- 1 SB416
- 2 115274-2
- 3 By Senator Keahey
- 4 RFD: Banking and Insurance
- 5 First Read: 11-FEB-10

1	115274-2:n	:01/27/2010:KMS/mfp LRS2009-4807R1
2		
3		
4		
5		
6		
7		
8	SYNOPSIS:	Under existing law, there are certain
9		standards for the sale of preneed funeral and
10		cemetery merchandise and services.
11		This bill would clarify that a preneed
12		contract is not an insurance contract.
13		This bill would clarify and require any
14		person selling funeral or cemetery services on a
15		preneed basis to obtain a certificate of authority
16		from the Department of Insurance.
17		This bill would require the quarterly
18		submission of a statement of preneed financial
19		transactions to the Commissioner of Insurance.
20		This bill would change the renewal period
21		for persons holding a preneed certificate of
22		authority from April 1 to July 1 and would provide
23		for the expiration of the certificate on September
24		30 in lieu of June 1.
25		This bill would clarify the amount of a bond
26		used as an alternative to a trusting requirement
27		and would require an initial bond to be based on

1 the amount of preneed liability expected to be 2 incurred within the next 12 months. This bill would require the commissioner, at 3 least annually, to inspect the preneed records of any person lawfully writing, or suspected of unlawfully writing, preneed contracts and would 6 7 authorize the commissioner to charge an inspection fee of up to \$250. 8 9 This bill would increase the penalties for a 10 willful violation from those for a Class B misdemeanor to those for a Class C felony. 11 12 This bill would authorize the commissioner to use funds available from all sources in the 13 enforcement of this act. 14 15 This bill would create the Alabama Funeral 16 and Cemetery Preneed Consumer Protection Fund for 17 the protection of consumers who purchase preneed contracts after April 30, 2002. 18 This bill would clarify that funds received 19 20 for funeral and cemetery merchandise placed in 21 storage prior to death need not be placed in trust. 22 This bill would subject cemetery authorities 23 to the act. 24 This bill would require any person receiving 25 funds from the sale of a preneed contract to contribute to a trust fund, life insurance 26 27 contract, or annuity contract.

1	This bill would prohibit a seller of preneed
2	services from sharing in the discharge of the
3	responsibilities of the trustee, except for
4	appointing an adviser.
5	This bill would require any payments
6	received on a preneed contract written after April
7	30, 2002, to be deposited into an approved trust.
8	This bill would require that preneed
9	cemetery merchandise and services funds remain in
10	trust until cancellation or fulfillment.
11	This bill would remove the requirement that
12	certification of a responsible officer of a preneed
13	cemetery authority be given under oath.
14	This bill would also require a cemetery
15	authority to place funds collected for the
16	construction of a mausoleum, columbarium, or below
17	ground crypt into a preconstruction trust until
18	such time as construction is complete.
19	
20	A BILL
21	TO BE ENTITLED
22	AN ACT
23	
24	Relating to the sale of preneed funeral or cemetery
25	merchandise and services; to amend Sections 27-17A-3,
26	27-17A-10, 27-17A-11, 27-17A-12, 27-17A-13, 27-17A-14,
27	27-17A-15, 27-17A-22, 27-17A-25, 27-17A-30, 27-17A-31,

27-17A-32, 27-17A-40, 27-17A-41, 27-17A-42, 27-17A-43, 1 27-17A-44, 27-17A-50, and 27-17A-55, Code of Alabama 1975, and 2 to add Sections 27-17A-5 and 27-17A-26 to the Code of Alabama 3 1975; to clarify that a preneed contract is not an insurance contract; to require any person selling funeral or cemetery 5 6 services on a preneed basis to obtain a certificate of 7 authority from the Department of Insurance; to require the quarterly submission of a statement of preneed financial 8 transactions to the Commissioner of Insurance; to change the 9 10 renewal and expiration dates for a preneed certificate of authority; to clarify the amount of a bond used as an 11 12 alternative to a trusting requirement and require an initial 13 bond to be based on the amount of preneed liability expected 14 to be incurred within the next 12 months; to require the 15 commissioner, at least annually, to inspect the preneed records of any person lawfully, or suspected of unlawfully, 16 17 writing preneed contracts; to authorize the commissioner to charge an inspection fee of up to \$250; to increase the 18 penalties for a willful violation from a Class B misdemeanor 19 to a Class C felony; to authorize the commissioner to use 20 21 funds available from all sources in the enforcement of this 22 act; to create the Alabama Funeral and Cemetery Preneed 23 Consumer Protection Fund for the protection of consumers who 24 purchase preneed contracts after April 30, 2002; to provide that funds received for funeral and cemetery merchandise 25 26 placed in storage prior to death need not be placed in trust; 27 to subject cemetery authorities to the act; to require any

person receiving funds from the sale of a preneed contract to contribute those funds to a trust fund, life insurance contract, or annuity contract; to prohibit a seller of preneed services from sharing in the discharge of the responsibilities of the trustee, except for appointing an adviser; to require any payments received on a preneed contract written after April 30, 2002, to be deposited into an approved trust; to require preneed cemetery merchandise and services funds remain in trust until cancellation or fulfillment; to remove the requirement that certification of a responsible officer of a preneed cemetery authority be given under oath; and to require a cemetery authority to place funds collected for the construction of a mausoleum, columbarium, or below ground crypt into a preconstruction trust until such time as construction is complete.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Section 27-17A-3 of the Code of Alabama 1975, is amended to read as follows:

"\$27-17A-3.

