony or misdemeanor, not including traffic violations,

regardless of whether the offense has been expunded, pardoned, or reversed on appeal or otherwise.

- (9) Whether the applicant has filed, or had filed against it, a proceeding for bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt.
- (10) Whether the applicant has been served with a complaint or other notice filed with any public body regarding a payment of any tax required under federal, state, or local law that has been delinquent for one or more years.
- (11) Whether the applicant has a history of noncompliance with the casino licensing requirements of any jurisdiction.
- (12) Whether the applicant has a history of noncompliance with any regulatory requirements in this state or any other jurisdiction.
- (13) Whether at the time of application the applicant is a defendant in litigation involving its business practices.
- (14) Whether awarding a license to an applicant would undermine the confidence of the public in the Alabama gaming industry.
- (15) Whether the applicant meets other standards for the issuance of a casino license which the board may promulgate by rule. The rules promulgated under this subdivision shall not be arbitrary, capricious, or contradictory to the expressed provisions of this act.

(e) Each applicant shall submit with its application, on forms provided by the board, a photograph and two sets of fingerprints for each person having a greater than one percent direct or indirect pecuniary interest in the casino, and each person who is an officer, director, or managerial employee of the applicant.

- casino licenses and shall inform each applicant of the decision of the board. Prior to rendering the decision, the board shall provide a public investigative hearing at which the applicant for a license shall have the opportunity to present testimony and evidence to establish its suitability for a casino license. Other testimony and evidence may be presented at the hearing, but the decision of the board shall be based on the whole record before the board and is not limited to testimony and evidence submitted at the public investigative hearing.
- (g) A license shall be issued for a 10-year period. All licenses are renewable upon payment of the license fee and upon the transmittal to the board of an annual report to include information required under rules promulgated by the board.
- (h) All applicants and licensees shall consent to inspections, searches, and seizures and the providing of handwriting exemplar, fingerprints, photographs, and information as authorized in this act and in rules promulgated by the board.

1 (i) Applicants and licensees shall be under a 2 continuing duty to provide information requested by the board 3 and to cooperate in any investigation, inquiry, or hearing 4 conducted by the board.

(j) Failure to provide information requested by the board to assist in any investigation, inquiry, or hearing of the board, or failure to comply with this act or rules promulgated by the board, may result in denial, suspension, or, upon reasonable notice, revocation of a license.

Section 12. (a) If in the review of an application submitted under this act the board identifies a deficiency that would require denial, the board shall notify the applicant and the city in writing of the deficiency.

(b) The board shall provide the applicant a reasonable period of time to correct the deficiency.

Section 13. This act does not prohibit a person licensed to operate a casino from operating a school for the training of any occupational licensee.

Section 14. (a) Unless the board determines that an institutional investor may be found unqualified, an institutional investor holding either under 10 percent of the equity securities or debt securities of a casino licensee's affiliate or affiliated company which is related in any way to the financing of the casino licensee, if the securities represent a percentage of the outstanding debt of the affiliate or affiliated company not exceeding 20 percent, or a percentage of any issue of the outstanding debt of the

affiliate or affiliated company not exceeding 50 percent, shall be granted a waiver of the eligibility and suitability requirements of Section 6 if the securities are those of a publicly traded corporation and its holdings of the securities were purchased for investment purposes only and, if requested by the board, files with the board a certified statement that it has no intention of influencing or affecting the affairs of the issuer, the casino licensee, or its affiliate or affiliated company.

- (b) The board may grant a waiver under this section to an institutional investor holding a higher percentage of securities as allowed in subsection (a), upon a showing of good cause and if the conditions specified in subsection (a) are met.
- (c) An institutional investor granted a waiver under this section that subsequently intends to influence or affect the affairs of the issuer shall provide notice to the board and file an application for a determination of eligibility and suitability before taking any action that may influence or affect the affairs of the issuer.
- (d) Notwithstanding any provisions of this act, an institutional investor may vote on all matters that are put to the vote of the outstanding security holders of the issuer.
- (e) If an institutional investor changes its investment intent or if the board finds that the institutional investor may be found unqualified, no action other than

divestiture of the security holdings shall be taken until
there has been compliance with this act.

- (f) The casino licensee or an affiliate or affiliated company of the casino licensee shall immediately notify the board of any information concerning an institutional investor holding its equity or debt securities which may impact the eligibility and suitability of the institutional investor for a waiver under this section.
  - investor holding any security of an affiliate or affiliated company of a casino licensee that is related in any way to the financing of the casino licensee fails to comply with the requirements of this section, or if at any time the board finds that, by reason of the extent or nature of its holdings, an institutional investor is in a position to exercise a substantial impact upon the controlling interests of a casino licensee, the board may take any necessary action to protect the public interest, including requiring the institutional investor to satisfy the eligibility and suitability requirements.

Section 15. (a) The board may issue a supplier's license to a person who applies for a license and pays a nonrefundable application fee set by the board, if the board determines that the applicant is eligible and suitable for a supplier's license and the applicant pays a five thousand dollar (\$5,000) annual license fee. It shall be the burden of the applicant to establish by clear and convincing evidence

- its suitability as to integrity, moral character, and
  reputation; personal and business probity; financial ability
  and experience; responsibility; and other criteria considered
  appropriate by the board. All applications shall be made under
  oath.
  - (b) A person who holds a supplier's license is authorized to sell or lease, and to contract to sell or lease, equipment and supplies to any licensee involved in the ownership or management of gambling operations.

- (c) Gambling supplies and equipment shall not be distributed unless supplies and equipment conform to standards adopted in rules promulgated by the board.
- (d) An applicant is ineligible to receive a supplier's license if any of the following circumstances exist:
- (1) The applicant has been convicted of a felony under the laws of this state, any other state, or the United States.
- (2) The applicant has been convicted of a misdemeanor involving gambling, theft, fraud, or dishonesty in any state or a local ordinance in any state involving gambling, dishonesty, theft, or fraud that substantially corresponds to a misdemeanor in that state.
- (3) The applicant has submitted an application for license under this act which contains false information.
  - (4) The applicant is a member of the board.

(5) The applicant holds an elective office of a governmental unit of this state, another state, or the federal government, or is a member of or employed by a gaming regulatory body of a governmental unit in this state, another state, or the federal government, or is employed by a governmental unit of this state. This subdivision does not apply to an elected officer of or employee of a federally recognized Indian tribe or an elected precinct delegate.

- (6) The applicant owns more than a 10 percent ownership interest in any entity holding a casino license issued under this act.
- (7) The board concludes that the applicant lacks the requisite suitability as to integrity, moral character, and reputation; personal and business probity; financial ability and experience; and responsibility.
- (8) The applicant fails to meet other criteria considered appropriate by the board. The criteria considered appropriate by the board may not be arbitrary, capricious, or contradictory to the express provisions of this act.
- (9) In determining whether to grant a supplier's license to an applicant, the board shall consider all of the following:
- a. The past and present compliance of the applicant with casino licensing requirements of this state or any other jurisdiction pertaining to casino gaming or any other regulated activities.

b. The integrity, moral character, and reputation;

personal and business probity; financial ability and

experience; and responsibility of the applicant or an

affiliate of the applicant.

