- 1 SB406
- 2 117463-4
- 3 By Senators Butler, Mitchell, and Orr
- 4 RFD: Governmental Affairs
- 5 First Read: 11-FEB-10

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8	SYNOPSIS:	This bill would substantially revise the	
9		Ethics Law to: Revise the categories for reporting	
10		on the statement of economic interests; provide	
11		further for the appointment and confirmation of	
12		members of the Ethics Commission; allow four	
13		members of the commission to institute a complaint;	
14		broaden the definition of lobbying to include the	
15		executive branch; provide further for the	
16		definitions of family member of a public employee,	
17		personal gain, sphere of influence, and	
18		confidential information; and provide for the	
19		filing of electronic reports with the commission,	
20		and require mandatory ethics training for public	
21		officials, public employees, and lobbyists.	
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23		A BILL	
24		TO BE ENTITLED	
25		AN ACT	
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To amend Sections 36-25-1, 36-25-3, as amended by 1 2 Act 225, 2009 Regular Session (Acts 2009, p. 401), 36-25-4, 36-25-5, 36-25-10, 36-25-14, 36-25-18, 36-25-19, and 36-25-20, 3 Code of Alabama 1975, relating to the Ethics Law; to revise the categories for reporting on the statement of economic 5 6 interests, provide further for the appointment and 7 confirmation of members of the Ethics Commission, allow four members of the commission to institute a complaint, broaden 8 the definition of lobbying to include the executive branch, 9 10 provide further for the definitions of family member of a public employee, personal gain, sphere of influence, and 11 12 confidential information, provide for the filing of electronic 13 reports with the commission, and require mandatory ethics 14 training for public officials, public employees, and 15 lobbyists. 16

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections 36-25-1, 36-25-3, as amended by Act 225, 2009 Regular Session (Acts 2009, p. 401), 36-25-4, 36-25-5, 36-25-10, 36-25-14, 36-25-18, 36-25-19, and 36-25-20, Code of Alabama 1975, are amended to read as follows:

**"**\$36-25-1. 21

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"Whenever used in this chapter, the following words and terms shall have the following meanings:

"(1) BUSINESS. Any corporation, partnership, proprietorship, firm, enterprise, franchise, association, organization, self-employed individual, or any other legal entity.

- 1 "(2) BUSINESS WITH WHICH THE PERSON IS ASSOCIATED.
- 2 Any business of which the person or a member of his or her
- 3 family is an officer, owner, partner, board of director
- 4 member, employee, or holder of more than five percent of the
- 5 fair market value of the business.
- 6 "(3) CANDIDATE. This term as used in this chapter
- 7 shall have the same meaning ascribed to it in Section  $\frac{17-22A-2}{4}$
- 8 17-5-2.
- 9 "(4) COMMISSION. The State Ethics Commission.
- 10 "(5) COMPLAINT. Written allegation or allegations
- 11 that a violation of this chapter has occurred.
- "(6) COMPLAINANT. A person who alleges a violation
- or violations of this chapter by filing a complaint against a
- 14 respondent.
- 15 "(7) CONFIDENTIAL INFORMATION. A complaint filed
- 16 pursuant to this chapter, together with any statement,
- 17 conversations, knowledge of evidence, or information received
- 18 from the complainant, witness, or other person related to such
- 19 complaint Information gained by a public official, public
- 20 <u>employee, former public official, or former public employee in</u>
- 21 <u>the course of or by reason of his or her position or</u>
- 22 employment in any way that could result in financial gain
- other than his or her regular salary as a public official or
- 24 <u>public employee for himself or herself, a family member of the</u>
- 25 public official or family member of the public employee, or
- for any other person or business.

"(8) CONFLICT OF INTEREST. A conflict on the part of a public official or public employee between his or her private interests and the official responsibilities inherent in an office of public trust. A conflict of interest involves any action, inaction, or decision by a public official or public employee in the discharge of his or her official duties which would materially affect his or her financial interest or those of his or her family members or any business with which the person is associated in a manner different from the manner it affects the other members of the class to which he or she belongs. A conflict of interest shall not include any of the following:

"a. A loan or financial transaction made or conducted in the ordinary course of business.

"b. An occasional nonpecuniary award publicly presented by an organization for performance of public service.

"c. Payment of or reimbursement for actual and necessary expenditures for travel and subsistence for the personal attendance of a public official or public employee at a convention or other meeting at which he or she is scheduled to meaningfully participate in connection with his or her official duties and for which attendance no reimbursement is made by the state.

"d. Any campaign contribution, including the purchase of tickets to, or advertisements in journals, for political or testimonial dinners, if the contribution is

actually used for political purposes and is not given under
circumstances from which it could reasonably be inferred that
the purpose of the contribution is to substantially influence
a public official in the performance of his or her official
duties.

"(9) DAY. Calendar day.

"(10) DEPENDENT. Any person, regardless of his or her legal residence or domicile, who receives 50 percent or more of his or her support from the public official or public employee or his or her spouse or who resided with the public official or public employee for more than 180 days during the reporting period.

"(11) FAMILY MEMBER OF THE PUBLIC EMPLOYEE. The spouse or a dependent of the public employee.

"(12)(11) FAMILY MEMBER OF THE PUBLIC EMPLOYEE OR

PUBLIC OFFICIAL. The spouse, a dependent, an adult child and
his or her spouse, a parent, a spouse's parents, and a sibling
and his or her spouse, of the public official.

"(13)(12) GOVERNMENTAL CORPORATIONS AND AUTHORITIES.

Public or private corporations and authorities, including but not limited to, hospitals or other health care corporations, established pursuant to state law by state, county or municipal governments for the purpose of carrying out a specific governmental function. Notwithstanding the foregoing, all employees, including contract employees, of hospitals or other health care corporations and authorities are exempt from the provisions of this chapter.

"(14)(13) HOUSEHOLD. The public official, public
employee, and his or her spouse and dependents.

"(15)(14) LAW ENFORCEMENT OFFICER. A full-time employee of a governmental unit responsible for the prevention or investigation of crime who is authorized by law to carry firearms, execute search warrants, and make arrests.