"(a) Nothing in this chapter shall be construed to prohibit the funding of <u>funeral and cemetery</u> preneed contracts with <u>life</u> insurance contracts. Life insurance contracts used to fund preneed contracts shall conform with the provisions of this title as they relate to life insurance and shall cover at a minimum the <u>retail amount of the preneed contract at the time of purchase funding requirements provided in Sections 27-17A-31 and 27-17A-42.</u>

1	"(b) Nothing in this chapter shall be construed to
2	prohibit a seller from distributing portions of payments
3	received by the seller into a life insurance contract or
4	annuity contract, or both, in lieu of trust funding for the
5	purpose of satisfying the funding requirements of a seller as
6	provided in this chapter.
7	"(c) Nothing in this chapter shall prohibit a
8	seller, or any other person, from receiving commissions earned
9	and payable in regard to funding preneed contracts with life
10	insurance contracts or annuity contracts, or both, provided
11	the seller or other person holds a valid and lawful license to
12	sell or solicit life insurance in this state."
13	Section 2. Section 27-17A-5 is added to the Code of
14	Alabama 1975, to read as follows:
15	(a) A preneed contract is not an insurance contract.
16	(b) A preneed contract does not include a contract
17	for the sale of interment rights or cemetery grave spaces or
18	lots.
19	(c) A preneed contract does not include a contract
20	for the sale of cemetery merchandise when delivery to the
21	purchaser is made within 120 days after the date of contract.
22	(d) An outer burial container shall only be
23	installed at time of need.
24	Section 3. Sections 27-17A-10, 27-17A-11, 27-17A-12,
25	27-17A-13, 27-17A-14, 27-17A-15, 27-17A-22, and 27-17A-25 of
26	the Code of Alabama 1975, are amended to read as follows:
27	"\$27-17A-10.

- "(a) No person may sell a preneed contract without first having a valid certificate of authority.
- "(b)(1) No person may receive any funds for payment
  on a preneed contract who does not hold a valid certificate of
  authority.

- "(2) The provisions of subdivision (1) do not apply to any legal reserve insurance company or to any trust company or to any national or state bank or savings and loan association having trust powers which company, bank, or association receives any money in trust pursuant to the sale of a preneed contract.
- "(c) (1) No person that is an individual may obtain or hold a certificate of authority under this article for the preneed sale of funeral services or merchandise, or both, or cemetery services or merchandise, or both, unless the person or its agent, in the case of a corporate entity, holds a current license as a funeral director or a funeral establishment, from the Alabama Board of Funeral Service or is a cemetery authority.
- "(2) No person that is a business entity may obtain or hold a certificate of authority under this article for the preneed sale of funeral services or merchandise, or both, or cemetery services or merchandise, or both, unless the person satisfies one of the following requirements:
- "a. Holds an interest in real property licensed as a funeral establishment by the Alabama Board of Funeral Service.

"b. Owns a controlling interest of greater than 50

percent in another person that is a business entity and holds

an interest in real property licensed as a funeral

establishment by the Alabama Board of Funeral Service.

"c. Employs or has as an officer, partner,
shareholder, or member a person licensed as a funeral director
by the Alabama Board of Funeral Service.

"d. Is a cemetery authority.

"(d) The provisions of this section do not apply to a cemetery authority owned or operated by a governmental agency or a religious institution.

"\$27-17A-11.

"(a) An <u>annual</u> application to the commissioner for a certificate of authority shall be accompanied by the statement and other matters described in this section in the form prescribed by the commissioner. Annually <u>Quarterly</u> thereafter, within three months after the end of its fiscal period, or within an extension of time therefor, as the commissioner for good cause may grant, the person authorized to engage in the sale of preneed contracts shall file with the commissioner a full and true statement of his or her <u>preneed</u> financial condition, transactions, and affairs, <u>prepared on a basis as adopted by a rule of the commissioner</u>, as of the <u>preceding fiscal period or at such other time or times as the commissioner may provide by rule, together with information and data which may be required by the commissioner.</u>

1	"(b) The <u>quarterly and annual</u> statement shall
2	include all of the following:
3	"(1) The types of preneed contracts proposed to be
4	written and the type of funding vehicle to be used.
5	"(2) The name and address of the place of business
6	of the person offering to write preneed contracts.
7	"(3) Evidence that the person offering the statement
8	has the following qualifications:
9	"a. Has the ability to discharge his or her
10	liabilities as they become due in the normal course of
11	business and has sufficient funds available during the
12	calendar year to perform his or her obligations under the
13	contract.
14	"b. Has complied with the trust requirements for the
15	funds received under contracts issued by himself or herself as
16	hereinafter described.
17	"c. Has disbursed interest, dividends, or accretions
18	earned by trust funds, in accordance with this article and
19	rules promulgated hereunder.
20	"d. Has complied with this chapter and any rules of
21	the commissioner.
22	"(4) Any other information considered necessary by
23	the commissioner to meet the commissioner's responsibilities
24	under this chapter.
25	"(3) All of the following about preneed activity
26	subject to this chapter:

1	"a. As to funeral or cemetery merchandise and
2	services:
3	"1. The name, physical address, and phone number of
4	the funeral establishment or cemetery authority.
5	"2. The name of the beneficiary.
6	"3. The contract number.
7	"4. The date of the contract.
8	"5. The net amount of the contract.
9	"6. The amount funded and the name of the company.
10	"7. The paid in full date.
11	"8. The date the contract is fulfilled, voided, or
12	cancelled.
13	"b. As relating to a cemetery property sales log.
14	"1. The name, physical address, and phone number of
15	the cemetery authority.
16	"2. The name of the property owner.
17	"3. The contract number.
18	"4. The date of the contract.
19	"5. The net amount of property.
20	"6. A statement of whether the contract is paid in
21	full or paid in installments.
22	"7. The amount of cumulative installments.
23	"8. The paid in full date.
24	"9. The amount due endowment care.
25	"10. The date of any endowment care contribution.
26	"11. The date the contract is fulfilled, voided, or
27	cancelled.

"(c) If the person is an individual, the statement
shall be sworn by him or her; if a firm or association, by all
members thereof; or, if a corporation, by any officer of the
corporation.

"(d)(1) An application to the commissioner for an initial certificate of authority shall be accompanied by an application fee in an amount to be determined by the commissioner, not to exceed one hundred fifty dollars (\$150). Thereafter, each annual application for renewal of a certificate of authority shall be accompanied by the appropriate fee as determined by the commissioner not to exceed seventy-five dollars (\$75).