- c. Whether the applicant has been indicted, charged, arrested, convicted, pleaded guilty or nolo contendre, forfeited bail concerning, or had expunged any criminal offense under the laws of any jurisdiction, either felony or misdemeanor, not including traffic violations, regardless of whether the offense has been expunged, pardoned, or reversed on appeal or otherwise.
  - d. Whether the applicant has filed, or had filed against it, a proceeding for bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt.
  - e. Whether the applicant has been served with a complaint or other notice filed with any public body regarding a payment of any tax required under federal, state, or local law that has been delinquent for one or more years.
  - f. Whether the applicant has a history of noncompliance with the casino licensing requirements of any jurisdiction.
  - g. Whether the applicant has a history of noncompliance with any regulatory requirements in this state or any other jurisdiction.
  - h. Whether at the time of application the applicant is a defendant in litigation involving its business practices.

i. Whether awarding a license to an applicant would undermine the confidence of the public in the Alabama gaming industry.

- j. Whether the applicant meets other standards for the issuance of a supplier's license that the board may promulgate by rule. The rules promulgated under this subdivision shall not be arbitrary, capricious, or contradictory to the expressed provisions of this act.
- (e) Any person, including a junket enterprise, that supplies equipment, devices, supplies, or services to a licensed casino shall first obtain a supplier's license. A supplier shall furnish to the board a list of all equipment, devices, and supplies offered for sale or lease to casino licensees licensed under this act.
- (f) A supplier shall keep books and records of its business activities with a casino operator, including its furnishing of equipment, devices, supplies, and services to gambling operations separate and distinct from any other business that the supplier might operate. A supplier shall file a quarterly return with the board listing all sales, leases, and services. A supplier shall permanently affix its name to all its equipment, devices, and supplies for gambling operations. Any supplier's equipment, devices, or supplies that are used by any person in an unauthorized gambling operation shall be forfeited to the state.

- (h) Any gambling equipment, devices, and supplies provided by any licensed supplier may be either repaired in the casino or removed from the casino to a licensed area.
- (i) A license shall be issued for a two-year period. All licenses are renewable upon payment of the license fee and the transmittal to the board of an annual report to include information required under rules promulgated by the board.
- (j) All applicants and licensees shall consent to inspections, searches, and seizures and to the disclosure to the board and its agents of confidential records, including tax records, held by any federal, state, or local agency, credit bureau, or financial institution and to provide handwriting exemplars, photographs, fingerprints, and information as authorized in this act and in rules promulgated by the board.
- (k) Applicants and licensees shall be under a continuing duty to provide information requested by the board and to cooperate in any investigation, inquiry, or hearing conducted by the board.
- (1) Failure to provide information requested by the board to assist in any investigation, inquiry, or hearing of the board, or failure to comply with this act or rules promulgated by the board, may result in denial, suspension, or, upon reasonable notice, revocation of a license.

1	Section 16. (a) As used in this section, the
2	following terms shall have the following meanings:
3	(1) CANDIDATE.
4	a. That term as defined in Section 17-22A-2, Code of
5	Alabama 1975.
6	b. The holder of any state, legislative, or local
7	elective office.
8	(2) LICENSE. A casino license issued under this act
9	or a supplier's license issued under this act.
10	(3) LICENSEE. A person who holds a license as
11	defined in subdivision (2).
12	(4) OFFICER. Any of the following:
13	a. An individual listed as an officer of a
14	corporation, limited liability company, or limited liability
15	partnership.
16	b. An individual who is a successor to an individual
17	described in paragraph a.
18	(b) For purposes of this section, a person is
19	considered to have an interest in a licensee or casino
20	enterprise if any of the following circumstances exist:
21	(1) The person holds at least a one percent interest
22	in the licensee or casino enterprise.
23	(2) The person is an officer or a managerial

employee of the licensee or casino enterprise as defined by

rules promulgated by the board.

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1 (3) The person is an officer of the person who holds 2 at least a one percent interest in the licensee or casino 3 enterprise.

- (4) The person is an independent committee of the licensee or casino enterprise.
- (c) A licensee is considered to have made a contribution if a contribution is made by a person who has an interest in the licensee.
- (d) A licensee or person who has an interest in a licensee or casino enterprise, or the spouse, parent, child, or spouse of a child of a licensee or person who has an interest in a licensee or casino enterprise, may not make a contribution to a candidate or a political committee during the time period when a casino licensee or development agreement is being considered by a city or the board.
- (e) A licensee or person who has an interest in a licensee or casino enterprise, or the spouse, parent, child, or spouse of a child of a licensee or a person who has an interest in a licensee or casino enterprise, may not make a contribution to a candidate or committee through a legal entity that is established, directed, or controlled by any of the persons described in this subsection during the time period described in subsection (d).

Section 17. (a) Each local labor organization that directly represents casino gaming employees shall register with the board annually and provide all of the following:

1 (1) The local labor organization's name, address, 2 and telephone number of the local labor organization.

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- (2) The name and address of any international labor organization with which it directly or indirectly maintains an affiliation or relationship.
- (3) All of the following information for the designated individuals and other personnel of the local labor organization:
- 9 a. The full name and any known alias or nickname of the individual.
- b. The business address and telephone number of theindividual.
- 13 c. The title or other designation in the local labor 14 organization of the individual.
- d. Unless information is required under paragraph e.

  of subdivision (4), a brief description of the duties and

  activities of the individual.
  - e. The annual compensation of the individual, including salary, allowances, reimbursed expenses, and other direct or indirect disbursements.
- 21 (4) All of the following additional information for 22 each designated individual of the local labor organization:
- a. The home address and telephone number of the individual.
- b. The date and place of birth of the individual.
- c. The Social Security number of the individual.

- d. The date he or she was hired by or first consulted with or advised the local labor organization.
- e. A detailed description of all of the following:
- 1. The individual's duties and activities.

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- 2. Whether he or she performed the same or similar activities previously on behalf of the organization.
- 7 3. The prior employment or occupational history of the individual.
  - f. Excluding minor traffic offenses, a detailed description of all of the following:
    - 1. The convictions incurred by the individual, including any conviction that was expunged or set aside, sealed by court order, or for which he or she received a pardon.
  - 2. Any criminal offense for which he or she was charged or indicted but not convicted.
  - g. Whether he or she was ever denied a business, liquor, gaming, or professional license or had such a license revoked.
    - h. Whether a court or governmental agency determined the individual unsuitable to be affiliated with a labor organization and the details of that determination.
    - i. Whether the individual was ever subpoenaed as a witness before a grand jury, legislative committee, administrative body, crime commission, or similar agency and the details relating to that subpoena.

- j. A photograph of the individual taken within the previous 60 days.
- k. For the local labor organization's first filing,a complete set of the fingerprints of the individual.

- (5) A written certification under oath by the local labor organization president, secretary, treasurer, or chief official that the information provided under this subsection is complete and accurate. The board shall prescribe the form for this certification.
- (b) A local labor organization may satisfy the information requirements of subsection (a) by providing to the board copies of reports filed with the United States

  Department of Labor under the labor management reporting and disclosure act of 1959, Public Law 86-257, supplemented by any required information not contained in those reports.
- (c) If information required under subsection (a) for a designated individual changes after registration or if the local labor organization gains a designated individual after registration, the local labor organization shall provide the board with that new information or the information, photograph, and fingerprints required under subsection (a) for the new designated individual within 21 days.
- (d) Information provided by a local labor organization to the board under this section is exempt from disclosure under Section 36-12-40, Code of Alabama 1975.
- (e) Upon finding by clear and convincing evidence that grounds for disqualification under subsection (f) exist,

- the board may disqualify an officer, agent, or principal
  employee of a local labor organization registered or required
  to be registered under this section from performing any of the
  following functions:
  - (1) Adjusting grievances for or negotiating or administering the wages, hours, working conditions, or employment conditions of casino gaming employees.

