- 1 HB502
- 2 218847-1
- 3 By Representatives Brown (C), Marques, Sorrells, Stringer,
- Isbell, Faust, Almond, Oliver, Wilcox, Stadthagen, Wood (D),
- 5 Lipscomb, Hurst and Moore (P)
- 6 RFD: Economic Development and Tourism
- 7 First Read: 15-MAR-22

1	218847-1:n	:03/15/2022:CMH/bm LSA2022-984
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8	SYNOPSIS:	This bill would implement the constitutional
9		amendment proposed in House Bill of the 2022
10		Regular Session, which establishes the Alabama
11		Education Lottery under the regulation of the
12		Alabama Education Lottery Commission.
13		This bill would further provide for the
14		powers, membership, and duties of the commission.
15		This bill would create the Enforcement
16		Division within the commission and provide for its
17		powers and duties.
18		This bill would establish the Alabama
19		Education Lottery Trust Fund and would provide for
20		the administration and distribution of the funds
21		therein.
22		This bill would provide for the issuance of
23		lottery retailer licenses.
24		This bill would authorize the commission to
25		assess civil penalties for violations and would
26		provide a process for hearings and appeals of a
27		violation.

This bill would provide for the disposition
of proceeds from the Alabama Education Lottery
Trust Fund, including establishing scholarship
programs to be administered by the Alabama
Commission on Higher Education, and would provide
for the implementation and administration of those
programs.

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This bill would provide criminal penalties for certain violations.

This bill would also levy a state tax on net lottery revenues and would provide for the distribution of license fees and tax proceeds.

Amendment 621 of the Constitution of Alabama of 1901, as amended by Amendment 890, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, prohibits a general law whose purpose or effect would be to require a new or increased expenditure of local funds from becoming effective with regard to a local governmental entity without enactment by a 2/3 vote unless: it comes within one of a number of specified exceptions; it is approved by the affected entity; or the Legislature appropriates funds, or provides a local source of revenue, to the entity for the purpose.

The purpose or effect of this bill would be to require a new or increased expenditure of local

funds within the meaning of the amendment. However,

the bill does not require approval of a local

governmental entity or enactment by a 2/3 vote to

become effective because it comes within one of the

specified exceptions contained in the amendment.

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A BILL

## TO BE ENTITLED

AN ACT

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Relating to the Alabama Education Lottery Commission; to add Chapter 30 to Title 41 of the Code of Alabama 1975, to provide for the powers, membership, and duties of the Alabama Education Lottery Commission; to provide for the personnel of the commission; to create an enforcement division within the commission; to provide for representation of the commission by the Attorney General; to provide for the licensure of lottery ticket retailers and the regulation thereof; to provide certain license fees and the distribution of the fees; to provide for the assessment of civil penalties; to provide for criminal penalties for certain violations; to provide for a hearing and appeals process; to provide for the licensure and regulation of lottery game activities; to provide rulemaking authority; to provide for certain reporting requirements by the commission; to levy a state tax on lottery revenues and provide for the distribution thereof; to establish the Alabama Education Lottery Trust Fund; to

1	establish scholarship programs to be administered by the
2	Alabama Commission on Higher Education; to provide for the
3	implementation and administration of those programs; and in
4	connection therewith would have as its purpose or effect the
5	requirement of a new or increased expenditure of local funds
6	within the meaning of Amendment 621 of the Constitution of
7	Alabama of 1901, as amended by Amendment 890, now appearing as
8	Section 111.05 of the Official Recompilation of the
9	Constitution of Alabama of 1901, as amended.
10	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
11	Section 1. Chapter 30 is added to Title 41 of the
12	Code of Alabama 1975, to read as follows:
13	Chapter 30. Alabama Education Lottery Commission.
14	§41-30-1. Definitions.
15	For the purposes of this chapter, the following
16	words shall have the following meanings:
17	(1) ACHE. The Alabama Commission on Higher
18	Education.
19	(2) COMMISSION. The Alabama Education Lottery
20	Commission created by the proposed House Bill $\_$ of the 2022
21	Regular Session and further provided for in this chapter.
22	(3) DIRECTOR OF ENFORCEMENT. The Director of the
23	Enforcement Division.
24	(4) ELIGIBLE HIGH SCHOOL. A program of secondary
25	education that is administered by any of the following:
26	a. An Alabama public secondary school.

- b. An Alabama nonpublic secondary school subject to the requirements of Section 16-1-11.3.
- 3 c. An Alabama private tutor subject to the 4 requirements of Section 16-28-5.
- d. An Alabama public charter school as defined in Section 16-6F-4.
  - e. A secondary school operated by the United States

    Department of Defense on a military base that is located in

    whole or in part in this state.
    - f. An out-of-state public secondary school located in a county bordering this state that residents of this state are authorized to attend.
    - g. An out-of-state boarding school attended by a bona fide resident of this state that is accredited by (i) a regional accrediting association or (ii) is a member of the National Association of Independent Schools Commission on Accreditation.
      - (5) ELIGIBLE POSTSECONDARY INSTITUTION. A state-supported institution of higher education or a private nonprofit institution of higher education that satisfies all of the following requirements:
        - a. It is located in Alabama.
- b. It is accredited.

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- 24 c. It is eligible to receive Title IV federal student aid program funds.
  - (6) ELIGIBLE POSTSECONDARY PROGRAM. With respect to the Alabama GRADs Two-year College and Workforce Development

Scholarship Program, a curriculum of courses leading to a 1 2 certificate, diploma, or associate degree at an eligible 3 postsecondary institution. With respect to the Alabama GRADs Four-year College Scholarship Program, a curriculum of courses 4 5 leading to a bachelor's degree or the equivalent at an eligible postsecondary institution. Courses taken at a 6 7 postsecondary institution prior to admission in, or that fulfill prerequisite requirements for, an eligible 8 9 postsecondary program shall not be considered part of the 10 eligible postsecondary program.

