- 1 HB154
- 2 208743-5
- 3 By Representative Whitt
- 4 RFD: Constitution, Campaigns and Elections
- 5 First Read: 02-FEB-21
- 6 PFD: 01/26/2021

208743-5:n:01/04/2021:PMG/bm LSA2020-2388R3 1 2 3 4 5 6 7 Under existing law, principal campaign 8 SYNOPSIS: committees and political action committees must 9 10 periodically file campaign finance reports and 11 statements with the Secretary of State, except 12 candidates for municipal office must file campaign 13 finance reports and statements with the appropriate 14 judge of probate. These statements must be filed 15 electronically, except a committee receiving \$5,000 16 or less per election cycle may file by paper or 17 facsimile. 18 Also under existing law, the Secretary of 19 State or the judge of probate may levy civil 20 penalties against a person who files a materially 21 inaccurate campaign finance report. 22 This bill would require all campaign finance 23 reports and statements to be filed electronically, 24 without exception. 25 This bill would require all campaign finance 26 reports and statements, including reports and

1	statements for a candidate running for municipal
2	office, to be filed with the Secretary of State.
3	This bill would also make nonsubstantive,
4	technical revisions to update the existing code
5	language to current style.
6	
7	A BILL
8	TO BE ENTITLED
9	AN ACT
10	
11	Relating to campaign finance statements and reports;
12	to amend Sections 17-5-4, 17-5-5, 17-5-8, 17-5-9, 17-5-10,
13	17-5-11, 17-5-19.1, and 17-5-19.2, Code of Alabama 1975; to
14	require all campaign finance reports and statements to be
15	filed electronically and filed with the Secretary of State;
16	and to make nonsubstantive, technical revisions to update
17	existing code language to current style.
18	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
19	Section 1. Sections 17-5-4, 17-5-5, 17-5-8, 17-5-9,
20	17-5-10, 17-5-11, 17-5-19.1, and 17-5-19.2, Code of Alabama
21	1975, are amended to read as follows:
22	"§17-5-4.
23	"(a) Within five days after any person becomes a
24	candidate for office, $\frac{1}{1}$ such the person shall file with the
25	Secretary of State <del>or judge of probate, as provided in Section</del>
26	17-5-9, a statement showing the name of not less than two nor
27	more than five persons elected to serve as the principal

1 campaign committee for such the candidate, together with a
2 written acceptance or consent by such the committee, but any
3 candidate may declare himself or herself as the person chosen
4 to serve as the principal campaign committee, in which case
5 such the candidate shall perform the duties of chair and
6 treasurer of such the committee prescribed by this chapter.

7 "(b) If any vacancies are vacancy is created by 8 death, or resignation, or any other cause, such the candidate 9 may fill such the vacancy, or the remaining members shall 10 discharge and complete the duties required of such the committee as if such the vacancy had not been created. The 11 principal campaign committee, or its treasurer, shall have 12 13 exclusive custody of all moneys monies contributed, donated, 14 subscribed, or in any manner furnished to or for the candidate 15 represented by such the committee, and shall account for and 16 disburse the same.

17 "(c) If a candidate serves as his or her own 18 principal campaign committee, he or she shall designate a 19 person responsible for dissolving that principal campaign 20 committee in the event of death or incapacity by filing a 21 statement of dissolution and filing a termination report. If the designated person is unable to serve in this capacity at 22 23 the time of death or incapacity, the principal campaign 24 committee shall be dissolved by the candidate's personal 25 representative as appointed by the judge of probate. All funds 26 held by the principal campaign committee at the time of death shall be disposed of in a manner provided in Section 17-5-7. 27

1 "(d) No candidate shall expend any money in aid of 2 his or her nomination or election except by contributing to 3 the principal campaign committee designated by the candidate. 4 "\$17-5-5.

5 "(a) The treasurer or designated filing agent of each political action committee which that anticipates either 6 7 receiving contributions or making expenditures during the 8 calendar year in an aggregate amount exceeding one thousand 9 dollars (\$1,000) shall file with the Secretary of State or the 10 judge of probate as herein provided in Section 17-5-9, a statement of organization, within 10 days after its 11 12 organization or, if later within 10 days after the date on 13 which it has information which that causes the committee to anticipate it will receive contributions or make expenditures 14 15 in an aggregate amount in excess of one thousand dollars 16 (\$1,000).

17 "(b) The statement of organization shall include <u>all</u>
18 <u>of the following</u>:

19 "(1) The name and complete address of the committee.
20 "(2) The identification of affiliated or connected
21 organizations, if any.

