- 1 НВЗ45
- 2 117436-2
- 3 By Representatives Hinshaw, Williams (P), Taylor, McCutcheon,
- 4 Ball, Sanderford and Hall
- 5 RFD: Government Appropriations
- 6 First Read: 19-JAN-10

1	ENGROSSED
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3	
4	A BILL
5	TO BE ENTITLED
6	AN ACT
7	
8	To create the Enhanced Use Lease Area Act of 2010;
9	to amend Sections 11-99-1, 11-99-2, 11-99-4, 11-99-5, 11-99-6,
10	11-99-10, and 40-18-70, Code of Alabama 1975, and to add
11	Chapter 9E to Title 40, Code of Alabama 1975; to make
12	legislative findings and define terms; to provide for the
13	utilization of underutilized real and personal property
14	located in enhanced use lease areas and funding the costs
15	thereof through tax increment financing; to entitle certain
16	qualified property within a tax increment district in which
17	not less than 50 percent, by area, of the real property within
18	the tax increment district is an enhanced use lease area, to
19	an abatement of state property taxes; to provide that in lieu
20	of paying state property taxes, the taxable owner of certain
21	qualified property must make a payment to the public entity
22	which created the tax increment district in which the
23	qualified property is located and that this payment to the
24	public entity would be used to pay for project costs and to
25	repay tax increment obligations issued to fund project costs;
26	to ensure that withholding amounts for wages paid to certain

construction workers are reported and paid to the state; and
 to provide an effective date, including retroactive effect for
 certain districts created on or after January 1, 2010.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

5 Section 1. This act shall be known and may be cited 6 as the Enhanced Use Lease Area Act of 2010.

7 Section 2. The Legislature makes the following8 findings:

9 (1) It is in the best interest of the state to 10 ensure the continued location and expansion of military 11 installations in this state.

(2) The presence and expansion of military
installations in this state enhance the public benefit and
welfare by, among other things, promoting local economic
development and the stimulus of the local economy, increasing
job opportunities, creating additional tax revenues and
enhancing the public's overall quality of life.

(3) Growth to municipalities and counties of the
state as a result of the presence and expansion of military
installations requires additional capital and improved and
expanded infrastructure, and the provision of such capital and
infrastructure constitutes an important public purpose.

 23
 Section 3. Sections 11-99-1, 11-99-2, 11-99-4,

 24
 11-99-5, 11-99-6, 11-99-10, and 40-18-70, Code of Alabama

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 1975, are amended to read as follows:

26 "\$11-99-1.

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1 "(a) It is hereby found and declared that there 2 exist in municipalities and counties of the state blighted or economically distressed areas which constitute a serious and 3 growing problem, injurious to the public health, safety, 4 morals, and welfare of the residents of the state; that the 5 existence of such areas contributes substantially and 6 7 increasingly to the spread of disease and crime, constitutes an economic and social liability imposing onerous burdens 8 which decrease the tax base and reduce tax revenues, 9 substantially impairs or arrests sound growth, retards the 10 11 provision of housing accommodations, aggravates traffic 12 problems, and substantially hampers the elimination of traffic hazards and the improvement of traffic facilities; and that 13 14 the prevention and elimination of slums and blighted areas and 15 economically distressed areas is a matter of state policy and 16 state concern in order that the state and its municipalities 17 and counties shall not continue to be endangered by areas which are focal centers of disease, promote juvenile 18 19 delinquency, and consume an excessive proportion of public 20 revenues because of the extra services required for police, fire, accident, hospitalization, and other forms of public 21 22 protection, services, and facilities.

"(b) It is further found and declared that certain blighted and economically distressed areas or portions thereof may require acquisition, clearance, and disposition subject to use restrictions, as provided in this chapter, since the

1 prevailing condition of blight and economic distress may make 2 impracticable the reclamation of the area by conservation or rehabilitation; that other areas or portions thereof may, 3 through the means provided in this chapter, be susceptible of 4 conservation or rehabilitation in such a manner that the 5 conditions and evils enumerated may be eliminated, remedied, 6 7 or prevented; and that salvageable blighted and economically distressed areas can be conserved and rehabilitated through 8 appropriate public action as herein authorized and the 9 10 cooperation and voluntary action of the owners and tenants of 11 property in such areas.