- (2) Soliciting, collecting, or receiving from casino gaming employees any dues, assessments, levies, fines, contributions, or other charges within this state for or on behalf of the local labor organization.
- (3) Supervising, directing, or controlling other officers, agents, or employees of the local labor organization in performing functions described in subdivisions (1) and (2).
- (f) An individual may be disqualified under subsection (e) for lacking good moral character if any of the following apply:
- (1) He or she has been indicted or charged with, convicted of, pled guilty or nolo contendre to, or forfeited bail in connection with a crime involving gambling, theft, dishonesty, prostitution, or fraud under the laws of this state, any other state, or the United States or a local ordinance of a political subdivision of this state or another state. Disqualification cannot be based only on crimes that involve soliciting or engaging prostitution services unless the individual is or has engaged in an ongoing pattern of that behavior. If the grounds for disqualification are criminal

charges or indictment, at the request of the individual, the board shall defer making a decision on disqualification while the charge or indictment is pending.

- (2) He or she intentionally or knowingly made or caused to be made a false or misleading statement in a document provided to the board or its agents or orally to a board member or agent in connection with an investigation.
- (3) He or she engages in criminal or unlawful activities in an occupational manner or context for economic gain, or is an associate or member of a group of individuals who operate together in that fashion, and this behavior creates a reasonable belief that the behavior adversely affects gambling operations and the public policy underlying this act. In making a determination under this subdivision, the board may consider findings or identifications by the Attorney General or treasurer of state police that an individual is within this category.
- (g) A designated individual shall report all information described in subdivisions (1) to (3) of subsection (f) concerning him or her to the local labor organization. A local labor organization shall report all information described in that subdivision concerning its designated individuals of which it has actual knowledge to the board.
- (h) The board may waive any disqualification criterion under subsection (f) or may rescind a disqualification under subsection (e), if doing so is

consistent with the public policy of this act and based on a finding that the interests of justice so require.

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- (i) The board shall give written notice to an 3 individual it proposes to disqualify and to the affected labor organization, stating the reason for the proposed 5 6 disqualification and describing any supporting evidence in the 7 possession of the board. Within 30 days after receiving the written notice of proposed disqualification, the respondent 8 may file with the board a written request for a hearing, which 9 10 shall take place promptly. The board shall conduct the hearing in conformity with the Administrative Procedure Act. A person 11 12 aggrieved by a final disqualification has the right to appeal 13 to the circuit court for the county in which the person 14 resides or has his or her principal place of business to have 15 the disqualification set aside based on any ground set forth in the Administrative Procedure Act. 16
  - (j) Not later than January 31 of the calendar year after disqualification and each year after that unless the disqualification is rescinded or reversed, the disqualified individual shall provide the board with a sworn statement that he or she did not perform the functions described in subsection (e) during the previous year.
  - (k) The board may petition in the circuit court for the county in which the disqualified individual resides or has his or her principal place of business for an order enforcing the terms of the disqualification.

(1) A local labor organization that is registered or required to be registered under this section or any officer, agent, or principal employee of that organization may not personally hold any financial interest in a casino licensee employing casino gaming employees represented by the organization or person.

- (m) This section does not prohibit a local labor organization from conducting training for or operating a school to train casino gaming employees, or from entering into an agreement or arrangement with a casino licensee, supplier, or vendor to provide for the training of casino gaming employees. A local labor organization that conducts the training or operates a school or does not otherwise qualify as a supplier is not subject to the contribution prohibitions of Section 7.
- (n) This section does not deny, abridge, or limit in any way the legitimate rights of casino gaming employees to form, join, or assist labor organizations, to bargain collectively through representatives of their own choosing, or to engage in other concerted activities for the purpose of collective bargaining or other mutual aid and protection or the free exercise of any other rights they may have as employees under the laws of the United States or this state.
- (o) This section may not be expanded or amplified by action of the board or any other executive or administrative body. The board and any other executive or administrative body do not have authority to promulgate interpretive rules or

rulings to implement this section. The board and any other
executive or administrative body do not have authority under
this section to require that a local labor organization or an
officer, agent, or principal employee of a labor organization
does either of the following:

- (1) Qualify for or obtain a casino, occupational, or supplier's license or any other license or permit required under rules promulgated by the board.
- (2) Ensure the compliance of any person or entity with the licensing requirements under this act or under rules promulgated by the board.
- (p) As used in this section, the following terms shall have the following meanings:
- (1) CASINO GAMING EMPLOYEE. The following and their supervisors:
  - a. Individuals involved in operating a casino gaming pit, including dealers, shills, clerks, hosts, and junket representatives.
  - b. Individuals involved in handling money, including cashiers, change persons, count teams, and coin wrappers.
    - c. Individuals involved in operating gambling games.
- d. Individuals involved in operating and maintaining slot machines, including mechanics, floorpersons, and change and payoff persons.
- e. Individuals involved in security, including quards and game observers.

- f. Individuals with duties similar to those
  described in paragraphs a. to e. However, casino gaming
  employee does not include an individual whose duties are
  related solely to nongaming activities such as entertainment,
  hotel operation, maintenance, or preparing or serving food and
  beverages.
- 7 (2) DESIGNATED INDIVIDUAL. An officer, agent, 8 principal employee, or individual performing a function 9 described in subsection (e).

- (q) Nothing in this act shall preclude employees from exercising their legal rights to organize themselves into collective bargaining units.
  - Section 18. (a) The board may issue an occupational license to an applicant after all of the following have occurred:
    - (1) The applicant has paid a nonrefundable application fee set by the board.
    - (2) The board has determined that the applicant is eligible for an occupational license pursuant to rules promulgated by the board.
  - (3) The applicant has paid the biennial license fee in an amount to be established by the board.
  - (b) It is the burden of the applicant to establish by clear and convincing evidence the eligibility and suitability of the applicant as to integrity, moral character, and reputation; personal probity; financial ability and experience; responsibility; and other criteria as may be

considered appropriate by the board. The criteria considered appropriate by the board may not be arbitrary, capricious, or contradictory to the expressed provisions of this act. All applications shall be made under oath.

- (c) To be eligible for an occupational license, an applicant shall:
- (1) Be at least 21 years of age if the applicant will perform any function involved in gaming by patrons.
- (2) Be at least 18 years of age if the applicant will perform only nongaming functions.
- (3) Not have been convicted of a felony under the laws of this state, any other state, or the United States.
- (4) Not have been convicted of a misdemeanor involving gambling, dishonesty, theft, or fraud in any state or any violation of a local ordinance in any state involving gambling, dishonesty, theft, or fraud that substantially corresponds to a misdemeanor in that state.
- shall be on a form prescribed by the board and shall contain all information required by the board. The applicant shall set forth in the application whether he or she has been issued prior gambling related licenses; whether he or she has been licensed in any other state under any other name, and, if so, the name under which the license was issued and his or her age at the time the license was issued; and whether or not a permit or license issued to him or her in any other state has

been suspended, restricted, or revoked, and, if so, the cause
and the duration of each action.

