- 1 HB547
- 2 210409-1
- 3 By Representative Pringle
- 4 RFD: Judiciary
- 5 First Read: 16-MAR-21

1	210409-1:n:03/02/2021:KMS/cr LSA2021-482	
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8	SYNOPSIS:	Under existing law, the Bail Bond Reform Act
9		of 1993, defines and provides for the use of bail
10		bonds and the duties and responsibilities of
11		professional bail and professional surety
12		companies.
13		This bill would remove the requirement of
14		cash bail only for an initial custody arrest under
15		certain circumstances and would provide further for
16		the definitions of cash bail and property bail.
17		This bill would provide further for the
18		arrest and delivery of a defendant to jail by a
19		surety with no court costs to be entered on the
20		surety, would provide that a surety not be charged
21		for a bondsman's process or for a certified copy of
22		a bond, and would require the license number of the
23		bondsman or recovery to be listed on a bondsman's
24		process form.
25		This bill would increase the time frames for
26		notice and conducting hearings in conditional
27		forfeiture proceedings.

This bill would remove the requirement that
a conditional judgment to set aside shall be made
absolute for the entire sum and would provide
further for instances when a court may set aside
forfeiture, may not release a defendant on judicial
public bail, and eligibility for judicial public
bail.

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This bill would provide further for the amount of new corporate surety bonds and escrow agreements required in counties with a populations of 200,000 or more.

This bill would provide further for criminal penalties for certain unlawful behavior.

This bill would also make nonsubstantive, technical revisions to update the existing code language to current style.

Amendment 621 of the Constitution of Alabama of 1901, as amended by Amendment 890, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, prohibits a general law whose purpose or effect would be to require a new or increased expenditure of local funds from becoming effective with regard to a local governmental entity without enactment by a 2/3 vote unless: it comes within one of a number of specified exceptions; it is approved by the affected entity; or the Legislature appropriates

funds, or provides a local source of revenue, to the entity for the purpose.

The purpose or effect of this bill would be to require a new or increased expenditure of local funds within the meaning of the amendment. However, the bill does not require approval of a local governmental entity or enactment by a 2/3 vote to become effective because it comes within one of the specified exceptions contained in the amendment.

11 A BILL

TO BE ENTITLED

13 AN ACT

Relating to the Bail Bond Reform Act of 1993; to amend Sections 15-13-103, 15-13-111, 15-13-114, 15-13-118, 15-13-125, 15-13-128, 15-13-131, 15-13-132, 15-13-136, 15-13-137, 15-13-138, 15-13-142, 15-13-145, 15-13-160, and 15-13-164, Code of Alabama 1975, to remove the requirement of cash bail only for certain initial custody arrests; to further define cash bail and property bail; to provide further for the arrest and delivery of a defendant to jail by a surety with no court costs to be entered on the surety; to provide that a surety not be charged for a bondsman's process or for a certified copy of a bond; to require the license number of the bondsman or recovery on a bondsman's process form; to increase the time frames for providing notice and conducting hearings

in conditional forfeiture proceedings; to remove the 1 2 requirement that a conditional judgment to set aside be made absolute for the entire sum; to provide further for instances 3 when a court may set aside forfeiture and may not release a 4 5 defendant on judicial public bail; to provide further for 6 eligibility for judicial public bail; to provide further for 7 the amount of new corporate surety bonds and escrow agreements required in counties with populations of 200,000 or more; to provide further for criminal penalties for certain unlawful 9 10 behavior; to make nonsubstantive, technical revisions to update the existing code language to current stye; and in 11 connection therewith would have as its purpose or effect the 12 13 requirement of a new or increased expenditure of local funds 14 within the meaning of Amendment 621 of the Constitution of 15 Alabama of 1901, as amended by Amendment 890, now appearing as 16 Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901. 17

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections 15-13-103, 15-13-111, 15-13-114, 15-13-118, 15-13-125, 15-13-128, 15-13-131, 15-13-132, 15-13-136, 15-13-137, 15-13-138, 15-13-142, 15-13-145, 15-13-160, and 15-13-164 of the Code of Alabama 1975, are amended to read as follows:

24 "\$15-13-103.

