- 1 SB543
- 2 120915-3
- 3 By Senators Figures, Smitherman, Mitchell, Little (Z), Penn,
- 4 Ross, Butler, Mitchem, Dixon, Waggoner, Orr, Pittman, Brooks,
- 5 French, and Sanders
- 6 RFD: Governmental Affairs
- 7 First Read: 11-MAR-10

1	SB543
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4	ENGROSSED
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7	A BILL
8	TO BE ENTITLED
9	AN ACT
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11	To amend Sections 41-9-590, 41-9-591, 41-9-592,
12	41-9-594, 41-9-597, 41-9-600, 41-9-601, 41-9-621 to 41-9-623,
13	inclusive, and 41-9-630, Code of Alabama 1975; to further
14	provide for the operation, powers, and duties of the Alabama
15	Criminal Justice Information Center Commission and the Alabama
16	Criminal Justice Information Center; to further provide for
17	crimes and penalties related to violations; to authorize any
18	licensing agency to conduct a background check; to authorize
19	the interstate exchange of criminal history information and to
20	ratify the National Crime Prevention and Privacy Compact; and
21	in connection therewith would have as its purpose or effect
22	the requirement of a new or increased expenditure of local
23	funds within the meaning of Amendment 621 of the Constitution
24	of Alabama of 1901.
25	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
26	Section 1. Sections 41-9-590, 41-9-591, 41-9-592,
27	41-9-594, 41-9-597, 41-9-600, 41-9-601, 41-9-621 to 41-9-623,

1 inclusive, 41-9-630, Code of Alabama 1975, are amended to read 2 as follows: "\$41-9-590. 3 "When used in this article, the following terms 5 shall have the following meanings, respectively, unless the context clearly indicates a different meaning: 6 7 "(6)(1) ACJIC. The Alabama Criminal Justice Information Center. 8 " $\frac{(7)}{(2)}$ CENTER. The Alabama Criminal Justice 9 Information Center. 10 "(4)(3) COMMISSION. The Alabama Criminal Justice 11 12 Information Center Commission. "(1)(4) CRIMINAL JUSTICE AGENCIES AGENCY. Such The 13 14 term shall include includes those public agencies at all 15 levels of government which perform as their principal function 16 activities or planning for such activities relating to the 17 identification, apprehension, prosecution, adjudication or rehabilitation of civil, traffic and criminal offenders. 18 "(8)(5) DIRECTOR. The Director of the Alabama 19 Criminal Justice Information Center. 20 "(3)(6) CRIMINAL JUSTICE INFORMATION SYSTEM and 21 22 SYSTEM. Such terms shall include that portion of those public 23 agencies, procedures, mechanisms, media and Criminal Justice Information Center forms as well as the information itself 24 involved in the origination, transmittal, storage, retrieval, 25 26 analysis, and dissemination of information related to reported

offenses, offenders and actions related to such events or

persons required to be reported to and received by, as well as

stored, analyzed and disseminated by the Alabama Criminal

Justice Information Center Commission through the center

criminal justice and public protection.

"(2) (7) OFFENSE. Any act which is a felony or is a misdemeanor as described in Section 41-9-622.

"(5) ACJICC. The Alabama Criminal Justice
Information Center Commission.

"(8) PUBLIC PROTECTION. Any lawful performance of duties by a law enforcement officer or other government official that directly affects the safety of citizens.

"\$41-9-591.

"(a) There is hereby created and established an Alabama Criminal Justice Information Center Commission, which shall establish, develop, and continue to operate a center and system information systems for the interstate and intrastate accumulation, storage, retrieval, analysis and dissemination of vital information relating to certain crimes, criminals and criminal activity to purpose of accessing, accumulating, storing, retrieving, analyzing, and disseminating criminal justice and public protection information. The center shall be known as the Alabama Criminal Justice Information Center.