"(3) The purposes of the committee.
"(4) The identification of the chair and treasurer.
"(5) The identification of principal officers,
including members of any finance committee.

"(6) A description of the constitutional amendments
or other propositions, if any, that the committee is

supporting or opposing, and the identity, if known, of any
 candidate or elected official that the committee is supporting
 or opposing.

4 "(7) A statement whether the committee is a
5 continuing one, and if not, the expected termination or
6 dissolution date.

7 "(8) The disposition of residual funds which will be
8 made in the event of dissolution.

9 "(c) Whenever there is any material change in 10 information previously submitted in a statement of organization, except for the information described in 11 subdivision (b) (6) above, the treasurer or designated filing 12 13 agent of the political action committee shall report the 14 change to the Secretary of State or judge of probate as 15 provided in Section 17-5-9, within 10 days following the 16 change.

"(d) Any political action committee or any principal 17 18 campaign committee after having filed its initial statement of organization shall continue in existence until terminated or 19 dissolved as provided herein. When any political action 20 21 committee determines it will no longer receive contributions 22 or make expenditures during any calendar year in an aggregate amount exceeding one thousand dollars (\$1,000), or when any 23 24 candidate through his or her principal campaign committee 25 determines that he or she will not receive contributions or 26 make expenditures in the amounts specified in Section 17-5-2, 27 the treasurer, designated filing agent, or candidate of such

1 the political committee shall so notify the Secretary of State 2 or judge of probate, as designated in Section 17-5-9, of the termination or dissolution of such the political committee and 3 shall file a termination report in the same format as that 4 5 required by subsection (b) of Section 17-5-8. The Secretary of State shall have the authority to may dissolve or terminate 6 7 any political action committee that has maintained a zero balance for one calendar year after providing a 90-day notice 8 of intent to do so by certified mail with return receipt. 9

10

"§17-5-8.

11 "(a) <u>All filings to the Secretary of State under</u> 12 <u>this section shall be made electronically. Electronic filings</u> 13 <u>shall be available to the public on a searchable database</u> 14 <u>maintained on the Secretary of State's public website.</u>

15 "(b) The treasurer, designated filing agent, or 16 candidate, shall file with the Secretary of State or judge of 17 probate, as designated in Section 17-5-9, periodic reports of 18 contributions and expenditures at the following times once a 19 principal campaign committee files its statement under Section 20 17-5-4 or a political action committee files its statement of 21 organization under Section 17-5-5:

"(1) Beginning after the 2012 election cycle,
regardless <u>Regardless</u> of whether a candidate has opposition in
any election, monthly reports not later than the second
business day of the subsequent month, beginning 12 months
before the date of any primary, special, runoff, or general
election for which a political action committee or principal

campaign committee receives contributions or makes
 expenditures with a view toward influencing such election's
 result. A monthly report shall include all reportable
 transactions for the previous full month period. Reports shall
 be required as provided in subdivisions (2) and (3).

6 "(2) With regard to a primary, special, runoff, or 7 general election, a report shall be required weekly on the 8 Monday of the succeeding week for each of the four weeks 9 before the election that includes all reportable activities 10 for the previous week.

"(3) a. In addition to the reporting dates specified 11 in subdivisions (1) and (2), reports required to be filed with 12 13 the Secretary of State shall be filed with the Secretary of State on the eighth, seventh, sixth, fifth, fourth, third, and 14 15 second day preceding a legislative, state school board, or other statewide primary, special, runoff, or general election, 16 17 and by 12:01 p.m. on the day preceding a legislative, state 18 school board, or statewide, primary, special, runoff, or general election if any principal campaign committee or 19 20 political action committee receives or spends in the aggregate 21 five thousand dollars (\$5,000) or more on that day with a view 22 toward influencing an election's results. If a daily report is required pursuant to this subdivision, the report shall 23 24 include all reportable activity occurring on the day of the 25 report as well as all reportable activity that has occurred on 26 each day since the most recent prior report. Principal campaign committees and political action committees that are 27

1 exempt from electronic filing and principal campaign
2 committees and political action committees required to make
3 daily reports pursuant to this subdivision for the 2012
4 election cycle may file reports by facsimile (FAX)
5 transmission provided they keep proper documentation in their
6 office.

"b. Electronic filing on the Secretary of State's
website may be implemented sooner than the 2014 election cycle
as an alternative method of reporting; however, electronic
filing shall be required beginning with the 2014 election
cycle. Electronic filings shall be available to the public on
a searchable database maintained on the Secretary of State's
website.