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"Admission to bail is the order of a judicial officer of any court of the State of Alabama, or one of its subdivisions, that the defendant be discharged from actual

custody on bail. Judicial officers of all courts in the State of Alabama state shall see that every defendant arrested and in custody has an opportunity to give bail, in cases in which the defendant is entitled to bail and in cases pending before the court, and shall see that the amount of bail is established. The amount of bail shall be set in the amount that the judicial officer feels, in his or her discretion, feels is sufficient to guarantee the appearance of the defendant. Bail amounts shall not exceed the statutory limits otherwise set out in the laws of this state. The amounts of bail may be set by a judicial officer in a standard bail schedule as prescribed by the judge or pursuant to the bail schedule promulgated adopted by Supreme Court rule. Bail for an initial custody arrest of a defendant in misdemeanor cases, violations, or traffic offenses may not be set as cash bail only.

"\$15-13-111.

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"For persons arrested and taken into custody, there shall be four kinds of bail used in this state. No other form of bail may be approved and accepted by any judicial officer, court clerk, magistrate, or any other person designated to accept and approve bail as stipulated in Division 1, Sections 15-13-100 to 15-13-110, inclusive. The four kinds of bail shall be judicial public bail, cash bail, property bail, and professional surety bail. Their definitions are as follows:

"(1) CASH BAIL. Cash bail is when the defendant or some person on behalf of the defendant deposits cash in an

- amount equal to a part or the total sum of the bail as set by
  the judicial officer to the clerk of the court having
  jurisdiction over the case. Acceptance of cash bail shall
  conform to Division 9.
  - "(2) JUDICIAL PUBLIC BAIL. Judicial public bail is the release of any defendant without any condition of an undertaking relating to, or a deposit of, security. Such Judicial public bail shall be granted to persons subjected to custodial arrest only by a judicial officer having jurisdiction over the defendant and in accordance with the procedures established in Division 7 of this article.
  - "(3) PROFESSIONAL SURETY BAIL. Professional surety bail is when a defendant is released on bail by having a professional surety or professional bail company execute a bond on behalf of the defendant and becoming surety on the bail. Such Professional surety or professional bail companies shall meet the qualification requirements of Division 10.
  - "(4) PROPERTY BAIL. Property bail is when a defendant is released on bail by having at least one or more real property owners that own real property in the State of Alabama state, execute or become bail or surety for the defendant. Such property Real property owners shall qualify and meet requirements applying to property bail as set out in Division 8.

25 "\$15-13-114.

"The obligation of the sureties continues throughout every stage of trial, from the time the defendant is entered

- thereon until the rendition of the verdict by the jury or judge. The finding of the defendant guilty by a jury or judge discharges the sureties. The obligation of the sureties are also discharged when the judge takes any of the following actions:
  - "(1) Sentences the defendant.
- 7 "(2) Grants the prosecutor's motion to nol pros the 8 case.
- 9 "(3) Dismisses the case.

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- "(4) Issuance of any order to the defendant to attend driving-under-the-influence school, mental health counseling, mental health court, pretrial diversion, drug court, or any similar order of which the court would only have had the authority to do so, if there had been an adjudication of guilt or in cases where there has been an adjudication of guilt.
- "(5) Issuance of any order of restitution <u>or</u>

  payments received from the defendant to the court for fines,
  court costs, or restitution.
- "(6) Announcement or order of sentence prior to any probation determination.
- 22 "\$15-13-118.