"(b) Central responsibility for the development, maintenance, operation, and administration of the Alabama

Criminal Justice Information Center center shall be vested with the Director of the ACJIC under the supervision of the

1	Alabama Criminal Justice Information Center Commission			
2	commission.			
3	"(c) The center shall be designated the CJIS Systems			
4	Agency (CSA) to the Federal Bureau of Investigation Criminal			
5	Justice Information Systems Division, or its successor, and			
6	the Nlets System Agency (NSA) to Nlets, or its successor. The			
7	center shall have the authority to enforce all laws and			
8	regulations regarding transmittal, exchange, and retrieval of			
9	information with and through these entities. The director, or			
10	his or her designee, shall serve as the representative to			
11	these entities.			
12	"§41-9-592.			
13	"(a) The commission shall be composed of two			
14	sections.			
15	"(b) The voting section will shall include all of			
16	the following:			
17	" <u>(1) The</u> Attorney General , .			
18	"(2) The the Chairman of the Board of Pardons and			
19	Paroles ,			
20	"(3) The the Commissioner of the Board of			
21	Corrections 7.			
22	" <u>(4) The</u> President of the Alabama Sheriffs'			
23	Association ,			
24	"(5) The the Director of the Department of Public			
25	Safety .			
26	"(6) The the President of the Alabama Association of			
27	Chiefs of Police7.			

Τ	"(/) The the Director of the Alabama Law Enforcement
2	Planning Agency, Department of Economic and Community Affairs.
3	"(8) The the President of the Alabama District
4	Attorney's Association 7.
5	"(9) The the President of the Alabama Circuit
6	Clerks' Association .
7	"(10) The the Chief Justice of the Alabama Supreme
8	Court ,
9	" <u>(11) The</u> President of the Alabama Association
10	of Intermediate Court Judges, District Judges' Association.
11	" <u>(12) The</u> President of the <u>Alabama</u> Circuit
12	Judges' Association .
13	"(13) The the Governor's coordinator of Alabama
14	Highway and Traffic Safety and Director of State Homeland
15	Security.
16	"(14) The State Chief Information Officer, or if not
17	appointed, the Director of the Data Systems Management
18	Division Information Services Division of the Alabama
19	Department of Finance.
20	" $\underline{(c)}$ The advisory section $\underline{\text{will }}$ $\underline{\text{shall }}$ include: the
21	presiding officer of the Alabama Senate, the Speaker of the
22	Alabama House of Representatives, the President of the
23	Association of County Commissions of Alabama, the President of
24	the Alabama League of Municipalities, the Administrative
25	Director of the Courts, the Executive Director for the Alabama
26	Peace Officers' Standards and Training Commission, the

Director of the Alabama Sentencing Commission, and a citizen of the State of Alabama, to be appointed by the Governor.

"(d) The member shall have authority to select a designee based upon qualifications and with a view of continuity of representation and attendance at the commission meetings.

"(e) No person or individual shall continue to serve on the commission when he <u>or she</u> no longer officially represents the function or serves in the capacity enumerated in this section as a member to which he <u>or she</u> was elected or appointed, except the citizen appointee who serve at the pleasure of the Governor.

"(f) A report of the work of the commission shall be provided to the Alabama Legislature by the 5th legislative day of each regular session.

"\$41-9-594.

"(a) The commission shall establish its own rules, regulations, and policies for the performance of the responsibilities charged to it in this article.

"(b) The commission shall ensure that: The the information obtained under authority of this article is restricted to the items germane to the implementation of this article; and that the Alabama Criminal Justice Information Center (ACJIC) center is administered so as not to accumulate or distribute any information not required by this article; and.

"(c) The commission shall ensure that adequate safeguards are incorporated so that data available through this system ACJIC information systems is used only by properly authorized persons and agencies.

"(b)(d) The commission shall appoint a Privacy and Security Committee from the membership of the commission who are elected officials, consisting of a chair and three members, to study the privacy and security implications of sharing criminal justice and homeland security information and to formulate policy recommendations for consideration by the commission concerning the collection, storage, dissemination, or usage of criminal justice information.

"(c)(e) The commission may adopt policies regarding the collection, storage, and dissemination of <u>criminal</u> intelligence, investigation, arrest, and criminal history information <u>and other crime-related data</u> that conform to the policies of the <u>National Crime Information Center of the</u>
Federal Bureau of Investigation <u>Criminal Justice Information</u>
Systems Division.