"(16)(15) LEGISLATIVE BODY. The Senate of Alabama, the House of Representatives of Alabama, a county commission, city council, city commission, town council, or municipal council or commission, and any committee or subcommittee thereof.

"(17)(16) LOBBYING. The practice of promoting, opposing, or in any manner influencing or attempting to influence the introduction, defeat, or enactment of legislation before any legislative body; opposing or in any manner influencing the executive approval, veto, or amendment of legislation; promoting or attempting to influence the awarding of a grant or contract with any executive department or agency; or the practice of promoting, opposing, or in any manner influencing or attempting to influence the enactment, promulgation, modification, or deletion of regulations before any regulatory body; provided, however, that providing public testimony before a legislative body or regulatory body or any committee thereof shall not be deemed lobbying.

"<del>(18)</del>(17) LOBBYIST.

"a. The term lobbyist includes any of the following:

"1. A person who receives compensation orreimbursement from another person, group, or entity to lobby.

- "2. A person who lobbies as a regular and usual part of employment, whether or not any compensation in addition to regular salary and benefits is received.
  - "3. A person who expends in excess of one hundred dollars (\$100) for a thing of value, not including funds expended for travel, subsistence expenses, and literature, buttons, stickers, publications, or other acts of free speech, during a calendar year to lobby.
  - "4. A consultant to the state, county, or municipal levels of government or their instrumentalities, in any manner employed to influence legislation or regulation, regardless whether the consultant is paid in whole or part from state, county, municipal, or private funds.
  - "5. An employee, a paid consultant, or a member of the staff of a lobbyist, whether or not he or she is paid, who regularly communicates with members of a legislative body regarding pending legislation and other matters while the legislative body is in session.
  - "6. Any person who promotes, opposes, or in any manner attempts to influence the awarding of a grant or contract with any executive department or agency.
- "b. The term lobbyist does not include any of the following:
- 26 "1. A member of a legislative body on a matter which involves that person's official duties.

- "2. A person or attorney rendering professional
  services in drafting bills or in advising clients and in
  rendering opinions as to the construction and effect of
  proposed or pending legislation, executive action, or rules or
  regulations, where those professional services are not
  otherwise connected with legislative, executive, or regulatory
  action.
- 8 "3. Reporters and editors while pursuing normal reportorial and editorial duties.

- "4. Any citizen not expending funds as set out above in paragraph a.3. or not lobbying for compensation who contacts a member of a legislative body, or gives public testimony on a particular issue or on particular legislation, or for the purpose of influencing legislation and who is merely exercising his or her constitutional right to communicate with members of a legislative body.
- "5. A person who appears before a legislative body, a regulatory body, or an executive agency to either sell or purchase goods or services.
- "6. A person whose primary duties or responsibilities do not include lobbying, but who may, from time to time, organize social events for members of a legislative body to meet and confer with members of professional organizations and who may have only irregular contacts with members of a legislative body when the body is not in session or when the body is in recess.

"(19)(18) MINOR VIOLATION. Any violation of this

chapter in which the public official or public employee

receives an economic gain in an amount less than two hundred

fifty dollars (\$250) or the governmental entity has an

economic loss of less than two hundred fifty dollars (\$250).

"(20)(19) PERSON. A business, individual, corporation, partnership, union, association, firm, committee, club, or other organization or group of persons.

"(21)(20) PRINCIPAL. A person or business which employs, hires, or otherwise retains a lobbyist. Nothing in this chapter shall be deemed to prohibit a principal from simultaneously serving as his or her own lobbyist.

"(22) (21) PROBABLE CAUSE. A finding that the allegations are more likely than not to have occurred.

"(23)(22) PUBLIC EMPLOYEE. Any person employed at the state, county, or municipal level of government or their instrumentalities, including governmental corporations and authorities, but excluding employees of hospitals or other health care corporations including contract employees of those hospitals or other health care corporations, who is paid in whole or in part from state, county or municipal funds. For purposes of this chapter, a public employee does not include a person employed on a part-time basis whose employment is limited to providing professional services other than lobbying, the compensation for which constitutes less than 50 percent of the part-time employee's income.

1	" <del>(24)</del> (23) PUBLIC OFFICIAL. Any person elected to
2	public office, whether or not that person has taken office, by
3	the vote of the people at state, county, or municipal level of
4	government or their instrumentalities, including governmental
5	corporations, and any person appointed to a position at the
6	state, county, or municipal level of government or their
7	instrumentalities, including governmental corporations. For
8	purposes of this chapter, a public official includes the
9	chairs and vice-chairs or the equivalent offices of each state
10	political party as defined in Section $\frac{17-16-2}{17-13-40}$ .
11	"(25)(24) REGULATORY BODY. A state agency which
12	issues regulations in accordance with the Alabama
13	Administrative Procedure Act or a state, county, or municipal
14	department, agency, board, or commission which controls,
15	according to rule or regulation, the activities, business
16	licensure, or functions of any group, person, or persons.
17	" $\frac{(26)}{(25)}$ REPORTING PERIOD. The reporting official's
18	or employee's fiscal tax year as it applies to his or her
19	United States personal income tax return.
20	" $\frac{(27)}{(26)}$ REPORTING YEAR. The reporting official's
21	or employee's fiscal tax year as it applies to his or her
22	United States personal income tax return.
23	" $\frac{(28)}{(27)}$ RESPONDENT. A person alleged to have
24	violated a provision of this chapter and against whom a
25	complaint has been filed with the commission.
26	"(28) SPHERE OF INFLUENCE. The sphere of influence
27	of a public official or public employee includes those issues,

bodies, businesses, and projects that the public official or public employee is, by virtue of his or her office, in a position to affect, or over which he or she has authority.

"(29) STATEMENT OF ECONOMIC INTERESTS. A financial disclosure form made available by the commission which shall be completed and filed with the commission prior to April 30 of each year covering the preceding calendar year by certain public officials and public employees.

