- 1 HB32
- 2 203371-2
- 3 By Representatives Rich and Ellis
- 4 RFD: Insurance
- 5 First Read: 02-FEB-21
- 6 PFD: 10/29/2020

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8	SYNOPSIS:	Under existing law, an insurance company may
9		enter into an insurance contract to insure a risk
10		and the insurance company may reinsure the risk
11		with another insurance company. The Insurance
12		Department generally requires a company to maintain
13		reserves and regulates when an insurance company
14		entering into a reinsurance contract with another
15		insurer may receive credit against its otherwise
16		required reserves.
17		This bill would make Alabama's law
18		regulating reinsurers and the credit an insurer may
19		apply against its otherwise required reserves
20		substantially similar to the current version of the
21		Credit for Reinsurance Model Law developed by the
22		National Association of Insurance Commissioners.
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24		A BILL
25		TO BE ENTITLED
26		AN ACT
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1	Relating to insurance; to implement the reinsurance
2	collateral provisions of the covered agreements that were
3	entered into between the United States and the European Union
4	and the United Kingdom, and for those purposes to amend
5	Sections 27-5B-3, 27-5B-9, 27-5B-11, 27-5B-14, and 27-5B-19,
6	Code of Alabama 1975, and to add Sections 27-5B-8.1 and
7	27-5B-20 to the Code of Alabama 1975.
8	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
9	Section 1. Sections 27-5B-3, 27-5B-9, 27-5B-11,
10	27-5B-14, and 27-5B-19, Code of Alabama 1975, are amended to
11	read as follows:
12	"§27-5B-3.
13	"(a) Credit for reinsurance shall be allowed a
14	domestic ceding insurer as either an asset or a reduction from
15	liability on account of reinsurance ceded only when the
16	reinsurer meets the requirements of Section 27-5B-4, 27-5B-5,
17	27-5B-6, 27-5B-7, 27-5B-8, <u>27-5B-8.1</u> , or 27-5B-9.
18	"(b) The commissioner may adopt by rule specific
19	additional requirements relating to any of the following:
20	"(1) The valuation of assets or reserve credits.
21	"(2) The amount and forms of security supporting
22	reinsurance arrangements described in subsection (b) of
23	<u>Section 27-5B-19.</u>
24	"(3) The circumstances pursuant to which credit
25	shall be reduced or eliminated.
26	"(c) Credit shall be allowed under Sections Section
27	27-5B-4, 27-5B-5, or 27-B5-6 only as respects cessions of

those kinds or classes of business which the assuming insurer is licensed or otherwise permitted to write or assume in its state of domicile or, in the case of a U.S. branch of an alien assuming insurer, in the state through which it is entered and licensed to transact insurance or reinsurance. Credit shall be allowed under Section 27-5B-6 or 27-5B-7 only if the applicable requirements of Section 27-5B-10 have been satisfied.

9 "\$27-5B-9.

"Credit shall be allowed when the reinsurance is ceded to an assuming insurer not meeting the requirements of Section 27-5B-4, 27-5B-5, 27-5B-6, 27-5B-7, or 27-5B-8, or 27-5B-8.1, but only as to the insurance of risks located in jurisdictions where the reinsurance is required by applicable law or regulation of that jurisdiction.

"\$27-5B-11.

"If the assuming insurer does not meet the requirements of Section 27-5B-4, 27-5B-5, or 27-5B-6, or 27-5B-8.1, the credit permitted by Section 27-5B-7 or 27-5B-8 shall not be allowed unless the assuming insurer agrees in the trust agreements to the following conditions:

"(1) Notwithstanding any other provisions in the trust instrument, if the trust fund is inadequate because it contains an amount less than the amount required by subsection (c) of Section 27-5B-7, or if the grantor of the trust has been declared insolvent or placed into receivership, rehabilitation, liquidation, or similar proceedings under the

- laws of its state or country of domicile, the trustee shall
  comply with an order of the commissioner with regulatory
  oversight over the trust or with an order of a court of
  competent jurisdiction directing the trustee to transfer to
  the commissioner with regulatory oversight all of the assets
  of the trust fund.
  - "(2) The assets shall be distributed by and claims shall be filed with and valued by the commissioner with regulatory oversight in accordance with the laws of the state in which the trust is domiciled that are applicable to the liquidation of domestic insurance companies.
  - "(3) If the commissioner with regulatory oversight determines that the assets of the trust fund or any part thereof are not necessary to satisfy the claims of the U.S. ceding insurers of the grantor of the trust, the assets or part thereof shall be returned by the commissioner with regulatory oversight to the trustee for distribution in accordance with the trust agreement.
  - "(4) The grantor shall waive any right otherwise available to it under U.S. law that is inconsistent with this provision.

