- 1 HB479
- 2 115804-1
- 3 By Representatives McLaughlin, Taylor and Ford
- 4 RFD: Judiciary
- 5 First Read: 02-FEB-10

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8 SYNOPSIS: Under existing law, the "Protection From
9 Abuse Act" provides procedures for the issuance of
10 protection orders related to domestic violence.

This bill would revise the "Protection From Abuse Act." Among other things, the bill would define the crimes subject to protection, further provide for the plaintiffs, including persons in a dating relationship, who may seek protection orders, include threats as subject to protection, further provide for the types of cases and jurisdiction of the courts to issue protection orders, clarify provisions related to uniform acts regarding custody and support, provide for the form of petitions, increase the time for final hearings, provide for the issuance of orders and forms of relief, provide for a Protection Order Registry at the Administrative Office of Courts, and repeal the provisions for criminal penalties from this civil statute.

1	A BILL
2	TO BE ENTITLED
3	AN ACT
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5	Relating to the Protection From Abuse Act; to amend
6	Sections 30-5-1, 30-5-2, 30-5-3, 30-5-4, 30-5-5, 30-5-6,
7	30-5-7, and $30-5-8$ of the Code of Alabama 1975; to repeal
8	Sections $30-5-9$ and $30-5-10$ of the Code of Alabama 1975; to
9	further provide the issuance and the procedures for the
10	issuance of protection orders relating to domestic violence
11	and to repeal the provisions for criminal penalties.
12	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
13	Section 1. Sections 30-5-1, 30-5-2, 30-5-3, 30-5-4,
14	30-5-5, 30-5-6, 30-5-7, and 30-5-8 of the Code of Alabama
15	1975, are amended to read as follows:
16	<b>"</b> §30-5-1.
17	"(a) This chapter shall be known as and may be cited
18	as the "Protection From Abuse Act."
19	"(b) This chapter shall be liberally construed and
20	applied to promote all of the following purposes:
21	"(1) To assure victims of domestic violence the
22	maximum protection from abuse that the law can provide.
23	"(2) To create a flexible and speedy remedy to
24	discourage violence and harassment against family members or
25	others with whom the perpetrator has continuing contact.
26	"(3) To expand the ability of law enforcement
27	officers to assist victims, to enforce the law effectively in

- cases of domestic violence, and to prevent further incidents of abuse.
- "(4) To facilitate equal enforcement of criminal law
  by deterring and punishing violence against family members and
  others who are personally involved with the offender
  perpetrators.
- 7 "(5) To recognize that battering domestic violence 8 is a crime that will not be excused or tolerated.
  - "(6) To provide for protection orders to prevent domestic abuse violence and provide for court jurisdiction and venue; to provide for court hearing for petitions for relief; and to provide for the contents and the issuance of protection orders; and to provide penalties for violations of protection orders.
- 15 "\$30-5-2.

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- "(a) In this chapter, the following words shall have
  the following meanings unless the context clearly indicates
  otherwise:
  - "(1) ABUSE. The occurrence of one or more of the following acts, attempts, or threats between family or household members, conduct directed at a plaintiff as defined by this chapter, including the following:
- "a. Arson. Arson as defined under Sections 13A-7-40
  to 13A-7-43, inclusive.
- "a. b. Assault as defined under Sections 13A-6-20 to 13A-6-22, inclusive.