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- (7) ELIGIBLE RECIPIENT. A resident of Alabama who satisfies the requirements for one of the programs established by this chapter and who is found to be eligible pursuant to rules adopted by ACHE.
- (8) ENFORCEMENT DIVISION. The Enforcement Division established by this chapter.
- (9) EXECUTIVE DIRECTOR. The Executive Director of the Alabama Education Lottery Commission.
- (10) FINANCIAL AID YEAR. The fall, spring, and summer semesters beginning in one calendar year and ending in the next.
- (11) FISCAL YEAR. The fiscal year of the State of Alabama that begins on October 1 and ends on September 30.
- (12) FULL-TIME. Enrollment in a minimum of 12 semester hours.
- (13) GIFT AID. Scholarships and grants from any source that do not require repayment, including funds provided

through the federal Pell grant program. Student loans and work-study awards shall not be considered gift aid.

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- (14) LOTTERY GAMES. Any lottery approved by the commission. The term may include, but is not limited to, a state lottery, a multistate lottery, instant tickets, scratch-off tickets, or any other draw-based lottery when approved by the commission.
- (15) LOTTERY RETAILER LICENSE. A license issued by the commission to authorize lottery tickets to be sold on the premises of the location.
  - (17) RESIDENT OF ALABAMA. A resident of Alabama as established by a current, valid Alabama driver license or nondriver identification card; a current, valid Alabama vehicle registration; or a current, valid Alabama voter registration card.
  - (18) RESIDENT STUDENT. A student classified as a resident student for purposes of admission, or application for admission, to a postsecondary institution, in accordance with Chapter 64, Title 16.
  - (19) SEMESTER. Fall, spring, or summer semester at an eligible postsecondary institution, if the institution is on a semester system, or the equivalent, if the institution is on a system other than a semester system.
- \$41-30-2. Alabama Education Lottery Commission created.
  - The Alabama Education Lottery Commission is created as a state agency to regulate the conduct of all lottery games

conducted within this state, as authorized by the Constitution of Alabama of 1901, and this chapter. The commission shall be located in Montgomery County.

§41-30-3. Commission board of directors.

- (a) The commission shall be governed by a board of directors, as constituted pursuant to House Bill \_\_ of the 2022 Regular Session.
- (b) Members of the board shall be subject to the Ethics Law, Section 36-25-1, et seq.
- (c) (1) The board shall meet at least quarterly and at other times as called by the chair or a majority of the board.
- meeting of the board in person, by means of telephone conference, video conference, or other similar communications equipment so that all individuals participating in the meeting may hear each other at the same time. Participation by any such means shall constitute presence in person at a meeting for all purposes, including for purposes of establishing a quorum, and the affirmative vote of a majority of the members in attendance shall be necessary for any action of the board.
- (3) Meetings of the board shall be subject to the Alabama Open Meetings Act.
- (d) (1) A majority of board members shall constitute a quorum for the transaction of any business and for the exercise of any power or function of the board.

1 (2) Action may be taken on motions and resolutions
2 adopted by the board at any meeting of the board by an
3 affirmative vote of a majority of present and voting board
4 members, a quorum being present.

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(e) No vacancy in the membership of the board shall impair the right of the members to exercise all the powers and perform all the duties of the board.

§41-30-4. Compensation of board members.

Members of the board of directors of the commission shall receive compensation equal to that of a member of the Legislature, including per diem and travel allowances as provided for state employees.

\$41-30-5. Executive director and deputy director of the commission.

- (a) (1) The board of directors of the commission shall appoint an executive director who shall direct the day-to-day operations and management of the commission and shall be vested with all powers and duties as specified by the commission and by law. The executive director shall serve at the pleasure of the board.
- (2) The executive director shall meet all of the following qualifications:
- a. Shall be an attorney licensed to practice law in this state and be a person of good moral character.
- b. May not have any felony convictions or convictions for property offenses, fraud, or offenses involving moral turpitude.

- 1 c. May not be an officer of a political party or 2 serving in an official position in a political party.
  - d. May not be a public official.

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- e. May not be actively engaged in the business of a lottery retailer licensee.
  - f. May not be a supplier of devices or equipment used in the play of lottery games.
  - g. Possess any other qualifications adopted by the commission by rule.
    - (3) The executive director shall devote his or her entire time and attention to the duties required under this act and the business of the commission and may not pursue any other business or occupation or hold any other office of profit.
    - (4) The executive director shall receive an annual salary determined by the commission.
    - (b) (1) With the approval of the board, the executive director may appoint a deputy director who shall perform any and all duties designated by the executive director.
    - (2) The deputy director shall receive an annual salary determined by the commission.
- 22 \$41-30-6. Powers and duties of the executive director.

The executive director shall direct and supervise all administrative and technical activities in accordance with this chapter and with the rules, policies, and procedures

adopted by the commission. The duties of the executive director shall include all of the following:

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- 3 (1) Sue and be sued on behalf of the commission.
  - (2) Acquire real property in accordance with existing law and make improvements thereon on behalf of the commission.
    - (3) Make, execute, and effectuate any and all agreements or contracts, including contracts for the purchase of goods and services as are necessary for the conduct of the business of the commission.
      - (4) Employ and direct such personnel as deemed necessary.
      - (5) Employ by contract and compensate persons and firms as deemed necessary for the operation and administration of the commission.
    - (6) Prepare a budget for the approval of the commission.
      - (7) Report quarterly to the Governor, the Legislative Council, and the commission a full and complete statement of revenues and expenses for the preceding quarter.
      - (8) Perform other duties as necessary to implement and administer this chapter.
- \$41-30-7. Duties of the commission.