"(f) The commission may adopt policies and regulations to permit ACJIC may supply employee criminal records as provided in subsection (a) and to perform name-based background checks of the state criminal history repository through the ACJIC information system for noncriminal purposes. The commission may limit who may receive this information and may provide for the procedure for obtaining the records including, but not limited to, charging

a twenty-five dollar (\$25) fee fees not to exceed twenty-five dollars (\$25) for securing records through the an ACJIC information system. All monies received for background checks shall be deposited in the State Treasury to be divided equally to the credit of the Criminal Justice Information System

Automation Fund, the Public Safety Special Revenue Fund, and the Court Automation Fund, and such funds may be expended as authorized by law.

"(d)(g) Any rule, regulation, or policy of the commission to the contrary notwithstanding, the police department of any college or university in this state which offers medical, nursing, and health care education, or which operates a hospital, including, but not limited to, the University of Alabama in Birmingham and the University of South Alabama, and excluding the University of Alabama in Tuscaloosa may request from the ACJIC a criminal background check on any person who applies for employment with the college or university, and may charge a background search fee of twenty-five dollars (\$25) from each applicant for each search conducted on the applicant.

"(h) All fee proceeds from the background check fee
In addition to the fees provided for in subsection (f), the
commission may adopt a schedule of reasonable fees to provide
access to other ACJIC information systems which shall be
deposited in the State Treasury to the credit of the Criminal
Justice Information System Automation Fund and shall be

expended for any purposes for which the ACJIC is authorized to expend funds appropriated to that department.

"(i) ACJIC shall not provide civil circuit or district court records, nor provide access to civil circuit or district court records, to any entity without express written authorization of the Administrative Director of Courts.

"(j) Notwithstanding any other provisions of this section, county and municipal governments and their instrumentalities may directly contract with ACJIC to perform background checks through an ACJIC information system. The cost of a check may not exceed fifteen dollars (\$15) per check. Fifty percent of the total amount expended by an agency or its parent governmental body shall be applied as a credit against the fees incurred by that agency for other services provided to it directly by ACJIC.

"\$41-9-597.

"The staff and personnel employed by the commission for the development and operation of the center and system shall be governed by the personnel Merit System rules and regulations of the State Personnel Department.

"Employees of agencies or institutions which are transferred to the center or commission under the provisions of this article shall remain in their respective employments and shall be considered to meet the requirements of the department in terms of training and experience, but nothing in this section shall be construed to prevent or preclude the removal of an employee for cause in the manner provided by

law. Such employees shall continue to enjoy employment conditions, including, but not limited to, salary range and advancement at a level no less than those enjoyed prior to transfer to the center or commission. All time accumulated while engaged in such prior employment shall be credited toward all privileges enjoyed under state merit employment.

"\$41-9-600.

"Any officer or official mentioned in this article who neglects or refuses to make any report, submit information, or to do any other act required in this article shall be subject to prosecution for a misdemeanor and, if found guilty, may be fined not less than \$100.00 one hundred dollars (\$100) nor more than \$10,000.00 ten thousand dollars (\$10,000) and may be confined in a county jail for not more than one year. He The officer or official shall also be subject to prosecution for nonfeasance and, if found guilty, shall be subject to removal from office therefor.

"\$41-9-601.

"(a) A person commits the crime of misuse of ACJIC information if he or she does either of the following:

"(1) Willfully Any person who willfully requests, obtains, or seeks to obtain criminal offender record information <u>from an ACJIC information system</u> under false pretenses or.

"(2) Willfully who willfully communicates or seeks to communicate criminal offender record information from an

1	ACTIC Information system to any agency or person except in
2	accordance with this article, or.
3	"(b) A any member, officer, employee, or agent of
4	the ACJICC commission, the ACJIC center, or any participating
5	agency who commits the crime of misuse of ACJIC information if
6	he or she willfully falsifies criminal offender record
7	information or any records relating thereto shall, for each
8	offense, be fined not less than \$5,000.00 nor more than
9	\$10,000.00 or imprisoned in the state penitentiary for not
10	more than five years or both maintained in or accessible by an
11	ACJIC information system.
12	"(c) Misuse of ACJIC information is a Class B
13	felony.
14	"(d) Misuse of each individual record constitutes a
15	separate offense under this section.
16	" §41-9-621.
17	"The commission, acting through the Director of the
18	Alabama Criminal Justice Information Center director, shall:
19	"(1) Develop, operate and maintain an information
20	system systems which will support the collection, storage,
21	retrieval, analysis, and dissemination of all crime and

offender data described in this article consistent with those

principles of scope, security $_{\boldsymbol{L}}$ and responsiveness prescribed

serve the informational needs of criminal justice agencies and

by this article 7. The primary mission of the center is to

other agencies and entities specifically authorized by law

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connecting local, county, state, and federal authorities to a centralized state clearinghouse of information.

