- 1 HB630
 2 116248-3
 3 By Representatives Hall, Hinshaw, Taylor, Ball, McCutcheon,
- 4 Sanderford, Robinson (J), Morrow, Letson, Dukes, Williams (P),
- 5 McLaughlin, Curtis, White, Grantland, Irons and Black
- 6 RFD: Education Appropriations
- 7 First Read: 25-FEB-10

1	116248-3:n:01/21/2010:JRC/th LRS2010-241R2	
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8	SYNOPSIS:	This bill authorizes the State of Alabama
9		to make payments to the City of Huntsville Federal
10		Building Authority under certain circumstances for
11		financing infrastructure and improvements in areas
12		of North Alabama impacted by the 2005 Base
13		Realignment and Closure. This bill also authorizes
14		the Alabama Public School and College Authority to
15		sell and issue bonds and to apply such proceeds for
16		the construction of new school facilities as well
17		as the renovation of existing school facilities in
18		the several school systems located in those areas
19		of North Alabama that will be directly impacted by
20		the 2005 Base Realignment and Closure.
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22		A BILL
23		TO BE ENTITLED
24		AN ACT
25		
26		To authorize the State of Alabama to make payments
27	to the Cit	v of Huntsville Federal Building Authority under

certain circumstances for financing infrastructure and improvements in areas of North Alabama impacted by the 2005

Base Realignment and Closure; and to authorize the Alabama

Public School and College Authority to sell and issue bonds and to apply such proceeds for the construction of new school facilities as well as the renovation of existing school facilities in the several school systems located in those areas of North Alabama that will be directly impacted by the 2005 Base Realignment and Closure.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

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Section 1. Military installations are a major source of economic stability for Alabama and, particularly, Madison County and North Alabama and are important to our Nation's defense. The United States Department of Defense was legislatively directed to reorganize its military installation infrastructure through the 2005 Base Realignment and Closure (2005 BRAC) process. As a result of the 2005 BRAC, Madison County and North Alabama will experience significant growth which demands modernizing and expanding the infrastructure for schools, and school related capital projects, in the areas impacted by the growth at Redstone Arsenal. It is expected that Alabama will gain thousands of high paying jobs because of the 2005 BRAC process. It is found and declared to be necessary to foster business growth and job creation and generate tax revenues by rendering aid to the political subdivisions of North Alabama impacted by the growth at Redstone Arsenal.

- Section 2. As used in this act, the following words 1 2 and phrases shall have the following meanings:
- (1) AMCOM. The Aviation Missile Command of the 3 United States Army and any successor command thereto.
- (2) AUTHORITY. The City of Huntsville Federal 5 Building Authority. 6
 - (3) BASELINE DATE. October 1, 2005.

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- (4) 2005 BRAC. Base Realignment and Closure actions 8 9 taken in 2005 as they relate to Redstone Arsenal.
 - (5) BRAC DISTRIBUTIONS. The payments made by the State of Alabama to the City of Huntsville Federal Building Authority as set forth in Sections 3 and 4.
 - (6) BRAC IMPACTED AREA. The geographic area within Madison County and the City of Huntsville described by a closed perimeter boundary consisting of Cummings Research Park, East and West, Thornton Research Park, Redstone Gateway EUL Area, and Redstone Arsenal.
 - (7) BRAC SUBSIDY. The sum of two thousand five hundred dollars (\$2,500).
- (8) DETERMINATION DATE. September 30 of each fiscal 20 21 year.
- 22 Section 3. On or before January 31 of each year, beginning in 2011, it shall be the obligation of the State of Alabama to pay to the Authority annually the BRAC Distribution as calculated in subdivision (1).
 - (1) For the purposes of this act, the BRAC Distribution paid each year by the state to the Authority

shall be the difference calculated by subtracting the number of jobs in the BRAC Impacted District on the Baseline Date from the number of jobs in the BRAC Impacted Area on the Determination Date of each fiscal year that this act is in effect. That difference shall be multiplied by the BRAC Subsidy to produce the BRAC Distribution for the year of calculation. The first Determination Date shall be September 30, 2010.

(2) The method for the Authority to distribute the amount paid by the state shall be determined in accordance with Section 4.