"(b)(c) Except as provided in subsection (k)(i), 14 15 each principal campaign committee, political action committee, and elected state and local official covered under the 16 17 provisions of this chapter who has not closed his or her 18 principal campaign committee, shall file annually file with 19 the Secretary of State or judge of probate, as designated in 20 Section 17-5-9, reports of contributions and expenditures made 21 during that year. No annual report is required to be filed by 22 a person who holds office because he or she was appointed to 23 serve the remainder of a term vacated by another person, until 24 the person serving has created a principal campaign committee. 25 The annual reports required under this subsection shall be made on or before January 31 of the succeeding year. 26

1 "(c)(d) Each report under this section shall
2 disclose:

3 "(1) The amount of cash or other assets on hand at 4 the beginning of the reporting period and forward until the 5 end of that reporting period and disbursements made from same.

"(2) The identification of each person who has made 6 contributions to such committee or candidate within the 7 8 calendar year in an aggregate amount greater than one hundred 9 dollars (\$100), together with the amount and date of all such 10 the contributions; provided, however, in the case of a political action committee, identification shall mean the name 11 and city of residence of each person who has made 12 13 contributions within the calendar year in an aggregate amount greater than one hundred dollars (\$100). 14

15 "(3) The total amount of other contributions 16 received during the calendar year but not reported under 17 subdivision (c)(2) of this section.

18 "(4) Each loan to or from any person within the 19 calendar year in an aggregate amount greater than one hundred 20 dollars (\$100), together with the identification of the 21 lender, the identification of the endorsers, or guarantors, if 22 any, and the date and amount of such the loans.

"(5) The total amount of receipts from any other
source during such the calendar year.

25 "(6) The grand total of all receipts by or for such
26 <u>the</u> committee during the calendar year.

"(7) The identification of each person to whom 1 2 expenditures have been made by or on behalf of such the committee or elected official within the calendar year in an 3 aggregate amount greater than one hundred dollars (\$100), the 4 5 amount, date, and purpose of each such expenditure, and, if 6 applicable, the designation of each constitutional amendment or other proposition with respect to which an expenditure was 7 8 made.

9 "(8) The identification of each person to whom an 10 expenditure for personal services, salaries, and <u>or</u> reimbursed 11 expenses greater than one hundred dollars (\$100) has been 12 made, and which is not otherwise reported or exempted from the 13 provisions of this chapter, including the amount, date, and 14 purpose of <u>such the</u> expenditure.

15 "(9) The grand total of all expenditures made by 16 such the committee or elected official during the calendar 17 year.

18 "(10) The amount and nature of debts and obligations 19 owed by or to the committee or elected official, together with 20 a statement as to the circumstances and conditions under which 21 any such debt or obligation was extinguished and the 22 consideration therefor.

23 "(d) (e) Each report required by this section shall
24 be signed and filed by the elected official or on behalf of
25 the political action committee by its chair or treasurer and,
26 if filed on behalf of a principal campaign committee, by the
27 candidate represented by such the committee. There shall be

attached to each such report an affidavit subscribed and sworn 1 2 to by the official or chair or treasurer and, if filed by a principal campaign committee, the candidate represented by 3 such the committee, setting forth in substance that such the 4 5 report is to the best of his or her knowledge and belief in all respects true and complete, and, if made by a candidate, 6 7 that he or she has not received any contributions or made any expenditures which are not set forth and covered by such the 8 9 report.

10 "(e) Commencing with the 2014 election cycle, electronic filing of contributions and expenditures for any 11 12 legislative, state school board, and statewide primary, 13 special, runoff, or general election shall be mandatory, except as provided in subsection (q). The Secretary of State 14 15 may provide electronic reporting sooner than the 2014 election cycle. Electronic filing shall satisfy any filing requirements 16 17 of this chapter and no paper filing is required for any report filed electronically. 18

19 "(f) In the 2012 election cycle the provisions for 20 the time of filing contained in subsection (a) shall apply to 21 the paper or facsimile (FAX) filings for any legislative, 22 state school board, or statewide primary, special, runoff, or 23 general election.

24 "(g) Electronic filing of reports shall not apply to
 25 any campaign, principal campaign committee, or political
 26 action committee receiving five thousand dollars (\$5,000) or
 27 less per election cycle.