"(2) Any person or entity that is part of a common business enterprise that has a certificate of authority issued pursuant to this article and elects to operate under a name other than that of the common business enterprise shall submit an application on a form adopted by the commissioner to become a branch registrant. Upon the approval of the commissioner that the entity qualifies to sell preneed contracts under this article except for the requirements of paragraph a. of subdivision (3) of subsection (b) and if the certificate holder meets the requirements of paragraph a., a branch registration shall be issued. Each branch registrant may operate under the certificate of authority of the common business enterprise upon the payment of a fee established by the commissioner, not to exceed one hundred fifty dollars

1 (\$150), accompanying the application on April and filed on or 2 before July 1 annually.

- "(e) Upon the commissioner being satisfied that the statement and matters which may accompany it meet the requirements of this article and of its rules, the commissioner shall issue or renew the certificate of authority.
- "(f) The certificate of authority shall expire annually on June 1 at midnight on September 30, unless renewed, or at such other time or times as the commissioner may provide by rule.
- "(g) On or before April June 1 of each year, the certificate holder shall file with the commissioner in the form prescribed by the commissioner a full and true statement as to the activities of any trust, including trust statements, established by it pursuant to this article for the preceding calendar year.
- "(h) In addition to any other penalty that may be provided for under this article, the commissioner may levy a fine not to exceed fifty dollars (\$50) per day for each day the certificate holder fails to file its annual statement, and the commissioner may levy a fine not to exceed fifty dollars (\$50) per day for each day the certificate holder fails to file the quarterly statement of activities of the trust. Upon notice to the certificate holder by the commissioner that the certificate holder has failed to file the annual statement or the quarterly statement of activities of the trust, the

certificate holder's authority to sell preneed contracts shall cease while the default continues.

- "(i) To facilitate uniformity in financial statements and to facilitate analysis examinations, the commissioner may by rule adopt a form for financial statements. The basis of accounting for the form shall be either generally accepted accounting principles in the United States or in accordance with the otherwise comprehensive basis of accounting, and may have the following exceptions:
- "(1) Liability pre-act preneed contracts may be reported at the current vendor costs of merchandise plus freight.
- "(2) Current revenue may include earned
  administrative revenue. Administrative revenue is considered
  earned after the 30th day after the date of the contract.
  Administrative revenue shall be calculated at the rate of 25
  percent of collections of preneed contracts written on or
  after May 1, 2002.
- "(3) The statutory accounting basis of accounting, as prescribed by rule of the department.
- "(j) The commissioner may authorize the transfer of certificates of authority and establish fees for the transfer in an amount not to exceed one hundred dollars (\$100). Upon receipt of an application for transfer, the commissioner may grant a temporary certificate of authority to the proposed transferee, based upon criteria established by the commissioner by rule, which criteria shall promote the

purposes of this article in protecting the consumer. A

temporary certificate of authority shall expire 60 days after

issuance unless renewed by the commissioner.

"\$27-17A-12.

- "(a) Preneed contract forms and related forms shall be filed with and approved by the commissioner.
- "(b) Specific disclosure regarding the certificate holder's requirement to place certain preneed funds received in trust or insurance, or both, is required in the preneed contract.
- "(c) Preneed contracts which have been submitted to the commissioner shall be deemed to have been approved by the commissioner in the event that the commissioner fails to notify the certificate holder that approval has been denied within 30 days following submission to the commissioner.

"\$27-17A-13.

- "(a) Except as provided in Sections 27-17A-3 and 27-17A-14, every preneed contract shall require the moneys paid to the seller or trustee to be placed in trust in accordance with Article 3, for funeral merchandise and services, or Article 4, for cemetery merchandise and services.
- "(b) Although this This chapter does not apply to preneed contracts entered into prior to May 1, 2002, a preneed provider which contends that a preneed trust fund which was in effect prior to May 1, 2002, complies with this chapter with respect to the contracts entered into prior to May 1, 2002, may provide to the commissioner documentary proof thereof.

established, the pre-existing preneed trust fund assets may be merged with or into the trust fund required under this chapter or continued as the trust fund and that determination by the commissioner shall be noted on the certificate of authority, and thereafter all preneed contracts covered by the trust fund, including those entered into prior to May 1, 2002, shall be subject to this chapter. A preneed provider may merge a preneed trust fund in effect before May 1, 2002, with or into a trust fund required under this chapter. In the event of such a merger, the preneed trust in effect before May 1, 2002, shall be exempt from the requirements of this chapter.

"\$27-17A-14.

"(a) As an alternative to the trust requirement of Section 27-17A-13, the details of which are set forth in Articles 3 and 4, a preneed provider may, with the prior approval of the commissioner, may purchase a surety bond in an amount not less than the aggregate value of outstanding liabilities on undelivered preneed contracts for merchandise, services, and cash advances. For the purposes of this section, the term "outstanding liabilities" means the original retail amount of services and cash advances and the actual cost to the entity to provide the undelivered merchandise sold on the contract preneed contracts written after April 30, 2002.

"(b) The bond shall be made payable to the State of Alabama for the benefit of the commissioner and of all purchasers of preneed merchandise, services, and cash

advances. The bond shall be issued by an insurance company licensed in the State of Alabama and authorized to issue surety bonds and approved by the commissioner.

"(c) (1) The amount of the bond shall be based on a report documenting the outstanding liabilities of the preneed provider, shall be prepared by the preneed provider using generally accepted accounting principles, and shall be signed by the chief executive officer or chief financial officer of the preneed provider. The report shall be compiled as of the end of the preneed provider's fiscal year and updated annually.

"(2) The amount of the initial surety bond of a newly authorized preneed provider with no outstanding preneed liability shall be set by the commissioner in an amount certified by the preneed provider as the amount of outstanding preneed liability expected to be incurred by the provider within the next 12 months.

"(d) The amount of the bond shall be increased or decreased at the time of renewal as necessary to correlate with changes in the outstanding liabilities as reported by the preneed provider pursuant to subdivision (1) of subsection (c). Further, the commissioner may order the bond to be increased as necessary to correlate with changes in the outstanding liabilities of bonded contracts due to increases in the consumer price index.

"(e) If the preneed provider fails to maintain a bond pursuant to this section the preneed provider shall cease

the offering for sale and sale of preneed merchandise, services, and cash advances.