Section 4. The Authority will annually distribute the BRAC Distribution to a political subdivision based on the percentage of BRAC Impacted Area employees living in a city or county in the state, in accordance with the following:

- (1) The Authority shall obtain statistical sampling information of AMCOM Alabama residents employed at Redstone Arsenal from AMCOM, such information to include a survey of the primary residences of employees employed at AMCOM. The Authority shall request this information by October 1 of every third fiscal year and such statistical sampling shall be used to make the allocation for the following three fiscal years.
- (2) The Authority shall remit the portion of the BRAC Distributions to each city or county where the employees reside based on the percentage calculated by the Authority using the statistical sampling referred to above. If an employee resides in a city, the payment shall be made to the

city of residence. If an employee does not reside in a city,
the payment shall be made to the county commission of the
county in which the employee resides.

Section 5. The City of Huntsville Federal Building Authority is hereby authorized to calculate, determine, and pay the amount of BRAC Distribution that is due to each county or city and may adopt regulations to carry out the provisions of this act and to specify criteria and procedures for the application, approval, and monitoring of the benefits under this act.

Section 6. Payments to the Authority required by this act shall be made until September 30, 2033.

Section 7. Not later than November 1 of each year, any private employer located in the BRAC Impacted Area must provide a certification of the number of employees it employed in the BRAC Impacted Area as of September 30, 2005, and the number of employees on September 30 of the current year, to the Authority. The Authority shall request of AMCOM, or its designee, the number of persons employed at Redstone Arsenal. In order to prevent double-counting of employees in the BRAC Impacted Area in the case of private employers, the certifications shall delineate between employees located at Redstone Arsenal and those not located at Redstone Arsenal. The number of jobs in the BRAC Impacted Area shall be the sum of the number of employees employed on Redstone Arsenal plus the total number of jobs not on Redstone Arsenal but inside the BRAC Impacted Area. On or before December 31 of each year,

the Authority shall submit a report to the office of the

Governor detailing the number of jobs within the BRAC Impacted

Area created since the Baseline Date.

Section 8. (a) The Legislature finds that the number of students attending the several school systems located in those areas of North Alabama that will be directly impacted by the 2005 BRAC will collectively increase by an estimated 9,000 students. As a result, there will be a need for the construction of additional school facilities as well as the renovation of existing school facilities. The Legislature also finds that the 2005 BRAC will have a positive impact on future receipts to the Education Trust Fund, as the significant population growth in North Alabama will increase sales, income, and other tax collections. Thus, it is an efficient use of state funds to allow such revenue growth to help pay for capital improvement costs associated with BRAC-related school construction.

(b) The Alabama Public School and College Authority is hereby authorized to sell and issue its Bonds in the aggregate principal amount of \$350,000,000 and to apply such proceeds for either the renovation of existing school facilities or the construction of new school facilities in the several school systems located in those areas of North Alabama that will be directly impacted by the 2005 BRAC. Provided, however, that in no event shall any school system or other political subdivision receive the proceeds of the bonds issued herein unless such system or subdivision has experienced,

since on or after July 1, 2005, an increase in their sales tax rate of at least one-half cent, or equivalent property tax increase, or renewal of an existing school tax, with the revenue generated from such tax increase dedicated to schools within that district or political subdivision. The requirements of the preceding sentence shall not apply to any school system or political subdivision where the sales tax rate, when including all other state and local sales taxes, equals at least nine percent (9%), or where the ad valorem tax millage rate has, since on or after July 1, 2005, been increased by an amount equal to the equivalent of a one-half cent sales tax. The Bonds herein authorized shall be in addition to all other bonds previously authorized to be issued by the Alabama Public School and College Authority, and the powers conferred herein are in addition to all other powers heretofore conferred on the Alabama Public School and College Authority by acts heretofore enacted by the Legislature.