"\$27-5B-14.

"(a) An asset or a reduction from liability for the reinsurance ceded by a domestic insurer to an assuming insurer not meeting the requirements of Section 27-5B-3, 27-5B-4, 27-5B-5, 27-5B-6, 27-5B-7, 27-5B-8, 27-5B-8.1, 27-5B-9, 27-5B-10, 27-5B-11, 27-5B-12, or 27-5B-13 shall be allowed in

an amount not exceeding the liabilities carried by the ceding insurer.

"(b) In addition to any other authority of the commissioner, the commissioner, by rule adopted pursuant to subsection (b) of Section 27-5B-19, may adopt specific additional requirements relating to any of the following:

"(1) The valuation of assets or reserve credits.

"(2) The amount and forms of security supporting reinsurance arrangements described in subsection (b) of Section 27-5B-19.

"(3) The circumstances pursuant to which credit will be reduced or eliminated.

"(c) The reduction shall be in the amount of funds held by or on behalf of the ceding insurer, including funds held in trust for the ceding insurer, under a reinsurance contract with the assuming insurer as security for the payment of obligations thereunder, if the security is held in the United States subject to withdrawal solely by, and under the exclusive control of, the ceding insurer; or, in the case of a trust, held in a qualified U.S. financial institution, as defined in subsection (b) of Section 27-5B-15. This security may be in the form of any of the following:

"(1) Cash.

"(2) Securities listed by the Securities Valuation
Office of the National Association of Insurance Commissioners,
including those deemed exempt from filing as defined by the

- Purposes and Procedures Manual of the Securities Valuation

  Office, and qualifying as admitted assets.
  - "(3) Clean, irrevocable, unconditional letters of credit, issued or confirmed by a qualified U.S. financial institution, as defined in subsection (a) of Section 27-5B-15, effective no later than December 31 of the year for which the filing is being made, and in the possession of, or in trust for, the ceding insurer on or before the filing date of its annual statement.
    - "(4) Letters of credit meeting applicable standards of issuer acceptability as of the dates of their issuance (or confirmation) shall, notwithstanding the issuing (or confirming) institution's subsequent failure to meet applicable standards of issuer acceptability, continue to be acceptable as security until their expiration, extension, renewal, modification, or amendment, whichever first occurs.
    - "(5) Any other form of security acceptable to the commissioner.
- 19 "\$27-5B-19.

- "(a) The commissioner may adopt rules implementing the provisions of this chapter.
  - "(b) In addition to the authority of the commissioner pursuant to subsection (a), the commissioner may adopt rules applicable to reinsurance arrangements as provided in this subsection.
    - "(1) A rule adopted pursuant to this subsection may apply only to reinsurance relating to any of the following:

1	"a. Life insurance policies with guaranteed nonlevel
2	gross premiums or guaranteed nonlevel benefits.
3	"b. Universal life insurance policies with
4	provisions resulting in the ability of a policyholder to keep
5	a policy in force over a secondary guarantee period.
6	"c. Variable annuities with guaranteed death or
7	<pre>living benefits.</pre>
8	"d. Long-term care insurance policies.
9	"e. Any other life and health insurance and annuity
10	products that the NAIC adopts model regulatory requirements
11	with respect to credit for reinsurance.
12	"(2) A rule adopted pursuant to paragraph a. or b.
13	of subdivision (1) may apply to any treaty containing (i)
14	policies issued on or after January 1, 2015, or (ii) policies
15	issued prior to January 1, 2015, if risk pertaining to the
16	pre-2015 policies is ceded in connection with the treaty, in
17	whole or in part, on or after January 1, 2015, or treaties
18	meeting both items (i) and (ii).
19	"(3) A rule adopted pursuant to this subsection may
20	require the ceding insurer, in calculating the amounts or
21	forms of security required to be held under rules adopted
22	under this authority, to use the valuation manual adopted by
23	the NAIC as described in subdivision (1) of subsection (b) of
24	Section 27-36A-15, including all amendments adopted by the
25	NAIC and in effect on the date as of which the calculation is
26	made, to the extent applicable.