1

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

"(f) No surety bond used to comply with this section shall be canceled or subject to cancellation unless at least 60 days' advance notice thereof, in writing, is filed with the commissioner, by the surety company. The cancellation of the bond shall not relieve the obligation of the surety company for claims arising out of contracts issued or otherwise covered before cancellation of the bond. In the event that notice of termination of the bond is filed with the commissioner, the certificate holder insured thereunder shall, within 30 days of the filing of the notice of termination with the commissioner, provide the commissioner with a replacement bond or with evidence which is satisfactory to the commissioner demonstrating that the provisions of this chapter have been fully complied with. If within 30 days of filing of the notice of termination with the commissioner no replacement bond acceptable to the commissioner or no evidence satisfactory to the commissioner demonstrating that the provisions of this chapter have been complied with is filed with the commissioner, the commissioner shall suspend the license of the certificate holder until the certificate holder files a replacement bond acceptable to the commissioner or demonstrates to the satisfaction of the commissioner that it has complied with the provisions of this chapter.

"(g) Upon prior approval by the commissioner, the preneed provider may file with the commissioner a letter of

credit in the amount of the outstanding liabilities in lieu of a surety bond, in the form and subject to the terms and conditions evidencing the financial responsibility of the party or parties issuing the letter of credit, and otherwise, as may be prescribed by the commissioner.

"\$27-17A-15.

"(a) The commissioner shall, as often as he or she may deem necessary, examine the business may inspect the preneed contracts, preneed contract trust fund records, and at need records of any person writing preneed contracts under this chapter to the extent applicable. The examination shall be made by designated representatives or examiners of the Department of Insurance. The cost of the inspection may not exceed two hundred fifty dollars (\$250) and shall be paid by the seller.

"(b) If the inspection shows that a seller is not in compliance with this chapter or any rules adopted pursuant to this chapter, the commissioner may examine the business of any person writing preneed contracts. The examination shall be performed by designated representatives of the commissioner or examiners employed by the Department of Insurance.

"(c) The commissioner may examine the business of any person who is writing preneed contracts without a valid certificate of authority or suspected of writing preneed contracts without a valid certificate of authority.

"(b)(d) The written report of each inspection and examination, when completed, shall be filed in the office of

the commissioner and, when so filed, shall not constitute a public record.

"(c)(e) Any person being examined shall produce, upon request, all records of the person. The designated representative of the commissioner may at any time examine the prened records and affairs of the person, whether in connection with a formal examination or not.

"(d) (f) The commissioner may waive the examination requirements of this section if the certificate holder submits audited financial statements.

"(e)(g) The person examined shall pay the examination expenses, travel expense and per diem subsistence allowance provided for examiners and incurred by the commissioner's representatives or examiners in connection with an examination in accordance with Section 27-2-25.

"\$27-17A-22.

"Any officer or director, or person occupying similar status or performing similar functions, of whether a certificate holder or not, who fails to make required deposits to any trust fund required by this chapter; any director, officer, agent, or employee of a certificate holder any of the foregoing who makes any unlawful withdrawal of funds from any such account or who knowingly discloses to the commissioner or an employee thereof any false report made pursuant to this chapter; or any person who willfully violates any of the provisions of this chapter commits a Class B misdemeanor C felony, punishable as provided by law.

1 "\$27-17A-25.

"(a) All fees collected by the commissioner pursuant to this chapter, excluding fees collected pursuant to Section

27-17A-26, shall be deposited into the State Treasury to the credit of the Insurance Department Fund.

"(b) All fines collected by the commissioner pursuant to this chapter shall be deposited into the State Treasury to the credit of the State General Fund.

"(c) The commissioner may use funds available from any source, including, but not limited to, grants, appropriations, and gifts, for any purpose in the enforcement of this chapter."

Section 4. Section 27-17A-26 is added to the Code of Alabama 1975, to read as follows:

\$27-17A-26.

- (a) There is created a fund in the State Treasury, designated as the Alabama Funeral and Cemetery Preneed

  Consumer Protection Fund. Monies in the fund shall be used for the protection of consumers who purchased preneed services after April 30, 2002. All moneys in the fund are hereby appropriated, as a continuing appropriation, to the commissioner for use in implementing this chapter.
- (b) Within 60 days after the end of each calendar quarter, for each preneed contract written during the quarter and not canceled within 30 days after the date of execution, each certificate holder shall pay to the fund an amount established by the commissioner. The amount may not exceed

twenty dollars (\$20) per preneed contract written. The amount may be included in the total cost of a preneed contract and later deducted for deposit into the fund.

- (c) All monies received by the commissioner pursuant to this section shall be deposited into the fund.
- (d) (1) Upon the commencement of a liquidation proceeding against a certificate holder, the department may use up to 50 percent of the balance of the fund not already committed to a prior liquidation proceeding solely for the purpose of providing restitution to preneed contract purchasers and their estates due to the failure of a certificate holder to provide benefits pursuant to a preneed contract or to refund the appropriate principal amount pursuant to the cancellation of a preneed contract. The balance of the fund shall be determined as of the date of the delinquency proceeding.
- (2) If a liquidation proceeding is not commenced, the commissioner may use the fund to provide restitution to any consumer, owner, or beneficiary of a preneed contract or similar regulated arrangement under this chapter. The commissioner may also provide payments from the fund if a certificate holder has breached a preneed contract by failing to provide benefits or an appropriate refund or if a provider, who is a former certificate holder, or an establishment, which has been regulated under this chapter, has sold a preneed contract and has failed to fulfill the arrangement or provide an appropriate refund because of a lack of adequate funds.

(3) To determine whether to make payments from the fund and which party should be responsible for such payments, the department shall consider whether a certificate holder or previous provider has been acquired by a successor and whether the successor should be responsible for the liabilities of the defaulting entity.