12 "(c) It is further found and declared that there 13 exist in municipalities and counties of the state underutilized real and personal property in enhanced use lease 14 15 areas which, when leased by a secretary of a military 16 department for cash or in-kind consideration, enhances the 17 public benefit and welfare by, among other things, promoting 18 local economic development and the stimulation of the local economy, increasing job opportunities, creating additional tax 19 revenues and enhancing the public's overall quality of life. 20

21 "(c)(d) It is further found and declared that the 22 powers conferred by this chapter are for public uses and 23 purposes for which public money may be expended and the power 24 of eminent domain and police power exercised, and the 25 necessity in the public interest for the provisions herein enacted is hereby declared as a matter of legislative
 determination.

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"§11-99-2.

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"As used in this chapter:

"(1) BLIGHTED OR ECONOMICALLY DISTRESSED AREA:

"a. An area in which the structures, buildings, or 6 7 improvements, by reason of dilapidation, deterioration, age, or obsolescence, inadequate provision for ventilation, light, 8 9 air, sanitation, or open spaces, high density of population and overcrowding, or the existence of conditions which 10 11 endanger life or property by fire and other causes, or any 12 combination of such factors, are conducive to ill health, transmission of disease, infant mortality, juvenile 13 14 delinquency, or crime, and are detrimental to the public 15 health, safety, morals, or welfare, or

16 "b. Any area which by reason of the presence of a 17 substantial number of substandard, slum, deteriorated, or deteriorating structures, predominance of defective or 18 inadequate street layout, faulty lot layout in relation to 19 size, adequacy, accessibility, or usefulness, unsanitary or 20 unsafe conditions, deterioration of site or other 21 22 improvements, diversity of ownership, tax or special 23 assessment delinguencies exceeding the fair value of the land, defective or unusual conditions of title, or the existence of 24 25 conditions which endanger life or property by fire and other 26 causes, or any combination of the foregoing, substantially

impairs or arrests the sound economic growth of an area,
retards the provision of housing accommodations, or
constitutes an economic or social liability and is a detriment
to the public health, safety, morals, or welfare in its
present condition and use, or

6 "c. Any area which is predominantly open and which 7 because of obsolete platting, diversity of ownership, 8 deterioration of structures or of site improvements, or 9 otherwise, substantially impairs or arrests the sound economic 10 growth of an area, or

"d. Any area which the local governing body certifies is in need of redevelopment or rehabilitation as a result of flood, fire, hurricane, tornado, earthquake, storm, or other catastrophe respecting which the Governor of the state has certified the need for disaster assistance under federal law, or

"e. Any area containing excessive vacant land on which structures were previously located, or on which are located abandoned or vacant buildings or old buildings, or where excessive vacancies exist in existing buildings, or which contains substandard structures, or with respect to which there exist delinquencies in payment of real property taxes.

24 "(2) DEFERRED TAX RECIPIENT. Each public entity,
 25 other than state, taxing authority which receives ad valorem

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1 taxes with respect to property located in a proposed tax
2 increment district.

3 "(3) ENHANCED USE LEASE AREA. Any area of a military
4 installation which contains underutilized real or personal
5 property, or both, that is leased by a secretary of a military
6 department to a lessee pursuant to the authority provided in
7 Title 10 U.S.C. §2667.

8 "(3)<u>(4)</u> LOCAL FINANCE OFFICER. The legally 9 authorized officer or agent responsible for receipt and 10 disbursement of the revenues of a public entity <u>taxing</u> 11 <u>authority</u>.

"(4)(5) LOCAL GOVERNING BODY. The governing body of
 a county or municipality which proposes to create or has
 created a tax increment district.

15 "(5)(6) MUNICIPALITY. Any incorporated municipality
16 in this state.

17 "(6)(7) PROJECT. Undertakings and activities of a public entity in a tax increment district for either (i) the 18 19 elimination and prevention of the development or spread of blight <u>in a blighted or economically distressed area or (ii)</u> 20 the utilization of underutilized real or personal property, or 21 22 both, in an enhanced use lease area, and may include property 23 acquisition, property clearance, <u>development</u>, redevelopment, rehabilitation, or conservation or a combination or part 24 25 thereof in accordance with a project plan.

1 "(7)(8) PROJECT COSTS. Any expenditures made or 2 estimated to be made or monetary obligations incurred or estimated to be incurred by a public entity which are listed 3 in a project plan as costs of public works or improvements 4 within a tax increment district, plus any costs incidental 5 thereto, diminished by any special assessments, received or 6 7 reasonably expected to be received by the public entity in connection with the implementation of the project plan. 8 Project costs include, but are not limited to: 9

10 "a. Capital costs, including the costs of the 11 construction of public works or improvements, new buildings, 12 structures, and fixtures, the demolition, alteration, 13 remodeling, repair or reconstruction of existing buildings, 14 structures, and fixtures, the acquisition of equipment, the 15 acquisition, clearing, and grading of land and the acquisition 16 of interests in land;