"(30) SUPERVISOR. Any person having authority to hire, transfer, suspend, lay off, recall, promote, discharge, assign, or discipline other public employees, or any person responsible to direct them, or to adjust their grievances, or to recommend personnel action, if, in connection with the foregoing, the exercise of the authority is not of a merely routine or clerical nature but requires the use of independent judgment.

"(31) THING OF VALUE.

"a. Any gift, benefit, favor, service, gratuity, tickets or passes to an entertainment, social or sporting event offered only to public officials, unsecured loan, other than those loans made in the ordinary course of business, reward, promise of future employment, or honoraria.

"b. The term, thing of value, does not include any of the following, provided that no particular course of action is required as a condition to the receipt thereof:

"1. Campaign contribution.

"2. Seasonal Tangible gifts of an insignificant economic value of less than one hundred dollars (\$100) if the aggregate value of such gifts from any single donor is less than two hundred fifty dollars (\$250) during any one calendar year.

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"3. Hospitality extended to a public official, public employee, and his or her respective household as a social occasion in the form of food and beverages where the provider is present, lodging in the continental United States and Alaska incidental to the social occasion, and tickets or admission to social or sporting events if the. Such hospitality does shall not extend beyond three consecutive days and is shall not be continuous in nature and the aggregate value of such hospitality in excess of two hundred fifty dollars (\$250) within a calendar day is shall be reported to the commission by the provider provided that the reporting requirement contained in this section shall not apply where the expenditures are made to or on behalf of an organization to which a federal income tax deduction is permitted under subparagraph (A) of paragraph (1) of subsection (b) of Section 170 of the Internal Revenue Code of 1986, as amended, or any charitable, education or eleemosynary cause of Section 501 of Title 26 of the U.S. Code, and where the public official or public employee does not receive any direct financial benefit. The reporting shall include the name or names of the recipient or recipients, the value of the

entire expenditure, the date or dates of the expenditure, and the type of expenditure.

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"4. Reasonable transportation, food and beverages where the provider is present, and lodging expenses in the continental United States and Alaska which are provided in conjunction with an educational or informational purpose, together with any hospitality associated therewith; provided, that such hospitality is less than 50 percent of the time spent at such event, and provided further that if the aggregate value of such transportation, lodging, food, beverages, and any hospitality provided to such public employee, public official, and his or her respective household is in excess of two hundred fifty dollars (\$250) within a calendar day the total amount expended shall be reported to the commission by the provider. The reporting shall include the name or names of the recipient or recipients, the value of the entire expenditure, the date or dates of the expenditure, and the type of expenditure.

"5. Payment of or reimbursement for actual and necessary expenditures for travel and subsistence, food and beverages, lodging, and local transportation of a public official or public employee and his or her respective household in connection with an economic development, research, or trade mission, or for attendance at a mission or meeting in which he or she is scheduled to meaningfully participate, or regarding matters related to his or her official duties, and for which attendance no reimbursement is

made by the state; provided, that any hospitality in the form 1 2 of entertainment, recreation, or sporting events shall constitute less than 25% of the time spent in connection with 3 the event. If the aggregate value of any such hospitality, entertainment, recreation, or sporting event extended to the public employee, public official, and his or her respective 6 7 household is in excess of two hundred fifty dollars (\$250) within a calendar day, the total amount expended for that day shall be reported to the commission by the provider. The reporting shall include the name or names of the recipient or recipients, the value of such expenditures, the date or dates 11 12 of the expenditure, and the type of expenditure.

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"6. Promotional items commonly distributed to the general public and food or beverages of a nominal value.

"c. Nothing in this chapter shall be deemed to limit, prohibit, or otherwise require the disclosure of a personal gift made to a public official or public employee from a spouse, intended spouse, dependent, adult child, sibling, parent, grandparent, uncle, aunt, nephews, nieces or cousins nephew, niece, or cousin of the public official or public employee, except as otherwise provided by law.

"d. Nothing in this chapter shall be deemed to limit, prohibit, or otherwise require the disclosure of gifts through inheritance received by a public employee or public official.

"(32) VALUE. The fair market price of a like item if purchased by a private citizen.

1 "\$36-25-3.

2	"(a) There is hereby created a State Ethics
3	Commission composed of five members, each of whom shall be a
4	fair, equitable citizen of this state and of high moral
5	character and ability. The following persons shall not be
6	eligible to be appointed as members: (1) a public official;
7	(2) a candidate; (3) a registered lobbyist and his or her
8	principal; or (4) a former employee of the commission. For
9	purposes of this section, a public official shall not be
10	deemed to include a part-time municipal judge and a registered
11	lobbyist shall not be deemed to include a person whose
12	lobbying activities are limited to providing public testimony
13	to a legislative body or regulatory body or committee thereof.
14	No member of the commission shall be eligible for
15	reappointment to succeed himself or herself. The members of
16	the commission shall be appointed by the following officers:
17	the Governor, the Lieutenant Governor, or in the absence of a
18	Lieutenant Governor, the Presiding Officer of the Senate, and
19	the Speaker of the House of Representatives and shall assume
20	their duties upon confirmation by the Senate. The Senate must
21	confirm or reject a nominee to the commission within the first
22	15 legislative days of the first Regular Session held after
23	the appointment. If the Senate fails to act within that time,
24	the appointment shall be deemed accepted. If the appointment
25	is rejected, a new member shall be nominated by the respective
26	appointing authority. The members of the first commission
27	shall be appointed for terms of office expiring one, two,

three, four and five years, respectively, from September 1, 1975. Successors to the members of the first commission shall serve for a term of five years beginning service on September 1 of the year appointed and serving until their successors are appointed and confirmed, except as herein provided. If at any time there should be a vacancy on the commission, a successor member to serve for the unexpired term applicable to such vacancy shall be appointed by the Governor. The commission shall elect one member to serve as chair of the commission and one member to serve as vice chair. The vice chair shall act as chair in the absence or disability of the chair or in the event of a vacancy in that office.

