- 1 SB311
- 2 211433-2
- 3 By Senator Marsh
- 4 RFD: Tourism
- 5 First Read: 09-MAR-21

1	SB311
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4	<u>ENGROSSED</u>
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7	A BILL
8	TO BE ENTITLED
9	AN ACT
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11	Relating to the lottery and gaming; to prohibit
12	certain campaign contributions by operator of gaming
13	facilities under certain conditions; to amend Sections
14	13A-12-20, 13A-12-21, 13A-12-22, 13A-12-23, 13A-12-24,
15	13A-12-25, 13A-12-26, 13A-12-27, 13A-12-28, and 13A-12-30,
16	Code of Alabama 1975, to update certain criminal penalties for
17	unlawful gaming activity associated with casino-style games
18	and sports wagering; to add Sections 13A-12-32 through
19	13A-12-39, inclusive, to the Code of Alabama 1975, to
20	prescribe certain activity relating to gaming as unlawful and
21	to provide for criminal penalties for violations; to amend
22	Section 13A-11-9, as last amended by Act 2019-465, 2019
23	Regular Session, Code of Alabama 1975, to further provide for
24	loitering relating to unlawful gaming activity; to repeal
25	Section 11-47-111, Code of Alabama 1975, relating to
26	prohibition of gambling houses; to repeal Section 13A-12-29,

Code of Alabama 1975, relating to lotteries drawn outside the

state; to repeal Divisions 2, 3, and 4 of Article 2 of Chapter 12 of Title 13A, commencing with Sections 13A-12-50, 13A-12-70, and 13A-12-90, respectively, Code of Alabama 1975, relating to suppression of gambling places, transportation of lottery paraphernalia, and the federal waging occupational tax stamp; and in connection therewith would have as its purpose or effect the requirement of a new or increased expenditure of local funds within the meaning of Amendment 621 of the Constitution of Alabama of 1901, as amended by Amendment 890, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901. 

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. (a) The purpose of this section is to prevent quid pro quo corruption and any appearance thereof. The state is uniquely concerned about corruption given its history with gaming-related corruption. The state also recognizes the history of gaming-related corruption that has occurred outside of Alabama. Concerns with gaming-related corruption has long been a motivating factor for maintaining strict prohibitions on gaming in this state. Avoiding corruption and the appearance of corruption is thus a necessary condition of authorizing any type of legal gaming in this state.

(b) The following persons, including any subsidiary, affiliate, parent, or other entity that shares common ownership with the person, directly or indirectly, prohibited or otherwise restricted to the greatest extent permissible

- under federal law, from making contributions or expenditures
  to a principal campaign committee of state or local office in
  this state or a political action committee that contributes to
  any candidate for state or local office in this state:
  - (1) A covered operator as defined in the constitutional amendment proposed in SB319 of the 2021 Regular Session.
    - (2) A management service provider.

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- (3) A person that holds a license issued by the Alabama Gaming Commission or a person that holds any interest greater than 1 percent in an entity that holds a license issued by the Alabama Gaming Commission.
- (4) A person that executes a compact with the state authorized by the Alabama Constitution of 1901, or a person that holds any interest greater than 1 percent in an entity that executes a compact with the state authorized by this act.
- (5) A person that holds any interest greater than 1 percent in the buildings, facilities, or rooms connected to a covered location or another gaming facility operating pursuant to a compact authorized by the Alabama Constitution.
- (6) An officer or managerial employee of any person identified in this subsection.
- (7) A person that holds any interest greater than 1 percent in any entity identified in this subsection.
- (8) A separate segregated fund of any person identified in this subsection.

(c) Any person identified in subsection (b) is also prohibited from making contributions to a principal campaign committee or a political action committee that contributes to any candidate for state or local office in this state through a legal entity established, directed or controlled by that person.