- (e) Each applicant shall submit with his or her application, on a form provided by the board, two sets of his or her fingerprints and a photograph. The board shall charge each applicant an application fee set by the board to cover all actual costs of administering the act relative to costs generated by each licensee and all background checks.
- (f) The board may deny an occupational license to a person who is or does any of the following:
- (1) The applicant fails to disclose or states falsely any information requested in the application.
  - (2) The applicant is a member of the board.
- (3) The applicant has a history of noncompliance with the casino licensing requirements of any jurisdiction.
- (4) Whether the applicant has been indicted, charged, arrested, convicted, pleaded guilty or nolo contendre, forfeited bail concerning, or had expunged any criminal offense under the laws of any jurisdiction, either felony or misdemeanor, not including traffic violations, regardless of whether the offense has been expunged, pardoned, or reversed on appeal or otherwise.
- (5) The applicant has filed, or had filed against it, a proceeding for bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt.

- 1 (6) The applicant has a history of noncompliance
  2 with any regulatory requirements in this state or any other
  3 jurisdiction.
  - (7) The applicant has been served with a complaint or other notice filed with any public body regarding a payment of any tax required under federal, state, or local law that has been delinquent for one or more years.
- 8 (8) The applicant is employed by a governmental 9 unit.

- (9) The applicant or affiliate owns more than a 10 percent ownership interest in any entity holding a casino license issued under this act.
- (10) The board concludes that the applicant lacks the requisite suitability as to integrity, moral character, and reputation; personal probity; financial ability and experience; or responsibility.
- (11) The applicant fails to meet any other criteria that the board considers appropriate. The criteria considered appropriate by the board may not be arbitrary, capricious, or contradictory to the expressed provisions of this act.
- (12) The applicant is unqualified to perform the duties required of the license.
- (13) The applicant has been found guilty of a violation of this act.
- (14) The applicant has had a prior gambling related license or license application suspended, restricted, revoked, or denied for just cause in any other jurisdiction.

- 1 (g) The board may suspend, revoke, or restrict any occupational licensee for any of the following:
  - (1) A violation of this act.

- 4 (2) A violation of any of the rules promulgated by the board.
  - (3) Any cause which, if known to the board, would have disqualified the applicant from receiving the license.
  - (4) A default in the payment of any obligation or debt due to the State of Alabama.
    - (5) Any other just cause.
  - (h) A license issued pursuant to this section shall be valid for a period of two years from the date of issuance.
  - (i) All applicants and licensees shall consent to the inspections, searches, and seizures of their person and personal effects and the providing of handwriting exemplars, photographs, fingerprints, and information as authorized in this act and in rules promulgated by the board.
  - (j) An applicant or licensee shall be under a continuing duty to provide information requested by the board and to cooperate in any investigation, inquiry, or hearing conducted by the board.
  - (k) Failure to provide information requested by the board, to assist in any investigation, inquiry, or hearing of the board, or to comply with this act or rules of the board may result in denial, suspension, or, upon reasonable notice, revocation of a license.

Section 19. Before a casino license is issued, the licensee shall post a bond in the sum of one million dollars (\$1,000,000) to the State of Alabama and have retained an Alabama licensed attorney to represent the applicant in all matters before the board. The bond shall be used to guarantee that the licensee faithfully makes the payments, keeps his or her books and records, makes reports, and conducts his or her casino gaming in conformity with this act and the rules promulgated by the board. The bond may not be canceled by a surety on less than 30 days' notice in writing to the board. If a bond is canceled and the licensee fails to file a new bond with the board in the required amount on or before the effective date of cancellation, the licensee's license shall be revoked. The total and aggregate liability of the surety on the bond is limited to the amount specified in the bond.

Section 20. (a) Subject to the laws of this state, prior to hiring a prospective employee, the holder of a casino license shall conduct a background check of the prospective employee to determine whether the prospective employee has had any criminal convictions or has any pending criminal charges at the time he or she submits an application for employment.

(b) The licensee shall indemnify, defend, and hold harmless the Alabama Gaming Control Commission and its board members, individually, in any civil proceedings arising out of allegations that the licensee negligently performed or failed to perform the background check required under subsection (a).

1 Section 21. (a) A license issued under this act is a 2 revocable privilege granted by the state and is not a property right. Granting a license under this act does not create or 3 vest any right, title, franchise, or other property interest. Each license is exclusive to the licensee, and a licensee or 5 6 any other person shall apply for and receive the board's and 7 city's approval before a license is transferred, sold, or purchased, or before a voting trust agreement or other similar 8 agreement is established with respect to the license. A 9 10 licensee or any other person may not lease, pledge, or borrow, or loan money against a license. The attempted transfer, sale, 11 or other conveyance of an interest in a license without prior 12 13 board approval is grounds for suspension or revocation of the 14 license, or other sanction considered appropriate by the 15 board.

(b) Upon the termination of a development agreement between a casino licensee and the city in which the casino is located, the board upon the request of the city shall revoke that licensee's casino license.

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Section 22. (a) Minimum and maximum wagers on games may be set by the board.

(b) Employees of the board, the Alabama Department of Public Safety, and the Attorney General may inspect any casino at any time, without notice, for the purpose of determining whether this act or rules promulgated by the board are being complied with.

1 (c) Employees of the board, the Attorney General,
2 and their authorized agents shall have the right to be
3 present, at any time, in the casino or on adjacent facilities
4 under the control of the licensee.

- (d) Gambling equipment and supplies customarily used in conducting casino gambling shall be purchased or leased only from suppliers who are licensed under this act.
- (e) Persons licensed under this act shall permit no form of wagering on gambling games except as permitted by this act.
- (f) Wagers may be received only from a person present in a licensed casino. A person present in a licensed casino may not place or attempt to place a wager on behalf of another person who is not present in the casino.
- (g) Wagering may not be conducted with money or other negotiable currency.
- (h) All tokens, chips, or electronic cards used to make wagers shall be purchased from a licensed owner in the casino. The tokens, chips, or electronic cards may be purchased by means of an agreement under which the owner extends credit to the patron. The tokens, chips, or electronic cards may be used only while in a casino and only for the purpose of making wagers on gaming games.
- (i) A person under age 21 may not be permitted in an area of a casino where gaming is being conducted, except for a person at least 18 years of age who is an employee of the gaming operation. An employee under the age of 21 may not

- perform any function involved in gambling by the patrons. A

  person under age 21 may not be permitted to make a wager under

  this act.
  - (j) Managerial employees of casino licensees under this act shall be under an affirmative duty to report to the board and the Alabama Department of Public Safety, in writing, within 24 hours, illegal or suspected illegal activity or activity that is in violation of this act or of rules promulgated by the board.
    - (k) In addition to the requirements of this section, gambling shall be conducted in accordance with the rules promulgated by the board.
    - (1) Unless approved by the city, a casino may not be located within 1,000 feet of any of the following:
      - (1) A church or other place of worship.
      - (2) A school, college, or university.
    - (3) A financial institution or a branch of a financial institution.
- 19 (4) A pawnshop.

(m) As used in subsection (1), "financial institution" means a state or nationally chartered bank, a state or federally chartered savings and loan association, a state or federally chartered savings bank, a state or federally chartered credit union, or any entity that provides check-cashing services.

1 (n) A casino licensee may not employ an individual
2 who has been convicted of a felony in the previous five years
3 to work in a casino as a managerial employee.