"Beginning with the first vacancy on the Ethics
Commission after October 1, 1995, if there is not a Black
member serving on the commission, that vacancy shall be filled
by a Black appointee. Any vacancy thereafter occurring on the
commission, shall also be filled by a Black appointee if there
is no Black member serving on the commission at that time.

- "(b) A vacancy in the commission shall not impair the right of the remaining members to exercise all the powers of the commission, and three members thereof shall constitute a quorum.
- "(c) The commission shall at the close of each fiscal year, or as soon thereafter as practicable, report to the Legislature and the Governor concerning the actions it has taken, the name, salary, and duties of the director, the names and duties of all individuals in its employ, the money it has

disbursed, other relevant matters within its jurisdiction, and such recommendations for legislation as the commission deems appropriate.

- "(d) Members of the commission shall, while serving on the business of the commission, be entitled to receive compensation at the rate of fifty dollars (\$50) per day, and each member shall be paid his or her travel expenses incurred in the performance of his or her duties as a member of the commission as other state employees and officials are paid when approved by the chair. If for any reason a member of the commission wishes not to claim and accept the compensation or travel expenses, the member shall inform the director, in writing, of the refusal. The member may at any time during his or her term begin accepting compensation or travel expenses; however, the member's refusal for any covered period shall act as an irrevocable waiver for that period.
- "(e) All members, officers, agents, attorneys, and employees of the commission shall be subject to this chapter. The director, members of the commission, and all employees of the commission shall not engage in direct partisan political activity, including the making of campaign contributions, on the state, county, and local levels. The prohibition shall in no way act to limit or restrict such persons' ability to vote in any election.
- "(f) The commission shall appoint a full-time director. The director shall serve at the pleasure of the commission and shall appoint such other employees as needed.

All such employees, except the director, shall be employed subject to the provisions of the state Merit System law, and their compensation shall be prescribed pursuant to such law. The employment of attorneys shall be subject to subsection (h). The compensation of the director shall be fixed by the commission, payable as the salaries of other state employees. The director shall be responsible for the administrative operations of the commission and shall administer this chapter in accordance with the commission's policies. No regulation shall be implemented by the director until adopted by the commission in accordance with Sections 41-22-1 to 41-22-27, inclusive, the Alabama Administrative Procedure Act.

"(g) The director may appoint part-time stenographic reporters or certified court reporters, as needed, to take and transcribe the testimony in any formal or informal hearing or investigation before the commission or before any person authorized by the commission. The reporters shall not be full-time employees of the commission and shall not be subject to the Merit System law and may not participate in the State Retirement System.

"(h) The director may, with the approval of the Attorney General, appoint a competent attorney as legal counsel for the commission. The legal counsel shall be of good moral and ethical character, licensed to practice law in this state, and a member in good standing of the Alabama Bar Association. The legal counsel shall be commissioned as an assistant or deputy attorney general and shall, in addition to

the powers and duties herein conferred, have the authority and duties of an assistant or deputy attorney general, except, that his or her entire time shall be devoted to the commission. The attorney shall act as an attorney for the commission in actions or proceedings brought by or against the commission pursuant to any provisions of law under the commission's jurisdiction, or in which the commission joins or intervenes as to a matter within the commission's jurisdiction, or as a friend of the court or otherwise; provided however, nothing in this chapter shall be deemed as a direct grant of subpoena power to the commission.

"(i) The director shall designate in writing the chief investigator, should there be one, and a maximum of six full-time investigators who shall be and are hereby constituted law enforcement officers of the State of Alabama with full and unlimited police power and jurisdiction to enforce the laws of this state pertaining to the operation and administration of the commission and this chapter.

Investigators shall meet the requirements of the Alabama Peace Officers' Standards and Training Act, Sections 36-21-40 to 36-21-51, inclusive, and shall in all ways and for all purposes be considered law enforcement officers entitled to all benefits provided in Section 36-15-6(f); provided however such investigators shall only exercise their power of arrest as granted under this chapter pursuant to an order issued by a court of competent jurisdiction.

"§36-25-4.

"(a) The commission shall do all of the following:

- "(1) Prescribe forms for statements required to be filed by this chapter and make the forms available to persons required to file such statements.
  - "(2) Prepare guidelines setting forth recommended uniform methods of reporting for use by persons required to file statements required by this chapter.
  - "(3) Accept and file any written information voluntarily supplied that exceeds the requirements of this chapter.
  - "(4) Develop, where practicable, a filing, coding, and cross-indexing system consistent with the purposes of this chapter.
  - "(5) Make reports and statements filed with the commission available during regular business hours to public inquiry subject to such regulations as the commission may prescribe including, but not limited to, regulations requiring identification by name, occupation, address, and telephone number of each person examining information on file with the commission.
  - "(6) Preserve reports and statements for a period consistent with the statute of limitations as contained in this chapter. The reports and statements, when no longer required to be retained, shall be disposed of by shredding the reports and statements and disposing of or recycling them, or otherwise disposing of the reports and statements in any other manner prescribed by law. Nothing in this section shall in any

manner limit the Department of Archives and History from receiving and retaining any documents pursuant to existing law.

- "(7) Make investigations with respect to statements filed pursuant to this chapter, and with respect to alleged failures to file, or omissions contained therein, any statement required pursuant to this chapter and, upon complaint by any individual, with respect to alleged violation of any part of this chapter to the extent authorized by law when in its opinion a thorough audit of any person or any business should be made in order to determine whether this chapter has been violated, the commission shall direct the Examiner of Public Accounts to have an audit made and a report thereof filed with the commission. The Examiner of Public Accounts shall, upon receipt of the directive, comply therewith.
- "(8) Report suspected violations of law to the appropriate law-enforcement authorities.
- "(9) Issue and publish advisory opinions on the requirements of this chapter, based on a real or hypothetical set of circumstances. Such advisory opinions shall be adopted by a majority vote of the members of the commission present and shall be effective and deemed valid until expressly overruled or altered by the commission or a court of competent jurisdiction. The written advisory opinions of the commission shall protect the person at whose request the opinion was issued and any other person reasonably relying, in good faith,

1 on the advisory opinion in a materially like circumstance from 2 liability to the state, a county, or a municipal subdivision of the state because of any action performed or action 3 refrained from in reliance of the advisory opinion. Nothing in this section shall be deemed to protect any person relying on 5 6 the advisory opinion if the reliance is not in good faith, is 7 not reasonable, is not in a materially like circumstance. The commission may impose reasonable charges for publication of 8 the advisory opinions and monies shall be collected, 9 10 deposited, dispensed, or retained as provided herein. On October 1, 1995, all prior advisory opinions of the commission 11 12 in conflict with this chapter, shall be ineffective and 13 thereby deemed invalid and otherwise overruled unless there 14 has been any action performed or action refrained from in 15 reliance of a prior advisory opinion.