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- (d) Public officials and candidates are prohibited from soliciting or receiving a contribution from any person identified in subsection (b). A principal campaign committee or a political action committee that contributes to any candidate for state or local office in this state shall not receive a contribution from any person identified in subsection (b).
- (e) Nothing in this section shall be construed to prohibit or limit a person from making independent expenditures, contributing to a committee that makes only independent expenditures, or making contributions or expenditures in connection with federal or Alabama elections.
- (f) No person identified in subsection (b) shall provide a monetary or in-kind donation to an inaugural committee or legislative caucus organization in this state; and no candidate, public employee, or public official shall solicit a monetary or in-kind donation from a person identified in subsection (b) to an inaugural committee or legislative caucus organization in this state.
- (g) No person identified in subsection (b) shall offer or provide a thing of value to a candidate, public

employee, public official, or a family member of a candidate,

public official, or public employee; and no candidate, public

employee, public official, or a family member of a candidate,

public official, or public employee shall solicit or receive a

thing of value from a person identified in subsection (b).

- (h) Any person who knowingly or intentionally violates this section shall be guilty, upon conviction, of a Class A misdemeanor.
- (i) Each anticorruption provision contained in this section is a necessary condition of the gaming and compact authorizations contained in the Alabama Constitution of 1901. Should any anticorruption prohibitions authorized by this section be held unconstitutional or unenforceable, the Legislature, by general law, shall enact a new prohibition or restriction that is as strict as may be enacted consistent with federal law.
- (j) (1) For the purposes of this section, a "person" means a natural person or a legal entity, including but not limited to a federally recognized Indian tribe.
- (2) For the purposes of this section, a "family member of a candidate" is the spouse or dependent of the candidate.
- (3) Except for terms expressly defined in this section, the terms in this section shall be defined and interpreted in pari materia with similar terms in Section 17-5-2, and Section 36-25-1, Code of Alabama 1975.

Section 2. Sections 13A-12-20, 13A-12-21, 13A-12-22, 1 2 13A-12-23, 13A-12-24, 13A-12-25, 13A-12-26, 13A-12-27, 13A-12-28, and 13A-12-30, Code of Alabama 1975, are amended to 3 read as follows: 4 "\$13A-12-20. 5 "The following definitions apply to this article: 6 7 "(1) ADVANCE <del>GAMBLING</del> UNLAWFUL GAMING ACTIVITY. A person "advances gambling unlawful gaming activity" if he or 8 she engages in conduct that materially aids any form of 9 10 gambling unlawful gaming activity. Conduct of this nature includes, but is not limited to, conduct directed toward the 11 12 creation or establishment of the particular game, contest, 13 scheme, device, or activity involved, toward the acquisition 14 or maintenance of premises, paraphernalia, equipment, or apparatus therefor, toward the solicitation or inducement of 15

of its operation. A person advances gambling unlawful gaming activity if, having substantial proprietary control or other authoritative control over premises being used with his or her knowledge for purposes of gambling unlawful gaming activity,

persons to participate therein, toward the actual conduct of

the playing phases thereof, toward the arrangement of any of

its financial or recording phases, or toward any other phase

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he <u>or she</u> permits that activity to occur or continue or makes no effort to prevent its occurrence or continuation.

"(2) BOOKMAKING. Advancing gambling activity by unlawfully accepting bets from members of the public as a

business, rather than in a casual or personal fashion, upon the outcome of future contingent events.

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"(3) CONTEST OF CHANCE. Any contest, game, gaming scheme or gaming device in which the outcome depends in a material degree upon an element of chance, notwithstanding that skill of the contestants may also be a factor therein.

"(2) CASINO-STYLE GAME. Any casino game, activity, or device approved by the commission that is accessed for play by physical presence at the location site of the game, activity, or device, including, but not limited to: Slot machines; a video lottery; video lottery terminals; electronic representations of pari-mutuel wagering games, including, but not limited to, historical horse racing machines, historical sporting event machines, machines of any kind that are based on historic events, and other technological aids and electronic facsimiles of these games; banking or banked card games, including, but not limited to, poker, baccarat, chemin de fer, and blackjack; all dice games; roulette; all table games and electronic representations of such games; all electronic sweepstakes games, terminals, or devices; and any electronic gaming device used to play these games. This term includes electronic bingo. The term does not include the Alabama Education Lottery, or pari-mutuel wagering on simulcast and live racing events.

"(3) COMMISSION. The Alabama Gaming Commission.

"(4) ELECTRONIC BINGO. Any game approved by the commission and referred to as bingo if played with an electronic, computer, or other technologic aid.