1 "b. c. Attempt. With the intent to commit any crime 2 under this section or any other criminal act under the laws of this state, performing any overt act towards the commission of 3 the offense. 5 "c. d. Child abuse. Abusing minor children as defined under Chapter 15 (commencing with Section 26-15-1) of 6 7 Title 26, known as "The Alabama Child Abuse Act." "d. e. Criminal coercion. Criminal coercion as 8 defined under Section 13A-6-25. 9 "m. Trespass f. Criminal trespass. Entering or 10 11 remaining in the dwelling or on the premises of another after 12 having been warned not to do so either orally or in writing by 13 the owner of the premises or other authorized person as 14 defined under Sections 13A-7-2 to 13A-7-4.1, inclusive. 15 "<del>e.</del> <u>g.</u> Harassment. Harassment as defined under Section 13A-11-8. 16 17 "f. h. Kidnapping. Kidnapping as defined under Sections 13A-6-43 and 13A-6-44. 18 "q. i. Menacing. Menacing as defined under Section 19 13A-6-23. 20 "h. i. Other conduct. Any other conduct directed 21 22 toward a member of the protected class plaintiff covered by 23 this chapter that could be punished as a criminal act under the laws of this state. 24 25 "i. k. Reckless endangerment. Reckless endangerment

as defined under Section 13A-6-24.

1	" <del>j.</del> <u>l.</u> Sexual abuse. Any <del>sex</del> <u>sexual</u> offenses					
2	included in Article 4 (commencing with Section 13A-6-60) of					
3	Chapter 6 of Title 13A.					
4	" $k$ . $m$ . Stalking. Stalking as defined under Sections					
5	13A-6-90 to 13A-6-94, inclusive.					
6	"1. n. Theft. Knowingly obtaining or exerting					
7	unauthorized control or obtaining control by deception over					
8	property owned by or jointly owned by the plaintiff and					
9	another. Theft includes theft as defined under Sections					
10	13A-8-1 to 13A-8-5, inclusive.					
11	" <del>n.</del> <u>o.</u> Unlawful imprisonment. Unlawful imprisonment					
12	as defined under Sections 13A-6-41 and 13A-6-42.					
13	"(2) ADULT. Any person 19 years of age or older, or					
14	who otherwise is emancipated.					
15	"(3) CHILD. A person 18 years of age or younger.					
16	" $\frac{(3)}{(4)}$ COURT. The A circuit court, or judge or,					
17	when the circuit court judge is unavailable, $\frac{1}{2}$ the $\frac{1}{2}$ district					
18	court judge. A district court judge may be designated by a					
19	written standing order from the presiding circuit court judge					
20	to handle protection from abuse cases.					
21	"(4) FAMILY OR HOUSEHOLD MEMBERS. A spouse, former					
22	spouse, parent, child, or any other person related within the					
23	6th degree consanguinity or affinity or common-law marriage, a					
24	person with whom the plaintiff has a child in common, or a					
25	present or former household member.					
26	"(5) PLAINTIFF. For the purposes of this chapter,					
27	the term plaintiff is inclusive of the categories of eligible					

1	plaintiffs listed below a person in need of protection from					
2	domestic violence who is 18 years of age or older, is or has					
3	been married, or is emancipated, and has one of the following					
4	relationships:					
5	"a. Related by marriage to the defendant including a					
6	common law marriage.					
7	"b. Had a former marriage or common law marriage					
8	with the defendant.					
9	"c. Has a child in common with the defendant.					
10	"d. Has a dating relationship with the defendant.					
11	"A dating relationship means a recent frequent,					
12	intimate association, primarily characterized by the					
13	expectation of affectionate or sexual involvement within the					
14	last six months. A dating relationship does not include a					
15	casual or business relationship.					
16	"e. Is a current or former household member.					
17	"A household member is a person maintaining or					
18	having maintained a living arrangement with the defendant					
19	where he or she is in, or was engaged in, a romantic or sexual					
20	<u>relationship.</u>					
21	"a. Any eligible adult who has sought relief under					
22	this chapter for himself or herself.					
23	"b. Any adult relative, household member, guardian,					
24	or custodian who seeks relief on behalf of any of the					
25	following persons by filing a petition with any court having					
26	jurisdiction alleging abuse by the defendant:					
27	"1. A minor or minor child.					