1

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- a. With respect to preneed contracts funded by life insurance, payments from the fund shall be made if the insurer is insolvent, but only to the extent that funds are not available through the liquidation proceeding of the insurer, or if the certificate holder is unable to perform under the contract and the insurance proceeds are not sufficient to cover the cost of the merchandise and services contracted for. In no event shall the commissioner approve payments in excess of the insurance policy limits unless the commissioner determines that at the time of sale of the preneed contract, the insurance policy would have paid for the services and merchandise contracted for. Such monetary relief shall be in an amount as the department may determine and shall be payable in such manner and upon such conditions and terms as the department may prescribe. Such monetary relief shall be approved by the commissioner.
- b. With respect to preneed contracts funded pursuant to Section 27-17A-13 or Section 27-17A-14, restitution may not exceed, as to any single contract or arrangement, the lesser of the gross amount paid under the contract or four percent of the uncommitted assets of the fund.

c. With respect to preneed contracts funded by life insurance policies, restitution may not exceed, as to any single contract or arrangement, the lesser of the face amount of the policy, the actual cost of the arrangement contracted for, or four percent of the uncommitted assets of the fund.

- (4) The total of all restitution made to all applicants under this subsection in a single fiscal year may not exceed the greater of 30 percent of the uncommitted assets of the fund as of the end of the most recent fiscal year or one hundred twenty thousand dollars (\$120,000).
- (5) The department, upon order of the commissioner, may use monies in the fund to contract with independent vendors to administer this subsection.
- (e) All monies deposited into the fund, together with all accumulated income, shall be used only for the purposes provided in this section and may not be subject to any lien, charge, judgment, garnishment, or creditor claim against a certificate holder, trustee utilized by a certificate holder, company providing a surety bond, or purchaser of a preneed contract. No preneed contract purchaser shall have any vested rights in the fund.
- (f) If restitution is paid to a preneed contract purchaser, or his or her estate, pursuant to this section the amount of restitution paid may not exceed the gross amount of the principal payments made by the purchaser on a contract.
- (g) If the department makes payments from the fund to a purchaser, or his or her estate, the department shall be

subrogated to the rights of the purchaser under the contract and any amounts collected by the department shall be deposited into the fund.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

- (h) Notwithstanding the fee structure provided in subsection (b), the department shall annually review the financial status of the fund and, if the uncommitted fund balance exceeds three million dollars (\$3,000,000), the department, by rule, may lower the required payments to the fund to an amount not less than one dollar (\$1) per preneed contract written.
  - (i) The board shall adopt rules as necessary for the implementation of this section. The rules shall provide for all of the following:
    - (1) Forms for filing claims against the fund.
    - (2) Procedures for filing claims against the fund.
- (3) The information and supporting documentation required to be provided by claimants to support claims against the fund.
- (4) Procedures for investigating claims against the fund.
- 21 (5) Criteria for determining whether a claim is allowable and in what amount.
- 23 (6) Forms and procedures for use by preneed
  24 licensees in making remittances to the fund as required by
  25 this chapter.
- 26 Section 5. Sections 27-17A-30, 27-17A-31, 27-17A-32, 27-17A-40, 27-17A-41, 27-17A-42, 27-17A-43, 27-17A-44,

27-17A-50, and 27-17A-55 of the Code of Alabama 1975, are amended to read as follows:

3 "\$27-17A-30.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

"To comply with the trust requirement of subsection

(a) of Section 27-17A-13, all certificate holders providing

any person who provides preneed contracts for funeral services

or funeral merchandise shall be subject to this article.

"\$27-17A-31.

"(a) Any person who is paid, collects, or receives funds under a preneed contract for funeral services or funeral merchandise shall deposit in this state into an approved trust an amount at least equal to the sum of 75 percent of the purchase price collected for all funeral services and funeral merchandise sold and facilities rented other than outer burial containers, 60 percent of the purchase price collected for outer burial containers, and 100 percent of the purchase price collected for all cash advance items sold. For the purposes of this chapter, the contract purchaser and the seller recognize that the seller has incurred certain expenses and provided certain benefits to the contract purchaser and the contract purchaser recognizes that the seller, to cover costs associated with the sale of the preneed contract, and except for cash advance items, may realize up to 25 percent of the total preneed contract purchase price as income.

"(b) For any payment received on a preneed contract written after April 30, 2002, all All deposits shall be made within 30 days after the end of the calendar month quarter in

1 which the preneed contract is paid in full, unless, prior to 2 that time, all liabilities of the seller under the preneed contract to deliver the specific funeral merchandise or 3 funeral services, or both, or the specific cash advances, identified by the preneed provider as properly allocated to 5 the payment, have been satisfied, or the preneed contract is 6 7 validly cancelled. For any payment received on a preneed contract written after January 1, 2020, all deposits shall be 8 made within 30 days after the end of the calendar year in 9 10 which the payment is received unless, before that time, all liability of the seller under the preneed contract to deliver 11 12 the specific funeral merchandise or funeral services, or both, or the specific cash advances, identified by the preneed 13 14 provider as properly allocated to the payment, have been satisfied or the preneed contract is validly cancelled. 15

"(c) The trustee shall take title to the property conveyed to the trust for the purpose of investing, protecting, and conserving it for the certificate holder; collecting income; and distributing the principal and income as prescribed in this article.

16

17

18

19

20

21

22

23

24

25

- "(d) The certificate holder is prohibited from sharing in the discharge of these responsibilities, except that the certificate holder may appoint an adviser to the trustee.
- "(e) The trust agreement shall be submitted to the commissioner for approval and filing.

- "(f) The funds shall be held in trust, both as to

  principal and income earned thereon, and shall remain intact,

  except that the cost of the operation of the trust or an

  approved trust account authorized by this section may be

  deducted from the income earned thereon.
  - "(g) The contract purchaser shall have no interest whatsoever in, or power whatsoever over, funds deposited in trust pursuant to this section.
  - "(h) In no event may such funds be loaned to a certificate holder, an affiliate of a certificate holder, or any person directly or indirectly engaged in the burial, funeral home, or cemetery business. Furthermore, the certificate holder's interest in the trust shall not be pledged as collateral for any loans, debts, or liabilities of the certificate holder and shall not be transferred to any person without the prior written approval from the commissioner and the trustee. Even though the certificate holder shall be deemed and treated as the settlor and beneficiary of the trust for all purposes, all of the trust funds are exempt from all claims of creditors of the certificate holder except as to the claims of the contract purchaser, his or her representative, or the commissioner.

"§27-17A-32.