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(c) The Bonds shall be signed by the president or vice-president of the Alabama Public School and College Authority, and the seal of the Alabama Public School and College Authority affixed thereto (or a facsimile thereof imprinted thereon) and attested by its secretary. All signatures of the president, vice-president, and secretary may be facsimile signatures if the Alabama Public School and College Authority, in its proceedings with respect to issuance, provides for manual authentication (which may be in the form of a certificate as to registration) of the Bonds by

a trustee, registrar or paying agent, or by named individuals who are employees of the State and who are assigned to the Finance Department or State Treasurer's Office of the State. All Bonds bearing signatures or facsimiles of the signatures of officers of the Alabama Public School and College Authority in office on the date of signing thereof shall be valid and binding notwithstanding that before the delivery thereof and payment therefor, any officer whose signature appears thereon shall have ceased to be an officer of the Alabama Public School and College Authority. The Bonds and the income therefrom shall be exempt from all taxation in the State of Alabama, may be used as security for deposits, and shall be eligible for investments of fiduciary funds, as provided in the 1965 Act. The Bonds shall be construed to have all the qualities and incidents of negotiable instruments subject to any registration provisions pertaining to transfers. The Alabama Public School and College Authority and the Bonds shall be exempt from all laws of the State governing usury including, without limitation, the provisions of Title 8, Chapter 8, Code of Alabama 1975, or any subsequent statute of similar import. The Bonds shall be in such form or forms and denomination or denominations and of such tenor and maturities, shall bear such rate or rates of interest payable and evidenced in such manner, may be made subject to redemption prior to their maturities, and may contain provisions not inconsistent with this act, all as may be provided by the resolution of the Alabama Public School and

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College Authority under which the Bonds may be issued; provided, that no Bonds shall have a specified maturity date later than twenty years after their date; and provided further, that those Bonds having maturities more than ten years after their date shall be subject to redemption at the option of the Alabama Public School and College Authority on any date on and after the tenth anniversary after their date at such redemption price or prices and under such conditions as may be prescribed in the proceedings of the Alabama Public School and College Authority under which they are issued. For the purpose of paying the principal of, premium, if any, and interest on the Bonds or any Refunding Bonds, the Alabama Public School and College Authority shall designate the State Treasurer or such bank or banks as the Alabama Public School and College Authority, in its discretion, determines to be appropriate and desirable. Funds for the payment of debt service shall be transferred by the Alabama Public School and College Authority or the State Treasurer on behalf of the Alabama Public School and College Authority to the designated paying agent on the actual due date of such principal, premium, if any, or interest.

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(d) The Bonds may be sold by the Alabama Public School and College Authority from time to time in series, and if sold in more than one series, may all be authorized in one initial resolution of the Alabama Public School and College Authority with the pledges therefor made by the Alabama Public School and College Authority in such initial resolution

1 although some of the details applicable to each series may be 2 specified in the respective resolutions under which the different series are issued. The Alabama Public School and 3 College Authority, in the course of establishing, by resolution, a principal amount of Bonds to be authorized for 5 6 sale at any given time, or to be sold in any series, may take 7 into account the existence of any unexpended proceeds of prior issues of bonds of the Alabama Public School and College 8 Authority (and of any other issuer, if such should be deemed 9 10 by the Alabama Public School and College Authority to be relevant), and may structure the portions of the allocations 11 12 provided for in Section 9 of this act to be distributed from 13 the proceeds of a particular series (constituting less than 14 all the Bonds authorized by this act) as the Alabama Public 15 School and College Authority deems necessary or prudent in order to enable the Alabama Public School and College 16 17 Authority to comply with any tax covenants that may be required of it, or that may be deemed by it to be prudent to 18 be given by it, in connection with the sale of any series of 19 the Bonds. Each series of the Bonds shall be sold 20 21 competitively only at public sale, on sealed bids which may be 22 submitted either electronically or in writing, after such 23 advertisement as shall be prescribed by the Alabama Public 24 School and College Authority and at such time or times as the 25 Alabama Public School and College Authority may consider 26 advantageous, to the bidder whose bid reflects the lowest true 27 interest cost to the Alabama Public School and College

Authority computed to the respective maturities of the Bonds being sold (considering mandatory redemption as scheduled maturity); provided, that if no bid deemed acceptable by the Alabama Public School and College Authority is received it may reject all bids. The Alabama Public School and College Authority may fix the method and the terms and conditions under which the sale of any series of the Bonds may otherwise be held; provided that such terms and conditions shall not conflict with any requirement of this act. Approval by the Governor of Alabama of the terms and conditions under which any of the Bonds may be issued shall be requisite to their validity. Before any series of the Bonds shall be offered for sale by the Alabama Public School and College Authority, the Governor shall first determine that the issuance of that series of Bonds and the application of the taxes pledged to the payment of the principal of the Bonds as they mature and the interest thereon as the same shall come due will not impair the adequacy of the Trust Fund to pay appropriations therefrom and to support the public schools and institutions of higher learning during the period over which the Bonds will mature. The Governor's determination in this regard shall be in writing signed by the Governor and such determination shall be final and conclusive. Neither a public hearing nor consent of the State Department of Finance or any other department or agency shall be a prerequisite to the issuance of any of the Bonds.