1	"Z. Any person prevented by physical or mental
2	incapacity from seeking a protection order.
3	"(6) PROTECTION ORDER. Any order of protection
4	issued under this chapter for the purpose of preventing acts
5	of abuse as defined in this chapter. The term refers to both
6	ex parte and final orders issued by the court, whether
7	obtained by filing an independent action or as a pendente lite
8	order in another proceeding.
9	"(b) Terms not otherwise defined by this chapter
10	shall have the meaning given to them in Title 13A, (commencing
11	with Section 13A-1-1), known as the Alabama Criminal Code or
12	other provisions of law, as the case may be.
13	"(7) THREAT. Any word or action, expressed or
14	implied, made to cause the plaintiff to fear for his or her
15	safety or for the safety of another person.
16	"§30-5-3.
17	"(a) The courts, as provided in this chapter, shall
18	have jurisdiction <del>over all proceedings under this chapter</del> to
19	issue protection orders.
20	"(b) A protection order may be sought in any of the
21	following manners: requested in any pending civil or domestic
22	relations action, as an independent civil action, or in
23	conjunction with the preliminary, final, or postjudgment
24	relief in a civil action.
25	"(1) As an independent civil action, or joined with
26	any other civil action.

1	"(2) As part of the preliminary, final, or post
2	judgment relief in any civil action.
3	"(3) As part of a criminal action at the request of
4	the prosecuting attorney or at the request of the victim as a
5	condition of any the following:
6	" <del>a. Pretrial release.</del>
7	"b. As part of sentencing or alternative sentencing.
8	"c. As part of conditions of probation.
9	"(c) A petition for a protection order may be filed
10	in any county as follows of the following locations:
11	"(1) Where the plaintiff or defendant resides.
12	"(2) Where the plaintiff is temporarily located if
13	he or she has left his or her residence to avoid further
14	abuse, provided that no pending civil litigation involving the
15	parties or criminal charges arising from the alleged abuse are
16	before a court in the jurisdiction where the plaintiff
17	resides. If pending civil litigation involving the parties or
18	criminal charges arising from the alleged abuse are before a
19	court in the jurisdiction where the plaintiff resides, then an
20	order for protection must be sought where the plaintiff
21	resides.
22	"(3) Where a civil matter is pending before the
23	court in which the plaintiff and the defendant are opposing
24	<u>parties.</u>
25	"(d) When custody, visitation, or support, or a
26	combination of them, of a child or children has been
27	established in a previous court order in this state, or an

action containing any of the issues above is pending in a court in this state in which the plaintiff and the defendant are opposing parties, a copy of any temporary ex parte protection order issued pursuant to this chapter and the case giving rise thereto should be transferred to the court of original venue for further disposition as soon as practical taking into account the safety of the plaintiff and any children.

"(d) Notwithstanding any provision to the contrary,
a court in this state shall not issue a final order under this
chapter if at the time of the filing of the petition: (1) a
proceeding concerning the subject matter of the petition is
pending in another court in this state; or (2) another court
in this state has retained jurisdiction over the parties
concerning the subject matter of the petition.

- "(e) A minimum period of residency of a plaintiff is not required to petition the court for an order of protection.

  "\$30-5-4.
- "(a) The plaintiff's right to relief under this chapter shall not be affected by his or her leaving the residence or household to avoid further abuse.
- "(b) At any hearing in a proceeding to obtain an order for a protection order, each party has a continuing duty to inform the court of each pending proceeding in this state or any other state for an order for a protection order, any pending civil litigation in this state or any other state, each pending proceeding in any family or juvenile court of

this state or any other state, each pending criminal case involving the parties in this state or any other state, and any existing child custody or support order, including the case name, the file number, and the county and state of the proceeding, if that information is known to the party.

"(c) The remedies and procedures provided in this chapter are in addition to and not in lieu of any other available civil or criminal remedies. Plaintiffs shall not be barred from relief under this chapter because of other pending proceedings or existing judgments involving the parties in a court of this state or any other state.

"(d) The court shall not delay granting relief because of the existence of a pending action between the parties.