"(a) Without limiting in any way the liability of the seller under a preneed contract to perform its obligations thereunder, including, without limitation, the obligation to deliver the funeral merchandise, and for installation thereof if it is to be included in the preneed contract, the seller shall not be required to place in trust proceeds paid under the contract for funeral merchandise placed in storage in accordance with this section. If the trust proceeds have previously been paid, the seller may withdraw the principal amount there, at such time as the funeral merchandise, if comprised of materials designed to withstand prolonged, protected storage without deterioration, is placed in storage with a responsible third party bonded and insured for the wholesale value thereof and evidenced by a receipt specifically identifying the item, the specific preneed contract, the location of the item, and the identity and address of the bonding and insuring parties. For purposes of this subsection only, caskets and alternative containers may not be delivered prior to death.

"(b) The trustee shall make regular valuations of the assets it holds in trust and provide a report of the valuations to the certificate holder at least quarterly. Any person who withdraws appreciation in the value of trust, other than the pro rata portion of such appreciation which may be withdrawn upon the death of a contract beneficiary or upon cancellation of a preneed contract, shall be required to make additional deposits from his or her own funds within 12 months succeeding the withdrawal to restore the aggregate value of assets to the value of funds deposited in trust, but excluding from the funds deposited those funds paid out upon preneed contracts which the person has fully performed or which have

been otherwise withdrawn, as provided in this article. The
certificate holder shall be liable to third parties to the
extent that income from the trust is not sufficient to pay the
expenses of the trust.

- "(c) The trustee of the trust established pursuant to this article shall have all of the following powers:
- "(1) Make investments and exercise necessary investment powers, provided that the commissioner may by order require the trustee to liquidate or dispose of any investment within 30 days after the order.
- "(2) Borrow money up to an aggregate amount of 10 percent of trust assets, at interest rates then prevailing from any individual, bank, insurance company, or other source, irrespective of whether any such person is then acting as trustee, and to create security interests in no more than 10 percent of trust assets by mortgage, pledge, or otherwise, upon the terms and conditions and for the purposes as the trustee may deem advisable.
- "(3) (2) Commingle the property of the trust with the property of any other preneed funeral, cemetery, or endowment care trust established pursuant to this article chapter and make corresponding allocations and divisions of assets, liabilities, income, and expenses.
- "(d) (c) Notwithstanding the provisions of Section 19-3-125, the trustee may, subject to compliance with the requirements set forth below, may invest any portion or all of the funds received under preneed contracts and deposited in

- trust in life insurance contracts or annuities issued on the
  lives of preneed contract purchasers or preneed contract
  beneficiaries, hereinafter, the insured or annuitant, without
  any obligation to cover at a minimum the retail amount of the
  preneed contract at the time of purchase of the life insurance
  contracts or annuities as set forth in Section 27-17A-3.
  - "(1) Trust funds shall not be invested by the trustee in life insurance contracts or annuities unless the following requirements are met:

- "a. The company issuing the life insurance contracts or annuities is licensed by the Department of Insurance and the insurance producer or annuity seller is properly licensed within its domiciliary jurisdiction.
- "b. Prior to the investment, the insured or annuitant consents, in writing, to the investment in life insurance contracts or annuities.
- "c. For life insurance contracts or annuities issued prior to May 6, 2008, and currently in force, such contracts shall be construed to have been an authorized investment by the trustee under this chapter if the insured or annuitant is notified in writing of the existence of any such contract and provided with a copy of the contract.
- "(2) Upon request, the insured or annuitant shall be provided with a copy of any life insurance contract or annuity issued to a preened trustee at no expense to the insured or annuitant.

- "(3) Any life insurance contract or annuity issued
  in accordance with this subsection and otherwise in compliance
  therewith shall be valid and in full force according to the
  terms and conditions thereof.
  - "(4) A trustee that invests all or any portion of the funds received under preneed contracts and deposited in trust in life insurance contracts or annuities issued by one company licensed by the department shall be considered to satisfy the standards and requirements of Section 19-3-120.2 and Chapter 3B of Title 19.
  - "(5) It is the intention of the Legislature that this subsection shall be retroactive and shall apply to all life insurance contracts or annuities issued prior to May 6, 2008.

"\$27-17A-40.

"To comply with the trust requirement of subsection

(a) of Section 27-17A-13, all certificate holders cemetery

authorities providing preneed contracts for cemetery services

or cemetery merchandise shall be subject to this article.

"\$27-17A-41.

"(a) Any person who receives or collects any funds on account of a preneed contract in this state for cemetery services or cemetery merchandise, or both, entered into after May 1 April 30, 2002, shall have the obligation to pay over and contribute into a trust fund, or disperse portions of or all payments received into a life insurance contract or

1 annuity contract, or both, as hereinafter described, those
2 amounts or proportions of the funds as hereinafter provided.

- "(b) Whether or not the preneed contract provides for cemetery merchandise or cemetery services, or any combination thereof, the trust fund shall be referred to in this section as the Cemetery Merchandise and Services Trust Fund.
- "(c) The trustee of the Cemetery Merchandise and Services Trust Fund shall be qualified as such within the definition of the trustee.
- "(d) The trustee shall take title to the property conveyed to the Cemetery Merchandise and Services Trust Fund subject to this section for the purpose of investing, protecting, and conserving the property for the certificate holder, collecting income, and distributing the principal and income as prescribed in this article. A seller is prohibited from sharing in the discharge of these responsibilities, except that a seller may appoint an advisor to the trustee or elect tax free insvestments.
- "(e) The contract purchaser shall have no interest whatsoever in, or power whatsoever over, the funds deposited in the Cemetery Merchandise and Services Trust Fund.
- "(f) The party contracting to deliver the cemetery merchandise or cemetery services or cash advances, whether or not a preneed provider, shall be referred to in this section as the "seller."

"(g) The seller shall be the beneficiary of the
Cemetery Merchandise and Services Trust Fund.

3 "\$27-17A-42.

