- 1 SB260
- 2 199861-1
- 3 By Senator Singleton
- 4 RFD: Governmental Affairs
- 5 First Read: 23-FEB-21

199861-1:n:04/24/2019:CMH/bm LSA2019-1486 1 2 3 4 5 6 7 Under existing law, all expenditures of 8 SYNOPSIS: public funds for labor, services, work, or for the 9 10 purchase of materials, equipment, supplies, or 11 other personal property involving \$15,000 or more 12 and the lease of such materials, equipment, 13 supplies, or other personal property are required 14 to be made under contractual agreement entered into 15 by free and open competitive bidding, on sealed 16 bids, to the lowest responsible bidder. This bill would increase the minimum 17 18 threshold to require competitive bidding on such contracts involving \$25,000 or more. 19 20 Also under existing law, when an awarding 21 authority is a county, municipality, or an 22 instrumentality of a county or municipality, the 23 awarding authority may establish a local preference 24 zone for the awarding of contracts under the 25 competitive bid law. This bill would provide that if such an 26 27 awarding authority is located in multiple counties,

the awarding authority may establish a local preference zone in the municipality in which the awarding authority's headquarters is located.

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Amendment 621 of the Constitution of Alabama 4 5 of 1901, now appearing as Section 111.05 of the Official Recompilation of the Constitution of 6 7 Alabama of 1901, as amended, prohibits a general law whose purpose or effect would be to require a 8 new or increased expenditure of local funds from 9 10 becoming effective with regard to a local governmental entity without enactment by a 2/3 vote 11 12 unless: it comes within one of a number of 13 specified exceptions; it is approved by the 14 affected entity; or the Legislature appropriates funds, or provides a local source of revenue, to 15 16 the entity for the purpose.

The purpose or effect of this bill would be to require a new or increased expenditure of local funds within the meaning of the amendment. However, the bill does not require approval of a local governmental entity or enactment by a 2/3 vote to become effective because it comes within one of the specified exceptions contained in the amendment.

> A BILL TO BE ENTITLED

27 AN ACT

2 Relating to public contracts; to amend Section 41-16-50, Code of Alabama 1975, to further provide for the 3 total amount of funds the expenditure of which requires 4 5 competitive bidding; to further provide for the location of 6 local preference zones for certain awarding authorities 7 located in multiple counties; and in connection therewith 8 would have as its purpose or effect the requirement of a new 9 or increased expenditure of local funds within the meaning of 10 Amendment 621 of the Constitution of Alabama of 1901, now appearing as Section 111.05 of the Official Recompilation of 11 the Constitution of Alabama of 1901, as amended. 12

13 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Section 41-16-50, Code of Alabama 1975,
is amended to read as follows:

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"§41-16-50.

"(a) With the exception of contracts for public 17 18 works whose competitive bidding requirements are governed exclusively by Title 39, all expenditure of funds of whatever 19 20 nature for labor, services, work, or for the purchase of 21 materials, equipment, supplies, or other personal property 22 involving fifteen thousand dollars (\$15,000) twenty-five 23 thousand dollars (\$25,000) or more, and the lease of 24 materials, equipment, supplies, or other personal property 25 where the lessee is, or becomes legally and contractually, 26 bound under the terms of the lease, to pay a total amount of fifteen thousand dollars (\$15,000) twenty-five thousand 27

dollars (\$25,000) or more, made by or on behalf of any state 1 2 trade school, state junior college, state college, or university under the supervision and control of the Alabama 3 Community College System, the Alabama Fire College, the 4 5 district boards of education of independent school districts, the county commissions, the governing bodies of the 6 7 municipalities of the state, and the governing boards of 8 instrumentalities of counties and municipalities, including 9 waterworks boards, sewer boards, gas boards, and other like 10 utility boards and commissions, except as hereinafter provided, shall be made under contractual agreement entered 11 12 into by free and open competitive bidding, on sealed bids, to 13 the lowest responsible bidder. Prior to advertising for bids 14 for an item of personal property or services, where a county, a municipality, or an instrumentality thereof is the awarding 15 16 authority, the awarding authority may establish a local 17 preference zone consisting of either the legal boundaries or 18 jurisdiction of the awarding authority, or the boundaries of 19 the county in which the awarding authority is located, or if 20 the awarding authority is located in multiple counties, the 21 municipality in which the awarding authority's headquarters is located, or the boundaries of the Core Based Statistical Area 22 23 in which the awarding authority is located. If no such action 24 is taken by the awarding authority, the boundaries of the 25 local preference zone shall be deemed to be the same as the 26 legal boundaries or jurisdiction of the awarding authority. In 27 the event a bid is received for an item of personal property