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(e) For the purpose of providing for payment of the principal, premium (if any), and interest on the Bonds, and to accomplish the objectives of this act, there is hereby irrevocably pledged to those purposes, and hereby appropriated, such amount as may be necessary therefor from the following sources:

- ("the utility gross receipts tax") levied by Title 40, Chapter 21, Article 3, Code of Alabama 1975, as amended ("Article 3"), remaining after payment of the expenses of administration and enforcement of Article 3, being that portion of the tax that is required by Article 3 to be deposited in the State Treasury to the credit of the Trust Fund, after there shall have been taken from the residue the amount necessary to pay at their respective maturities the principal of and interest on those bonds issued by the Authority under this Act or any prior Act that may be outstanding at the time of the delivery of the respective series of the Bonds authorized herein;
- ("the utility service use tax") levied by Title 40, Chapter 21, Article 4, Code of Alabama 1975 ("Article 4"), remaining after payment of the expenses of administration and enforcement of Article 4, being that portion of the tax that is required by Article 4 to be deposited in the State Treasury to the credit of the Trust Fund, after there shall have been taken from the residue the amount necessary to pay at their respective maturities the principal of and interest on those

bonds issued by the Authority under this Act or any prior Act that may be outstanding at the time of the delivery of the respective series of the Bonds authorized herein;

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- (3) To the extent and to the extent only that the revenues appropriated in the foregoing subdivisions (1) and (2) of this subsection may not be sufficient to pay at their respective maturities the principal of, premium, if any, and interest on the Bonds, the residue of the receipts from the excise tax ("the sales tax") levied by Title 40, Chapter 23, Article 1, Division 1, Code of Alabama 1975, as amended ("Article 1"), after there shall have been taken from the residue the amounts appropriated for other educational purposes in Section 40-23-35, Code of Alabama 1975 (which residue constitutes that portion of the receipts from the sales tax that is now required by law to be paid into the Trust Fund), and after there shall have been taken from the residue amounts sufficient to meet all prior charges on the residue including such amounts as may be necessary to pay at their respective maturities the principal of and interest on those bonds issued by the Authority under this Act or any prior Act that may be outstanding at the time of the delivery of the respective series of the Bonds authorized herein;
- (4) To the extent and to the extent only that the revenues appropriated in the foregoing subdivisions (1), (2), and (3) of this subsection may not be sufficient to pay at their respective maturities the principal of, premium, if any, and the interest on the Bonds, the residue of the receipts

from the excise tax ("the use tax") levied by Title 40,
Chapter 23, Article 2, Code of Alabama 1975, as amended
("Article 2"), after there shall have been taken from the
residue the amount necessary to meet the expenses of the State
Department of Revenue in collecting the use tax (which residue
constitutes that portion of the receipts from the use tax that
is now required by law to be paid into the Trust Fund), and
after there shall have been taken from the residue such
amounts as may be necessary to meet all prior charges on the
use tax including the amounts sufficient to pay at their
respective maturities the principal of and interest on those
outstanding bonds referred to in subdivision (3) of this
subsection; and

- (5) All monies hereby appropriated and pledged shall constitute a sinking fund for the purpose of paying the principal of, premium, if any, and interest on the Bonds. The State Treasurer is authorized and directed to pay at their respective maturities the principal of, premium, if any, and interest on the Bonds out of this fund and out of the residues of the tax receipts herein appropriated and pledged for the benefit of the Bonds, and is further authorized and directed to set up and maintain appropriate records pertaining thereto.
- (f) The Bonds shall not be general obligations of the Alabama Public School and College Authority but shall be limited obligations payable solely out of the residues of the tax receipts appropriated and pledged herein. All Bonds issued by the Alabama Public School and College Authority pursuant to

the provisions of this act shall be solely and exclusively obligations of the Alabama Public School and College Authority and shall not constitute or create an obligation or debt of the State. As security for the payment of the principal of, premium, if any, and interest on the Bonds, the Alabama Public School and College Authority is hereby authorized and empowered to pledge the residues of the tax receipts that are appropriated and pledged herein. All such pledges made by the Alabama Public School and College Authority shall take precedence in the order of the adoption of the resolutions containing the pledges. All such pledges shall be prior and superior to any pledges that may be made for any refunding bonds hereafter issued by the Alabama Public School and College Authority under the provisions of any act heretofore enacted.