"(2) Cooperate with all criminal justice <u>and public</u> <u>protection</u> agencies within the state in providing those forms, procedures, standards, and related training assistance necessary for the uniform <u>and integrated</u> operation of the statewide ACJIC <u>crime reporting and criminal justice</u> information <u>system</u>; <u>systems</u>.

"(3) Offer assistance and, when practicable, instruction to all criminal justice and public protection agencies in establishing efficient systems for information management.

"(4) Compile statistics on the nature and extent of crime in Alabama and compile data for planning and operating criminal justice agencies; provided, that such statistics shall not identify persons. The commission shall make available all such statistical information obtained to the Governor, the Legislature, the judiciary and any such other governmental agencies whose primary responsibilities include the planning, development or execution of crime reduction programs. Access to such information by such governmental agencies shall be on an individual written request basis or in accordance with the approved operational procedure, wherein must be demonstrated a need to know, the intent of any analyses and dissemination of such analyses, and shall be subject to any security provisions deemed necessary by the commission;

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<u>Section 41-9-620.</u>

"d. Gather, analyze, and disseminate data from other agencies to supplement the criminal information in the previous subsections subject to the identification limitations of the previous subsections.

"(5) Periodically publish statistics, no less frequently than annually, that do not identify persons and report such information to the chief executive officers of the agencies and branches of government concerned; such information shall accurately reflect the level and nature of crime in this state and the general operation of the agencies within the criminal justice system;

"(5) Apply for grants to provide for research and development activities that will encourage the application of advanced technology, including the development of prototype systems and procedures, the development of plans for the implementing of these prototypes, and the development of technological expertise which can provide assistance to criminal justice and public protection agencies.

"(6) Make available, upon request, to all any local, state, including any other state, or federal criminal justice agencies in this state, to all federal criminal justice and or criminal identification agencies and to state criminal justice and criminal identification agencies in other states any agency information in the files of the ACJIC information systems which will aid these agencies in crime fighting; for. For this purpose the ACJIC shall operate 24 hours per day, seven days per week; The commission may adopt policies to

share criminal justice information with international criminal justice agencies.

- "(7) Cooperate with other agencies of this state, the crime information agencies of other states and the uniform crime reports and national crime information center systems of the Federal Bureau of Investigation or any entity designated by the federal government as the central clearinghouse for criminal justice information systems in developing and conducting an interstate, national, and international system of criminal identification, records and statistics.
- "(8) Provide the administrative mechanisms and procedures necessary to respond to those individuals who file requests to view their own records as provided for elsewhere in this article and to cooperate in the correction of the central ACJIC records and those of contributing agencies when their accuracy has been successfully challenged either through the related contributing agencies or by court order issued on behalf of the individual?.
- "(9) Institute the necessary measures in the design, implementation, and continued operation of the criminal justice ACJIC information system systems to ensure the privacy and security of the system data accumulated or accessed through its systems. Such Any privacy and security measures must shall meet standards to be set by the commission as well as those set by the nationally operated systems for interstate sharing of such information; and.

"(10) Designate in writing agents or employees of the ACJIC who shall be and are hereby constituted peace officers of the State of Alabama with full and unlimited police power and statewide jurisdiction. to The designated law enforcement officers shall enforce the laws of this state pertaining to the operation and administration of the Alabama criminal justice information system center and the storage, use, and dissemination of information processed therein by ACJIC information systems and may assist other criminal justice agencies upon request with investigations or as further directed by the commission or director.

"§41-9-622.

"(a) The commission may obtain, compare, file, analyze, and disseminate, and all shall maintain criminal history files within the ACJIC information systems in accordance with federal regulations and this article. The files shall be compared, analyzed, and disseminated according to this article.