The commission shall adopt, amend, or repeal rules in accordance with the Alabama Administrative Procedure Act, and shall have all of the following powers and duties:

- 1 (1) To issue subpoenas and compel the production of 2 documents or items and the attendance of witnesses, to 3 administer oaths, to require testimony under oath, and to 4 enforce its orders.
  - (2) To appoint impartial hearing examiners who may administer oaths and receive evidence and testimony under oath and make recommendations to the commission.
  - (3) To demand access to and inspect, examine, photocopy, and audit all papers, books, and records necessary to carry out its duties.
  - (4) To impose reasonable civil fines and penalties on any individual or entity for violations of this chapter or violations of rules adopted by the commission.
  - (5) To provide for the issuance of licenses for the operation of lottery activities and to provide for the renewal, modification, extension, suspension, revocation, transfer, or forfeiture of a license.
  - (6) To regulate and supervise the conduct and operation of the state lottery.
  - (7) To review all lottery activities conducted and operated within the state.
- 22 (10) To adopt rules limiting access to lottery games 23 by minors and other susceptible individuals.
- §41-30-8. Audits and reports.

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(a) To ensure the financial integrity of the operation of lottery retailers in this state, the commission shall do all of the following:

(1) Submit annual reports to the Governor and the Legislative Council disclosing the total lottery revenues, operating and administrative expenses of the commission, information relating to the number of licenses issued, suspended, revoked, or transferred during the reporting period. The annual report shall additionally describe the organizational structure of the commission and summarize the functions performed by each organizational division within the commission.

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- (2) Adopt a system of internal audits and audits of licensed operators.
- (3) Contract with a certified public accountant or firm for an annual financial audit of the commission. The certified public accountant or firm shall have no financial interest in any vendor with whom the commission is under contract. The certified public accountant or firm shall present an audit report not later than four months after the end of the fiscal year. The certified public accountant or firm shall evaluate the internal auditing controls in effect during the audit period. The cost of this annual financial audit shall be an operating expense of the commission.
- (b) The Department of Examiners of Public Accounts may perform an audit or examination of the commission.
  - §41-30-9. Employees of the commission.
- (a) (1) An employee of the commission may not have a financial interest in any vendor doing business or proposing

to do business with the commission or a lottery retailer licensee.

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- (2) An employee of the commission with decision-making authority may not participate in any decision involving a licensed operator with whom the employee has a financial interest.
  - (b) An employee of the commission who leaves the employment of the commission may not represent any vendor, management services contract provider, or licensed operator before the commission for a period of two years following termination of employment with the commission.
  - (c) An applicant for employment with the commission shall submit to the executive director, on a form sworn to by the applicant, his or her name, date of birth, Social Security number, and two complete sets of fingerprints for completion of a criminal history background check through the Enforcement Division. Costs associated with conducting a criminal history background check may be paid by the commission.
  - (d) An individual who has been convicted of a felony, a crime involving moral turpitude, or a crime involving unlawful gambling may not be employed by the commission.
  - (e) The commission shall bond commission employees with access to commission funds in such an amount as provided by the commission and may bond other employees as deemed necessary.

1 (f) Employees of the commission shall not be state 2 Merit System employees, but shall be entitled to insurance, 3 retirement, and other state employees' benefits.

- (g) Employees of the commission shall be subject to the Ethics Laws, Sections 36-25-1, et seq.
  - (a) Any employee of the commission may not purchase lottery tickets or otherwise engage in lottery activity at any lottery retailer.
- (b) An employee of a lottery retailer licensee may not purchase lottery tickets from any lottery retailer licensee for whom he or she is employed.

§41-30-11. Records of the commission.

- (a) Except as provided in subsection (b), records of the commission shall be public records for purposes of Section 36-12-40.
- (b) The commission may determine which information and records relating to its operations are confidential and not subject to public disclosure. The information includes trade secrets; security measures, systems, or procedures; security reports; employee personnel information unrelated to compensation, duties, qualifications, or responsibilities; and information obtained pursuant to investigations which is otherwise confidential. Information deemed confidential pursuant to this section shall be exempt from public disclosure.

§41-30-12. Minority business participation.

It is the intent of the Legislature that the commission encourage participation by minority businesses.

Accordingly, the commission shall adopt a plan that achieves to the greatest extent possible a level of participation by minority businesses taking into account the total number of all licensed operators. The commission may administer training programs and other educational activities to enable eligible minority businesses to compete for licenses on an equal basis. The commission shall monitor the results of minority business participation and shall report the results of minority business participation to the Governor and the Legislature at least on an annual basis.

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§41-30-13. Enforcement Division established.

The Enforcement Division within the commission is established. The enforcement division shall have independent and primary authority and jurisdiction to investigate violations of lottery laws and rules and enforce the general laws and rules of the commission. The enforcement division shall have all power and authority to take any means necessary to aid the commission in the administration and enforcement of lottery laws and rules of the commission.

§41-30-14. Director of the Enforcement Division.

(a) (1) The position of Director of the Enforcement Division is created. The director of enforcement shall be appointed by the board of directors of the commission and shall hold office at the pleasure of the board.