- "(a) The <u>minimum</u> obligation of the seller under a preneed contract shall be to make contributions into the Cemetery Merchandise and Services Trust Fund <u>or life insurance</u> or <u>annuity</u> in accordance with the following formulae:
- "(1) With respect to all cemetery merchandise, 110 percent of wholesale cost.
  - "(2) With respect to outer burial containers, 60 percent of the purchase price specified in the preneed contract.
  - "(3) With respect to cemetery services, 60 percent of the purchase price specified in the preneed contract.
  - "(4) With respect to all cash advance items sold, 100 percent of the purchase price specified for the same in the preneed contract.
  - "(b) For any contribution received on a preneed contract written after April 30, 2002, all All contributions shall be made to an approved trust fund within 30 days after the end of the calendar month quarter in which the preneed contract is paid in full, unless, prior to that time, all liabilities of the seller under the preneed contract to deliver the specific cemetery merchandise or cemetery services, or both, or the specific cash advances, identified by the preneed provider as properly allocated to the payment, have been satisfied, or the preneed contract is validly

1	cancelled. All contributions on a preneed contract written
2	after January 1, 2020, shall be made to an approved trust
3	within 30 days after the end of the calendar year in which the
4	contribution is received unless, before that time, all
5	liabilities of the seller under the preneed contract to
6	deliver the specific cemetery merchandise or cemetery
7	services, or both, or the specific cash advances, identified
8	by the preneed provider as properly allocated to the payment,
9	have been satisfied or the preneed contract is validly
10	cancelled. For the purposes of this chapter, the contract
11	purchaser and the seller recognize that the seller has
12	incurred certain expenses and provided certain benefits to the
13	contract purchaser and the contract purchaser recognizes that
14	the seller, to cover costs associated with the sale of the
15	preneed contract, and except for cash advance items, may
16	realize up to 25 percent of the total preneed contract
17	<pre>purchase price as income.</pre>
18	"(c) The trustee shall invest and reinvest the
19	Cemetery Merchandise and Services Trust Fund. The trustee of
20	the trust established pursuant to this article shall have all
21	of the following powers:
22	"(1) To make investments and exercise necessary
23	investment powers.
24	"(2) To commingle the property of the trust fund
25	with the property of any other preneed funeral trust fund,
26	endowment care trust fund, or cemetery trust fund, or any
27	combination of these, established pursuant to this chapter and

1 make corresponding allocations and divisions of assets,
2 liabilities, income, and expenses.

"(d) The trustee shall make regular evaluations of the fair market value of assets held in and liabilities, if any, of the Cemetery Merchandise and Services Trust Fund and provide a report of the evaluations to the seller at least quarterly. If the fair market value of the Cemetery

Merchandise and Services Trust Fund is less than 100 percent of the aggregate value of the assets deposited in trust, the seller shall not be required to make additional deposits from his or her own funds to restore the aggregate value of assets to the value of funds deposited in trust. Upon receipt of each quarterly report, the seller may submit to the trustee a written and detailed analysis concerning the balance of funds in the Cemetery Merchandise and Services Trust Fund, certified under oath as being true and correct upon information and belief by a responsible officer of the seller.

"(e) While the obligation of the seller to make contributions to the Cemetery Merchandise and Services Trust Fund is set forth in this section, the obligation of the seller at the time of making certain withdrawals from the Cemetery Merchandise and Services Trust Fund as herein provided for shall be calculated with respect to the current wholesale cost of cemetery merchandise and current retail price of cemetery services and cash advances at the time of withdrawal. If the fair market value as reported by the trustee exceeds 110 percent of the total of the following, the

seller shall be entitled to withdraw and retain from the merchandise trust fund, the excess funds therein:

"One hundred and ten percent of the current
wholesale cost of the liability to deliver all cemetery
merchandise, 60 percent of the current retail price for all
cemetery services, and 100 percent of the current retail price
of all cash advances, for the total of all preneed contracts
for which the purchasers have paid in full, all calculated as
of the time of withdrawal; and concerning the total of all
preneed contracts for which the purchasers have not paid in
full, 25 percent of the total of the following: 110 percent of
the current wholesale cost of the liability to deliver all
cemetery merchandise, 60 percent of the current retail price
for all cemetery services, and 100 percent of the current
retail price of all cash advances, all calculated as of the
time of withdrawal.

"(f) At least annually the seller shall make the aforesaid analysis and certification and provide the same to the trustee. If the certification discloses that the fair market value of the Cemetery Merchandise and Services Trust Fund is less than 100 percent of the aggregate calculated amount the seller shall from its own funds contribute to the Cemetery Merchandise and Services Trust Fund within the 12 months succeeding the annual computation the amount necessary to restore the trust fund to an amount equal to not less than 100 percent of the aggregate amount so calculated.

"(e) The funds shall be held in trust, both as to principal and income earned thereon, and shall remain intact, except that the cost of the operation of the approved trust fund authorized by this section may be deducted from the income earned thereon. The seller shall be liable to third parties to the extent that income from the trust fund is not sufficient to pay the expenses of the trust.

"\$27-17A-43.

- "(a) Upon cancellation of a preneed contract by mutual agreement between the seller and purchaser, or upon unilateral cancellation of a preneed contract by the seller by reason of default on the part of the purchaser, or other valid cancellation by reason of transfers to another seller or otherwise, the seller may, upon submission of a certification under oath by a responsible officer of the seller to the trustee, withdraw from the Cemetery Merchandise and Services Trust Fund and retain an amount equal to the amount of all funds contributed to the trust fund and any income or appreciation, or both, with respect to the specific preneed contract. Any trustee accepting preneed contract proceeds under this article may rely on the seller's certification under oath as required herein to be made, and shall not be liable to anyone for such reliance.
- "(b) At such time as the seller undertakes to perform its obligations under a preneed contract by delivery or installation, or both, of cemetery merchandise and the provision of cemetery services and disbursement on account of

cash advances, or otherwise, upon certification to the trustee under oath by a responsible officer of the seller that the obligations of the seller under the contract have been completely fulfilled, the seller may withdraw from the Cemetery Merchandise and Services Trust Fund and retain an amount equal to the current wholesale cost to the fund amount of funds contributed to the trust with respect to the specific preneed contract and any income or appreciation, or both.

"(c) At such time as the seller has fulfilled all of its obligations under all preneed contracts with respect to which funds have been contributed to the an approved trust fund, and certification under oath to the trustee by a responsible officer of the seller of those facts, the seller may withdraw from the trust fund and retain all of the remaining assets thereof, should any assets remain in trust.