1	"(4) A rule adopted pursuant to this subsection
2	shall not apply to cessions to an assuming insurer that meets
3	any of the following:
4	"a. The conditions set forth in Section 27-5B-8.1.
5	"b. Is certified in this state.
6	"c. Maintains at least two hundred fifty million
7	dollars (\$250,000,000) in capital and surplus when determined
8	in accordance with the Accounting Practices and Procedures
9	Manual of the NAIC, including all amendments thereto adopted
10	by the NAIC, excluding the impact of any permitted or
11	prescribed practices, and is either of the following:
12	"1. Licensed in at least 26 states.
13	"2. Licensed in at least 10 states, and licensed or
14	accredited in a total of at least 35 states.
14 15	accredited in a total of at least 35 states.  "(5) The authority to adopt rules pursuant to this
15	"(5) The authority to adopt rules pursuant to this
15 16	"(5) The authority to adopt rules pursuant to this subsection does not limit the commissioner's general authority
15 16 17	"(5) The authority to adopt rules pursuant to this subsection does not limit the commissioner's general authority to adopt rules pursuant to subsection (a)."
15 16 17 18	"(5) The authority to adopt rules pursuant to this subsection does not limit the commissioner's general authority to adopt rules pursuant to subsection (a)."  Section 2. Sections 27-5B-8.1 and 27-5B-20 are added
15 16 17 18	"(5) The authority to adopt rules pursuant to this subsection does not limit the commissioner's general authority to adopt rules pursuant to subsection (a)."  Section 2. Sections 27-5B-8.1 and 27-5B-20 are added to the Code of Alabama 1975, to read as follows:
15 16 17 18 19 20	"(5) The authority to adopt rules pursuant to this subsection does not limit the commissioner's general authority to adopt rules pursuant to subsection (a)."  Section 2. Sections 27-5B-8.1 and 27-5B-20 are added to the Code of Alabama 1975, to read as follows:  §27-5B-8.1. Reinsurer domiciled in a reciprocal
15 16 17 18 19 20 21	"(5) The authority to adopt rules pursuant to this subsection does not limit the commissioner's general authority to adopt rules pursuant to subsection (a)."  Section 2. Sections 27-5B-8.1 and 27-5B-20 are added to the Code of Alabama 1975, to read as follows:  \$27-5B-8.1. Reinsurer domiciled in a reciprocal jurisdiction.
15 16 17 18 19 20 21 22	"(5) The authority to adopt rules pursuant to this subsection does not limit the commissioner's general authority to adopt rules pursuant to subsection (a)."  Section 2. Sections 27-5B-8.1 and 27-5B-20 are added to the Code of Alabama 1975, to read as follows:  \$27-5B-8.1. Reinsurer domiciled in a reciprocal jurisdiction.  (a) Credit shall be allowed when the reinsurance is
15 16 17 18 19 20 21 22 23	"(5) The authority to adopt rules pursuant to this  subsection does not limit the commissioner's general authority  to adopt rules pursuant to subsection (a)."  Section 2. Sections 27-5B-8.1 and 27-5B-20 are added  to the Code of Alabama 1975, to read as follows:  \$27-5B-8.1. Reinsurer domiciled in a reciprocal  jurisdiction.  (a) Credit shall be allowed when the reinsurance is  ceded to an assuming insurer meeting each of the following

- reciprocal jurisdiction. A reciprocal jurisdiction is a jurisdiction that meets one of the following:
- 3 a. A non-U.S. jurisdiction that is subject to an in-force covered agreement with the United States, each within 5 its legal authority, or, in the case of a covered agreement between the United States and European Union, is a member state of the European Union. For purposes of this subsection, a covered agreement is an agreement entered into pursuant to the Dodd-Frank Wall Street Reform and Consumer Protection Act, 9 10 31 U.S.C. §§313 and 314, that is currently in effect or in a period of provisional application and addresses the 11 elimination, under specified conditions, of collateral 12 13 requirements as a condition for entering into any reinsurance 14 agreement with a ceding insurer domiciled in this state or for 15 allowing the ceding insurer to recognize credit for 16 reinsurance.
  - b. A U.S. jurisdiction that meets the requirements for accreditation under the NAIC financial standards and accreditation program.