- 1 (2) The director of enforcement shall have overall
  2 supervision and management of the functions and duties of the
  3 Enforcement Division, subject to approval of the commission,
  4 including the power to change the working title of any
  5 position in the enforcement division or organize the
  6 enforcement division in a manner to efficiently administer the
  7 duties of the enforcement division.
- 8 (b) The director of enforcement shall satisfy all of 9 the following qualifications:

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- (1) Be certified by the Alabama Peace Officers'
  Standards and Training Commission or become certified within one year of appointment.
- (2) Have a bachelor's or equivalent degree from an accredited institution of higher education.
- (3) Have an extensive law enforcement background of at least 10 years, including executive level experience with specific participation in complex investigations of financial crimes, conspiracy, racketeering, and other related crimes.
- (4) Have general knowledge and experience with criminal investigations.
- (c) The salary of the director of enforcement shall be set by the commission. The director of enforcement shall be employed in the exempt service.
- (d) For purposes of the immunity afforded in Section 6-5-338, the director of enforcement shall be deemed a law enforcement officer.

- 1 (e) The director of enforcement shall have arrest powers.
- 3 (f) The director of enforcement may issue subpoenas 4 and compel the production of documents or items.
  - (g) The director of enforcement shall establish operational policy and procedures for the administration of the duties of the enforcement division.
- 8 §41-30-15. Assistant Director of the Enforcement 9 Division.

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- (a) The director of enforcement may appoint an assistant director of enforcement and may delegate any of his or her duties to the assistant director of enforcement. The assistant director of enforcement shall serve at the pleasure of the director of enforcement.
- (b) The assistant director of enforcement shall satisfy the following qualifications:
  - (1) Be certified by the Alabama Peace Officers'
    Standards and Training Commission or become certified within one year of appointment.
  - (2) Have an extensive law enforcement background of at least five years, including specific participation in complex investigations of financial crimes, conspiracy, racketeering, and other related crimes.
  - (3) Have general knowledge or experience with criminal investigations.
- (c) The salary of the assistant director of enforcement shall be set by the director of enforcement. The

- assistant director of enforcement shall be employed in the exempt service.
- 3 (d) The assistant director of enforcement shall have 4 arrest powers.
  - (e) For purposes of the immunity afforded in Section 6-5-338, the assistant director of enforcement shall be deemed a law enforcement officer.

§41-30-16. Personnel of the Enforcement Division.

- (a) The Director of the Enforcement Division shall hire all personnel necessary for the operation of the enforcement division subject to qualifications set by the director of enforcement, with the approval of the commission. Personnel may include, but not be limited to, the following:
  - (1) Investigators.

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- (2) Auditors and forensic accountants.
- (3) Compliance officers.
- (4) Investigative technology experts.
- (5) Administrative staff.
- (6) Any other staff necessary for the operation of the enforcement division.
- (b) The enforcement division may employ consultants to render professional services, including, but not limited to, reviewing business records, providing expert testimony in contested cases, assisting in audits performed by the enforcement division, and conducting technology reviews and implementation, to aid the commission in carrying out its duties under this chapter. Consultants shall be compensated

for professional services at rates established by the commission.

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- (c) (1) The personnel of the enforcement division shall be employed in the exempt service and shall serve at the pleasure of the director of enforcement.
  - (2) Notwithstanding any other provision of local or general law, a retired state or local law enforcement officer may be employed by the enforcement division without suspension or modification of his or her state or local retirement benefits.
  - (d) The personnel employed by the enforcement division who are certified by the Alabama Peace Officers' Standards and Training Commission shall have arrest powers.
  - (e) For purposes of the Alabama Criminal Justice Information Center (ACJIC) and the National Crime Information Center (NCIC), personnel of the enforcement division shall be considered an originating agency identifier for the purposes of criminal background checks and access to criminal history data.
  - (f) For purposes of the immunity afforded in Section 6-5-338, personnel of the enforcement division certified by the Alabama Peace Officers' Standards and Training Commission shall be deemed law enforcement officers.
  - (g) Personnel of the enforcement division shall comply with all initial and continuing education requirements in Section 41-30-18.

1 §41-30-17. Duties and powers of the Enforcement 2 Division.

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- (a) For the protection of the public and in the public interest in accordance with the policy of this state, the Director of the Enforcement Division, personnel of the enforcement division, or any individual operating under the authority of the enforcement division or the commission, may do any of the following:
  - (1) Inspect and examine licensed locations or the premises of where devices or equipment associated with lottery games are manufactured, sold, or distributed.
  - (2) Inspect all equipment and supplies on the premises of a licensed location.
  - (3) Enforce compliance with this chapter and rules of the commission.
    - (4) Enforce all laws of this state, including those not relating to lottery activities.
    - (5) Have primary jurisdiction over any crime that occurs on the property of a licensed operator at a licensed location.
  - (6) Summarily seize and remove from the premises of a licensed location and impound any equipment or supplies for the purpose of examination and inspection.
  - (7) Make arrests of violators of laws of this state and rules of the commission.
- (8) Demand access to and inspect, examine, photocopy, and audit all papers, books, and records of

applicants for licensure, licensed operators, and management services providers on their premises or elsewhere as practicable, in the presence of the licensed operator or an agent relating to the proceeds generated by any activities regulated by the commission and all other matters affecting the enforcement of this chapter or rules adopted thereunder.

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- (9) Make determinations and impose and enforce civil penalties for violations of this chapter and rules of the commission.
- (10) Conduct investigations of applicants for licenses to establish and assess suitability compliance and related issues as provided in Section 41-30-22.
- (11) Take any other action deemed necessary and appropriate by the enforcement division in the administration of its duties under this chapter.
- (b) No less than on an annual basis, and upon request of the commission or the Legislative Council, the enforcement division shall provide to the commission and Legislative Council reports of all investigative and enforcement activity conducted by the division.
- §41-30-18. Confidentiality of records.
- All of the following shall be privileged and confidential, unless presented as evidence at a public hearing of the commission:
- 25 (1) All reports of investigations by the enforcement division.

1 (2) Documents subpoenaed by the commission in
2 furtherance of an investigation or other activity of the
3 enforcement division.