"\$27-17A-44.

"(a) Without limiting in any way the liability of the seller under a preneed contract to perform its obligations thereunder, including, without limitation, the obligation to deliver the cemetery merchandise, and for installation thereof if it is to be included in the preneed contract, the seller shall not be required to place in trust proceeds paid under the contract for cemetery merchandise placed in storage pursuant to this section.

"(b) If the trust proceeds have previously been paid the seller may withdraw the principal amount there, at such time as the cemetery merchandise, if comprised of materials

designed to withstand prolonged, protected storage without deterioration, is placed in storage with a responsible third party bonded and insured for the wholesale value thereof and evidenced by a receipt specifically identifying the item, the specific preneed contract, the location of the item, and the identity and address of the bonding and insuring parties.

"\$27-17A-50.

1

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

"(a) No cemetery authority may directly or indirectly require or direct the investment, reinvestment, or retention by a qualified trustee of any part of an endowment care trust in any asset or business in which the cemetery authority or any officer, director, owner, partner, or employee of the cemetery authority has a financial interest. Nothing contained in this subsection shall prevent the trustee, subject to the provisions regarding investment and reinvestment of the trust estate as are contained in the governing instrument creating the trust, from investing, reinvesting, or retaining any asset or business in which the cemetery authority or any officer, director, owner, partner, or employee of the cemetery authority has an insubstantial or nonmaterial financial interest, provided that the trustee, in the exercise of the trustee's discretion, deems the investment, reinvestment, or retention to be for the best interest of the trust estate.

"(b) The net income from the endowment care fund, to the extent that the same is distributed from the fund, shall

be used exclusively for covering the costs of endowment care of the cemetery.

"(c) For the purposes of this section, net income does not include capital gains or losses. All capital gains and losses shall be recorded to corpus, which is the sum of deposits made by a cemetery into an endowment care fund pursuant to Section 27-17A-49, and all capital gains or losses. Capital gains taxes, if any, may be paid from the corpus.

"\$27-17A-55.

1

2

3

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

"A cemetery authority shall start construction of that section of a mausoleum or bank of below-ground crypts in which sales, contracts for sale, reservations for sale, or agreements for sale are being made, within five years after the date of the first sale or when 75 percent of the mausoleum or below-ground crypts have been sold and the purchase price has been received, whichever occurs first. The construction shall be completed within six years after the date of the first sale made. Extensions for completion, not to exceed one year, may be granted by the commissioner for good cause shown. If the units have not been completely constructed at the time of need or the time specified herein, unless otherwise specified in the preneed contract, all moneys paid shall be refunded upon request, plus interest earned thereon if deposited by the cemetery authority in an escrow or trust fund, and if not so deposited in an escrow or trust fund earning interest, then plus interest in an amount equal to the interest or discount which would have been earned thereon had the funds been invested in United States Treasury Bills having a 90-day maturity.

"(a) A cemetery authority which plans to offer for sale space in a section of a mausoleum, columbarium, or bank of below-ground crypts prior to construction shall establish a preconstruction trust by written instrument. The preconstruction trust shall be administered by a corporate trustee and operated in conformity with Section 27-17A-42. The preconstruction trust shall be separate from any other trust that may be required by this chapter. The written instrument by which the trustee of the preconstruction trust agrees to act as trustee shall contain a statement that an approved trust is created pursuant to the requirements of this section. The approved trust shall be subject to examination by the commissioner.

"(b) Before a sale, contract for sale, reservation for sale, or agreement for sale in a mausoleum section, columbarium, or bank of below-ground crypts may be made, the cemetery authority shall compute the amount to be deposited to the preconstruction trust. The total amount to be deposited in an approved trust for each unit of the project shall be computed by dividing the cost of the project plus 10 percent of the cost, as computed by a licensed contractor, engineer, architect, or other person with expertise in the development of such property, by the number of crypts in the section or bank of below-ground crypts or the number of niches in the

columbarium. When payments are received in installments, the percentage of the installment payment placed in trust shall be identical to the percentage which the payment received bears to the total cost of the contract, including other merchandise and services purchased. Deposits into the preconstruction trust shall be made within 30 days after the end of the month in which payment is received on preneed contracts written on or after the effective date of this amendatory act. 

2.2

"(c) When the cemetery authority delivers a completed crypt or niche acceptable to the purchaser in lieu of the crypt or niche purchased prior to construction, all sums deposited to the preconstruction trust for that purchaser shall be paid to the cemetery authority.

"(d) Subject to the approval of the department, each cemetery authority, at the time of establishment of the preconstruction trust, may negotiate a procedure for withdrawal of the escrowed funds as a part of the construction cost of the mausoleum section, columbarium, or bank of below-ground crypts contemplated. Upon completion of the mausoleum section, columbarium, or bank of below-ground crypts, the cemetery authority shall certify completion to the trustee and may withdraw all funds deposited to the account thereof.

"(e) If the mausoleum section, columbarium, or bank of below-ground crypts is not completed within the time limits provided in this section, the trustee shall contract for and cause the project to be completed. The trustee shall pay the

1	costs related to completion from trust funds deposited to the
2	account of the project, paying any balance, less costs and
3	expenses, to the cemetery authority. A refund shall apply only
4	to the extent that there are funds remaining in excess of the
5	costs to complete the facilities prior to any payments being
6	made to the cemetery authority.
7	"(f) On or before July 1 of each year, the trustee
8	shall file with the Alabama Board of Funeral Service, in a
9	form prescribed by rule of the board, a complete and true
10	statement of the activities of any trust established pursuant
11	to this chapter for the preceding calendar year.
12	"(g) In lieu of payments to a preconstruction trust,
13	a cemetery authority may deliver to the department a
14	performance bond in an amount and by a surety company
15	acceptable to the Department of Insurance."
16	Section 6. The provisions of this act are
17	self-executing. This act may not be interpreted as giving the
18	Commissioner of Insurance any additional regulatory authority,
19	nor authority to adopt any rules, except as expressly provided
20	in this act.
21	Section 7. This act shall become effective on the
22	first day of the third month following its passage and

approval by the Governor, or its otherwise becoming law.