"(e) Relief shall be available under this chapter without regard to whether the plaintiff has initiated divorce proceedings or sought other legal remedies.

"(f) (d) If child custody, visitation, or support have already been adjudicated ordered previously by a court of this state or any other state prior to the filing of an action under this chapter, the terms of a the previous court order concerning these matters may be incorporated into a protection order as long as the provisions of the Uniform Child Custody Jurisdiction and Enforcement Act, Chapter 3B, and the Uniform Interstate Family Support Act, Chapter 3A, are followed if an order was issued in another state. Visitation arrangements

1 specified in an existing order may be modified in a protection
2 order for the purpose of preventing further abuse.

"(g) (e) Any protection order issued in this state pursuant to this chapter shall be effective throughout the this state and in all counties.

"(h) (f) Any protection order issued by the court of another state shall be accorded full faith and credit and enforced as if it were an order of this state.

"§30-5-5.

"(a) Any plaintiff may seek relief under this chapter for himself or herself, for a minor, or for another person prevented by physical or mental incapacities from seeking a protection order by filing a petition with the court of proper jurisdiction alleging abuse by the defendant. A parent, legal guardian, legal custodian, or the State Department of Human Resources may petition for relief on behalf of the following:

"(1) A minor.

"(2) Any person prevented by physical or mental incapacity from seeking a protection order.

"(b) Forms for Standardized petitions for actions

pursuant to this chapter, motions, and pleadings shall be made

available through the clerk's office circuit clerks' offices

around the state. These forms shall be standard court forms.

The circuit clerk shall not be required to provide assistance

to persons in completing the forms or in presenting his or her

their case to the court.

L		" <del>(c)(1) A</del>	court m	<del>ay issue</del>	mutual	protection	orders
2	onlv if a	separate	<del>petition</del>	has beer	n filed	by each pa:	rtv.

"(2) When mutual protection orders are issued, the content of these orders must be sufficiently specific for any law enforcement officer to be able to determine which party has violated the order, if there is probable cause to believe a violation of an order has occurred.

"(c) The court shall not enter mutual orders. The court shall issue separate orders that specifically and independently state the prohibited behavior and relief granted in order to clearly provide law enforcement with sufficient direction when determining if a violation of the order has occurred. For the purpose of judicial economy, a court may consolidate two separately filed petitions into a single case.

"(d) Any eligible plaintiff or petitioner who files a petition under this chapter, may do so through an attorney or may represent himself or herself pro se throughout the legal process outlined in this chapter, including, but not limited to, the filing of pleadings, motions, and any other legal documents with any court, and the appearance in ex parte and formal court proceedings on his or her behalf.

"(e) (1) Upon request, the court shall order the omission or deletion of the plaintiff's address, The following information shall not be contained on any court document made available to the public and the defendant by the circuit clerk's office: The plaintiff's home address and, if applicable, business address; a plaintiff's home telephone

number and, if applicable, business telephone number; the home or business address or telephone number of any member of the plaintiff's family or household; or an address that would reveal the confidential location of a shelter for victims of domestic violence as defined in Section 30-6-1. That address shall be omitted or deleted from all documents filed with the court, documents made available to the public, and documents made available to the defendant.

- "(2) If disclosure of the plaintiff's address, the address of any member of the plaintiff's family or household, or an address that would reveal the confidential location of a shelter for victims of domestic violence is necessary to determine jurisdiction or to consider a venue issue, it shall be made orally and in camera.
- "(3) If the plaintiff has not disclosed an address or telephone number under this section the plaintiff shall satisfy one of the following requirements:
- "a. Designate and provide to the court an alternative address.
- "b. Elect to substitute the <u>business</u> address <u>and</u> telephone number of his or her attorney of record in place of the address of the plaintiff on any form, motion, or pleading court document.
- "(f) No court costs <u>and fees</u> shall be assessed for the filing, <u>and service of a petition for a protection order</u>, <u>for the</u> issuance, <u>or</u> registration, <u>or service</u> of a <u>protective</u> <u>protection</u> order, <u>or petition order</u> or for <u>the issuance of</u> a

witness subpoena under this chapter. Costs <u>and fees</u> may be assessed against the defendant at the discretion of the court.

