- 1 HB365
- 2 214931-3
- 3 By Representatives Paschal, Holmes, Pettus, Ball, Mooney,
- 4 Wingo and Alexander
- 5 RFD: Judiciary
- 6 First Read: 16-FEB-22

| 1  | 214931-3:n | 1:02/08/2022:ANS/cr LSA2021-1871R2                  |
|----|------------|---|
| 2  |            |   |
| 3  |            |   |
| 4  |            |   |
| 5  |            |   |
| 6  |            |   |
| 7  |            |   |
| 8  | SYNOPSIS:  | Existing law specifies that it is the policy        |
| 9  |            | of this state that parents who are divorced or      |
| 10 |            | separated have frequent and continuing contact with |
| 11 |            | their children. Existing law also specifies that    |
| 12 |            | joint custody does not necessarily mean equal       |
| 13 |            | physical custody.                                   |
| 14 |            | Additionally, existing law requires the             |
| 15 |            | parties in a child custody matter to submit a       |
| 16 |            | parenting plan only in cases where the parties      |
| 17 |            | request joint custody.                              |
| 18 |            | This bill would provide uniform guidelines          |
| 19 |            | for child custody determinations consistent with    |
| 20 |            | social science data and research regarding child    |
| 21 |            | lifetime success and best outcomes and revise       |
| 22 |            | existing definitions consistent with terminology    |
| 23 |            | used in case law.                                   |
| 24 |            | This bill would specify that there is a             |
| 25 |            | rebuttable presumption that joint custody is in the |
| 26 |            | best interest of the child, and this rebuttable     |
| 27 |            | presumption may be overcome only by evidence, set   |

forth in written findings of fact, that joint 1 2 custody is not in the best interest of the child. This bill would specify that nothing in this 3 act shall be construed to limit the domestic or 4 5 family abuse provisions provided in Article 6 of Chapter 3, Title 30, Code of Alabama 1975. 6 7 This bill would establish factors for a court to consider when determining any custody 8 9 arrangement other than joint custody. 10 This bill would require the parties to submit a parenting plan in all child custody cases 11 12 and authorize the court to establish a parenting 13 plan when the parties are unable to agree upon one. 14 This bill would specify additional remedies 15 to a party when a parent, without proper cause, 16 fails to adhere to the schedule set forth in a 17 parenting plan. 18 This bill would also specify that a court with competent jurisdiction shall enforce all child 19 20 custody and child support orders. 21 A BILL 22 TO BE ENTITLED 23 24 AN ACT 25 To amend Sections 30-3-150, 30-3-151, 30-3-152, and 26

30-3-153 of the Code of Alabama 1975, and to add Section

30-3-158 to the Code of Alabama 1975, relating to child 1 2 custody; to clarify the policy of this state regarding child custody; to provide definitions; to provide that there is a 3 rebuttable presumption that joint custody is in the best 4 5 interest of the child, which can be overcome only by evidence; 6 to provide that nothing in this act shall be construed to 7 limit the domestic or family abuse provisions provided in Article 6 of Chapter 3, Title 30, Code of Alabama 1975; to 8 establish factors for a court to consider when determining any 9 10 custody arrangement other than joint custody; to require a parenting plan and to authorize the court to establish a 11 12 parenting plan in child custody cases; to specify the contents 13 of the parenting plan; to specify the factors the court may 14 consider in establishing a parenting plan; to specify remedies 15 when a party fails to adhere to certain provisions in a parenting plan; and to specify that a court with competent 16 17 jurisdiction shall enforce all child custody and child support 18 orders.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. This act shall be known and may be cited as the Children's Equal Access Act.

Section 2. Sections 30-3-150, 30-3-151, 30-3-152, and 30-3-153 of the Code of Alabama 1975, are amended to read as follows:

"\$30-3-150.

19

20

21

22

23

24

25

26

27

"Joint Custody. It is the policy of this state to assure that minor children have frequent and continuing

contact with parents who have shown the ability to act in the best interest of their children and to encourage parents to share in the rights and responsibilities of rearing their children after the parents have separated or dissolved their marriage. It is the intent of the Legislature that this act be implemented in a manner that recognizes the importance of family and the fundamental rights of parents and children.

Joint custody does not necessarily mean equal physical custody.

"\$30-3-151.

"For the purposes of this article the following words shall have the following meanings:

- "(1) JOINT CUSTODY. Joint legal custody and joint physical custody.
- "(2) JOINT LEGAL CUSTODY. Both parents have equal rights and responsibilities for major decisions concerning the child, including, but not limited to, the education of the child, health care, and religious training, and the responsibility to discuss the decisions, considering the wishes and concerns of each parent and the child. The court may designate one parent to have sole power to make certain decisions while both parents retain equal rights and responsibilities for other decisions; however, the designation does not negate the responsibility of the designated parent to discuss the decisions with the other parent, considering the wishes and concerns of the other parent.

| "(3) JOINT PHYSICAL CUSTODY. Physical custody is               |
|--|
| shared by the parents in a way that assures the child frequent |
| and substantial contact with each parent. Joint physical       |
| custody does not necessarily mean physical custody of equal    |
| durations of time. Frequent and substantial contact means that |
| the child has equal or approximately equal time with both      |
| parents.   |

with whom the child does not live the majority of the time and who does not have the primary authority and responsibility for the day-to-day care and decisions related to the upbringing of a child or the authority to establish the residence of a child, but has the authority and responsibility for the day-to-day care and decisions related to the upbringing of a child when the child is in his or her physical custody.