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"(4) GAMBLING. A person engages in gambling if he stakes or risks something of value upon the outcome of a contest of chance or a future contingent event not under his control or influence, upon an agreement or understanding that he or someone else will receive something of value in the event of a certain outcome. Gambling does not include bona fide business transactions valid under the law of contracts, including but not limited to contracts for the purchase or sale at a future date of securities or commodities, and agreements to compensate for loss caused by the happening of chance, including but not limited to contracts of indemnity or guaranty and life, health or accident insurance.

"(5) GAME or GAMING. Engaging in casino-style games or sports wagering at a location operating with a license issued by the commission; engaging in casino-style games or sports wagering authorized under existing law or rules adopted by the commission; or otherwise staking or risking something of value upon the outcome of a contest of chance or future contingent event not under his or her control or influence and authorized under existing law and approved by the commission, upon an agreement or understanding that he or she or someone else will receive something of value in the event of a certain outcome. The term does not include participation in charitable bingo or raffles.

Ι	"(5) GAMBLING (6) GAMING DEVICE. Any device,
2	machine, paraphernalia, or equipment that is normally used or
3	usable in the playing phases of any gambling activity, whether
4	that activity consists of gambling between persons or gambling
5	by a person involving the playing of a machine. However,
6	gaming authorized by law and approved by the commission. The
7	term does not include lottery tickets, policy slips and other
8	items used in the playing phases of lottery and policy schemes
9	are not gambling devices within this definition, or antique
10	slot machines authorized under existing law.
11	"(7) GAMING FACILITY. Any facility licensed by the
12	commission to conduct casino-style games and sports wagering.
13	"(6) LOTTERY or POLICY. An unlawful gambling scheme
14	in which:
15	"a. The players pay or agree to pay something of
16	value for chances, represented and differentiated by numbers
17	or by combinations of numbers or by some other medium, one or
18	more of which chances are to be designated by the winning
19	ones; and
20	"b. The winning chances are to be determined by a
21	drawing or by some other fortuitous method; and
22	"c. The holders of the winning chances are to
23	receive something of value.
24	"(8) LOTTERY. The public gaming system authorized
25	under existing law and operated by the Alabama Education
26	Lottery Corporation.

1	"(9) LOTTERY TICKET or TICKET. Tickets or other
2	tangible evidence of participation used in lottery games or
3	damind systems

"(7) (10) PARI-MUTUEL, MUTUEL or THE NUMBERS GAME. A form of lottery. Wagering in which the winning chances or plays are not determined upon the basis of a drawing or other act on the part of persons conducting or connected with the scheme, but upon the basis of the outcome of a future contingent event or events otherwise unrelated to the particular scheme.

"(8) (11) PLAYER. A person who engages in any form of gambling gaming solely as a contestant or bettor, without receiving or becoming entitled to receive any profit therefrom other than personal gambling gaming winnings, and without otherwise rendering any material assistance to the establishment, conduct, or operation of the particular gambling gaming activity.

"(9) (12) PROFIT FROM GAMBLING UNLAWFUL GAMING

ACTIVITY. A person "profits from gambling unlawful gaming activity" if he or she accepts or receives money or other property pursuant to an agreement or understanding with any person whereby he or she shares or is to share in the proceeds of gambling unlawful gaming activity.

(10) (13) SLOT MACHINE. A gambling gaming device that, as a result of the insertion of a coin or other object, operates, either completely automatically or with the aid of some physical act by the player, in such a manner that,

depending upon elements of chance, it may eject something of value. A device so constructed or readily adaptable or convertible to such use is no less a slot machine because it is not in working order or because some mechanical act of manipulation or repair is required to accomplish its adaptation, conversion, or workability. Nor is it any less a slot machine because apart from its use or adaptability as such it may also sell or deliver something of value on a basis other than chance.

(11) (14) SOMETHING OF VALUE. Any money or property, any token, object, or article exchangeable for money or property, or any form of credit or promise directly or indirectly contemplating transfer of money or property or of any interest therein, or involving extension of a service entertainment or a privilege of playing at a game or scheme without charge.

event, professional sport or athletic event, any collegiate sport or athletic event, motor race event, electronic sports event, competitive video game event, or any other event authorized by the commission under the act adding this amendatory language. The term does not include any amateur youth sports or athletic event.