Refunding Bonds of the Alabama Public School and College
Authority issued under the provisions of this act, or any
other act previously enacted, or any combination thereof,
whether such refunding shall occur before, at, or after the
maturity of the Bonds refunded and for the purpose of paying
all premiums and expenses of such refunding (including, but
not limited to, attorneys' fees, costs of printing the
Refunding Bonds, fiscal agents' fees, and accountants' fees),
the Alabama Public School and College Authority is hereby
authorized to sell and issue its Refunding Bonds. Such
Refunding Bonds may be sold and issued from time to time, at

public sale, on sealed bids and on such other terms and conditions as the Alabama Public School and College Authority shall determine to be advantageous and shall adopt and provide for in its proceedings for the sale and issuance of such Refunding Bonds. Provided, however, no Refunding Bonds shall be issued unless the present value of all debt service on the Refunding Bonds (computed with a discount rate equal to the true interest rate of the Refunding Bonds and taking into account all underwriting discount and other issuance expenses) shall not be greater than 95 percent of the present value of all debt service on the Bonds to be refunded (computed using the same discount rate and taking into account the underwriting discount and other issuance expenses originally applicable to such Bonds) determined as if such Bonds to be refunded were paid and retired in accordance with the schedule of maturities (considering mandatory redemption as scheduled maturity) provided at the time of their issuance. Provided further that the average maturity of the Refunding Bonds, as measured from the date of issuance of such Refunding Bonds, shall not exceed by more than three years the average maturity of the Bonds to be refunded, as also measured from such date of issuance, with the average maturity of any principal amount of Bonds to be determined by multiplying the principal of each maturity by the number of years (including any fractional part of a year) intervening between such date of issuance and each such maturity, taking the sum of all such products, and then dividing such sum by the aggregate principal amount of Bonds

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for which the average maturity is to be determined. For the purpose of providing funds to enable the Alabama Public School and College Authority to pay at their respective maturities the principal of, premium, if any, and interest on the Refunding Bonds issued under this act, the Alabama Public School and College Authority is hereby authorized to pledge irrevocably for such purpose, and there is hereby appropriated for such purpose, such amount as may be necessary of the residues of the receipts from the excise taxes pledged and appropriated herein, any reserves or sinking funds established by the Alabama Public School and College Authority, as well as revenues of the Alabama Public School and College Authority from any other sources specified in the proceedings wherein the Refunding Bonds are authorized to be issued. Pending the application of the proceeds of Refunding Bonds issued in accordance with this subsection, the proceeds, together with investment earnings therefrom, and amounts in any sinking fund, together with investment earnings thereon, may be held by the State Treasurer as treasurer of the Alabama Public School and College Authority in trust, or may be deposited by the State Treasurer in trust, on such terms as the State Treasurer and the Alabama Public School and College Authority shall approve, with a trustee or escrow agent, which trustee or escrow agent shall be a banking institution or trust company authorized to exercise trust powers in Alabama, for investment in Permitted Investments, as such term is defined in Act 2007-415. Proceeds of Refunding Bonds shall be so