Section 23. (a) A person who holds a casino license may not install, own, or operate or allow another person to install, own, or operate an electronic funds transfer terminal on the premises of the casino which is less than 50 feet from any game in the casino.

- (b) A person who holds a casino license may not install, own, or operate or allow another person to install, own, or operate on the premises of the casino a game that is played with a device that allows a player to operate the game by transferring funds electronically from a credit or debit card.
- (c) As used in this section, "electronic funds transfer terminal" means an information processing device used for the purpose of executing deposit account transactions between financial institutions and their customers by either the direct transmission of electronic impulses or the recording of electronic impulses for delayed processing. The fact that a device is used for other purposes does not prevent it from being an electronic funds transfer terminal.

Section 24. (a) A person who holds a casino license may not televise or allow any other person to televise simulcast horse races or greyhound races on the premises of the casino.

1 (b) As used in this section, "simulcast" means the
2 live transmission of video and audio signals conveying a horse
3 race held either in or outside of this state.

Section 25. (a) A person who holds a casino license issued pursuant to this act shall post conspicuously at each entrance and exit of the casino, on each electronic funds transfer terminal, and at each credit location, a visually prominent sign on which is printed a toll-free compulsive gaming helpline number.

(b) A person who holds a casino license shall include a toll-free compulsive gaming helpline number on all of its printed advertisement and promotional materials.

Section 26. A person who holds a casino license may not accept from a wagerer a lien on real or personal property to extend credit or for the payment of a debt.

Section 27. Alcoholic beverages shall only be sold or distributed in a casino pursuant to regulations established by the board. Casinos are exempt from state and local laws concerning the sale and distribution of alcoholic beverages on the casino premises.

Section 28. Notwithstanding any applicable statutory provision to the contrary, a licensed owner who extends credit to a wagerer pursuant to this act is authorized to institute a cause of action to collect any amounts due as well as the owner's costs, expenses, and reasonable attorney's fees incurred in collection. A licensed owner or his or her agents

1 may not contact a wagerer concerning any amounts due at the 2 wagerer's place of business.

Section 29. (a) A wagering tax is imposed on the adjusted gross receipts received by the licensee from gaming authorized under this act at the rate of 15 percent. If a city does either of the options in subsection (d), the tax rate under this subsection shall be 8.1 percent. If the city rescinds or is otherwise unable to exercise one of the options in subsection (d), the tax rate under this subsection shall be 15 percent. A tax rate of 15 percent imposed under this subsection shall cover any period for which the city does not or is unable to exercise one of the options in subsection (d) of this act.

- (b) The State Casino Gaming Fund is created in the General Fund. The fund is to be administered by the State Treasurer in accordance with this act. Except as otherwise specifically provided, the wagering tax plus all other fees, fines, and charges imposed by the state shall be deposited into the State Casino Gaming Fund. The wagering tax is to be remitted daily by the holder of a casino license by electronic wire transfer of funds. The state shall remit the city's portion of the wagering tax to the city daily by electronic wire transfer of funds as provided by this act.
- (c) If the state imposes a wagering tax equal to 15 percent of adjusted gross receipts, the State Casino Gaming Fund shall be allocated as follows:

- 1 (1) Fifty-five percent to the city in which a casino 2 is located for use in connection with the following:
- a. The hiring, training, and deployment of street
- 4 patrol officers.

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- b. Neighborhood and downtown economic developmentprograms designed to create local jobs.
- 7 c. Public safety programs such as emergency medical services, fire department programs, and street lighting.
  - d. Anti-gang and youth development programs.
  - e. Other programs that are designed to contribute to the improvement of the quality of life in the city.
- f. Relief to the taxpayers of the city from one or more taxes or fees imposed by the city.
  - g. The costs of capital improvements.
  - h. Road repairs and improvements.
    - (2) Forty-five percent to the state to be deposited in the Education Trust Fund to provide additional funds for Alabama schools.
  - (d) A city in which a licensee is located may do one of the following:
    - (1) In the development agreement into which the city is entitled to enter, include a provision that requires the licensee located in the city to pay the city a payment equal to 6.9 percent of the adjusted gross receipts received by the licensee from gaming authorized under this act.
    - (2) By ordinance, levy, assess, and collect an excise tax upon licensees located in the city at a rate of 6.9

percent of the adjusted gross receipts received by the 1 2 licensee from gaming authorized under this act.

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- (e) Payments of any amount required to a city under 3 subsection (d) shall be made in a manner, at those times, and subject to reporting requirements and penalties and interest 6 for delinquent payment as may be provided for in the 7 development agreement, if the payment is required under a development agreement, or by ordinance if the payment is required for a tax levied by the city. Payments required under subsection (d) (1) may be in addition to any other payments which may be required in the development agreement for the 11 12 conveyance of any interest in property, the purchase of 13 services, or the reimbursement of expenses. Payments to a city under subsection (d) shall be used by the city for the purposes listed in subsection (c)(1). 15
  - (f) Approval by the city of a development agreement or an ordinance approving either casino gaming or the levy of a local excise tax shall not be considered the granting of a franchise or license by the city for purposes of any statutory, charter, or constitutional provision.
  - (g) The wagering tax imposed under subsection (1) and any tax imposed under Section 13(d) shall be administered by the office of the State Treasurer pursuant to this act.
  - (h) Funds from this act may not be used to supplant existing state appropriations or local expenditures.
  - Section 30. (a) In addition to application and license fees described in this act, all regulatory and

enforcement costs, compulsive gambling programs,

casino-related programs and activities, casino-related legal

services provided by the Attorney General, and the

casino-related expenses of the Alabama Department of Public

Safety shall be paid by casino licensees as provided by this

section.

- (b) The total annual assessment for the first year in which any casino licensee under this act begins operating a casino in this state shall be twenty-five million dollars (\$25,000,000).
- (c) The total annual assessment required under this subsection shall be adjusted each year by multiplying the annual assessment for the immediately preceding year by the Alabama consumer price index for the immediately preceding year. As used in this subsection, "Alabama consumer price index" means the annual consumer price index for Alabama consumers as defined and reported by the United States

  Department of Labor, Bureau of Labor Statistics.
- (d) On or before the date the casino licensee begins operating the casino and annually on that date thereafter, each casino licensee shall pay to the State Treasurer an equal share of the total annual assessment required under this section. In no event shall a casino's assessment exceed one third of the total annual assessment required under this section.

1 (e) From the amount collected under subsection (d),
2 two million dollars (\$2,000,000) shall be deposited in the
3 Compulsive Gaming Prevention Fund.

- (f) Except as provided in subsections (c) and (i), all funds collected under this section shall be deposited in a special account in the Education Trust Fund. Distributions from the fund shall be made by the Legislature through the appropriations process.
- (g) The balance of the special account in the Education Trust Fund shall not exceed eighty-five million dollars (\$85,000,000). If the funds collected under this section would cause the balance to exceed the limitation of this subsection, the surplus funds shall be credited in equal shares against each casino licensee's annual assessment made under this section.