17 "b. Financing costs, including all interest paid to 18 holders of tax increment obligations during the period of 19 implementation of the project plan, the costs of any form of 20 credit enhancement, printing and trustee costs, and any 21 premium paid in excess of the principal amount thereof because 22 of the redemption of such obligations prior to maturity;

"c. Real property assembly costs, meaning any
deficit resulting from the sale or lease as lessor by the
public entity of real or personal property within a tax

increment district for consideration which is less than its cost to the public entity;

3 "d. Professional service costs, including those
4 costs incurred for architectural, planning, engineering,
5 fiscal, underwriting, and legal advice and services;

6 "e. Imputed administrative costs, including 7 reasonable charges for the time spent by officers and 8 employees of the public entity in connection with the 9 implementation of a project plan;

10 "f. Relocation costs, including those relocation 11 payments made following condemnation under Chapter 1A of Title 12 18;

"g. Organizational costs, including the costs of conducting environmental impact and other studies and the costs of informing the public with respect to the creation of tax increment districts and the implementation of project plans;

18 "h. The amount of any contributions made in 19 connection with the implementation of the project plan that 20 are within limits prescribed by law; and

"i. Payments made, at the discretion of the local governing body, which are to be necessary or convenient to the creation of tax increment districts or the implementation of project plans.; and

25 "j. For purposes of any tax increment district in
 26 which not less than 50 percent, by area, of the real property

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1 within the tax increment district is an enhanced use lease
2 area, "project costs" shall also include all costs described
3 in this subdivision which are expended by a public entity or a
4 developer within three years immediately preceding the date of
5 the creation of such tax increment district.

6 "(8)(9) PROJECT PLAN. The properly approved plan for 7 the development or redevelopment of a tax increment district, 8 including all properly approved amendments thereto.

9 "(9)(10) PUBLIC ENTITY. Any municipality or county 10 in the state.

"(10)(11) TAX INCREMENT. That amount obtained by 11 12 multiplying the total revenue derived from ad valorem taxes levied by all local taxing authorities on all taxable property 13 14 within a tax increment district in any tax year by a fraction 15 having a numerator equal to that tax year's market value of 16 all taxable property in the district minus the tax increment base and a denominator equal to that tax year's equalized 17 value of all taxable property in the district. In any tax 18 year, a tax increment is "positive" if the tax increment base 19 20 is less than the aggregate value of taxable property as equalized by the Department of Revenue; it is "negative" if 21 22 the base exceeds such value.

"(11)(12) TAX INCREMENT BASE. The aggregate value,
 as equalized by the Department of Revenue, of all taxable
 property located within a tax increment district on the date

the district is created, determined as provided in Section 11-99-4 11-99-5 hereof.

3 "(12)(13) TAX INCREMENT DISTRICT. A contiguous
4 geographic area within the boundaries of a public entity
5 defined and created by resolution of the local governing body.

6 "(13)(14) TAX INCREMENT FUND. A fund into which all 7 tax increments not retained by a taxing unit <u>authority</u> as 8 provided by Section 11-99-10(b) hereof are paid, and from 9 which money is disbursed to satisfy claims of holders of tax 10 increment obligations issued for the tax increment district.

"(14)(15) TAX INCREMENT OBLIGATIONS. Bonds,
 warrants, notes, or other evidences of indebtedness issued by
 a public entity to fund all or any project costs.

14 "(15)(16) TAXABLE PROPERTY. All real and personal 15 property located in a tax increment district which is subject 16 to ad valorem taxation on the date of adoption of the 17 resolution creating the tax increment district.

18

"(17) TAXING AUTHORITY.

"a. For tax increment districts in which not less
 than 50 percent, by area, of the real property within the tax
 increment district is a blighted or economically distressed
 area, "taxing authority" means any municipality, county, or
 other taxing authority which has the power to levy taxes on
 property within the tax increment districts.

25 "b. For tax increment districts in which not less
 26 than 50 percent, by area, of the real property within the tax

<u>increment district is an enhanced use lease area, "taxing</u>
 <u>authority" means the state or any municipality, county, or</u>
 <u>other taxing authority which has the power to levy taxes on</u>
 <u>property within the tax increment district.</u>

"§11-99-4.

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6 "In order to exercise its powers under this chapter,7 a public entity shall take the following steps:

"(1) The local governing body shall hold a public 8 hearing at which all interested parties are afforded a 9 10 reasonable opportunity to express their views on the concept 11 of tax increment financing, on the proposed creation of a tax 12 increment district and its proposed boundaries, and its benefits to the public entity. Notice of the hearing shall be 13 14 published in a newspaper of general circulation in either the 15 county or in the city, as the case may be, in which the 16 proposed tax increment district is to be located with such 17 notice to be published at least twice in the 15-day period 18 immediately preceding the date of the hearing. Prior to publication, a copy of the notice shall be sent by first class 19 mail to the chief executive officer of each deferred tax 20 21 recipient.