"(b) All state, county, and municipal criminal justice agencies are required to report shall submit to ACJIC all fingerprints, descriptions, photographs, and any other pertinent identifying and historical criminal data for inclusion in the criminal history files on the following persons:

"(1) Persons who have been or are hereafter arrested or convicted in this state or any state for an offense which is a felony or an offense which is a misdemeanor or a

violation of a municipal ordinance which would constitute a

misdemeanor under the laws of this state. escalating to a

felony involving, but not limited to: Possession of burglary

tools or unlawful entry; engaging in unlawful commercial

gambling; dealing in gambling; dealing in gambling devices;

contributing to the delinquency of a child; robbery, larceny

or dealing in stolen property; possession of controlled

substances and illegal drugs, including marijuana; firearms;

dangerous weapons; explosives; pandering; prostitution; rape;

sex offenses, where minors or adults are victims;

misrepresentation; fraud; and worthless checks.

"(2) Persons who have been or are hereafter charged with an act of delinquency or adjudicated a <u>delinquent or</u> youthful offender in this state or any state for an act which would constitute a felony or misdemeanor offense, as described in subdivision (1), or any other offense as proscribed by state or federal law if it had been committed by an adult.

"(3) Persons who have been or are hereafter arrested or convicted for any offense required for inclusion in the state criminal history file by federal law or regulation.

"§41-9-623.

"(a) All criminal justice agencies within the state shall submit to the ACJIC, by forwarding to and the Alabama Department of Public Safety, fingerprints, descriptions, photographs, when specifically requested, and other identifying data on the following persons:

- "(1) Persons who have been lawfully arrested in this

 state for all felonies and certain misdemeanors offenses

 described in Section 41-9-622.
 - "(2) Persons who have been charged with an act of delinquency or adjudicated a youthful offender for conduct which would constitute a felony or misdemeanor offense, as described in subdivision (1), if committed by an adult.
 - "(b) All chiefs of police, sheriffs, prosecuting attorneys, parole and probation officers, wardens, or other persons in charge of correctional or detention institutions or other criminal justice agencies in this state shall furnish the ACJIC with any other criminal justice data deemed necessary by the commission to carry out its responsibilities under this article.
 - "(c) Any agency that maintains noncriminal justice information may provide ACJIC access to its data for inclusion in the ACJIC information systems that may be used for criminal justice purposes.

"§41-9-630.

- "(a) All persons in charge of criminal justice agencies in this state shall furnish the ACJIC with any other identifying data required in accordance with guidelines established by the $\frac{ACJIC}{COMMISSION}$.
- "(b) All criminal justice agencies in this state having criminal identification files shall cooperate in providing to ACJIC information in such the files as will aid

in establishing the nucleus of the state criminal identification file."

Section 2. Any governmental licensing entity within the state may enact rules to require a background check through ACJIC as part of its licensing requirements.

Section 3. (a) In order to facilitate the authorized interstate exchange of criminal history information for noncriminal justice purposes, including, but not limited to, background checks for the licensing and screening of employees and volunteers under the National Child Protection Act of 1993, as amended, and to implement the National Crime Prevention and Privacy Compact, 42 U.S.C. § 14616, the Legislature approves and ratifies the compact. The director shall execute the compact on behalf of the state.

- (b) The center is the repository of criminal history records for purposes of the compact and shall do all things necessary or incidental to carrying out the compact.
- (c) The director, or the director's designee, is the state's compact officer and shall administer the compact within the state. The commission may adopt rules and establish procedures for the cooperative exchange of criminal history records between the state and federal government for use in noncriminal justice cases.
- (d) The state's ratification of the compact remains in effect until legislation is enacted which specifically renounces the compact.

(e) This compact and this section do not affect or abridge the obligations and responsibilities of the center under other provisions of Article 23 of Chapter 9 of Title 41, Code of Alabama 1975, and does not alter or amend the manner, direct or otherwise, in which the public is afforded access to criminal history records under state law.

Section 4. Although this bill would have as its purpose or effect the requirement of a new or increased expenditure of local funds, the bill is excluded from further requirements and application under Amendment 621 because the bill defines a new crime or amends the definition of an existing crime.

Section 5. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.

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3	Senate	
4 5 6	Read for the first time and referred to the Senate committee on Governmental Affairs	11-MAR-10
7 8 9	Read for the second time and placed on the calendar with 1 substitute and	30-MAR-10
10	Read for the third time and passed as amended	08-APR-10
11 12	Yeas 21 Nays 0	
13 14 15 16 17	McDowell Lee Secretary	