Section 31. (a) In addition to payment of the state or city wagering tax and other fees as set forth in this act, and to any payment required pursuant to the development agreement, a city may impose a municipal services fee upon each licensee located in the city equal to the greater of 1.25 percent of adjusted gross receipts or four million dollars (\$4,000,000) in order to assist the city in defraying the cost of hosting casinos. The city may require a municipal services fee of four million dollars (\$4,000,000) to be paid annually, in advance, commencing on the date the casino opened for operations and on the anniversary of that date thereafter. Within 20 days after each anniversary of the date the licensed

casino opened for operations, the licensee shall pay any additional municipal services fee owing for the operating year just ended above the advance previously paid for that operating year. The municipal services fee shall be deposited by the city in its general fund for disbursement in accordance with the restrictions of this section and applicable municipal ordinances. The city may submit the question of whether to impose the fee authorized by this subsection to the electors of the city for approval.

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(b) If a city does not impose a municipal services fee under subsection (a), in addition to payment of the state or city wagering tax and other fees as set forth in this act, there is imposed by the state a municipal services tax upon each licensee located in the city. The rate of the tax imposed by this subsection shall be established to limit the aggregate annual amount of the tax imposed by the state under this subsection upon each licensee and by the city pursuant to subsection (a) upon each licensee to the greater of 1.25 percent of adjusted gross receipts or four million dollars (\$4,000,000). The tax imposed by this subsection shall be paid in the same manner and at the same time as the fee imposed by the city under subsection (a). The revenues received from the imposition of the tax imposed by this subsection shall be remitted to the city and deposited by the city in its general fund for disbursement for the purposes permitted for a fee under subsection (a).

Section 32. A licensee shall not be subject to any excise tax, license tax, privilege tax, or occupational tax, which is imposed exclusively upon the licensee by the state or any political subdivision thereof, except as provided in this act. Nothing in this section shall prohibit the city from assessing a processing fee in an amount to be determined by the city on responses to requests for proposals for development agreements.

Section 33. Within 30 days after the end of each quarter of each fiscal year, each casino licensee shall transmit to the board and to the city an audit of the financial condition of the licensee's total operations. All audits shall be conducted by a certified public accountant in a manner and form prescribed by the board. Each certified public accountant shall be registered in the State of Alabama. The compensation for each certified public accountant shall be paid directly by the licensee to the certified public accountant.

Section 34. (a) The board shall make an annual report to the Governor, for the period ending December 31 of each year. The report shall be filed with the Governor and submitted to the chairs of the legislative committees that govern casino-related issues on or before April 15 of the year following the year that the report covers. The report shall include an account of the board actions, its financial position and results of operation under this act, and any recommendations for legislation that the board considers

advisable. The report shall also include the information required under subsection (b).

- (b) Each casino licensee shall annually have a study conducted on minors and compulsive gaming and compile all of the following information for the casino that the licensee is licensed to operate:
- (1) The number of minors who were denied entry into the casino.
  - (2) The number of minors who were physically escorted from the casino premises.
  - (3) The number of minors who were detected participating in gambling games other than slot machines and the number of minors who were detected using slot machines.
  - (4) The number of minors who were taken into custody by a law enforcement agency on the casino premises.
  - (5) The number of minors who were detected illegally consuming alcohol on the casino premises.
  - (6) As used in this section, "minor" means a person less than 21 years of age.

Section 35. All contested cases shall be appealable pursuant to the Alabama Administrative Procedure Act. Appeals from the grant or denial of a casino license shall be made to the Alabama Court of Civil Appeals. All other contested case appeals shall be to a circuit court of competent jurisdiction.

Section 36. (a) A person shall be guilty of a Class C felony or a fine of not more than one hundred thousand dollars (\$100,000), or both, and shall be barred from

1 receiving or maintaining a license for doing any of the 2 following:

- (1) Conducting a gambling operation where wagering is used or to be used without a license issued by the board.
  - (2) Conducting a gambling operation where wagering is permitted other than in the manner specified by this act.
  - (3) Knowingly making a false statement on an application for any license provided in this act or a written document provided under oath in support of a proposal for a development agreement.
  - (4) Knowingly providing false testimony to the board or its authorized representative while under oath.
  - (5) Willfully failing to report, pay, or truthfully account for any license fee or tax imposed by this act or willfully attempt in any way to evade or defeat the license fee, tax, or payment. A person convicted under this subsection shall also be subject to a penalty of three times the amount of the license fee or tax not paid.
  - (6) Making a political contribution in violation of Section 7 of this act.
  - (b) In addition to the punishment provided by subsection (a), a person shall be barred for life from a gambling operation under the jurisdiction of the board if the person does any of the following:
  - (1) Offers, promises, or gives anything of value or benefit to a person who is connected with a licensee or affiliated company, including, but not limited to, an officer

or employee of a casino licensee or holder of an occupational license pursuant to an agreement or arrangement or with the intent that the offer, promise, or thing of value or benefit will influence the actions of the person to whom the offer, promise, or gift was made in order to affect or attempt to affect the outcome of a gambling game, or to influence official action of a member of the board.

- (2) Solicits or knowingly accepts or receives a promise of anything of value or benefit while the person is employed by or connected with a licensee, including, but not limited to, an officer or employee of a casino licensee or holder of an occupational license, pursuant to an understanding or arrangement or with the intent that the promise or thing of value or benefit will influence the actions of the person to affect or attempt to affect the outcome of a gambling game.
- (3) Offers, promises, or gives anything of value or benefit to a member, employee, or agent of the board or an official of any state or local agency or governmental body with the intent that the offer, promise, or thing of value or benefit will influence the official action of the person to whom the offer, promise, or gift was made pertaining to a city development agreement, or administrating, licensing, regulating, or enforcing this act.
- (4) Solicits or knowingly accepts or receives a promise of anything of value or benefit while the person is a member, employee, or agent of the board, or an official of any

state or local agency or governmental body, pursuant to an understanding or arrangement or with the intent that the promise or thing of value or benefit will influence the official action of the member, employee, or agent of the board or official of the state or local governmental body pertaining to a city development agreement, or enforcing this act.

- (5) Except as otherwise provided by the board, uses or possesses with the intent to use a device on casino premises to assist in doing any of the following:
  - a. Projecting the outcome of a gambling game.
- b. Keeping track of the cards played in a gamblingqame.
  - c. Analyzing the probability of the occurrence of an event relating to a gambling game.
  - d. Analyzing the strategy for playing or betting to be used in a gambling game.
    - (6) Cheats at a gambling game.
  - (7) Manufactures, sells, or distributes cards, chips, dice, a game, or a device that is intended to be used to violate this act.
    - (8) Alters or misrepresents the outcome of a gambling game on which wagers have been made after the outcome is determined but before it is revealed to the players.
  - (9) Places a bet after acquiring knowledge, not available to all players, of the outcome of the gambling game that is the subject of the bet or to aid a person in acquiring

the knowledge for the purpose of placing a bet contingent on that outcome.

- (10) Claims, collects, takes, or attempts to claim, collect, or take money or anything of value in or from the gambling games, with intent to defraud, without having made a wager contingent on winning a gambling game, or claims, collects, or takes an amount of money or thing of value of greater value than the amount won.
- 9 (11) Uses counterfeit chips or tokens in a gambling 10 game.
  - (12) Possesses a key or device designed for the purpose of opening, entering, or affecting the operation of a gambling game, drop box, or an electronic or mechanical device connected with the gambling game or for removing coins, tokens, chips, or other contents of a gambling game. This subdivision does not apply to a gambling licensee or employee of a gambling licensee acting in furtherance of the employee's employment.
  - (c) A person, or an affiliate of a person, is guilty of a misdemeanor punishable by imprisonment for not more than one year in a county jail or a ten thousand dollar (\$10,000) fine, or both, for doing any of the following:
  - (1) Knowingly making a wager if the person is under 21 years of age or permitting a person under 21 years to make a wager.