"(5) PARENTING PLAN. A plan that specifies the responsibilities of each parent with respect to the day-to-day care and decisions related to the upbringing of a child and the time which a child shall spend with each parent.

"(5)(6) SOLE PRIMARY PHYSICAL CUSTODY. One parent has sole physical custody and the other parent has rights of visitation except as otherwise provided by the court the authority and responsibility for the day-to-day care and decisions related to the upbringing of a child and the authority to establish the residence of a child.

"(7) RESTRICTED PHYSICAL CUSTODY. A parent's physical access to a child is limited to supervised

visitation, no overnight visitation, a suspension of physical

contact, or any other restrictions on custody determined by

the court to be in the best interest of the child.

"(4)(8) SOLE LEGAL CUSTODY. One parent has sole rights and responsibilities to make major decisions concerning the child, including, but not limited to, the education of the child, health care, and religious training.

"§30-3-152.

- "(a) The court shall in every case consider joint custody but may award any form of custody which is determined to be There shall be a rebuttable presumption that joint custody is in the best interest of the child. This rebuttable presumption may be overcome only by evidence, set forth in written findings of fact, that joint custody is not in the best interest of the child. In determining whether joint custody is in the best interest of the child, the court shall consider the same factors considered in awarding sole legal and physical any other custody arrangement and all of the following factors:
- "(1) The agreement or lack of agreement of the parents on joint custody.
- "(2) The past and present ability of the parents to cooperate with each other and make decisions jointly.
- "(3) The ability of the parents to encourage the sharing of love, affection, and contact between the child and the other parent.

| 1  | "(4) Any history of or potential for child abuse,              |
|----|--|
| 2  | spouse abuse, or kidnapping.                                   |
| 3  | "(5) The geographic proximity of the parents to each           |
| 4  | other as this relates to the practical considerations of joint |
| 5  | physical custody.  |
| 6  | "(6) The relationship between each parent and the              |
| 7  | child.   |
| 8  | "(b) The court may order a form of joint custody               |
| 9  | without the consent of both parents, when it is in the best    |
| 10 | interest of the child.   |
| 11 | "(c) If both parents request joint custody, the                |
| 12 | presumption is that joint custody is in the best interest of   |
| 13 | the child. Joint custody shall be granted in the final order   |
| 14 | of the court unless the court makes specific findings as to    |
| 15 | why joint custody is not granted.                              |
| 16 | "(d) If joint custody is not awarded by the court,             |
| 17 | the court may weigh various factors based on the facts         |
| 18 | presented. When determining the custody arrangement that is in |
| 19 | the best interest of the child, the court shall consider all   |
| 20 | of the following factors:                                      |
| 21 | "(1) The preferences of the parents.                           |
| 22 | "(2) Moral, mental, and physical fitness of each               |
| 23 | parent.  |
| 24 | "(3) The capacity of each parent to provide a loving           |
| 25 | relationship and meet the needs of the child, including the    |
| 26 | child's emotional, social, moral, material, and educational    |

27

needs.

| 1  | "(4) The history of cooperation between the parents,         |
|----|--|
| 2  | including the past and present history and the capacity of   |
| 3  | each parent to facilitate or encourage a continuing          |
| 4  | parent-child relationship with both parents.                 |
| 5  | "(5) Each parent's home environment.                         |
| 6  | "(6) Each parent's criminal history, history of              |
| 7  | sexual, mental, or physical abuse, and other evidence of     |
| 8  | violence.  |
| 9  | "(7) Evidence of substance abuse by either parent.           |
| 10 | "(8) The child's age and any special needs.                  |
| 11 | "(9) Characteristics of those seeking custody,               |
| 12 | including age, character, stability, and mental and physical |
| 13 | <pre>health.</pre>   |
| 14 | "(10) The report and recommendation of any expert            |
| 15 | witness or other independent investigator.                   |
| 16 | "(11) Military considerations in accordance with             |
| 17 | state and federal law.                                       |
| 18 | "(12) The child's current adjustment to or                   |
| 19 | involvement with his or her community.                       |
| 20 | "(13) The relationship between each parent and the           |
| 21 | child.   |
| 22 | "(14) The preference of the child if the child is of         |
| 23 | sufficient age and maturity.                                 |
| 24 | "(15) The relationship between the child, the                |
| 25 | child's peers, siblings, or other relatives.                 |
| 26 | "(16) Any other relevant factors.                            |
| 27 | <b>"</b> \$30-3-153  |