"\$30-5-6.

- "(a) Within 14 days of The court shall hold a hearing after the filing of a petition under this chapter a upon the request of the defendant or within 10 days of the perfection of service. A final hearing shall be held set at which the plaintiff standard of proof shall prove the allegation of abuse by be a preponderance of the evidence. The court shall advise the defendant that he or she may be represented by counsel. If the defendant has not been served, a final hearing may be continued to allow for service to be perfected.
- "(b) The court may enter such temporary ex parte protection orders as it deems necessary to protect the plaintiff or minor children from abuse, or the immediate and present danger of abuse to the plaintiff or minor children, upon good cause shown in an ex parte proceeding. The court shall grant or deny a petition for a temporary ex parte protection order filed under this chapter within three business days of the filing of the petition. Any granted temporary ex parte protection order shall be effective until the final hearing date.
- "(c) If a <u>final</u> hearing under subsection (a) is continued, the court may make or extend temporary <u>ex parte</u>

  <u>protection</u> orders under subsection (b) as it deems reasonably necessary.

1	"\$30-5-7.
1	"~ 311_5_/
	9.301-7.

"(a) The court may grant any protection order or approve any consent agreement to bring about a cessation of abuse of the plaintiff or minor children.

"(b) (a) If it appears from a petition for an order for a protection order or a petition to modify an order of a protection order that abuse has occurred or from a petition for a modification of an order for a protection order that a modification is required warranted, the court may:

- "(1) Without notice or hearing, immediately issue an order for protection ex parte protection order or modify an order for protection ex parte protection order as it deems necessary to protect the plaintiff or minor children.
- "(2) After providing notice by certified mail to the defendant at his or her last known address as required by the Alabama Rules of Civil Procedure, issue a final order for protection order or modify an order for protection a protection order after a hearing whether or not the defendant appears.
- "(c) (b) A court may grant any of the following relief without notice and <u>a</u> hearing in an <del>order for</del> <u>ex parte</u> protection <u>order</u> or <u>a</u> <u>an ex parte</u> modification <u>issued ex parte</u> of a protection order:
- "(1) Enjoin the defendant from threatening to commit or committing acts of abuse, as defined in this chapter, against the plaintiff or minor children of the plaintiff, and

any <u>other person</u> designated <del>family or household member</del> <u>by the</u>
court.

- "(2) Prohibit Restrain and enjoin the defendant from harassing, stalking, annoying, telephoning, contacting, or otherwise communicating, directly or indirectly, with the plaintiff or minor children or threatening or engaging in conduct that would place the plaintiff, minors, children of the plaintiff, or any other person designated by the court in reasonable fear of bodily injury.
- "(3) Order the defendant to stay away from the residence, school, or place of employment of the plaintiff, the minor any children, or any other person designated by the court, or order the defendant to stay away from any specified place frequented by the plaintiff, the minor any children, and or any designated family or household member which person designated by the court where the court determines the defendant has no legitimate reason to frequent.
- "(4) Award temporary custody of any minor children of the parties.
- "(5) Enjoin the defendant from interfering with the plaintiff's efforts to remove plaintiff's any children of the plaintiff and direct the appropriate law enforcement officer to accompany the plaintiff during the effort to remove plaintiff's any children of the plaintiff as necessary to protect the plaintiff or any children from abuse.
- "(6) Enjoin the defendant from removing minor any children from the individual having legal custody of the minor

children, except as otherwise subsequently authorized by a custody or visitation order issued by a court of competent jurisdiction.