"After the entry of a conditional forfeiture against any surety on an undertaking of bail, the surety may arrest the defendant as provided in Section 15-13-117, but and the arrest and delivery of the defendant to the authorized jail as stated in Section 15-13-117 shall not exonerate the surety

1	unless, in the judgment of the court, a good and sufficient
2	cause is given for the failure of the defendant to appear at
3	the time the conditional judgement was entered. No court costs
4	shall be entered on the surety.
5	"§15-13-125.
6	"The clerk of the court having jurisdiction over the
7	defendant shall issue a bondsman's process to the sureties on
8	such the bail upon their request. The request may be made by
9	any one of the sureties. Before the issuance of the process,
10	the clerk shall determine if the case is still open and the
11	defendant and the sureties have not been discharged by law. $\underline{\mathtt{A}}$
12	surety shall not be charged for the bondsman's process or for
13	a certified copy of the bond. The bondsman's process shall
14	remain in full effect until such time as the case is disposed
15	of by the court.
16	"§15-13-128.
17	"The following shall be substantially the form to be
18	used for a bondsman's process.
19	"BONDSMAN'S PROCESS
20	
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21	"STATE OF ALABAMA
22	"COUNTY OF
23	"(or)
24	"CITY OF

1	"WHEREAS, the Sureties on the bail of the defendant		
2	, in case number, have expressed their desire to		
3	surrender the defendant to the custody of of (City or		
4	County), Alabama, and such desire has been expressed to the		
5	clerk of the Court of the City/County of, Alabama,		
6	and,		
7	"WHEREAS, the clerk has checked the records and case		
8	number is still pending and the defendant nor his or her		
9	sureties have been discharged of their obligations, or the		
10	records of case number reflect that the defendant has		
11	failed to appear on the obligation of bail as required and a		
12	warrant has been issued for the arrest of the defendant.		
13	"NOW, THEREFORE, this document is issued, as		
14	required by law, and the document gives the right to the Sure-		
15	ties (bondsmen) to arrest the defendant, at any place in		
16	the State of Alabama, or the sureties may authorize another		
17	person to arrest the defendant by an endorsement in writing or		
18	this document or attached to this document and the surety or		
19	bondsman shall forthwith, after the arrest, take the defendant		
20	to the jail of, custodian thereof.		
21	"Executed this day of		
22	, 20 <u>_</u> .		
23	"		
24	"CLERK OF COURT		

1		"SEAL:
2		"Bondsman Return
3		"On this, 20, I
4		agent for surrender the above named
5	defendant	to the jail of
6		"Time:
7		"Bondsman's or Recovery License Number:
8		<u>.</u>
9		"\$15-13-131.

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"(a) When a defendant fails to appear in court as required by the undertaking of bail and no sufficient excuse has been provided to the court prior to the hearing, the court shall order a conditional forfeiture and show cause order against the defendant and the sureties of the bail. The court shall notify defendant and sureties of the order as set out in this article. The defendant or sureties, or both, shall file a written response with the clerk of the court within 28 180 days of after the date of service of the notice why the bond should not be forfeited. If a written response is filed within the time allowed and the court is of the opinion the written response is sufficient, the court shall set aside the conditional forfeiture. If the court is of the opinion the written response is not sufficient, the court shall set a hearing to determine whether the bond should be forfeited. The hearing shall not be set less than 90 120 days of after the service of the conditional forfeiture order. If no written

response has been filed after 28 180 days from the date of 1 2 service of the notice, the court may enter an appropriate 3 order or final judgment forfeiting all or part of the amount of the bond which shall be enforceable as any civil judgment. 4 5 The court may take into consideration the circumstances 6 provided to the court and continue any final forfeiture 7 hearing to another day and time allowing the sureties more 8 time to apprehend the defendant. "(b) When an undertaking of bail is forfeited by the 9 10 failure of the defendant to appear as required, except when money is deposited as cash bail, a conditional judgment shall 11 be rendered by the court in favor of the state or its subdivi-12 13 sions, for the use of the proper city, county, or state, 14 against the parties to the undertaking for the sum thereon expressed, which judgment may be substantially as follows: 15 16 "(State of or City Charge: 17 of) "vs Case No. \_\_\_\_\_ 18 "A.B.\_\_\_\_\_ 19 20 "C.D. "E.F. 21 (Sureties) 22 23