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- (3) Reports of any investigative action by the enforcement division.
  - (4) Memoranda of the personnel of the enforcement division relating to an investigation.
- (5) Statements of persons interviewed by the enforcement division.
  - (6) All information, interviews, reports, statements, or memoranda of any nature furnished to the enforcement division.
  - (7) Any findings, conclusions, or recommendations resulting from proceedings of the enforcement division.
  - (8) All information containing proprietary trade secret information.
- \$41-30-19. Assistance by the Attorney General and district attorneys.

The enforcement division may request assistance from the Attorney General, district attorneys, or other prosecuting attorneys of this state. The Attorney General, district attorneys, or other prosecuting attorneys, upon request, shall assist in any action for injunction or any prosecution based on the violation of this chapter or rule of the commission.

§41-30-20. Suitability requirements.

(a) The commission may not issue a license to an applicant as required under this chapter until the applicant,

- including any individual or entity who has or controls,

  directly or indirectly, 10 percent or more ownership, income,

  or profit interest in an applicant that has or will apply for

  a license in accordance with this chapter, has demonstrated

  suitability for licensure. For purposes of this section,

  "suitability" means consideration of all the following:
- 7 (1) The moral character, honesty, and integrity of the applicant.
  - (2) The reputation, experience, and financial integrity of the applicant.

- (3) The financial ability of the applicant to purchase and maintain adequate liability and casualty insurance and to provide an adequate surety bond as required by this chapter.
- (4) The past and present compliance of the applicant, including whether the applicant has a history of noncompliance with the licensing requirements of any other jurisdiction.
- (5) Whether the applicant has filed, or had filed against it, a proceeding for bankruptcy or has ever been involved in any formal process to adjust, defer, suspend, or otherwise work out the payment of any debt.
- (6) Whether the operator is or has been a defendant in litigation involving its business practices.
- (7) Prior activities, arrests, or criminal records, if any, reputation, habits, and associations of an applicant that may pose a threat to the public interest of this state or

to the effective regulation of the state lottery, and that may create or enhance the dangers of unsuitable, unfair, or unlawful practices, methods, and operations in the activities authorized by this chapter and the financial arrangements and activities incidental to the activities authorized by this chapter.

- (8) The likelihood of the applicant to conduct business as authorized by this chapter in complete compliance with this chapter.
  - (9) Whether the applicant owes the state, county, or a municipality any delinquent sales taxes, penalties, or interest, excluding items under formal appeal or protest as provided by law.
- (10) Any other factor or consideration deemed relevant by the commission.
- (b) Evidence of, or relating to, an arrest, summons, charge, or indictment of an applicant, or the dismissal thereof, shall be considered by the commission, where applicable, even if the arrest, summons, charge, or indictment results in acquittal, deferred adjudication, such as participation in a pretrial diversion program, probation, parole, or pardon.
- (c) (1) All applicants for a license under this chapter shall bear the obligation to establish their suitability for a license under this section.
- (2) An applicant for a license under this chapter shall cooperate with the commission in providing information

and documentation as requested by the commission. The

commission shall conduct its suitability analysis of an

applicant and report its finding of suitability to the

commission in writing detailing the information supporting its

§41-30-21. Licenses required.

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determination.

Upon passage and ratification of House Bill \_\_ of the 2022 Regular Session, lottery activities in every form may only be operated by a person licensed by the commission. The commission may adopt rules prescribing the information an applicant for licensure is required to submit to the commission prior to the issuance of a license under this chapter.

§41-30-22. Transfer of a license.

A license issued under this chapter may only be transferred as provided by rule of the commission.

§41-30-23. Civil penalties.

- (a) In addition to any criminal penalty provided by law, the commission may assess a civil penalty, not to exceed one hundred thousand dollars (\$100,000), on any person who violates any provision of this chapter or a rule adopted by the commission, whether or not the person is licensed under this chapter.
- (b) The assessment of a civil penalty may be appealed by an aggrieved party as provided in this chapter or commission rule.
- §41-30-24. Hearing procedures.

(a) Except as otherwise provided by law or rule of the commission, before the commission may take any adverse action involving a licensee under this chapter, including the assessment of a civil penalty under Section 41-30-32, the commission shall give the person against whom the action is contemplated an opportunity for a hearing before the commission or a hearing officer designated by the commission.

- (b) At least 30 days prior to any hearing under this section, the commission shall give notice of the hearing to the person by certified mail addressed to the last known address of the person. The person may be represented by legal counsel.
- (c) (1) If a person fails to comply with a subpoena issued for purposes of this section, on petition of the commission, the Circuit Court of the Fifteenth Judicial Circuit may compel obedience to the subpoena.
- (2) If, after due notice, the person against whom the action is contemplated fails or refuses to appear or provide the item or items for which a subpoena was issued, the commission or the commission's designated hearing officer may hear and determine the matter.
- (d) Within 30 days of a final order or decision of the commission in a contested case, any person aggrieved by the final order or decision may file a petition for appeal in the Circuit Court of the Fifteenth Judicial Circuit.
  - §41-30-25. Duties of lottery retailer licensees.

A lottery retailer licensee shall do all of the following:

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- (1) Promptly report to the commission any facts or circumstances related to the operation of a lottery retailer which would constitute a violation of state or federal law.
- (2) Conduct all lottery activities and functions in a manner that does not pose a threat to the public health, safety, or welfare of the residents of this state and that does not adversely affect the security or integrity of the operation of those games in this state.
- (3) Hold the commission and this state harmless from, and defend and pay for the defense of, any and all claims that may be asserted against a lottery retailer licensee, the commission, or the state or employees thereof, arising from the licensee's actions or omission while conducting any lottery activity.
- (4) Assist the commission in regulating the revenue of lottery activity.
  - (5) Maintain all records required by the commission.
- (6) Upon request by the commission, provide the commission access to all records and the physical premises where the licensee's lottery activities occur, for the purpose of monitoring or inspecting the licensee's activities and lottery equipment.
- (7) Keep current in all payments and obligations to the commission.