"(h)(f) In connection with any electioneering 1 2 communication paid for by a person, nonprofit corporation, entity, principal campaign committee, or other political 3 committee or entity, the payor shall disclose its 4 5 contributions and expenditures in accordance with this section. The disclosure shall be made in the same form and at 6 7 the same time as is required of political action committees in this section; provided, however, no duplicate reporting shall 8 be required by a political committee. 9

10 "(i) (g) Notwithstanding any disclosure requirements of subsection (h) (f), churches are exempt from the 11 requirements of this section unless the church's expenditures 12 13 are used to influence the outcome of an election. Nothing herein shall require a church to disclose the identities, 14 15 donations, or contributions of members of the church. As used in this section, the term church is defined in accordance with 16 17 and recognized by Internal Revenue Service guidelines and 18 regulations.

"(j) (h) Notwithstanding the disclosure requirements 19 20 of this section, the provisions of this section shall not be 21 interpreted to nor shall they require any disclosure for 22 expenses incurred for any electioneering communication used by 23 any membership or trade organization to communicate with or inform its members, its members' families, or its members' 24 25 employees or for any electioneering communication by a 26 business entity of any type to its employees or stockholders or their families. 27

"(k)(i) Each report required by this section shall 1 2 include all reportable transactions occurring since the most recent prior report; however, duplicate reporting is not 3 required by this section. A political action committee or 4 5 principal campaign committee that is required to file a daily report is not required to also file a weekly report for the 6 7 week preceding an election specified in subdivision (b) (3) of subsection (a); a committee required to file a weekly report 8 is not required to also file a monthly report in the month in 9 10 which the election is held; and a committee required to file a monthly report is not required to also file an annual report 11 in the year in which the election is held. The monetary 12 13 balance in a report of each committee shall begin at the 14 monetary amount appearing in the most recent prior report.

"(1)(j) The Secretary of State may promulgate adopt
 administrative rules pursuant to the Alabama Administrative
 Procedure Act as are necessary to implement and administer the
 changes made to this section by Act 2012-477.

19

"§17-5-9.

"(a) All statements and reports, including
amendments, required of principal campaign committees <u>and</u>
<u>political action committees</u> under the provisions of this
chapter shall be filed <u>electronically</u> with the Secretary of
State in the case of candidates for state office or state
<u>elected officials</u>, and in the case of candidates for local
office or local elected officials, with the judge of probate

of the county in which the office is sought for the 2016
 election cycle.

3 "(b) Political action committees, which seek to influence an election for local office or to influence a 4 proposition regarding a single county, shall file all reports 5 and statements, including amendments, with the judge of 6 7 probate of the county affected. All other political action committees, except as provided in subsection (a) above, shall 8 file reports and statements with the Secretary of State. 9 10 "(c) In the case of candidates for a municipal

office where the municipality is located in more than one county, the statements and reports shall be filed in the county where the city hall of the municipality is located. The judge of probate of the county where the report is filed, if the municipality is located in more than one county, shall provide a copy of the report to the judge of probate of the other county or counties where the municipality is located.

18 "(d) For the 2014 and 2016 election cycles, all 19 principal campaign committees and political action committees 20 that file with the judge of probate, other than candidates for 21 municipal office, may choose instead to file electronically with the Secretary of State pursuant to this chapter. Any such 22 23 principal campaign committee or political action committee 24 that chooses to file electronically with the Secretary of 25 State shall first provide notice to the appropriate judge of probate, in a manner prescribed by the judge of probate, 26 27 indicating that choice and shall continue to file

electronically with the Secretary of State until terminated or
 dissolved pursuant to this chapter.

3 "(e)(b) Commencing with the 2018 2024 municipal
4 election cycle, all principal campaign committees and
5 political action committees that file with the judge of
6 probate, other than candidates for municipal office, shall
7 file electronically with the Secretary of State pursuant to
8 this chapter.

9

23

"§17-5-10.

"(a) Each report or statement shall be preserved and
a copy made available for public inspection by the Secretary
of State or judge of probate, whichever is applicable.

13 "(b) The date of filing of a report or statement 14 filed pursuant to this chapter shall be deemed to be the date 15 of receipt by the Secretary of State or judge of probate, as the case may be; provided, that any report or statement filed 16 by certified or registered mail shall be deemed to be filed in 17 18 a timely fashion if the date of the United States postmark stamped on such report or statement is the required filing 19 20 date, and if such the report or statement is properly 21 addressed with postage prepaid.

22 "\$17-5-11.

"The Secretary of State and the judge of probate

24 shall have the following duties:

"(1) To accept and file all reports and statements,
including amendments, required by the provisions of this
chapter to be filed with them and to accept any information

voluntarily supplied that exceeds the requirements of this
 chapter.