"It being known to the court that A.B., together with (Sureties) \_\_\_\_\_, agreed to pay the State of Alabama (or City of \_\_\_\_,) \_\_\_\_ dollars (the sum specified in the undertaking), unless A.B. appeared at the time and place mentioned and fixed in the bond or undertaking to answer in this case and A.B. having failed to appear at the time and place mentioned in the bond or undertaking, it is therefore ordered by the court that the State of Alabama (or City of \_\_\_\_,) for the use of \_\_\_\_ State (or City), recover of the defendant and sureties on the undertakings, the sum of \_\_\_\_ dollars (the sum specified in the undertaking), unless they file a written response and show cause why this judgment should not be made absolute within 28 180 days of the date of service of this conditional forfeiture order.

"(c) The state shall remit one-half of the funds it receives under subsections (a) and (b) to the county in which the defendant was charged. The funds shall be deposited into the general fund of the county and used for the maintenance and operation of the county jail.

"\$15-13-132.

"A notice of the rendition of the judgment set forth in Section 15-13-131 shall be issued by the clerk of the court and served according to the terms as established in this article within 90 days of the court's conditional forfeiture order to the defendant and sureties. The notice may be in the following form after the defendant fails to appear in court:

1	"STATE OF ALABAMA	
2	"(or City of)	Defendant
3		VS
4		
5	" County	
6		"Surety
7	"Case No	
8		"Surety
9	"Charge:	
10	"Conditiona	al Forfeiture Notice
11		
12	"To:	Court
13	"Defendant	
14	···	
15	"Surety	
16	"You are hereby no	otified that your name appears as a
17	surety on the bond in the ab	pove styled case. This case was

1	called for trial on (date) and the defendant was not
2	present to answer. Therefore, a conditional forfeiture of
3	dollars was entered against you.
4	"You shall file a written response within $\frac{28}{180}$
5	days after you receive this notice and show cause to the court
6	why this bond amount and the court cost incident to this
7	forfeiture should not be made final.
8	"If no action on your part is taken 28 180 days
9	after the date you receive this notice, a final forfeiture may
10	be entered against you by the court. The sheriff shall collect
11	the amount of the bond and court cost from you or levy on your
12	property to satisfy the forfeiture case. If you file a written
13	response and the court is of the opinion your written response
14	is not sufficient to set aside the conditional forfeiture,
15	then the court shall set a final forfeiture hearing date and
16	you will be notified at the address provided on the response.
17	"This bond forfeiture is a court case against you
18	separate from the defendant's criminal case. The court has
19	also ordered that the defendant be re-arrested in the original
20	case.
21	"Date issued: By
22	"Clerk

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**"**§15-13-136.

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"In forfeiture cases where the clerk of the court has failed to issue the conditional forfeiture notice as stipulated in Section 15-13-132 and where there has been no service as set out in Section 15-13-134 made within 90 days of after the order of the court defendant failing to appear as set out in Section 15-13-131, and where the sureties have complied with Section 15-13-133, then the sureties shall be discharged from all liability of the bail and the conditional judgment shall be set aside against such those sureties.

"\$15-13-137.

"If the defendants appear and show sufficient cause for the default to be determined by the court, the conditional judgment shall be set aside. If the excuse is not sufficient, or if the defendant or sureties fail to appear at the final forfeiture hearing, the judgment shall may be made absolute for the entire sum expressed in the undertaking, or any portion thereof according to the circumstances.

"§15-13-138.

"(a) The court shall set aside the conditional forfeiture in its entirety for the following reasons or under the following circumstances:

"(1) If the sureties can show that the defendant was hospitalized at the time he or she was to appear in court, or if the sureties can produce sufficient evidence that the defendant was not able to attend court for reason of illness, by producing a doctor's certificate or letter to that effect. The hospitalization may be in or out of the State of Alabama

this state. For the sureties to take advantage of this provision subdivision, they shall put the court on notice that the situation exists either prior to the issuance of the conditional forfeiture order or within 28 180 days after legal service of the conditional forfeiture on the sureties. After receiving notice, the court may continue the case to a future date it deems proper and just for the defendant to appear. If at that time the defendant is still not able to attend court for the same reason, then it shall be the burden of the sureties to produce the evidence within the same prescribed time. This section shall does not bar the court from the issuance of a bench warrant for the defendant in cases where the court feels that documents of proof do not reflect the truth, or where the court has reason to believe the defendant may appear and he or she is using such the documents of proof as an excuse to avoid appearance.