"(10) Initiate and continue, where practicable, programs for the purpose of educating candidates, officials, employees, and citizens of Alabama on matters of ethics in government service.

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- "(11) In accordance with Sections 41-22-1 to 41-22-27, inclusive, the Alabama Administrative Procedure Act, prescribe, publish, and enforce rules and regulations to carry out this chapter.
- "(b) A complaint filed pursuant to this chapter, together with any statement, evidence, or information received from the complainant, witnesses, or other persons shall be protected by and subject to the same restrictions relating to

secrecy and nondisclosure of information, conversation,
knowledge, or evidence of Sections 12-16-214 to 12-16-216,
inclusive. Such restrictions shall apply to all investigatory
activities taken by the director, the commission or a member
thereof, staff, employees, or any person engaged by the
commission in response to a complaint filed with the
commission and to all proceedings relating thereto before the

commission.

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"(c) The commission shall not take any investigatory action on a telephonic or written complaint against a respondent so long as the complainant remains anonymous. Investigatory action on a complaint from an identifiable source shall not be initiated until the true identity of the source has been ascertained and written verification of such ascertainment is in the commission's files. The complaint may only be filed by a person who has or persons who have actual verifiable knowledge of the allegations contained in the complaint. A complainant may not file a complaint for another person or persons in order to circumvent this subsection. Prior to commencing any investigation, the commission shall: (1) receive a written and signed complaint which sets forth in detail the specific charges against a respondent, and the factual allegations which support such charges and (2) the director shall conduct a preliminary inquiry in order to make an initial determination that reasonable cause exists to conduct an investigation. If the director determines reasonable cause does not exist, the charges shall be

dismissed, but such action must be reported to the commission. The commission shall be entitled to authorize an investigation upon a unanimous written consent of all five (5) four (4) commission members, upon an express finding that probable cause exists that a violation or violations of this chapter have occurred. A complaint may be initiated by the unanimous a vote of four (4) members of the commission, provided, however, that the commission shall not conduct the hearing, but rather the hearing shall be conducted by three (3) active or retired judges, who shall be appointed by the Chief Justice of the Alabama Supreme Court, at least one of whom shall be Black. The three (3) judge panel shall conduct the hearing in accordance with the procedures contained in this chapter and in accordance with the rules and regulations of the commission. If the three (3) judge panel unanimously finds that a person covered by this chapter has violated it, the three (3) judge panel shall forward the case to the district attorney for the jurisdiction in which the alleged acts occurred or to the Attorney General. In all matters that come before the commission concerning a complaint on an individual, the laws of due process shall apply.

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"(d) Not less than 45 days prior to any hearing before the commission, the respondent shall be given notice that a complaint has been filed against him or her and shall be given a summary of the charges contained therein. Upon the timely request of the respondent, a continuance of the hearing for not less than 30 days shall be granted for good cause

- shown. The respondent charged in the complaint shall have the right to be represented by retained legal counsel. The commission may not require the respondent to be a witness against himself or herself.
  - "(e) The commission shall provide discovery to the respondent pursuant to the Alabama Rules of Criminal Procedure as promulgated by the Alabama Supreme Court.
  - "(f)(1) All fees, penalties, and fines collected by the commission pursuant to this chapter shall be deposited into the State General Fund.
  - "(2) All monies collected as reasonable payment of costs for copying, reproductions, publications, and lists shall be deemed a refund against disbursement and shall be deposited into the appropriate fund account for the use of the commission.
  - "(g) If the commission finds cause that a person covered by this chapter has violated it, the case and the commission's findings shall be forwarded to the district attorney for the jurisdiction in which the alleged acts occurred or to the Attorney General. The case, along with the commission's findings, shall be referred for appropriate legal action. Nothing in this section shall be deemed to limit the commission's ability to take appropriate legal action when so requested by the district attorney for the appropriate jurisdiction or by the Attorney General.

"\$36-25-5**.** 

"(a) No public official or public employee shall use or cause to be used his or her official position or office to obtain personal gain for himself or herself, or family member of the public employee or family member of the public official, or any business with which the person is associated unless the use and gain are otherwise specifically authorized by law. Personal gain is achieved when the public official, public employee, or a family member thereof receives, obtains, exerts control over, or otherwise converts to personal use a thing of value or the object constituting such personal gain.

"(b) Unless prohibited by the Constitution of Alabama of 1901, nothing herein shall be construed to prohibit a public official from introducing bills, ordinances, resolutions, or other legislative matters, serving on committees, or making statements or taking action in the exercise of his or her duties as a public official. A member of a legislative body may not vote for any legislation in which he or she knows or should have known that he or she has a conflict of interest.

"(c) No public official or public employee shall use or cause to be used equipment, facilities, time, materials, human labor, or other public property under his or her discretion or control for the private benefit or business benefit of the public official, public employee, any other person, or principal campaign committee as defined in Section 17-22A-2 17-5-2, which would materially affect his or her financial interest, except as otherwise provided by law or as

provided pursuant to a lawful employment agreement regulated
by agency policy. Provided, however, nothing in this
subsection shall be deemed to limit or otherwise prohibit
communication between public officials or public employees and
eleemosynary or membership organizations or such organizations
communicating with public officials or public employees.