- "(7) Remove and exclude the defendant from the residence of the plaintiff, regardless of ownership of the residence.
- "(8) Direct Order possession and use of an automobile and other essential personal effects, regardless of ownership, and direct the appropriate law enforcement officer to accompany the plaintiff to the residence of the parties or to other specified locations as necessary to protect the plaintiff or any children from abuse.
- "(9) Order other relief as it deems necessary to provide for the safety and welfare of the plaintiff or minor any children and any person designated family or household member by the court.
- "(10) Prohibit the defendant from transferring, concealing, encumbering, or otherwise disposing of specified property mutually owned or leased by the parties.
- " $\frac{\text{(d)}}{\text{A}}$   $\frac{\text{(c)}}{\text{The}}$  court may grant any of the following relief in a final order for protection order or a modification of  $\frac{\text{an}}{\text{a}}$  a protection order after notice and  $\frac{\text{a}}{\text{a}}$  hearing, whether or not the defendant appears:
- "(1) Grant the relief available in subsection <del>(c)</del>
  (b).
  - "(2) Specify arrangements for visitation of any minor child children by the defendant on a basis that gives

primary consideration to the safety of the plaintiff or the minor child any children, or both, and require supervision by a third party or deny visitation if necessary to protect the safety of the plaintiff or minor child any children, or both.

- "(3) Order the defendant to pay attorney's fees and court costs.
- "(4) When the defendant has a duty to support the plaintiff or minor any children living in the residence or household and the defendant is the sole owner or lessee, grant to the plaintiff possession of the residence or household to the exclusion of the defendant by evicting the defendant or restoring possession to the plaintiff, or both, or by consent agreement allowing the defendant to provide suitable alternate housing.
- "(5) Order the defendant to pay temporary reasonable support for the plaintiff or any child children in the plaintiff's custody, or both, when the defendant has a legal obligation to support such person persons. The amount of temporary support awarded shall be in accordance with Child Support Guidelines found in Rule 32, Alabama Rules of Judicial Administration.
- "(6) Order the defendant to provide temporary possession of a vehicle to the plaintiff, if the plaintiff has no other means of transportation of his or her own and the defendant either has control of more than one vehicle or has alternate means of transportation.

"(e) (d) (1) Any final protection order or approved consent agreement shall be for a period of one year unless a shorter or longer period of time is expressly ordered by the court. Any temporary ex parte order issued pursuant to this chapter shall remain in effect until the final protection order is entered. While the final protection order is in effect, the court may amend its order or an approved consent agreement at any time upon subsequent petition being filed by either party and a hearing held pursuant to this chapter.

"(2) Upon motion and showing of cause a final protection order may be continued for a definite period of time to be set by the court. Any final protection order is of permanent duration unless otherwise specified or modified by a subsequent court order.

"(f) (e) No order or agreement under this chapter shall in any manner affect title to any real property, except final subsequent proceedings available by law.

"\$30-5-8.

- "(a) A copy of any order under this chapter shall be issued to the plaintiff, the defendant, and the law enforcement officials with jurisdiction to enforce the order or agreement. Certain information in these orders shall be entered in the Protection Order Registry of the Administrative Office of Courts.
- "(b) Each order shall bear the following language,
  prominently displayed: "A willful violation of this order is a
  Class A misdemeanor which is punishable by a fine not to

1	exceed two thousand dollars (\$2,000) or imprisonment for up to						
2	a year in jail, or both, and is also punishable for civil						
3	contempt." However, failure to provide such notice shall not						
4	affect the validity of the protection order. Ex parte and						
5	final protection orders shall be in a format as provided by						
6	the Administrative Office of Courts. If a court wishes to						
7	provide additional information in these standardized court						
8	orders, the court may attach additional pages containing this						
9	additional information."						
10	Section 2. Sections 30-5-9 and 30-5-10 of the Code						
11	of Alabama 1975, are repealed.						
12	Section 3. This act shall become effective on the						
13	first day of the third month following its passage and						
14	approval by the Governor, or its otherwise becoming law.						