(16) SPORTS WAGERING. The acceptance of wagers on sporting events or portions of sporting events, the individual performance statistics of athletes in a sporting event, or a combination of any of the same by any system or method of

wagering authorized in general law. The term may include

single-game wagers, teaser wagers, parlays, over-under,

moneyline, pools, exchange wagering, in-game wagering, in-play

wagers, proposition wagers, straight wagers, and any other

wager authorized by the commission. The term does not include

wagers on fantasy sports contests authorized under Chapter 19F

of Title 8.

(12) (17) UNLAWFUL GAMING. Not Gaming not specifically authorized by the constitution, general law, or the commission.

"§13A-12-21.

- "(a) A person commits the crime of simple gambling gaming if he or she knowingly advances or profits from unlawful gambling gaming activity as a player.
- "(b) It is a defense to a prosecution under this section that a person player charged with being a player was engaged in a social game in a private place. The burden of injecting the issue is on the defendant, but this does not shift the burden of proof.
- "(c) Simple gambling Gaming is a Class C misdemeanor.

22 "\$13A-12-22.

"(a) A person commits the crime of promoting gambling unlawful gaming if he or she knowingly advances or profits from unlawful gambling gaming activity otherwise than as a player.

1	"(b) Promoting <del>gambling</del> <u>unlawful gaming</u> is a Class A
2	misdemeanor D felony.
3	"\$13A-12-23.
4	"(a) A person commits the crime of conspiracy to
5	promote gambling unlawful gaming if he or she conspires to
6	advance or profit from gambling unlawful gaming activity
7	otherwise than as a player.
8	"(b) "Conspire" For the purposes of this section,
9	"conspire" means to engage in activity constituting a criminal
10	conspiracy as defined in Section 13A-4-3.
11	"(c) Conspiracy to promote gambling unlawful gaming
12	is a Class <del>A misdemeanor</del> <u>D felony</u> .
13	"\$13A-12-24.
14	"(a) A person commits the crime of <u>unlawful</u>
15	possession of $\frac{gambling}{gaming}$ records in the first degree if.
16	with knowledge of the contents thereof, he or she possesses
17	any writing, paper, instrument, or article commonly used in
18	either of the following:
19	"(1) Of a kind commonly used in the operation or
20	promotion of a bookmaking scheme or enterprise, The operation
21	or promotion of unlawful sports wagering and constituting,
22	reflecting, or representing more than five bets, wagers or
23	more than $\$500.00$ ; or five hundred dollars ( $\$500$ ).
24	"(2) Of a kind commonly used in the operation,
25	promotion or playing of a lottery or mutuel scheme or
26	enterprise, The operation, promotion, or playing of an

1 unlawful lottery and constituting, reflecting, or representing 2 more than five plays or chances therein. 3 "(b) Possession Unlawful possession of gambling gaming records in the first degree is a Class A misdemeanor C 4 5 felony. "\$13A-12-25. 6 7 "(a) A person commits the crime of unlawful 8 possession of gambling gaming records in the second degree if, with knowledge of the contents thereof, he or she possesses 9 10 any writing, paper, instrument, or article commonly used in either of the following: 11 12 "(1) Of a kind commonly and peculiarly used in the 13 The operation or promotion of a bookmaking scheme or 14 enterprise; or unlawful sports wagering. "(2) Of a kind commonly and peculiarly used in the 15 16 The operation, promotion, or playing of a lottery or mutuel 17 scheme or enterprise. 18 "(b) Possession Unlawful possession of gambling 19 gaming records in the second degree is a Class A misdemeanor D 20 felony. 21 "\$13A-12-26. 22 "A person does not commit the crime of unlawful 23 possession of gambling gaming records in either degree 24 pursuant to Section 13A-12-24 or 13A-12-25, if the writing,

paper, instrument, or article possessed by the defendant is

neither used nor intended to be used in the operation or

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wagering, or in the operation, promotion, or playing of a an unlawful lottery or mutuel scheme or enterprise. The burden of injecting the issue is on the defendant, but this does not shift the burden of proof.

"\$13A-12-27.