| 1  | "(a) <del>In order to implement joint custody, the</del> <u>The</u> |
|----|---|
| 2  | court shall require the parents to individually or jointly          |
| 3  | submit , as part of their agreement provisions covering             |
| 4  | matters relevant to the care and custody of the child,              |
| 5  | including, but not limited to, all of the following:                |
| 6  | "(1) The care and education of the child. The                       |
| 7  | division of responsibility between the parent for the               |
| 8  | day-to-day care and decisions related to the upbringing of the      |
| 9  | child.  |
| 10 | "(2) The medical and dental care of the child. $\underline{A}$      |
| 11 | schedule that specifies the time the child will spend with          |
| 12 | <pre>each parent.</pre>   |
| 13 | "(3) Holidays and vacations. A designation of who is                |
| 14 | responsible for the child's health care needs, school-related       |
| 15 | matters, including the address to be used for school                |
| 16 | residential determination and registration, and other               |
| 17 | activities.   |
| 18 | "(4) Child support. Transportation arrangements for                 |
| 19 | the child, including who bears the cost for transporting the        |
| 20 | child.  |
| 21 | "(5) Other necessary factors that affect the                        |
| 22 | physical or emotional health and well-being of the child. The       |
| 23 | methods of communication that the parents will use to               |
| 24 | communicate with the child and each other.                          |
| 25 | "(6) <del>Designating the parent possessing primary</del>           |
| 26 | authority and responsibility regarding involvement of the           |
| 27 | minor child in academic, religious, civic, cultural, athletic,      |

| 1  | and other activities, and in medical and dental care if the    |
|----|--|
| 2  | parents are unable to agree on these decisions. The exercise   |
| 3  | of this primary authority is not intended to negate the        |
| 4  | responsibility of the parties to notify and communicate with   |
| 5  | each other as provided in this article. Child support and the  |
| 6  | division of any expenses in addition to child support as       |
| 7  | provided by Rule 32 of the Rules of Judicial Administration.   |
| 8  | "(7) A designation of the parent possessing primary            |
| 9  | authority and responsibility regarding involvement of the      |
| 10 | minor child in academic, religious, civic, cultural, athletic, |
| 11 | and other activities, and in medical, dental, vision, mental   |
| 12 | health care, and the like if the parents are unable to agree   |
| 13 | on these decisions.  |
| 14 | "(8) Any other matter specifically delineated by the           |
| 15 | court.   |
| 16 | "(b) If the parties are unable to reach an agreement           |
| 17 | as to the provisions in subsection (a), the court shall set    |
| 18 | the plan.  |
| 19 | "(b) If the parents jointly submit the parenting               |
| 20 | plan, the presumption is that the parenting plan is in the     |
| 21 | best interest of the child and shall be incorporated into the  |
| 22 | final order of the court unless the court makes specific       |
| 23 | findings as to why the parenting plan submitted by the parents |
| 24 | was not approved by the court.                                 |
| 25 | (c) If the parents are unable to reach an agreement            |
| 26 | as to the provisions in subsection (a), the court shall set    |

the plan."

Section 3. Section 30-3-158 is added to the Code of Alabama 1975, to read as follows:

3 \$30-3-158.

- (a) If a parent refuses, without proper cause, to adhere to the schedule in the parenting plan ordered by the court and causes the other parent to be deprived of time with the child, the court may take any of the following actions:
- and award the parent deprived of time a sufficient amount of additional time to compensate for the time missed with the child. In ordering any additional time, the court shall schedule the additional time as soon as possible in a manner that is convenient for the parent deprived of time and consistent with the best interest of the child. Any additional time awarded by the court shall be at the expense of the noncompliant parent.
- (2) Order the noncompliant parent to pay reasonable court costs and attorney fees incurred by the parent deprived of time to enforce the schedule in the parenting plan.
- (3) Order the noncompliant parent to attend a parenting course approved by the court. The parenting course shall educate the parent about the benefits of a child's relationship with both parents.
- (4) Order the noncompliant parent to pay the actual costs incurred by the parent deprived of time because of the failure to adhere to the schedule in the parenting plan

ordered by the court or the failure to properly exercise custody as provided by the court order.

5

6

- 3 (5) Impose any other reasonable remedies as a result of noncompliance.
  - (b) The remedies provided in subsection (a) are in addition to existing remedies, including, but not limited to, contempt of court.
- Section 4. (a) A court of competent jurisdiction

  shall equally enforce all child custody and child support

  orders.
- 11 (b) The provisions of this act shall not be
  12 construed to constitute a material change of circumstances for
  13 purposes of modifying an order in place before January 1,
  14 2023.
- Section 5. Nothing in this act shall be construed to limit the domestic or family abuse provisions provided in Article 6 of Chapter 3, Title 30, Code of Alabama 1975.
- Section 6. The provisions of this act are severable.

  If any part of this act is declared invalid or

  unconstitutional, that declaration shall not affect the part

  that remains.
- Section 7. This act shall become effective on

  January 1, 2023, following its passage and approval by the

  Governor, or its otherwise becoming law.