- "(d) No person shall solicit a public official or public employee to use or cause to be used equipment, facilities, time, materials, human labor, or other public property for such person's private benefit or business benefit, which would materially affect his or her financial interest, except as otherwise provided by law.
- "(e) No public official or public employee shall, other than in the ordinary course of business, solicit a thing of value from a subordinate or person or business with whom he or she directly inspects, regulates, or supervises in his or her official capacity.
- "(f) A conflict of interest shall exist when a member of a legislative body, public official, or public employee has a substantial financial interest by reason of ownership of, control of, or the exercise of power over any interest greater than five percent of the value of any corporation, company, association, or firm, partnership, proprietorship, or any other business entity of any kind or character which is uniquely affected by proposed or pending legislation; or who is an officer or director for any such corporation, company, association, or firm, partnership,

proprietorship, or any other business entity of any kind or character which is uniquely affected by proposed or pending legislation.

4 "\$36-25-10.

"If a public official or public employee, or family member of the public employee or family member of the public official, or a business with which the person is associated, represents a client or constituent for a fee before any quasi-judicial board or commission, regulatory body, or executive department or agency that is within the sphere of influence of the public official or public employee, notice of the representation shall be given within 10 days after the first day of the appearance. Notice shall be filed with the commission in the manner prescribed by it. No member of the Legislature shall for a fee, reward, or other compensation represent any person, firm, or corporation before the Public Service Commission or the State Board of Adjustment.

"\$36-25-14.

- "(a) A statement of economic interests shall be completed and filed in accordance with this chapter with the commission no later than April 30 of each year covering the period of the preceding calendar year by each of the following:
- "(1) All elected public officials at the state, county, or municipal level of government or their instrumentalities.

- 1 "(2) Any person appointed as a public official and 2 any person employed as a public employee at the state, county, or municipal level of government or their instrumentalities 3 who occupies a position whose base pay is fifty thousand dollars (\$50,000) or more annually. 5 "(3) All candidates, simultaneously with the date he 6 7 or she becomes a candidate as defined in Section 17-22A-217-5-2, or the date the candidate files his or her qualifying 8 9 papers, whichever comes first. 10 "(4) Members of the Alabama Ethics Commission; 11 appointed members of boards and commissions having statewide 12 jurisdiction (but excluding members of solely advisory 13 boards). "(5) All full-time nonmerit employees, other than 14 those employed in maintenance, clerical, secretarial, or other 15 similar positions. 16 17 "(6) Chief clerks and chief managers. "(7) Chief county clerks and chief county managers. 18 "(8) Chief administrators. 19 "(9) Chief county administrators. 20 21 "(10) Any public official or public employee whose 22 primary duty is to invest public funds.
  - inspectors.

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subdivision.

"(12) Chief and assistant county building

"(11) Chief administrative officers of any political

1	"(13) Any county or municipal administrator with
2	power to grant or deny land development permits.
3	"(14) Chief municipal clerks.
4	"(15) Chiefs of police.
5	"(16) Fire chiefs.
6	"(17) City and county school superintendents and
7	school board members.
8	"(18) City and county school principals or
9	administrators.
10	"(19) Purchasing or procurement agents having the
11	authority to make any purchase.
12	"(20) Directors and assistant directors of state
13	agencies.
14	"(21) Chief financial and accounting directors.
15	"(22) Chief grant coordinators.
16	"(23) Each employee of the Legislature or of
17	agencies, including temporary committees and commissions
18	established by the Legislature, other than those employed in
19	maintenance, clerical, secretarial, or similar positions.
20	"(24) Each employee of the Judicial Branch of
21	government, including active supernumerary district attorneys
22	and judges, other than those employed in maintenance,
23	clerical, secretarial, or other similar positions.
24	"(b) Statements of economic interests may be filed
25	electronically with the commission. The commission shall
26	establish on-line access for the filing of a statement of

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economic interests.

"(b)(c) Unless otherwise required by law, no public employee occupying a position earning less than fifty thousand dollars (\$50,000) per year shall be required to file a statement of economic interests. Notwithstanding the provisions of subsection (a) or any other provision of this chapter, no coach of an athletic team of any four-year institution of higher education which receives state funds shall be required to include any income, donations, gifts, or benefits, other than salary, on the statement of economic interests, if the income, donations, gifts, or benefits are a condition of the employment contract. Such statement shall be made on a form made available by the commission. The duty to file the statement of economic interests shall rest with the person covered by this chapter. Nothing in this chapter shall be construed to exclude any public employee or public official from this chapter regardless of whether they are required to file a statement of economic interests. The statement shall contain the following information on the person making the filing:

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"(1) Name, residential address, business; name, address, and business of living spouse and dependents; name of living adult children; name of parents and siblings; name of living parents of spouse. Undercover law enforcement officers may have their residential addresses and the names of family members removed from public scrutiny by filing an affidavit stating that publicizing this information would potentially endanger their families.

"(2) A list of occupations to which one third or more of working time was given during previous reporting year by the public official, public employee, or his or her spouse.

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"(3) A listing of total combined household income of the public official or public employee during the most recent reporting year as to income from salaries, fees, dividends, profits, commissions, and other compensation and listing the names of each business and the income derived from such business in the following categorical amounts: less than one thousand dollars (\$1,000); at least one thousand dollars (\$1,000) and less than ten thousand dollars (\$10,000); at least ten thousand dollars (\$10,000) and less than fifty thousand dollars (\$50,000); at least fifty thousand dollars (\$50,000) and less than one hundred fifty thousand dollars  $\frac{(\$150,000)}{\$100,000}$ ; at least one hundred fifty thousand dollars (\$150,000) (\$100,000) and less than two one hundred fifty thousand dollars (\$250,000) (\$150,000); at least one hundred fifty thousand dollars (\$150,000) and less than two hundred thousand dollars (\$200,000); or at least two hundred fifty thousand dollars (\$250,000) (\$200,000) and less than two hundred fifty thousand dollars (\$250,000); or at least two hundred fifty thousand dollars (\$250,000) or more. The person reporting shall also name any business or subsidiary thereof in which he or she or his or her spouse or dependents, jointly or severally, own five percent or more of the stock or in which he or she or his or her spouse or dependents serves as an officer, director, trustee, or consultant where the service

provides income of at least one thousand dollars (\$1,000) and less than five thousand dollars (\$5,000); or at least five thousand dollars (\$5,000) or more for the reporting period.