"(2) In addition to the notice required by subdivision (1) of this section, and either before or after such hearing, the local governing body shall make a written submission to the governing body of each deferred tax recipient. The submission shall include a description of the

1 proposed boundaries of the tax increment district, the 2 tentative plans for the development or redevelopment of the tax increment district, and an estimate of the general impact 3 of the proposed project plan on property values and tax 4 revenues. Not later than the fifteenth day after the date on 5 which the notice required by subdivision (1) of this section 6 7 is mailed, each deferred tax recipient shall designate a representative empowered to meet with the local governing body 8 9 to discuss the project plan and the tax increment financing 10 and shall notify the local governing body of its designation. 11 Failure of any deferred tax recipient to designate a 12 representative within the 15-day period, or to notify the local governing body of its designation, shall not prevent the 13 14 local governing body from proceeding hereunder. If a deferred 15 tax recipient which has failed to so designate a 16 representative shall thereafter designate a representative and 17 shall notify the local governing body of such designation, 18 such representative shall be entitled to notice of any meetings held thereafter pursuant to this section, and shall 19 20 be entitled to attend such meetings, but shall have no right to have matters discussed again which have already been 21 22 discussed. The local governing body shall call a meeting, or 23 meetings, of the representatives of the deferred tax recipients to be held at any time after 20 days from the 24 mailing notice referred to in subdivision (1) of this section. 25 26 Each representative shall be notified of each meeting at least 1 three days before it is to be held, but such notice may be 2 waived. At the meetings the local governing body and the representatives of the deferred tax recipients may discuss the 3 boundaries of the tax increment district, development within 4 such district, the exclusion of particular parcels of property 5 from such district, and tax collection for such district. On 6 7 the motion of the local governing body any other matter 8 relevant to the proposed tax increment district may be discussed. 9

10 "(3) The local governing body shall adopt a 11 resolution (which need not be published) which:

12 "a. Describes the boundaries of the tax increment district with sufficient definiteness to identify with 13 14 ordinary and reasonable certainty the territory included, 15 which shall include only those whole units of property (other 16 than publicly owned property such as streets, easements, and 17 rights-of-ways) assessed for general property tax purposes and, if the public entity is a county, which shall include 18 only those areas which lie outside the corporate limits of any 19 20 municipality, unless the governing body of a municipality has consented to the inclusion of land within its corporate limits 21 22 within a tax increment district formed by a county;

"b. Creates the tax increment district as of a given date after the date of adoption of the resolution, and fixes the period for its duration, which may be for a period not to exceed 30 years <u>in the case of a tax increment district in</u>

1	which not less than 50 percent, by area, of the real property
2	within the tax increment district is a blighted or
3	economically distressed area, and which may be for a period
4	not to exceed 35 years in the case of a tax increment district
5	in which not less than 50 percent, by area, of the real
6	property within the tax increment district is an enhanced use
7	lease area, unless an amendment is made to the project plan
8	under subdivision (7) of this section, in which case the <u>lease</u>
9	<u>area, unless provided, however, that, in respect of a tax</u>
10	increment district in which not less than 50 percent, by area,
11	of the real property within the tax increment district is a
12	blighted or economically distressed area, if an amendment is
13	made to the project plan for such district under subdivision
14	(7) of this section, the period of duration for the tax
15	increment district shall be extended as provided in such
16	amendment to the project plan, but shall not be for a period
17	which exceeds 30 years from the date such amendment is
18	adopted. in the case of a tax increment district in which not
19	less than 50 percent, by area, of the real property within the
20	tax increment district is a blighted or economically
21	distressed area, and shall not be for a period which exceeds
22	35 years from the date such amendment is adopted in the case
23	of a tax increment district in which not less than 50 percent,
24	by area, of the real property within the tax increment
25	district is an enhanced use lease area;

1 "c. Assigns a name to the tax increment district for 2 identification purposes, such as "tax increment district 3 number one";

4 "d. Contains findings (which shall not be subject to
5 review except after a showing of fraud, corruption, or undue
6 influence) that:

7 "1. Not less than 50 percent, by area, of the real
8 property within the tax increment district is <u>either (i)</u> a
9 blighted area and is in need of rehabilitation or conservation
10 work <u>or (ii) an enhanced use lease area;</u> and