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- c. A qualified jurisdiction, as determined by the commissioner pursuant to subsection (c) of Section 27-5B-8, which is not otherwise described in paragraph a. or b. and which meets certain additional requirements, consistent with the terms and conditions of in-force covered agreements, as specified by the commissioner by rule.
- (2) The assuming insurer shall have and maintain, on an ongoing basis, minimum capital and surplus, or its

equivalent, calculated according to the methodology of its domicilary jurisdiction, in an amount to be set forth in regulation. If the assuming reinsurer is an association, including incorporated and individual unincorporated underwriters, it shall have and maintain on an ongoing basis, minimum capital and surplus equivalents, net of liabilities, calculated according to the methodology applicable in its domiciliary jurisdiction, and a central fund containing a balance in amounts to set forth by rule.

- (3) The assuming insurer shall have and maintain, on an ongoing basis, a minimum solvency or capital ratio, as applicable, which shall be set forth by rule. If the assuming insurer is an association, including incorporated and individual unincorporated underwriters, it shall have and maintain, on an ongoing basis, a minimum solvency or capital ratio in the reciprocal jurisdiction where the assuming insurer has its head office or is domiciled, as applicable, and is also licensed.
- (4) The assuming insurer shall agree and provide adequate assurance to the commissioner, in a form specified by the commissioner pursuant to rule, to all of the following:
- a. The assuming insurer shall provide prompt written notice and explanation to the commissioner if it falls below the minimum requirements set forth in subdivisions (2) and (3), or if any regulatory action is taken against it for serious noncompliance with applicable law.

b. The assuming insurer shall consent in writing to the jurisdiction of the courts of this state and to the appointment of the commissioner as agent for service of process. The commissioner may require that consent for service of process be provided to the commissioner and included in each reinsurance agreement. Nothing in this paragraph shall limit, or in any way alter, the capacity of parties to a reinsurance agreement to agree to alternative dispute resolution mechanisms, except to the extent the agreements are unenforceable under applicable insolvency or delinquency laws.

- c. The assuming insurer shall consent in writing to pay all final judgments, wherever enforcement is sought, obtained by a ceding insurer or its legal successor, that have been declared enforceable in the jurisdiction where the judgment was obtained.
- d. Each reinsurance agreement shall include a provision requiring the assuming insurer to provide security in an amount equal to 100 percent of the assuming insurer's liabilities attributable to reinsurance ceded pursuant to that agreement if the assuming insurer resists enforcement of a final judgment that is enforceable under the law of the jurisdiction in which it was obtained or a properly enforceable arbitration award, whether obtained by the ceding insurer or by its legal successor on behalf of its resolution estate.
- e. The assuming insurer shall confirm that it is not presently participating in any solvent scheme of arrangement

which involves this state's ceding insurers, and agrees to notify the ceding insurer and the commissioner and to provide security in an amount equal to 100 percent of the assuming insurer's liabilities to the ceding insurer should the assuming insurer enter into such a solvent scheme of arrangement. The security shall be in a form consistent with Sections 27-5B-8 and 27-5B-14 and as specified by the commissioner by rule.

- (5) The assuming insurer or its legal successor shall provide, if requested by the commissioner, on behalf of itself and any legal predecessors, certain documentation to the commissioner as specified by the commissioner by rule.
- (6) The assuming insurer shall maintain a practice of prompt payment of claims under reinsurance agreements pursuant to criteria set forth by rule.
- (7) The assuming insurer's supervisory authority shall confirm to the commissioner on an annual basis, as of the preceding December 31 or at the annual date otherwise statutorily reported to the reciprocal jurisdiction, that the assuming insurer complies with the requirements set forth in subdivisions (2) and (3).
- (8) Nothing in this subsection precludes an assuming insurer from providing the commissioner with information on a voluntary basis.
- (b) (1) The commissioner shall timely create and publish a list of reciprocal jurisdictions.