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"(4) If the filing public official or public employee, or his or her spouse, has engaged in a business during the last reporting year which provides legal, accounting, medical or health related, real estate, banking, insurance, educational, farming, engineering, architectural management, or other professional services or consultations, then the filing party shall report the number of clients of such business in each of the following categories and the income in categorical amounts received during the reporting period from the combined number of clients in each category: Electric utilities, gas utilities, telephone utilities, water utilities, cable television companies, intrastate transportation companies, pipeline companies, oil or gas exploration companies, or both, oil and gas retail companies, banks, savings and loan associations, loan or finance companies, or both, manufacturing firms, mining companies, life insurance companies, casualty insurance companies, other insurance companies, retail companies, beer, wine or liquor companies or distributors, or combination thereof, trade associations, professional associations, governmental associations, associations of public employees or public officials, counties, and any other businesses or associations that the commission may deem appropriate. Amounts received from combined clients in each category shall be reported in

1 the following categorical amounts: Less than one thousand 2 dollars (\$1,000); more than one thousand dollars (\$1,000) and less than ten thousand dollars (\$10,000); at least ten 3 thousand dollars (\$10,000) and less than twenty-five thousand dollars (\$25,000); at least twenty-five thousand dollars 5 6 (\$25,000) and less than fifty thousand dollars (\$50,000); at 7 least fifty thousand dollars (\$50,000) and less than one hundred thousand dollars (\$100,000); at least one hundred 8 thousand dollars (\$100,000) and less than one hundred fifty 9 10 thousand dollars (\$150,000); at least one hundred fifty thousand dollars (\$150,000) and less than two hundred fifty 11 12 thousand dollars (\$250,000) (\\$200,000); or at least two 13 hundred fifty thousand dollars (\$250,000) (\$200,000) and less than two hundred fifty dollars (\$250,000); or at least two 14 hundred fifty thousand dollars (\$250,000) or more. 15

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"(5) If retainers are in existence or contracted for in any of the above categories of clients, a listing of the categories along with the anticipated income to be expected annually from each category of clients shall be shown in the following categorical amounts: less than one thousand dollars (\$1,000); at least one thousand dollars (\$1,000) and less than five thousand dollars (\$5,000); or at least five thousand dollars (\$5,000) or more.

"(6) If real estate is held for investment or revenue production by a public official, his or her spouse or dependents, then a listing thereof in the following fair market value categorical amounts: Under fifty thousand dollars

(\$50,000); at least fifty thousand dollars (\$50,000) and less than one hundred thousand dollars (\$100,000); at least one hundred thousand dollars (\$100,000) and less than one hundred fifty thousand dollars (\$150,000); at least one hundred fifty thousand dollars (\$150,000) and less than two hundred fifty thousand dollars (\$250,000); at least two hundred fifty thousand dollars (\$250,000) or more. A listing of annual gross rent and lease income on real estate shall be made in the following categorical amounts: Less than ten thousand dollars (\$10,000); at least ten thousand dollars (\$10,000) and less than fifty thousand dollars (\$50,000); fifty thousand dollars (\$50,000) or more. If a public official or a business in which the person is associated received rent or lease income from any governmental agency in Alabama, specific details of the lease or rent agreement shall be filed with the commission.

"(7) A listing of indebtedness to businesses operating in Alabama showing types and number of each as follows: Banks, savings and loan associations, insurance companies, mortgage firms, stockbrokers and brokerages or bond firms; and the indebtedness to combined organizations in the following categorical amounts: Less than twenty-five thousand dollars (\$25,000); twenty-five thousand dollars (\$25,000) and less than fifty thousand dollars (\$50,000); fifty thousand dollars (\$50,000) and less than one hundred thousand dollars (\$100,000) and less than one hundred fifty thousand dollars (\$150,000); one hundred fifty thousand dollars (\$150,000) and less than two

hundred fifty thousand dollars (\$250,000); two hundred fifty
thousand dollars (\$250,000) or more. The commission may add
additional business to this listing. Indebtedness associated
with the homestead of the person filing is exempted from this
disclosure requirement.

- "(c) Filing required by this section shall reflect information and facts in existence at the end of the reporting year.
- "(d) If the information required herein is not filed as required, the commission shall notify the public official or public employee concerned as to his or her failure to so file and the public official or public employee shall have 10 days to file the report after receipt of the notification. The commission may, in its discretion, assess a fine of ten dollars (\$10) a day, not to exceed one thousand dollars (\$1,000), for failure to file timely.
- "(e) A person who intentionally violates any financial disclosure filing requirement of this chapter shall be subject to administrative fines imposed by the commission, or shall, upon conviction, be guilty of a Class A misdemeanor, or both.

"Any person who unintentionally neglects to include any information relating to the financial disclosure filing requirements of this chapter shall have 90 days to file an amended statement of economic interests without penalty.

"\$36-25-18.

- "(a) Every lobbyist shall register by filing, either

  electronically or otherwise, a form prescribed by the

  commission no later than January 31 of each year or within 10

  days after the first undertaking requiring such registration.

  Each lobbyist, except public employees who are lobbyists,

  shall pay an annual fee of one hundred dollars (\$100) on or

  before January 31 of each year or within 10 days of the first

  undertaking requiring such registration.
  - "(b) The registration shall be in writing, or filed electronically, and shall contain the following information:
  - "(1) The registrant's full name and business address.