- 1 (8) Prohibit a person from tampering with or 2 interfering with the operation of any lottery activity.
- 3 (9) Ensure that all lottery activity is in 4 conformity with specifications and requirements of the 5 commission.
  - (10) Install, post, and display conspicuously at locations within or about the lottery retailer signs and other promotional material as required by the commission.

§41-30-26. Required reports.

The holder of a lottery retailer license shall maintain daily records showing the gross receipts and adjusted gross receipts of the licensee and shall timely file with the commission any additional reports required by the commission by rule.

\$41-30-27. Lottery games.

- (a) The commission shall adopt rules governing the licensing, administration, and conduct of lottery games and the retail sale of lottery tickets thereof.
- (b) No person other than the holder of a lottery retailer license may sell lottery tickets in connection with any lottery game.
- (c) License fees for a lottery retailer license shall be set by the commission. The lottery retailer license term shall be set by the commission. All license fees shall be remitted to the State Treasury to the credit of the Alabama Education Lottery Trust Fund.

(d) The commission may not grant a lottery retailer license until it determines that each person who has control of the applicant meets all qualifications for licensure as established by rule of the commission. For purposes of this subsection, "control of the applicant" means any owner of 10 percent or more of the applicant, its chief executive officer, and any individual who has ultimate responsibility for the applicant's operations in this state.

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- (e) A lottery retailer license authorizes the retail sale of lottery tickets only at the licensed facility of the licensee.
- (f) A lottery retailer licensee shall submit to the commission such documentation or information as the commission may require demonstrating that the licensee continues to meet the requirements of the law and rules of the commission.
- (g) The commission may enter into agreements with other states and jurisdictions to authorize individuals who are physically located in a signatory jurisdiction to participate in lottery games conducted by one or more operators licensed by the signatory states and jurisdictions.
- §41-30-28. Alabama Education Lottery Trust Fund created; distribution of proceeds.
- (a) The Alabama Education Lottery Trust Fund is created in the State Treasury.
- (b) (1) The proceeds from any lottery approved by the commission shall be applied first to the payment of the expenses of administering, operating, and regulating the

Alabama Education Lottery and any scholarship program created under Section 41-30-29, including, without limitation, the payment of all prizes, without any further appropriation required by law.

- (2) The balance of the proceeds after the payments are applied pursuant to subdivision (1) shall be deposited into the Alabama Education Lottery Trust Fund.
- (c) Remaining proceeds in the fund shall be annually appropriated by and through an independent supplemental appropriation bill, as follows:
- (1) The first five hundred thousand dollars (\$500,000) for the creation and operation of inpatient, residential, and outpatient problem gaming treatment centers and programs.
- (2) Seven and one-half percent to the Education
  Retirees' Trust Fund created by Act 2021-464 (2021 Regular
  Session) to be used to provide retired teachers and education support staff with periodic bonuses.
- (\$500,000) for the payment of dues and fees for school-aged children to attend and participate in agricultural education programs, including programs by the Future Farmers of America (FFA) and 4-H organizations.
- (4) All remaining proceeds shall be used for the creation and administration of educational scholarship programs created under this chapter.
  - §41-30-29. Program Creation and Administration.

1	(a) There is hereby created the Alabama Graduate
2	Retention and Development (Alabama GRADs) Two-year College and
3	Workforce Development Scholarship Program, the Alabama
4	Graduate Retention and Development (Alabama GRADs) Four-year
5	College Scholarship Program, and the Alabama Graduate
6	Retention and Development (Alabama GRADs) Four-year College
7	Student Loan Repayment Program. The programs shall be
3	administered by ACHE.

9 (b) ACHE may adopt rules to establish all of the following:

- (1) Deadlines for applications to each program.
- (2) Appeal procedures for the denial or revocation of any scholarship or loan repayment amount awarded pursuant to this act
- (3) Any other rule necessary to implement and administer the programs established by this section.
- (c) ACHE shall not distribute any award under this chapter until the amounts in the Alabama Education Lottery

  Trust Fund reach the amounts required in House Bill \_\_ of the 2022 Regular Session.
- §41-30-30. Alabama GRADs Two-year College and Workforce Development Scholarship Program Eligibility.
  - (a) To be initially eligible for the Alabama GRADs

    Two-year College and Workforce Development Scholarship

    Program, a student shall:
    - (1) Satisfy either of the following:

a. The student shall be admitted to, and enrolled full-time, in an eligible postsecondary program within three years of any of the following:

- 1. Graduation from an eligible high school.
- 2. Obtaining a high school equivalency certificate or diploma; provided, that the student obtains the high school equivalency certificate or diploma prior to the student reaching 19 years of age.
- 3. Graduation from an out-of-state secondary school operated by the government of the United States accredited by the appropriate regional accrediting association for the state in which the school is located, or accredited by an accrediting association recognized by the foreign nation in which the school is located. This subparagraph shall apply only to a dependent child of a military parent.
- b. The student shall be enrolled in an eligible high school and engaged in a dual enrollment program through an eligible postsecondary program.
- (2) The student shall be a citizen or lawful permanent resident of the United States.
- (b) (1) To maintain eligibility for the Alabama GRADs Two-year College and Workforce Development Scholarship Program, an eligible recipient shall meet both of the following requirements:
- a. Except as provided in subsection (2) and (3), continue to be admitted to, and enrolled full-time in, an eligible postsecondary program.

b. Maintain a grade point average of 2.0 or above in

the eligible postsecondary program.