- "(a) A person commits the crime of <u>unlawful</u>
  possession of a <del>gambling</del> <u>gaming</u> device if, with knowledge of
  the character thereof of the device, he or she manufactures,
  sells, transports, places or possesses, or conducts or
  negotiates any transaction affecting or designed to affect
  ownership, custody, or use of <u>either of the following</u>:
- "(1) A slot machine; or casino-style game not authorized under law or rules of the commission.
- "(2) Any other gambling device, with the intention that it A casino-style game to be used in the advancement of unlawful gambling gaming activity.
- "(b) Possession <u>Unlawful possession</u> of a gambling gaming device is a Class A misdemeanor <u>D felony</u>.

19 "\$13A-12-28.

- "(a) Proof of possession of any gambling gaming device, as defined by subdivision (5) of in Section 13A-12-20 or any gambling unlawful gaming record specified in Sections 13A-12-24 and 13A-12-25 is prima facie evidence of possession thereof with knowledge of its character or contents.
- "(b) In any prosecution under this article in which it is necessary to prove the occurrence of a sporting event,

1 either of the following shall be admissible and shall be prima 2 facie proof of the occurrence of the event: "(1)  $\frac{1}{2}$  A published report of its occurrence in any 3 daily newspaper, magazine, or other periodically printed 4 5 publication of general circulation, or. "(2) evidence Evidence that a description of some 6 7 aspect of the event was written, printed, or otherwise noted at the place in which a violation of this chapter is alleged 8 9 to have been committed, shall be admissible in evidence and 10 shall constitute prima facie proof of the occurrence of the 11 event. "\$13A-12-30. 12 13 "(a) Any <del>gambling</del> gaming device or <del>gambling</del> gaming 14 record unlawfully possessed or used in violation of this 15 article is forfeited to the state, and shall by court order be destroyed or otherwise disposed of as the court directs. 16 17 "(b) Any vehicle possessed or used in violation of 18 this article may be forfeited to the state and disposed of by 19 court order as authorized by law. 20 "(c) Money used as bets wagers or stakes in gambling 21 unlawful gaming activity in violation of this article is 22 forfeited to the state and by court order shall be transmitted 23 to the state General Fund of the state." 24 Section 3. Sections 13A-12-32 through 13A-12-39, 25 inclusive, are added to the Code of Alabama 1975, to read as follows: 26

\$13A-12-32.

1 (a) It is unlawful to intentionally use, at a gaming 2 facility, an electronic, electrical, or mechanical device that 3 is designed, constructed, or programmed to assist the user or 4 another person to do any of the following:

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- (1) Project the outcome of any casino-style game.
- (2) Keep track of cards dealt or in play.
- (3) Analyze the probability of the occurrence of an event relating to any casino-style game.
  - (4) Analyze the strategy for playing or wagering to be used in any casino-style game, except as permitted by the commission.
- (5) Obtain an advantage in playing any casino-style game.
- (b) A gaming facility shall post notice of this prohibition and the penalties for violations in a manner determined by the commission.
  - (c) A violation of this section is a Class D felony. §13A-12-33.
  - (a) It is unlawful for any individual to cheat at any casino-style game or sports wagering.
  - (b) A violation of this section is a Class D felony. \$13A-12-34.
  - (a) It is unlawful to manufacture, sell, or distribute any cards, chips, die, game, or device that is intended to be used to violate the laws of this state or rules of the commission.

- (c) It is unlawful for any individual, in playing a casino-style game designed to be played with, received, or be operated by chips or tokens approved by the commission or lawful coins of the United States of America, to knowingly use chips or tokens not approved by the commission or to use unlawful coins of the United States of America.
- 9 (d) A violation of this section is a Class D felony.
  10 §13A-12-35.
  - (a) It is unlawful to instruct an individual in cheating or in the use of a device for that purpose, with the knowledge or intent, that the information or use may be employed to violate existing law or rules adopted by the commission.
    - (b) A violation of this section is a Class D felony. \$13A-12-36.
  - (a) It is unlawful to place, increase, or decrease a wager or determine the course of play after acquiring knowledge, not available to all players, of the outcome of any casino-style game or event that affects the outcome of the game or that is the subject of the wager, or to aid an individual in acquiring such knowledge for the purpose of placing, increasing, or decreasing a wager or determining the course of play contingent on that event or outcome.
    - (b) A violation of this section is a Class D felony. \$13A-12-37.