1 (2) Willfully falling to appear before or provide an 2 item to the board at the time and place specified in a 3 subpoena or summons issued by the board or executive director.

- (3) Willfully refusing, without just cause, to testify or provide items in answer to a subpoena, subpoena duces tecum or summons issued by the board or executive director.
- (4) Conducting or permitting a person who is not licensed pursuant to this act to conduct activities required to be licensed under the casino, occupational, and suppliers licensee provisions in this act or in rules promulgated by the board.
- (5) Knowingly violates or aids or abets in the violation of the provisions of Section 7 of this act.
- (6) Leasing, pledging, borrowing, or loaning money against a casino, supplier, or occupational license.
- (d) The possession of more than one of the devices described in subsection (b)(5) permits a rebuttable presumption that the possessor intended to use the devices for cheating.
- (e) An action to prosecute any crime described in this section, in the discretion of the Attorney General may be tried in the county in which the crime occurred or in Montgomery County or by the district attorney of the county in which the crime occurred.

(f) This section is intended to supplement the provisions of the Criminal Code of Alabama. To the extent they are inconsistent or conflict, the Criminal Code prevails.

Section 37. Any equipment, gambling device, money, apparatus, material of gaming, proceeds, substituted proceeds, or real or personal property used, obtained, or received in violation of this act shall be subject to seizure, confiscation, destruction, or forfeiture.

Section 38. In addition to other penalties provided for under this act, a person who conducts a gambling operation without first obtaining a license to do so, or a licensee who continues to conduct gambling games after revocation of the licensee's license, or any licensee who conducts or allows to be conducted any unauthorized gambling games in a casino in which the licensee is authorized to conduct its gambling operation is subject to a civil penalty equal to the amount of gross receipts derived from wagering on the gambling games, whether unauthorized or authorized, conducted on that day as well as confiscation and forfeiture of all gambling game equipment used in the conduct of unauthorized gambling games.

Section 39. When the board is authorized or required by law to consider some aspect of criminal history record information for the purpose of carrying out its statutory powers and responsibilities, the board, in the form and manner required by the Department of Public Safety and the Federal Bureau of Investigation, shall cause to be conducted a criminal history record investigation to obtain any

information currently or subsequently contained in the files
of the Department of Public Safety or the Federal Bureau of
Investigation. The Department of Public Safety shall provide
all criminal record information requested by the board for any
person who is an applicant for or a holder of a license.

Section 40. Pursuant to Section 2 of Chapter 1194, 64 Statute 1134, 15 U.S.C. 1172, approved January 2, 1951, the State of Alabama, acting by and through duly elected and qualified members of the Legislature, does declare and proclaim that the state is exempt from Chapter 1194, 64 Statute 1134, 15 U.S.C. 1171 to 1178.

Section 41. All shipments of gambling devices to licensed casinos in this state, the registering, recording, and labeling of which have been completed by the manufacturer or dealer thereof in accordance with Chapter 1194, 64 Statute 1134, 15 U.S.C. 1171 to 1178, are legal shipments of gambling devices into the State of Alabama.

Section 42. (a) Notwithstanding any other provision of this act, when the board revokes a casino license, or suspends a casino license for a period in excess of 120 days, or refuses to renew a casino license, whether or not an appeal is pending, the board, with notice to the mayor of the city in which the casino is located, shall appoint a conservator to, among other things, take into his or her possession and control all the property and business of the licensee relating to the casino. However, this subsection may not apply in any instance in which the casino for which the casino license had

been issued has not been in operation and open to the public.
A person shall not be appointed as conservator unless the
board is satisfied that he or she is qualified.

- (b) The board may proceed in a conservatorship action in a summary manner and shall have the power to appoint and remove one or more conservators and to enjoin the former or suspended licensee from exercising any of its privileges from collecting any debts and from selling, assigning, or transferring any of its property to a person other than a conservator, except as the board may order. The board shall have the further powers necessary for fulfilling the purposes of this act.
- (c) Every conservator shall, before assuming his or her duties, execute and file a bond for the faithful performance of his or her duties payable to the board in the office of the board with the surety or sureties and in the form that the board shall approve and in the amount prescribed by the board.
- (d) When more than one conservator is appointed pursuant to this section, each conservator is subject to this act. Each conservator may collect the debts and property of the former or suspended licensee. The powers and rights conferred upon the conservators shall be exercised only when a majority of the conservators have agreed to the proposed action.
- (e) Upon his or her appointment, the conservator shall become vested with the title of all the property of the

1 former or suspended licensee relating to the casino. Subject 2 to any and all valid liens, claims, and encumbrances, the conservator shall have the duty to conserve and preserve the 3 assets to ensure that the assets shall continue to be operated on a sound and businesslike basis.

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- (f) Subject to the general supervision of the board and pursuant to any specific order it may consider appropriate, a conservator shall have power to do all of the following:
- (1) Take into his or her possession all the property of the former or suspended licensee relating to the casino and the approved hotel, including its books, records, and papers.
- (2) Institute and defend actions by or on behalf of the former or suspended licensee.
- (3) Settle or compromise with any debtor or creditor of the former or suspended licensee, including any taxing authority.
- (4) Continue the business of the former or suspended licensee including entering into contracts, borrowing money, and pledging, mortgaging, or otherwise encumbering the property of the former or suspended licensee as security for the repayment of the conservator's loans. However, the power shall be subject to any provisions and restrictions in any existing credit documents.
  - (5) Hire, fire, and discipline employees.
- (6) Review all outstanding agreements to which the former or suspended licensee is a party that fall within the

- purview of this act and advise the board on which, if any, of the agreements should be the subject of scrutiny, examination, or investigation by the board.
- 4 (7) Do all acts that best fulfill the purposes of this act.

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- (g) Except as otherwise provided in subsection (h), the conservator shall sell, assign, or otherwise transfer ownership of all of the property, in bulk, of a former licensee that was part of the casino or an approved hotel to a person who meets all of the requirements of this act and rules promulgated under this act to receive a casino license under this act subject to all of the following:
  - (1) Prior approval of the board with the consent of the mayor of the city in which the casino is located.
  - (2) Prior consultation with the former licensee about the reasonableness of the terms and conditions of the sale, assignment, or transfer.
- (3) Prior written notice to all creditors and other persons required to be notified pursuant to court rule or statute.
- (h) The conservator shall not conduct a sale, assignment, or transfer under subsection (g) under any of the following circumstances:
  - (1) A suspension of the casino license is pending.
- (2) An appeal from an action that precipitated the conservatorship is pending.

1 (3) The board has not approved a sale, assignment, or transfer.

- (i) Upon the request of the conservator, prior to a sale, assignment, or transfer under subsection (g), the board shall conduct a summary review of the proposed sale, assignment, or transfer of ownership.
- (j) The board may direct the conservator to retain the property and continue the business of the former or suspended licensee relating to the casino and the approved hotel for an indefinite period of time. Without being personally liable, during any period of operation by the conservator, the conservator shall pay when due all secured obligations. The conservator is not immune from foreclosure or other legal proceedings to collect the secured debt. The conservator shall have all of the legal rights, claims, or defenses that would have been available to the former or suspended licensee.
- (k) In a proceeding described in subsection (i), the board shall allow a reasonable compensation for the services, costs, and expenses for the conservator, the attorney for the conservator, the appraiser, the auctioneer, the accountant, and the other persons as the board may appoint in connection with the conservatorship.
- (1) As an incident of its prior approval of the sale, assignment, or other transfer, in bulk, of all property of the former licensee that was a part of the casino, the board may require that the purchaser of the property assume in

a form acceptable to the board all of the outstanding debts of the former licensee that arise from or were based upon the operation of the casino.