"2. The aggregate value of equalized taxable 11 12 property in the district plus all existing districts created by the public entity does not exceed 10 percent of the total 13 14 value of equalized taxable property within the public entity 15 or 50 percent if the public entity is a Class 3 municipality. 16 Provided, however, that equalized taxable property located 17 within the boundaries of a military reservation, jurisdiction over which has been ceded to the United States pursuant to 18 Section 42-3-1, shall be excluded from aggregated value. 19

"(4) The local governmental body shall prepare and adopt a project plan for each tax increment district. The plan shall include a statement listing the kind, number, and location of all proposed public works or improvements within the district; a detailed list of estimated project costs; and a description of the methods of financing all estimated project cost and the time when related costs or monetary

1 obligations are to be incurred. For purposes of this chapter, 2 any work or improvement for a military installation and located within an enhanced use lease area shall be deemed to 3 be for public uses and purposes. The project plan shall also 4 include: A map showing existing uses and condition of real 5 6 property in the district; a map showing proposed improvements 7 and uses therein; proposed changes of zoning, master map plan, building code, and other ordinances or resolutions affecting 8 the district; a list of estimated nonproject costs; and a 9 10 proposed plan for the relocation of families, persons, and 11 businesses to be temporarily or permanently displaced from 12 housing or commercial facilities in the district by 13 implementation of the plan.

14 "(5) The local governing body shall certify before15 approving the project plan that:

16 "a. The proposed tax increment district on the whole 17 has not been subject to growth and development through 18 investment by private enterprise and it is not reasonable to 19 anticipate that the land in the district will be developed 20 without the adoption of the project plan;

"b. A feasible method exists for the relocation and compensation of individuals, families, and businesses that will be displaced by the project in decent, safe, and sanitary accommodations within their means and without undue hardship to such individuals, families, and businesses; 1 "c. The plan conforms to the applicable master plan 2 of the local entity (if there is one); and

3 "d. The plan will afford maximum opportunity,
4 consistent with the sound needs of the public entity as a
5 whole, for the rehabilitation or redevelopment of the tax
6 increment district by private enterprise.

7 "(6) A copy of the project plan shall be mailed to
8 the governing body of each deferred tax recipient, before
9 approval of the project plan.

10 "(7) The local governing body may at any time adopt 11 an amendment to a project plan by complying with the 12 procedures for the original adoption of a project plan.

13

"§11-99-5.

14 "(a) Upon the creation of a tax increment district 15 or adoption of any amendment pursuant to subsection (c) of 16 this section, the tax increment base shall be determined.

17 "(b) Upon application in writing by the local 18 finance officer, the tax assessor (or the officer of the county performing the duties of a tax assessor) for each 19 20 county in which any part of the district is located shall determine according to his or her best judgment from all 21 22 sources available to him or her the full aggregate value of 23 the taxable property in the district located in that county. The aggregate valuation from all such tax assessors or other 24 25 such public officials, upon certification to the local finance officer, shall constitute the tax increment base of the
 district.

"(c) If the public entity creating a tax increment 3 district in which not less than 50 percent, by area, of the 4 real property within the tax increment district is a blighted 5 or economically distressed area adopts an amendment to the 6 7 original project plan for any such district which includes additional project costs for which tax increments may be 8 received by such public entity, the tax increment base for the 9 10 district shall be redetermined pursuant to subsection (b) of this section as of 90 days following the effective date of the 11 12 amendment, except that if the effective date of the amendment is October 1 of any year, the redetermination shall be made on 13 that date. The tax increment base as redetermined under this 14 15 subsection shall be effective for the purposes of this chapter 16 only if it exceeds the original tax increment base determined 17 under subsection (b) of this section.

18 "(d) If the public entity creating a tax increment district in which not less than 50 percent, by area, of the 19 real property within the tax increment district is an enhanced 20 use lease area adopts an amendment to the original project 21 22 plan for such district which includes additional project costs 23 for which tax increments may be received by such public entity 24 or an expansion of the tax increment district, the tax 25 increment base for the district shall not be redetermined.

1 "(d) (e) There shall be a rebuttable presumption that 2 any property within a tax increment district acquired or 3 leased as lessee by the public entity or any agency or instrumentality thereof within one year immediately preceding 4 the date of the creation of the district was so acquired or 5 leased in contemplation of the creation of the district. The 6 7 presumption may be rebutted by the public entity with proof that the property was so leased or acquired primarily for a 8 9 purpose other than to reduce the tax increment base. If the 10 presumption is not rebutted, in determining the tax increment base of the district, but for no other purpose, the taxable 11 12 status of such property shall be determined as though such lease or acquisition had not occurred. 13

14 "(e)(f) The local tax assessor or person performing 15 his <u>or her</u> duties shall identify upon the tax records prepared 16 by him <u>or her</u> under Chapter 7 of Title 40 those parcels of 17 property which are within each existing tax increment 18 district, specifying the name of each district. A similar 19 notation shall also appear on the tax records made by the 20 local finance officer.