1 (a) (1) It is unlawful to claim, collect, take, or
2 attempt to claim, collect, or take money or anything of value
3 into or from a casino-style game, with the intent to defraud,
4 without having made a wager contingent thereon.

- (2) It is unlawful to claim, collect, or take any amount of money or anything of value greater than the amount won.
  - (b) A violation of this section is a Class D felony. \$13A-12-38.
- (a) It is unlawful for an individual, other than a gaming facility employee or agent acting in furtherance of his or her employment, to have in his or her possession on the grounds of a gaming facility, or grounds contiguous to the gaming facility, any device intended to be used to violate the laws in this state or a rule of the commission.
  - (b) A violation of this section is a Class D felony. \$13A-12-39.
- (a) It is unlawful for an individual, other than a gaming facility employee or agent acting in furtherance of his or her employment, to use, within a gaming facility, a key or device known to have been designed for the purpose of opening, entering, or affecting the operation of any casino-style game, drop box, or any electronic or mechanical device connected thereto, or for removing money, token, chips, or any other contents.
  - (b) A violation of this section is a Class D felony.

Section 4. Section 13A-11-9, as last amended by Act 2019-465, 2019 Regular Session, Code of Alabama 1975, is amended to read as follows:

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- "(a) A person commits the crime of loitering if he or she does any of the following:
- 7 "(1) Loiters, remains, or wanders about in a public 8 place for the purpose of begging.
- 9 "(2) Loiters or remains in a public place for the purpose of gambling unlawful gaming .
  - "(3) Loiters or remains in a public place for the purpose of engaging or soliciting another person to engage in prostitution or sodomy.
- "(4) Being masked, loiters, remains, or congregates
  in a public place.
  - "(5) Loiters or remains in or about a school, college, or university building or grounds after having been told to leave by any authorized official of the school, college, or university, not having any reason or relationship involving custody of or responsibility for a pupil or any other specific, legitimate reason for being there, and not having written permission from a school, college, or university administrator.
  - "(6) Loiters or remains in any transportation facility, unless specifically authorized to do so, for the purpose of soliciting or engaging in any business, trade, or

- 1 commercial transactions involving the sale of merchandise or 2 services.
- "(7) Loiters or remains in any place with one or
  more persons for the purpose of unlawfully using or possessing
  a dangerous drug.
  - "(b) A person does not commit a crime under subdivision (a) (4) if he or she is going to or from or staying at a masquerade party, or is participating in a public parade or presentation of an educational, religious, or historical character or in an event as defined in Section 13A-11-140.
  - "(c) Sodomy in subdivision (a)(3) is defined as in Section 13A-6-60.
  - "(d) Dangerous drug in subdivision (a)(7) means any narcotic, drug, or controlled substance as defined in Chapter 2 of Title 20 and any schedule incorporated therein.
    - "(e) Loitering is a violation."

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- Section 5. The following sections of the Code of
  Alabama 1975 are repealed:
- 19 (1) Section 11-47-111, Code of Alabama 1975, 20 relating to prohibition of gambling houses.
- 21 (2) Section 13A-12-29, Code of Alabama 1975, 22 relating to lotteries drawn outside the state.
- 23 (3) Divisions 2, 3, and 4 of Article 2 of Chapter 12 24 of Title 13A, Code of Alabama 1975, relating to prohibition 25 relating to gambling.
- Section 6. Although this bill would have as its purpose or effect the requirement of a new or increased

expenditure of local funds, the bill is excluded from further requirements and application under Amendment 621, as amended by Amendment 890, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, because the bill defines a new crime or amends the definition of an existing crime.

Section 7. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law, contingent and operative upon ratification of the constitutional amendment proposed in Senate Bill 319 of the 2021 Regular Session creating the Alabama Gaming Commission.

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3	Senate	
4 5 6	Read for the first time and referred to the Senate committee on Tourism	0.9-MAR-21
6 7 8	Reported from Tourism as Favorable	18-MAR-21
9	Read for the third time and passed as amended	1.3-APR-21
10 11	Yeas 29 Nays 2	
12 13 14 15 16	Patrick Harris, Secretary.	