- "(2) The registrant's normal business and address.
- "(3) The full name and address of the registrant's principal or principals.
- "(4) The listing of the categories of subject matters on which the registrant is to communicate directly with a member of the legislative body to influence legislation or legislative action.
- "(5) If a registrant's activity is done on behalf of the members of a group other than a corporation, a categorical disclosure of the number of persons of the group as follows:

  1-5; 6-10; 11-25; over 25.
- "(6) A statement signed by each principal that he or she has read the registration, knows its contents and has authorized the registrant to be a lobbyist in his or her behalf as specified therein, and that no compensation will be

paid to the registrant contingent upon passage or defeat of any legislative measure.

"(c) A registrant shall file a supplemental registration indicating any substantial change or changes in the information contained in the prior registration within 10 days after the date of the change.

"\$36-25-19.

- "(a) Every person registered as a lobbyist pursuant to Section 36-25-18 and every principal employing any lobbyist shall file with the commission a report provided by the commission pertaining to the activities set out in that section. The report may be filed electronically or otherwise. The report shall be filed with the commission no later than January 31, April 30, July 31, and October 31 for each preceding calendar quarter, and contain, but not be limited to, the following information:
- "(1) The cost of those items excluded from the definition of a thing of value which are described in Section 36-25-1(32)b. and which are expended within a 24-hour period on a public official, public employee, and members of his or her respective household in excess of two hundred fifty dollars (\$250) with the name or names of the recipient or recipients and the date of the expenditure.
- "(2) The nature and date of any financial transaction between the public official, candidate, or member of the household of such public official or candidate and the lobbyist or principal of a value in excess of five hundred

dollars (\$500) in the prior quarter, excluding those financial transactions which are required to be reported by candidates under the Fair Campaign Practices Act as provided in Chapter 22A (commencing with Section 17-22A-1) of Title 17.

- "(3) A detailed statement showing the exact amount of any loan given or promised to a public official, candidate, public official or candidate.
- "(4) A detailed statement showing any direct business association or partnership with any public official, candidate, or members of the household of such public official or candidate; provided, however, that campaign expenditures shall not be deemed a business association or partnership.
- "(b) Any person not otherwise deemed a lobbyist pursuant to this chapter who negotiates or attempts to negotiate a contract, sells or attempts to sell goods or services, engages or attempts to engage in a financial transaction with a public official or public employee in their official capacity and who within a calendar day expends in excess of two hundred fifty dollars (\$250) on such public employee, public official, and his or her respective household shall file a detailed quarterly report of the expenditure with the commission.
- "(c) Any other provision of this chapter to the contrary notwithstanding, no organization whose officer or employee serves as a public official under this chapter shall be required to report expenditures or reimbursement paid to

such officer or employee in the performance of the duties with the organization.

3 "\$36-25-20.

- "(a) A person who ceases to engage in activities requiring registration pursuant to Section 36-25-18 shall file either electronically or otherwise, a written, verified statement with the commission acknowledging the termination of activities. The notice shall be effective immediately.
- "(b) A person who files a notice of termination pursuant to this section shall file the reports required pursuant to Sections 36-25-18 and 36-25-19 for any reporting period during which he or she was registered pursuant to this chapter."
- Section 2. (a) At the beginning of each legislative quadrennium, the State Ethics Commission shall provide for and administer training programs on the State Ethics Law for members of the Legislature, state constitutional officers, cabinet officers, executive staff, municipal mayors, council members and commissioners, county commissioners, and lobbyists.
- (1) The training program for legislators shall be held at least once at the beginning of each quadrennium for members of the Legislature. An additional training program shall be held if any changes are made to Chapter 25, Title 36, Code of Alabama 1975, and shall be held within three months of the effective date of such changes. The time and place of the training programs shall be determined by the Executive

Director of the State Ethics Commission and the Legislative
Council. Each legislator must attend the training programs.

The State Ethics Commission shall also provide a mandatory
program for any legislator elected in a special election
within three months of the date that such legislator assumes
office.

- (2) The training program for the state constitutional officers, cabinet members, and executive staff, as determined by the Governor, shall be held within the first 30 days after the Governor has been sworn into office. An additional training program shall be held if any changes are made to Chapter 25, Title 36, Code of Alabama 1975, and shall be held within three months of the effective date of such changes. The specific date of the training program shall be established by the Executive Director of the State Ethics Commission with the advice of the Governor and other constitutional officers.
- (3) The training program for lobbyists shall be held four times annually as designated by the Executive Director of the State Ethics Commission. Each lobbyist must attend a training program within 90 days of registering as a lobbyist. A lobbyist who fails to attend a training program shall not be allowed to lobby the Legislature, Executive Branch, Judicial Branch, public officials, or public employees. After attending one training program, a lobbyist shall not be required to attend an additional training program unless any changes are made to Chapter 25, Title 36, Code of Alabama 1975. Such

additional mandatory training program shall be held within three months of the effective date of such changes.

- (4) All municipal mayors, council members and commissioners, and county commissioners in office as of the effective date of this act shall obtain training within 120 days of such date. Thereafter, all municipal mayors, council members and commissioners, and county commissioners shall obtain training within 120 days of being sworn into office.

  The scheduling of training opportunities for municipal mayors, council members and commissioners, and county commissioners shall be established by the Executive Director of the State Ethics Commission with the advice and assistance of the Alabama League of Municipalities and the Association of County Commissions of Alabama.
  - (b) The curriculum of each session and faculty for the training program shall be determined by the Executive Director of the State Ethics Commission. The curriculum shall include, but not be limited to, a review of the current law, a discussion of actual cases and advisory opinions on which the State Ethics Commission has ruled, and a question and answer period for attendees. The faculty for the training program may include the staff of the State Ethics Commission, members of the faculties of the various law schools in the state, and other persons deemed appropriate by the Executive Director of the State Ethics Commission and shall include experts in the field of ethics law, persons affected by the ethics law, and members of the press and media.

1 (c) Except as provided herein, attendance at any
2 session of the training program shall be mandatory, except in
3 the event the person is suffering a catastrophic illness.

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(d) This act shall not preclude the penalizing, prosecution, or conviction of any member of the Legislature, any public official, or public employee prior to such person attending a mandatory training program.

Section 3. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.