- (2) An eligible recipient with a documented learning disability shall enroll each semester in the maximum number of semester hours that is established by the eligible postsecondary institution as feasible for the student to attempt with respect to his or her eligible postsecondary program.
- (3) An eligible recipient who does not have a documented learning disability may enroll in fewer than 12 semester hours if required by the eligible postsecondary program in which the recipient is enrolled.
- (c) An eligible recipient who has an approved medical leave of absence from an eligible postsecondary program may continue to receive the scholarship upon resuming the recipient's education at an eligible postsecondary institution so long as the recipient continues to meet all applicable eligibility requirements. The sum of all approved leaves of absence shall not exceed six months, except as provided for in rules adopted by ACHE.
- (d)(1) An eligible recipient may continue to receive an Alabama GRADs Two-year College and Workforce Development Program scholarship until the occurrence of the first of any of the following events:
- a. The recipient has earned a certificate, diploma, or associate degree in an eligible postsecondary program from a postsecondary institution.

b. The recipient has attended an eligible postsecondary institution as an eligible recipient for five semesters if the institution is on a semester system, or its equivalent if the institution is on a system other than a semester system. The semester limit shall not include an approved leave of absence.

- (2) An eligible recipient with a documented learning disability shall be eligible for the Alabama GRADs Two-year College and Workforce Development Program scholarship until the occurrence of the first of any of the following events:
- a. The recipient has earned a certificate, diploma, or associate degree from a postsecondary institution in an eligible postsecondary program.
- b. The recipient has attended an eligible postsecondary institution as an eligible recipient for the minimum number of semesters the eligible postsecondary institution establishes as feasible for the student to complete the course work for his or her eligible postsecondary program, not to exceed seven semesters, if the institution is on a semester system, or its equivalent if the institution is on a system other than a semester system. The semester limit shall not include an approved leave of absence.
- §41-30-31. Alabama GRADs Two-year College and Workforce Development Scholarship Program Benefit.
- (a) An Alabama GRADs Two-year College and Workforce Development Scholarship at an eligible postsecondary institution shall be the lesser of either of the following:

- 1 (1) Two thousand five hundred dollars (\$2,500).
- 2 (2) The cost of tuition and mandatory fees at the 3 eligible postsecondary institution attended less all other 4 gift aid, not to exceed 90 percent of the cost of tuition and 5 mandatory fees. Gift aid shall be credited first to the
- 7 (b) ACHE shall pay to the appropriate eligible
  8 postsecondary institution an amount equal to the amount
  9 calculated under subsection (a) on behalf of each eligible
  10 recipient at times to be determined by ACHE.

student's tuition and mandatory fees.

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- §41-30-32. Alabama GRADs Four-year College Student Loan Repayment Program Eligibility.
  - (a) To be eligible for the Alabama GRADs Four-year College Student Loan Repayment Program, an applicant must satisfy each of the following criteria:
  - (1) He or she must have earned a bachelor's degree or the equivalent in an eligible postsecondary program from an eligible postsecondary institution.
  - (2) He or she must have an outstanding balance of federal student loans owed in connection with obtaining the degree specified in subsection (a).
    - (3) He or she must be a resident of Alabama.
  - (4) He or she must be employed in Alabama as established under rules adopted by ACHE.
  - (5) He or she must be a citizen or lawful permanent resident of the United States.

- (b) An applicant shall notify ACHE in writing of any change in status within 30 days after the change. Failure to notify ACHE of a change in status shall exclude the applicant from future eligibility. All of the following constitute a change in status:
  - (1) A change in name.

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- (2) A change in residence.
- (3) A change in employment status.
- 9 (4) Repayment in full of any previously outstanding 10 balance of federal student loans.
  - (5) Any other change specified by ACHE.
  - (c) An applicant shall establish his or her initial and continued eligibility in the manner, and at the times, established under rules adopted by ACHE.
- \$41-30-33. Alabama GRADs Four-year College Student
   Loan Repayment Program Benefit.
  - (a) Annually, ACHE shall calculate the amount available for the Alabama GRADs Four-Year College Student Loan Repayment benefit by dividing the total amount of funds appropriated out of the Alabama Education Lottery Trust Fund for the scholarship by the total number of eligible recipients.
  - (b) (1) Subject to subdivision (2), ACHE shall pay each eligible recipient, in each of the four years following his or her receipt of the degree specified in Section 41-30-34(a), an amount equal to the amount calculated under subsection (a).

1 (2) Loan repayment awards shall be applied directly
2 to an outstanding federal student loan balance held by the
3 eligible recipient on a schedule determined by ACHE.

- (3) If the award amount is larger than an eligible recipient's outstanding loan balance, the award amount shall be reduced to the amount of the loan balance.
- (4) ACHE shall take reasonable steps to inform eligible recipients that the Alabama GRADs Four-Year College Student Loan Repayment benefit constitutes income for purposes of federal and state income tax.
- §41-30-34. Alabama GRADs Four-year College Scholarship Program - Eligibility.
- (a) To be initially eligible for the Alabama GRADs Four-year College Scholarship Program, a student shall be admitted to, and enrolled full-time in, an eligible postsecondary program within three years of any of the following:
  - (1) Graduation from an eligible high school.
- (2) Obtaining a high school equivalency certificate or diploma prior to the student reaching 19 years of age.
- (3) Graduation from an out-of-state secondary school operated by the government of the United States, accredited by the appropriate regional accrediting association for the state in which the school is located, or accredited by an accrediting association recognized by the foreign nation in which the school is located. This subdivision shall apply only to a dependent child of a military parent.