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"(2) If the sureties show that the defendant was confined in jail or in the custody of another jurisdiction in the State of Alabama this state or any other state, at the time of his or her original appearance or on the date of the issuance of the conditional forfeiture order, or if the surety shows that the defendant is still confined in any jail in the State of Alabama this state or any other state, or in the custody of another jurisdiction within the State of Alabama this state or any other state, or in the custody of another jurisdiction within the continental United States, including United States federal jurisdiction, the court shall set aside

the conditional forfeiture and continue the case until a time
after the end of that confinement. If the court later learns
that the defendant is free from confinement before the
confinement was supposed to end, then the court, with notice
to the sureties, may reset the case and the burden shall be on
the sureties to produce the defendant for the hearing or the
court may issue another conditional forfeiture.

- "(3) If the sureties show the defendant is deceased.
- 9 "(4) If the sureties show the defendant was serving 10 on active duty in one of the military services of the United 11 States.
  - "(b) The bondsman's process shall remain in full effect until such time as the case is disposed of by the court.

15 "\$15-13-142.

"Only a judicial officer may release a person on judicial public bail. The judicial officer shall have jurisdiction over the case and defendant in order to release the defendant on judicial public bail. The judicial officer shall have a hearing for the person and determine if the person meets the requirements of this article. If the defendant has ever failed to appear before any court or pay any costs, and he or she is charged with a felony, the defendant shall not be released on judicial public bail.

"\$15-13-145.

"Any person charged with a felony, misdemeanor, or violation shall be eligible for a judicial public bail, if:

- "(1) The person is not charged with robbery, capital
  murder, forcible sex crimes, escape, trafficking in drugs, or
  the sale of drugs.
  - "(2) The person has not been convicted of a previous felony or committed a felony while being released on any form of bail.
  - "(3) The person is not presently under a suspended sentence or on probation or parole for a previous conviction on a misdemeanor or a felony.
  - "(4) There is no evidence, satisfactory to the judicial officer, that the person has violated a previous bail release, whether it be judicial public bail, property, cash, or professional surety bail, or failure to appear.

"\$15-13-160.

"No professional bail company shall execute or become surety on any appearance bond in this state, unless it the company has an order granting authorization to become professional surety on any bail. The order granting authorization shall be reissued annually prior to January 1 of each year by the presiding circuit judge of the county in which the company desires to execute bail or appearance bonds. Prior to the judge's issuance of the original order and no later than December 1 of each year, thereafter, professional bail companies shall submit annually to the presiding circuit judge the following:

"(1) a. An original corporate surety bond or escrow agreement, filed and approved by the presiding circuit judge

of the county in which the professional bail company executes or becomes surety on appearance bonds, in the amount of \$25,000 twenty-five thousand dollars (\$25,000), guaranteeing the payment of all sums of money that may become due by virtue of any judgment absolute that may be rendered against the professional bail company on a forfeiture entered by any court in the county. Corporate surety bonds shall be executed only by a surety company authorized to do business in the State of Alabama this state and qualified to write bonds by the Department of Insurance. The corporate surety bond shall provide that it may be cancelled as to any future liability by the corporate surety company or the professional bail company giving 30 days prior written notice of the cancellation to the clerk of the circuit court in which the bond or instrument was filed. A bank in the State of Alabama this state shall be a party to all escrow agreements, and those agreements shall provide that the agreement may be cancelled as to any future liability only by the professional bail company and bank giving 30 days prior written notice of the cancellation to the clerk of the circuit court in which the escrow agreement or instrument is filed. Once a professional bail company has filed an original continuous corporate surety bond or escrow agreement with the circuit clerk and it has been approved by the presiding circuit judge, then the professional bail company does not have to file any other original continuous corporate surety bond or escrow agreement upon annual recertification. The professional bail company shall submit an

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original certificate from the insurance company which executed the corporate surety bond reflecting that it is still in force or an original letter from the bank stating the escrow agreement is still effective and the moneys monies are still held in trust. When any professional bail company is annually recertifying, the circuit clerk shall send the original corporate surety bond or original escrow agreement with any cancellations received by the circuit clerk to the presiding circuit judge for review and approval.