"(f)(g) The Department of Revenue shall annually give notice to the designated finance officer of all governmental entities having the power to levy taxing authorities levying taxes on property within each district as to both the assessed and equalized value of the property and the assessed and equalized value of the tax increment base. 1

The notice shall state that the taxes collected in excess of the base will be paid to the public entity.

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"§11-99-6.

4 "(a) Positive tax increments of a tax increment
5 district shall be allocated and paid over to the public entity
6 which created the district for each year commencing on the
7 October 1 following the date when the district is created
8 until the earlier of:

9 "(1) That time, after the completion of all public 10 improvements specified in the project plan or amendments 11 thereto, when the public entity has received aggregate tax 12 increments from the district in an amount equal to the 13 aggregate of all expenditures previously made or monetary 14 obligations previously incurred for project costs for the 15 district; or

16 "(2) Thirty-five years after the last expenditure 17 identified in the project plan is made. No expenditure may be 18 provided for in the project plan to be made more than five years after the district is created, except in Class 3 19 20 municipalities where such expenditures may be made not more than 10 years thereafter if so provided and in tax increment 21 22 districts in which not less than 50 percent, by area, of the 23 real property within the tax increment district is an enhanced use lease area where such expenditures may be made not more 24 than 15 years thereafter if so provided, unless an amendment 25

is adopted by the local governing body under subdivision (7)
 of Section 11-99-4.

"(b) Notwithstanding any other provision of law, 3 every officer charged by law to collect and pay over or retain 4 local general property taxes in the case of a tax increment 5 district in which not less than 50 percent, by area, of the 6 7 real property within the tax increment district is a blighted or economically distressed area, or state and local general 8 property taxes in the case of a tax increment district in 9 10 which not less than 50 percent, by area, of the real property within the tax increment district is an enhanced use lease 11 12 area, shall first, on the next settlement date provided by law, pay over to the local finance officer out of all such 13 taxes which have been collected that portion which represents 14 15 a tax increment allocable to a tax increment district, 16 identifying the amount for each district.

17 "(c) All tax increments received for a tax increment 18 district shall, upon receipt by the local finance officer, be deposited into the tax increment fund for that district. The 19 local finance officer may deposit additional moneys into the 20 fund pursuant to an appropriation by the local governing body. 21 22 Moneys shall be paid out of the fund only to reimburse the 23 public entity for payments theretofore made by it for principal of or interest on tax increment obligations for that 24 25 district if such obligations are general obligations of the 26 public entity, or to satisfy claims of holders of tax

1 increment obligations issued for that district. Subject to any 2 agreement with security holders, moneys in the fund may be temporarily invested in the same manner as other surplus funds 3 of the public entity. After the principal of and interest on 4 all tax increment obligations of the district have been paid 5 or provided for, subject to any agreement with security 6 7 holders, if there remain in the fund any moneys, they shall be paid over to the chief finance officer of the state, each 8 county, each municipality, each school district, and to the 9 10 general fund of the public entity in such amounts as are due to each respectively, having due regard for what portion of 11 12 such moneys, if any, represents tax increments not allocated to the public entity and what portion thereof, if any, 13 14 represents voluntary deposits of the public entity into the 15 fund.

16

"§11-99-10.

17 "(a) With respect to any taxing authority other 18 governing body having the power to levy taxes on property located within a than the public entity which created the tax 19 increment district, the calculation of the equalized valuation 20 of taxable property in a tax increment district may not exceed 21 22 the tax increment base of the district until the district is 23 terminated, unless agreement has been made for other arrangements under subsection (b) of this section. 24

"(b) In such cases where it can be shown that losing
tax increments would be harmful to any given taxing unit

authority or cause such unit taxing authority not to honor a prior binding commitment, by contract executed with the public entity prior to the designation of the tax increment district, and if an agreement has been made for such allowances through a process of negotiation at the time of the creation of the tax increment district, a taxing unit authority may make payments into the tax increment fund, less the sum of:

8 "(1) Any property taxes produced from the tax 9 increments which are required to be paid by the taxing unit 10 <u>authority</u> to another political subdivision; and

"(2) A portion, not to exceed 20 percent or a one-time payment mutually agreed upon at the time of the creation of the tax increment district, of the tax increment produced in the district by the taxes levied on behalf of that taxing unit <u>authority</u>.