- (m) The conservator shall not make a payment of net earnings during the period of the conservatorship without the prior approval of the board, which may direct that all or any part of the net earnings be paid to the suspended or former licensee or to the State Casino Gaming Fund or the State Services Fee Fund or to the city as a municipal services fee or tax or municipal wagering tax, in accordance with rules promulgated by the board. The former or suspended licensee is entitled to a fair rate of return out of net earnings, if any, during the period of the conservatorship on the property retained by the conservator.
- (n) Following any sale, assignment, or other transfer, in bulk, of all the property subject to the conservatorship, the conservator shall pay the net proceeds from the sale that remain after payment of all obligations owing to the State of Alabama and any political subdivisions of the state and of those allowances set forth in this act to the former or suspended licensee.
- (o) A conservator appointed pursuant to this act shall at all times be subject to this act and the rules, limitations, restrictions, terms, and conditions as the board may prescribe. Except as otherwise provided in this act, during the period of any conservatorship imposed by this act,

the casino operation in the form of the conservatorship shall be considered a licensed casino operation subject to this act.

- (p) The board shall direct the discontinuation of a conservatorship when the conservator, with the prior approval of the board, has consummated the sale, assignment, or other transfer, in bulk, of all of the property of the former licensee that was part of the casino.
- (q) The board may direct the discontinuation of any conservatorship when it determines that the reason for which the action was instituted no longer exists.
- (r) Upon the discontinuation of the conservatorship and with the approval of the board, the conservator shall take the steps necessary to effect an orderly transfer of the property of the former or suspended licensee.
- (s) The sale, assignment, transfer, pledge, or other disposition of the securities issued by a former or suspended licensee during the pendency of a conservatorship instituted pursuant to this act does not divest or otherwise affect the powers conferred upon a conservator by this act.
- (t) A conservator appointed pursuant to this act shall file with the board reports on the administration of the conservatorship in the form and at the intervals the board shall prescribe. The reports shall be available for examination and inspection by any creditor or party in interest and, in addition, the board may direct that copies of the reports be mailed to designated creditors or other persons

1 and that summaries of any reports be published in designated 2 newspapers of general circulation.

> Section 43. (a) The board shall create a list of disassociated persons. The board, with the assistance of casino licensees, shall inform each patron of the list of disassociated persons and explain how the patron may add his or her name to the list.

- (b) The board may add an individual's name to the list of disassociated persons if the individual has notified the board in writing of his or her pledge not to visit a casino in this state by filing an application for placement on the list of disassociated persons with the board.
- (c) The board shall create and make available an application for placement on the list of disassociated persons. The application shall include all of the following information about the individual who is applying:
  - (1) Full name and all aliases.
- (2) Physical description including height, weight, hair and eye color, skin color, and any other noticeable physical characteristics.
  - (3) Occupation.
- (4) Current home and work addresses and phone 22 23 numbers.
- (5) Social Security number. 24
- (6) Date of birth. 25

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(7) Statement that the individual believes he or she 27 is a problem gambler and is seeking treatment.

- 1 (8) A photograph suitable for the board and casino 2 licensees to use to identify the individual.
- 3 (9) Other information that the board considers
  4 necessary.

- (d) An individual's name shall be placed on the list of disassociated persons after all of the following have occurred:
  - (1) The individual has submitted an application to be placed on the list of disassociated persons to the Alabama Gaming Control Board.
  - (2) The application has been verified by a representative of the board.
  - (3) The individual has signed an affidavit in which he or she affirms that he or she wishes to be placed on the list of disassociated persons and authorizing the board to release the contents of his or her application to all casino licensees in this state.
  - (4) The individual signs a form releasing the State of Alabama, the board, and the casino licensees from any injury the individual suffers as a consequence of placing his or her name on the list of disassociated persons.
  - (5) The individual signs a form stating that he or she understands and authorizes all of the following:
- a. That a criminal complaint for trespassing will be filed against him or her if he or she is found on the premises of a casino in this state and he or she will be immediately removed from the casino premises.

b. That if he or she enters a casino and wins any
money, the board will confiscate the winnings.

- (e) An individual who has his or her name placed on the list of disassociated persons shall remain on the list for the remainder of his or her life.
- (f) After an application has been submitted to the board, the chair of the board shall file a notice of placement on the list of disassociated persons with the board at the next closed session. Information contained in an application under subsection (d) is exempt from disclosure under subdivision (3) of subsection (d) of this section and is not open for public inspection. The information shall be disclosed to the board, each casino licensee in this state, the Attorney General, and the Department of Public Safety.
- (g) The list of disassociated persons shall be provided to each casino licensee, the Attorney General, and the Department of Public Safety.
- (h) Each casino licensee in this state shall submit to the board a plan for disseminating the information contained in the applications for placement on the list of disassociated persons. The board shall approve the plan. The plan shall be designed to safeguard the confidentiality of the information but shall include dissemination to all of the following:
- (1) The general casino manager or the managerial employee who has responsibility over the entire casino operations.

- 1 (2) All security and surveillance personnel.
- 2 (3) The Department of Public Safety.

- (i) A casino licensee shall not extend credit, offer check cashing privileges, offer coupons, market its services, or send advertisements to, or otherwise solicit the patronage of, those persons whose names are on the list of disassociated persons.
  - of each individual whose name is on the list of disassociated persons. If a casino licensee identifies a person on the premises of a casino, the licensee shall immediately notify the board, a representative of the board, or a representative of the Department of Public Safety who is on the premises of the casino. After the licensee confirms that the individual has filed an affidavit under this section, the licensee shall do all of the following:
    - (1) Immediately remove the individual from the casino premises.
    - (2) Report the incident to the prosecutor for the county in which the casino is located.
    - (k) A casino licensee who violates this act is subject to disciplinary action by the board.
  - (1) The board shall promulgate rules to implement and administer this act.
  - (m) An individual who has placed his or her name on the list of disassociated persons who enters a casino in this state is guilty of criminal trespassing punishable by

imprisonment for not more than one year, a fine of not more than one thousand dollars (\$1,000), or both.

- (n) This act does not create any right or cause of action on behalf of the individual whose name is placed on the list of disassociated persons against the State of Alabama, the board, or a casino licensee.
- (o) Any winnings collected by the board under this act shall be deposited into the Compulsive Gaming Prevention

Section 44. For purposes of Sections 5, 6, and subsection (a) of Section 7, the ownership and disclosure threshold as to any company whose stock is widely held, publicly traded, and regulated by the securities and exchange commission shall be beneficial ownership of more than a five percent interest in the company, provided, however, the board shall have the authority, by rule or order, to establish a reporting threshold below five percent if the company knew or should have known the identity of the person holding the interest below five percent.

Section 45. Although this bill would have as its purpose or effect the requirement of a new or increased expenditure of local funds, the bill is excluded from further requirements and application under Amendment 621, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, because the bill defines a new crime or amends the definition of an existing crime.

Section 46. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.