(2) A list of reciprocal jurisdictions is published through the NAIC Committee Process. The commissioner's list shall include any reciprocal jurisdiction, as defined in paragraph a. or b. of subdivision (1) of subsection (a), and shall consider any other reciprocal jurisdiction included on the NAIC list. The commissioner may approve a jurisdiction that does not appear on the NAIC list of reciprocal jurisdictions in accordance with criteria to be developed under rules adopted by the commissioner.

- the list of reciprocal jurisdictions upon a determination that the jurisdiction no longer meets the requirements of a reciprocal jurisdiction in accordance with a process set forth in rules adopted by the commissioner, except that the commissioner shall not remove from the list a reciprocal jurisdiction as defined in paragraph a. or b. of subdivision (1) of subsection (a). Upon removal of a reciprocal jurisdiction from this list, credit for reinsurance ceded to an assuming insurer which has its home office or is domiciled in that jurisdiction shall be allowed, if otherwise allowed pursuant to this chapter.
- (c) The commissioner shall timely create and publish a list of assuming insurers that have satisfied the conditions set forth in this section and to which cessions shall be granted credit in accordance with this section. The commissioner may add an assuming insurer to the list if an NAIC accredited jurisdiction has added the assuming insurer to

a list of assuming insurers or if, upon initial eligibility,
the assuming insurer submits the information to the
commissioner as required under subdivision (4) of subsection
(a) and complies with any additional requirements that the
commissioner may impose by rule, except to the extent that
they conflict with an applicable covered agreement.

- (d) If the commissioner determines that an assuming insurer no longer meets one or more of the requirements under this section, the commissioner may revoke or suspend the eligibility of the assuming insurer for recognition under this section in accordance with procedures set forth by rule.
- (1) While an assuming insurer's eligibility is suspended, no reinsurance agreement issued, amended, or renewed after the effective date of the suspension qualifies for credit except to the extent that the assuming insurer's obligations under the contract are secured in accordance with Section 27-58-14.
- (2) If an assuming insurer's eligibility is revoked, no credit for reinsurance may be granted after the effective date of the revocation with respect to any reinsurance agreements entered into by the assuming insurer, including reinsurance agreements entered into prior to the date of revocation, except to the extent that the assuming insurer's obligations under the contract are secured in a form acceptable to the commissioner and consistent with Section 27-5B-14.

(e) If subject to a legal process of rehabilitation, liquidation, or conservation, as applicable, the ceding insurer, or its representative, may seek and, if determined appropriate by the court in which the proceedings are pending, may obtain an order requiring that the assuming insurer post security for all outstanding ceded liabilities.

- (f) Nothing in this section shall limit or in any way alter the capacity of parties to a reinsurance agreement to agree on requirements for security or other terms in that reinsurance agreement, except as expressly prohibited by this chapter or other applicable law or rule.
- (g) (1) Credit may be taken under this section only for reinsurance agreements entered into, amended, or renewed on or after the effective date of the act adding this section, and only with respect to losses incurred and reserves reported on or after the later of a. the date on which the assuming insurer has met all eligibility requirements pursuant to subsection (a), and b. the effective date of the new reinsurance agreement, amendment, or renewal.
- (2) This subsection does not alter or impair a ceding insurer's right to take credit for reinsurance, to the extent that credit is not available under this section, as long as the reinsurance qualified for credit under any other applicable provision of this chapter.
- (3) Nothing in this section shall authorize an assuming insurer to withdraw or reduce the security provided

under any reinsurance agreement except as permitted by the terms of the agreement.

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3 (4) Nothing in this section shall limit or in any 4 way alter the capacity of parties to any reinsurance agreement 5 to renegotiate the agreement.

§27-5B-20. Reinsurance Agreements Affected.

The amendments of this chapter and the additions to this chapter by the act adding this section shall apply to all cessions after the effective date of the act adding this section under reinsurance agreements that have an inception, anniversary, or renewal date not less than six months after the effective date of the act adding this section.

Section 3. This act shall be effective on the first day of January following upon its passage and approval by the Governor or its otherwise becoming law.