16 "(c) All tax increments which have accrued with 17 respect to school districts under this chapter shall be 18 determined and the amounts shall be paid on February 1 of each 19 year out of the taxes of all school districts which have 20 territory in a tax increment district.

"(d) The use of the increased valuations in the tax increment district before the completion of the project in calculating any general state school aid formula is prohibited.

25 "(e) A taxing unit <u>authority</u> is not required to pay
 26 a tax increment into the tax increment fund for a district

- beyond three years from the date the district was created unless one or more of the following conditions exist or have been met:
- 4 "(1) Tax increment obligations have been issued for 5 the district;

6 "(2) The public entity has acquired property within 7 the district pursuant to the project plan; or

- 8 "(3) Construction of improvements pursuant to the 9 project plan has commenced in the district.
- 10

"§40-18-70.

11 "For the purpose of this article, the following 12 terms shall have the respective meanings ascribed by this 13 section:

14 "(1) EMPLOYEE. "Employee" as defined in the Internal
15 Revenue Code, as amended from time to time.

16 "(2) EMPLOYER. "Employer" as defined in the Internal 17 Revenue Code, as amended from time to time. An employer is 18 required to withhold tax from the wages of employees to the 19 extent that such wages are earned in Alabama, whether the 20 employee is a resident or a nonresident of the state.

"(3) INTERNAL REVENUE CODE. The Internal Revenue
Code of the United States, as amended from time to time.

"(4) PROVISIONAL CONSTRUCTION EMPLOYERS. A
 provisional construction employer is any employer, including
 members of its affiliated group as that term is defined in the
 Internal Revenue Code, that (i) employs 50 or more employees

1 in a construction project for qualified property located in a tax increment district in which not less than 50 percent, by 2 area, of the real property within the tax increment district 3 is an enhanced use lease area, as these terms are defined in 4 Section 40-9E-1, a construction project for a qualifying 5 industrial or research enterprise described in Section 6 7 40-9B-3(a)(8)e, or a construction project, the cost of which is part of a qualifying entity's capital cost, as these terms 8 are defined in Section 40-9D-3, and (ii) has not registered in 9 10 the tax year preceding the current tax year with the Alabama 11 Department of Revenue for withholding tax purposes. If the 12 provisional construction employer reports and pays all past withholding taxes due the state and continues to report and 13 14 pay for a one-year period all withholding taxes due to 15 Alabama, the employer will no longer be deemed to be a 16 provisional construction employer.

17 "(5) WAGES. "Wages" as defined in the Internal 18 Revenue Code, as amended from time to time. However, Alabama 19 does differentiate from federal requirements for certain 20 classes and amounts pursuant to departmental rules adopted via 21 the procedures in Title 41."

Section 4. The following new Chapter 9E, comprised of Sections 40-9E-1 and 40-9E-2, is added to Title 40 of the Code of Alabama 1975, to read as follows:

25 CHAPTER 9E. STATE PROPERTY TAX IN TAX INCREMENT26 DISTRICTS

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§40-9E-1.

For purposes of this chapter only, the following
terms shall have the following meanings:

4 (1) BASE YEAR. The taxable year immediately before
5 the taxable year in which property first becomes qualified
6 property under this section.

7 (2) BASE YEAR VALUE. The value of the property used
8 to determine the assessment on which the property tax on
9 property is imposed for the base year. "Base year value" does
10 not include any new property that is first assessed in the
11 base year.

12 (3) ELIGIBLE ASSESSMENT. The difference between the
13 base year value and the actual value as determined by the
14 county tax assessor for the applicable taxable year.

(4) ENHANCED USE LEASE AREA. Any area of a military
installation which contains underutilized real or personal
property, or both, that is leased by a secretary of a military
department to a lessee pursuant to the authority provided in
Title 10 U.S.C. §2667.

(5) LOCAL GOVERNING BODY. The governing body of a
 county or municipality which proposes to create or has created
 a tax increment district.