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1 invested and applied as to assure that the principal, 2 interest, and redemption premium, if any, on the Bonds being refunded shall be paid in full on the respective maturity, 3 redemption, or interest payment dates. Refunding Bonds issued by the Alabama Public School and College Authority shall not 5 6 be general obligations of the Alabama Public School and 7 College Authority but shall be payable solely from the sources specified in this act and in the proceedings whereby the 8 Refunding Bonds are authorized to be issued. All Refunding 9 10 Bonds issued by the Alabama Public School and College Authority shall be solely and exclusively obligations of the 11 12 Alabama Public School and College Authority and shall not create debts of the State of Alabama. The faith and credit of 13 14 the State of Alabama shall never be pledged for the payment of any Refunding Bonds issued by the Alabama Public School and 15 College Authority under this act. The Alabama Public School 16 17 and College Authority may contract with respect to the safekeeping and application of the proceeds of Refunding Bonds 18 and other funds included therewith and the income therefrom, 19 20 and shall have the right and power to appoint a trustee 21 therefor, which may be any bank or company authorized to 22 exercise trust powers and located within and/or without the 23 State. All pledges made by this act, or by the Alabama Public 24 School and College Authority pursuant to the provisions of this act, for the benefit of Refunding Bonds issued under this 25 26 act, and all such pledges for the benefit of Refunding Bonds 27 which may be issued to refund any bonds issued under any prior

act, shall take precedence in the order of the adoption of the resolutions authorizing the issuance of such Refunding Bonds. Bonds refunded prior to their maturity with the proceeds of Refunding Bonds shall be deemed paid and the pledges herein and by the Alabama Public School and College Authority made for the payment thereof defeased if the Alabama Public School and College Authority, in its proceedings regarding issuance of the Refunding Bonds shall provide for and establish a trust or escrow fund comprised of monies or Government Securities (as such term is defined in Act 2007-415), or both, sufficient to pay, when due, the entire principal of, premium, if any, and interest on the Bonds to be refunded thereby; provided, that such Government Securities (as such term is defined in Act 2007-415) shall not be subject to redemption prior to their maturities other than at the option of the holder thereof. Upon the establishment of such a trust or escrow fund, the refunded Bonds shall no longer be deemed to be outstanding, shall no longer be secured by the funds pledged therefor in this act, shall no longer be obligations of the Alabama Public School and College Authority and shall be secured solely by and payable from monies and Government Securities (as such term is defined in Act 2007-415) deposited in such trust or escrow fund.

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(h) The Alabama Public School and College Authority is authorized to pay out of proceeds of any series of Bonds the costs and expenses incurred in connection with the issuance of such Bonds, including without limitation legal and

accounting fees and expenses, fees and expenses of any 1 2 financial or fiscal advisor employed by the Alabama Public School and College Authority, printing costs, rating agency 3 fees, and premiums or charges for any credit enhancement or liquidity providers. Notwithstanding any provision of this act 5 or any previous act, in appointing, employing, or contracting 6 7 with attorneys, fiscal advisers, trustees, paying agents, investment bankers, banks, and underwriters, the Alabama 8 Public School and College Authority may appoint, employ, or 9 10 contract with firms whose principal offices are located without or within Alabama. The Alabama Public School and 11 12 College Authority shall hire or contract with attorneys, 13 fiscal advisors, trustees, paying agents, investment bankers, 14 banks, and underwriters which shall reflect the racial and ethnic diversity of the state. The Alabama Public School and 15 College Authority shall issue Requests For Proposals for 16 17 attorneys, fiscal advisors, trustees, paying agents, investment bankers, banks, and underwriters. The Alabama 18 Public School and College Authority shall evaluate each 19 proposed bid publicly and award each contract publicly. 20 21 Minutes of the Alabama Public School and College Authority's 22 meeting shall record the reasons for awarding each contract. 23 The Alabama Public School and College Authority shall hire or contract with businesses or individuals which reflect the 24 25 racial and ethnic diversity of the State. The Alabama Public 26 School and College Authority shall have the power to make such 27 payments to the United States of America as the board of

directors of the Alabama Public School and College Authority deems necessary to cause the interest on any bonds of the Alabama Public School and College Authority, including the Bonds, to be and remain exempt from, or excludible from gross income for purposes of, federal income taxation. The Alabama Public School and College Authority shall have the power to make such agreements respecting the investment of funds of the Alabama Public School and College Authority as the Alabama Public School and College Authority shall deem necessary in order that the interest income on bonds of the Alabama Public School and College Authority be and remain exempt from, or excludible from gross income for purposes of, federal income taxation.

Section 9. This act shall become effective immediately and shall remain effective until September 30, 2033. At the end of such period, this act shall be abrogated and of no further force and effect, although the rights and responsibilities granted to the Authority shall continue so long as the Authority exists.