- (b) (1) Except as otherwise provided in subsections

  (2) and (3), to maintain eligibility for the Alabama GRADs

  Four-year College Scholarship Program, an eligible recipient

  shall:
  - a. Continue to be admitted to, and enrolled full-time in, an eligible postsecondary program.

- b. Maintain a grade point average of 2.0 or above in the eligible postsecondary program.
  - (2) An eligible recipient with a documented learning disability shall enroll each semester in the maximum number of semester hours that is established by the eligible postsecondary institution as feasible for the student to attempt with respect to his or her eligible postsecondary program.
  - (3) An eligible recipient who does not have a documented learning disability may enroll in fewer than 12 semester hours if required by the eligible postsecondary program in which the recipient is enrolled.
  - (c) An eligible recipient who has an approved medical leave of absence from an eligible postsecondary program may continue to receive the scholarship upon resuming the recipient's education at an eligible postsecondary institution so long as the recipient continues to meet all applicable eligibility requirements. The sum of all approved leaves of absence shall not exceed six months, except as provided for in rules adopted by ACHE.

- 1 (d) (1) An eligible recipient may continue to receive 2 an Alabama GRADs Four-Year College Scholarship until the 3 occurrence of the first of the following events:
  - a. The recipient has earned a bachelor's degree or equivalent from a postsecondary institution.

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- b. The student has attended an eligible postsecondary institution as an eligible recipient for nine semesters if the institution is on a semester system, or its equivalent if the institution is on a system other than a semester system. Such semester limit shall not include an approved leave of absence.
- (2) A student with a documented learning disability shall be eligible for the Alabama GRADs Four-Year College Scholarship until the occurrence of the first of either of the following events:
- a. The recipient has earned a bachelor's degree or equivalent from a postsecondary institution.
- b. The recipient has attended an eligible postsecondary institution as an eligible recipient for the minimum number of semesters the eligible postsecondary institution establishes as feasible for the student to complete the course work for his or her eligible postsecondary program, not to exceed 11 semesters, if the institution is on a semester system, or its equivalent if the institution is on a system other than a semester system. The semester limit shall not include an approved leave of absence.

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- (a) An Alabama GRADs Four-Year College Scholarship shall be equal to the amount appropriated by the Legislature from the Alabama Education Lottery Trust Fund for the scholarship, divided by the total number of eligible recipients.
  - (b) ACHE shall pay to the appropriate eligible postsecondary institution an amount equal to the amount calculated under subsection (a) on behalf of each eligible recipient at times to be determined by ACHE.

§41-30-36. Reporting.

ACHE shall research and analyze data concerning the programs created under this chapter, including, but not limited to, student success and scholarship retention. ACHE shall report its findings each year not later than March 15 to the Governor, the Lieutenant Governor, the Speaker of the House of Representatives, the President Pro Tempore of the Senate, the Chair of the House Ways and Means Education Committee, the Chair of the Senate Finance and Taxation Education Committee, the Chair of the House Education Policy Committee, and the Chair of the Senate Education Policy Committee.

§41-30-37. Misdemeanor Lottery Offenses.

- (a) A person may not do any of the following:
- (1) Knowingly make a false statement on any application for a license under this chapter or on an

- application for renewal of a license issued under this
  chapter.
- 3 (2) Operate a lottery game under any of the following conditions:
  - a. Prior to obtaining a license.

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- b. After the person's license has expired and prior
  to actual renewal of the license.
- 8 (b) A person who violates this section shall be guilty of a Class A misdemeanor.
  - §41-30-38. Unlawful Purchase of Lottery Tickets.
    - (a) (1) It is unlawful for any individual under 21 years of age to purchase, use, or possess a lottery ticket, or attempt to purchase, use, or possess a lottery ticket.
    - (2) Notwithstanding subdivision (1), it is not unlawful for an individual under 21 years of age who is an employee of a lottery retailer licensee to handle, transport, or sell a lottery ticket if the employee is acting within the line and scope of employment and the licensee, or an employee of the licensee who is 21 years of age or older, is present.
    - (b) It is unlawful for any individual under 21 years of age to present or offer to another person proof of identification which is false, fraudulent, or not actually his or her own proof of identification in order to buy, receive, or otherwise obtain, or attempt to buy, receive, or otherwise obtain, any lottery ticket.

1 (c) A violation of subsection (a) or (b) is a Class 2 C misdemeanor punishable by a fine of not less than fifty 3 dollars (\$50) nor more than five hundred dollars (\$500).

- (d) The commission may levy a civil penalty against any lottery retailer licensee who requests or requires an employee under 21 years of age to handle, transport, or sell a lottery ticket in a manner that violates subsection (a) as follows:
- 9 (1) Two hundred fifty dollars (\$250) for a first offense.
  - (2) Five hundred dollars (\$500) for a second or subsequent offense.
  - (e) For purposes of this section, "proof of identification" means any one or more of the following documents used for purposes of determining the age of an individual purchasing, or attempting to purchase, a lottery ticket:
  - (1) A valid driver license issued by any state and bearing the photograph of the presenting individual.
    - (2) United States Uniform Service Identification.
    - (3) A valid passport.
  - (4) A valid identification card issued by any state agency for the purpose of identification and bearing the photograph and date of birth of the presenting individual.
  - (f) The commission may adopt rules to provide further requirements for the presentation of proof of

identification for the purchase of lottery tickets and penalties for a violation.

Section 2. Although this bill would have as its purpose or effect the requirement of a new or increased expenditure of local funds, the bill is excluded from further requirements and application under Amendment 621, as amended by Amendment 890, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, because the bill defines a new crime or amends the definition of an existing crime.

Section 3. This act shall become effective after its passage and approval by the Governor, or its otherwise becoming law and ratification of the constitutional amendment proposed by House Bill \_\_\_\_ of the 2022 Regular Session.