(6) PROJECT COSTS. Any expenditures made or
estimated to be made or monetary obligations incurred or
estimated to be incurred by a public entity which are listed
in a project plan as costs of public works or improvements

within a tax increment district, plus any costs incidental thereto, diminished by any special assessments received or reasonably expected to be received by the public entity in connection with the implementation of the project plan. Project costs include, but are not limited to:

a. Capital costs, including the costs of the
construction of public works or improvements, new buildings,
structures, and fixtures, the demolition, alteration,
remodeling, repair or reconstruction of existing buildings,
structures, and fixtures, the acquisition of equipment, the
acquisition, clearing, and grading of land and the acquisition
of interests in land;

b. Financing costs, including all interest paid to holders of tax increment obligations during the period of implementation of the project plan, the costs of any form of credit enhancement, printing and trustee costs, and any premium paid in excess of the principal amount thereof because of the redemption of such obligations prior to maturity;

19 c. Real property assembly costs, meaning any deficit 20 resulting from the sale or lease as lessor by the public 21 entity of real or personal property within a tax increment 22 district for consideration which is less than its cost to the 23 public entity;

d. Professional service costs, including those costs
incurred for architectural, planning, engineering, fiscal,
underwriting, and legal advice and services;

e. Imputed administrative costs, including
 reasonable charges for the time spent by officers and
 employees of the public entity in connection with the
 implementation of a project plan;

f. Relocation costs, including those relocation
payments made following condemnation under Chapter 1A of Title
18;

9 g. Organizational costs, including the costs of 9 conducting environmental impact and other studies and the 10 costs of informing the public with respect to the creation of 11 tax increment districts and the implementation of project 12 plans;

h. The amount of any contributions made in
connection with the implementation of the project plan that
are within limits prescribed by law;

i. Payments made, at the discretion of the local
governing body, which are to be necessary or convenient to the
creation of tax increment districts or the implementation of
project plans; and

j. For purposes of any tax increment district in which not less than 50 percent, by area, of the real property within the tax increment district is an enhanced use lease area, "project costs" shall also include all costs described in this subdivision which are expended within three years immediately preceding the date of the creation of such tax increment district. (7) PROJECT PLAN. The properly approved plan for the
 development or redevelopment of a tax increment district,
 including all properly approved amendments thereto.

4 (8) PUBLIC ENTITY. Any municipality or county in the5 state.

6 (9) QUALIFIED PROPERTY. Real property that is 7 located in a tax increment district in which not less than 50 8 percent, by area, of the real property within the tax 9 increment district is an enhanced use lease area.

(10) STATE PROPERTY TAX INCREMENT. The state
 property taxes attributable to the eligible assessment of
 qualified property.

(11) TAX INCREMENT DISTRICT. A contiguous geographic
 area within the boundaries of a public entity defined and
 created by resolution of the local governing body.

16 (12) TAX INCREMENT OBLIGATIONS. Bonds, warrants,
 17 notes, or other evidences of indebtedness issued by a public
 18 entity to fund all or any project costs.

19 \$40-9E-2.

20 (a) Notwithstanding any other law of this state,
21 qualified property shall be entitled to an abatement of state
22 property taxes provided the conditions of this section are
23 satisfied.

(b) In lieu of paying the state property tax
increment on qualified property, any owner of qualified
property not exempt from ad valorem taxation must pay the

1 state property tax increment on such qualified property to the 2 public entity that created the tax increment district in which the qualified property is located for each year commencing on 3 the October 1 following the date when property first becomes 4 qualified property under this chapter, and each October 1 5 thereafter, until the tax increment district in which such 6 7 qualified property is located is terminated in accordance with Section 11-99-7. 8

9 (c) State property tax increments received by the 10 public entity which created the tax increment district in 11 which the qualified property is located shall be used:

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(1) To pay for project costs; and

13 (2) To repay tax increment obligations issued to14 fund project costs.

15 Section 5. If a court of competent jurisdiction 16 adjudges invalid or unconstitutional any clause, sentence, 17 paragraph, section, or part of this act, such judgment or 18 decree shall not affect, impair, invalidate, or nullify the 19 remainder of this act, but the effect of the decision shall be 20 confined to the clause, sentence, paragraph, section, or part 21 of this act adjudged to be invalid or unconstitutional.

22 Section 6. All laws or parts of laws which conflict 23 with this act are repealed.

24 Section 7. The provisions of this act shall become 25 effective immediately following its passage and approval by 26 the Governor or its otherwise becoming law. Notwithstanding the foregoing, the provisions of this act shall apply to any tax increment district created before the effective date of this act provided that (1) such tax increment district is created on or after January 1, 2010, and (2) not less than 50 percent, by area, of the real property within such tax increment district is an enhanced use lease area.

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3	House of Representatives
4 5 6 7 8	Read for the first time and re- ferred to the House of Representa- tives committee on Government Ap- propriations 19-JAN-10
9 10 11 12	Read for the second time and placed on the calendar with 1 substitute and 28-JAN-10
13 14 15	Read for the third time and passed as amended 04-FEB-10 Yeas 93, Nays 0, Abstains 3

16 17 Greg Pappas 18 Clerk 19

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