or services to be purchased or contracted for from a person, 1 2 firm, or corporation deemed to be a responsible bidder, having a place of business within the local preference zone where the 3 county, a municipality, or an instrumentality thereof is the 4 5 awarding authority, and the bid is no more than five percent 6 greater than the bid of the lowest responsible bidder, the 7 awarding authority may award the contract to the resident 8 responsible bidder. In the event only one bidder responds to 9 the invitation to bid, the awarding authority may reject the 10 bid and negotiate the purchase or contract, providing the negotiated price is lower than the bid price. 11

"(b) The governing bodies of two or more contracting 12 13 agencies, as enumerated in subsection (a), or the governing bodies of two or more counties, or the governing bodies of two 14 15 or more city or county boards of education, may provide, by joint agreement, for the purchase of labor, services, or work, 16 17 or for the purchase or lease of materials, equipment, 18 supplies, or other personal property for use by their respective agencies. The agreement shall be entered into by 19 20 similar ordinances, in the case of municipalities, or 21 resolutions, in the case of other contracting agencies, 22 adopted by each of the participating governing bodies, which shall set forth the categories of labor, services, or work, or 23 24 for the purchase or lease of materials, equipment, supplies, 25 or other personal property to be purchased, the manner of 26 advertising for bids and the awarding of contracts, the method 27 of payment by each participating contracting agency, and other

matters deemed necessary to carry out the purposes of the 1 2 agreement. Each contracting agency's share of expenditures for purchases under any agreement shall be appropriated and paid 3 in the manner set forth in the agreement and in the same 4 5 manner as for other expenses of the contracting agency. The 6 contracting agencies entering into a joint agreement, as 7 herein permitted, may designate a joint purchasing or bidding 8 agent, and the agent shall comply with this article. 9 Purchases, contracts, or agreements made pursuant to a joint 10 purchasing or bidding agreement shall be subject to all terms and conditions of this article. 11

"In the event that utility services are no longer exempt from competitive bidding under this article, non-adjoining counties may not purchase utility services by joint agreement under authority granted by this subsection.

16 "(c) The awarding authority may require bidders to 17 furnish a bid bond for a particular bid solicitation if the 18 bonding requirement applies to all bidders, is included in the 19 written bid specifications, and if bonding is available for 20 the services, equipment, or materials.

"(d) Notwithstanding subsection (a), in the event the lowest bid for an item of personal property or services to be purchased or contracted for is received from a foreign entity, where the county, a municipality, or an instrumentality thereof is the awarding authority, the awarding authority may award the contract to a responsible bidder whose bid is no more than 10 percent greater than the

foreign entity if the bidder has a place of business within 1 2 the local preference zone or is a responsible bidder from a business within the state that is a woman-owned enterprise, an 3 enterprise of small business, as defined in Section 25-10-3, a 4 5 minority-owned business enterprise, a veteran-owned business 6 enterprise, or a disadvantaged-owned business enterprise. For 7 the purposes of this subsection, foreign entity means a business entity that does not have a place of business within 8 the state." 9

10 Section 2. Although this bill would have as its purpose or effect the requirement of a new or increased 11 expenditure of local funds, the bill is excluded from further 12 13 requirements and application under Amendment 621, now 14 appearing as Section 111.05 of the Official Recompilation of 15 the Constitution of Alabama of 1901, as amended, because the 16 bill defines a new crime or amends the definition of an 17 existing crime.

18 Section 3. This act shall become effective on the 19 first day of the third month following its passage and 20 approval by the Governor, or its otherwise becoming law.