"(2) To make each statement and report filed by any 3 principal campaign committee or political action committee or 4 5 elected official available for public inspection and copying during regular office hours, any such copying to be at the 6 7 expense of the person requesting copies; except that any information copied from such reports or statements may not be 8 sold or used by any political party, principal campaign 9 10 committee, or political action committee for the purposes of soliciting contributions or for commercial purposes, without 11 the express written permission of the candidate or the 12 13 committee reporting such information.

14 "(3) To furnish any forms to be used in complying 15 with the provisions of this chapter. The expenses incurred by 16 the Secretary of State in furnishing forms, accepting 17 statements and reports, filing statements and reports, and 18 making such statements and reports available to the public 19 shall be paid from moneys monies designated to the 20 distribution of public documents.

21

"§17-5-19.1.

"(a) Commencing with the 2018 election cycle, the
appropriate election official, based on the location of filing
as required by Section 17-5-9, The Secretary of State shall
levy an administrative <u>a civil</u> penalty against any person who
fails to timely file a report required by this chapter and who
does not remedy the filing of the report pursuant to

subsection (h). The State Ethics Commission shall have the authority to may levy an administrative penalty against any person who files a materially inaccurate report required by this chapter and who does not remedy the filing of the report pursuant to subsection (g).

6 "(b) The schedule of civil penalties shall be as 7 follows:

8 "(1) The lesser of three hundred dollars (\$300) or 9 10 percent of the amount of contributions or expenditures not 10 properly reported for a first offense in an election cycle.

"(2) The lesser of six hundred dollars (\$600) or 15 percent of the amount of contributions or expenditures not properly reported for a second offense in an election cycle.

14 "(3) The lesser of one thousand two hundred dollars 15 (\$1,200) or 20 percent of the amount of contributions or 16 expenditures not properly reported for a third or subsequent 17 offense in an election cycle.

18 "(c) A fourth failure to timely or accurately file a report in an election cycle shall create a rebuttable 19 20 presumption of intent to violate the reporting requirements of 21 this chapter. The Secretary of State or judge of probate, as appropriate based on the location of filing, shall notify the 22 23 Attorney General and the appropriate district attorney of all 24 persons who violate the filing requirements four or more times 25 in an election cycle.

"(d) Upon imposition of a civil penalty pursuant to
 this section, the appropriate filing official <u>Secretary of</u>

<u>State</u> shall send the person upon whom the penalty is being
 imposed proper notification by certified mail of the
 imposition of the penalty. If an electronic mail address is on
 file with the Secretary of State, the Secretary of State shall
 also provide such notification by electronic mail.

6 "(e) Civil penalties levied shall be paid to the 7 appropriate filing official Secretary of State within 45 days of the finality of any review. The Secretary of State or judge 8 9 of probate, through his or her attorney, may institute 10 proceedings to recover any penalties ordered pursuant to this section that are not paid by, or on behalf of, the person 11 against whom they are levied and may collect necessary fees 12 13 and costs associated with the collection action.

14 "(f) All penalties collected by a judge of probate 15 shall be distributed to that county's general fund, and all 16 penalties collected by the Secretary of State shall be 17 distributed to the State General Fund.

18 "(g) A person who voluntarily files an amended report to correct an error in an otherwise timely filed report 19 20 without being prompted by a filing official the Secretary of 21 State shall not have committed an offense or be subjected to a 22 civil penalty under this section, so long as, in the case of a candidate, the corrected report is filed prior to the election 23 24 at issue, and so long as, in the case of a political action 25 committee, the corrected report is filed prior to the close of the calendar year. 26

"(h) Failure to file a timely report shall not be considered an offense or subjected to a civil penalty pursuant to subsection (a) so long as it is the first failure by that candidate or political action committee for the election cycle and the report is filed within 48 hours of the time it was due.

7 "(i) Any penalties assessed pursuant to this section
8 may be paid with campaign funds.

9

"§17-5-19.2.

10 "(a) Any person upon whom a civil penalty has been imposed pursuant to Section 17-5-19.1 may seek a review of 11 such the penalty by filing a written notice with the Secretary 12 13 of State or judge of probate no later than 14 days after the date on which notification of the imposition of the penalty 14 15 was mailed to the person's last known address in accordance with Section 17-5-19.1. The Secretary of State or judge of 16 17 probate shall refer such the review to the State Ethics 18 Commission.

19 "(b) The commission may set aside or reduce a civil 20 penalty upon a showing of good cause. The person seeking 21 review shall bear the burden of proof."

22 Section 2. This act shall become effective August 1, 23 2023, following its passage and approval by the Governor, or 24 its otherwise becoming law.