"b. Any new original corporate surety bond or escrow agreement made after the effective date of the act adding this paragraph, in a county with a population of 200,000 or more, shall require a surety bond or escrow agreement in the amount of fifty thousand dollars (\$50,000). This paragraph does not affect any corporate surety bond or escrow agreement made before the effective date of the act adding this paragraph.

Current escrow agreements shall remain at twenty-five thousand dollars (\$25,000) for any renewal thereafter.

"(2) An original qualifying power of attorney, letter, or other document issued by the professional bail company specifying any applicable limitations and specifying the agents who are authorized to execute and bind the professional bail company to a bail undertaking or to appearance bonds. The qualifying power of attorney, letter, or other document may only name persons as agents.

"(3) An original affidavit or certificate in

writing, under oath, executed by an owner or officer of a

professional bail company, to the clerk of the circuit court

of the county in which the professional bail company shall

execute or become surety on appearance bonds which contains

the following:

"a. That all appearance bonds shall be executed in the name of the professional bail company as surety by the agents listed or appointed in the qualifying power of attorney, letter, or other document presented to the court or any other person so named in any future qualifying powers of attorney, letters, or documents filed with the circuit clerk of the county.

"b. That the professional bail company is qualified to do business in this state and its resident address.

"c. That the professional bail company has sufficient financial net worth to satisfy its obligations as a surety.

"d. That no person having a direct or indirect financial interest in the professional bail company has been convicted of a felony or a crime involving moral turpitude. Notwithstanding the foregoing, if any person having a direct or indirect financial interest in the bonding business has been convicted of a felony or a crime involving moral turpitude, then the person making the certification shall certify that there has been a conviction, provide the name of

the person convicted, and certify that the person convicted has been pardoned or has had a restoration of civil rights.

"e. That the professional bail company has no knowledge of any forfeiture that has been made final for more than 30 days that has not been paid arising out of surety undertakings and as to which the professional bail company has no petitions, motions, or other litigation matters pending.

"f. That there are no persons, including employees, agents, or persons with a financial interest in the professional bail company, who, within a period of two years, violated this chapter, or any rules adopted by the Supreme Court governing the qualifications of professional surety or bail companies.

"g. That no employee, agent, or any other person having a direct or indirect financial interest in the professional bail company is an attorney, a judicial official, a person authorized to accept an appearance bond, or an agent of an attorney, judicial official, or person authorized to accept an appearance bond.

"h. The names and addresses of all officers, employees, and agents of the professional bail company who have a direct or indirect financial interest in the professional bail company and the nature and extent of each interest.

"\$15-13-164.

"(a) Any person who becomes surety on any bail for a defendant in this state and receives something of value or

charges a fee therefor, and who is not authorized as a
professional surety or bail company under this chapter shall
be guilty of a Class A misdemeanor and, upon conviction, shall
be sentenced in accordance with the laws of this state for
such an offense.

"(b) Any defendant who provides false information to the court or to the sureties on any bail bond forms or contracts shall be guilty of a Class A misdemeanor and, upon conviction, shall be sentenced in accordance with the laws of this state for the offense.

"Any surety who exchanges sexual services in exchange for bail bond services shall be guilty of a Class A misdemeanor and, upon conviction, shall be sentenced in accordance with the laws of this state for the offense."

Section 2. Although this bill would have as its purpose or effect the requirement of a new or increased expenditure of local funds, the bill is excluded from further requirements and application under Amendment 621, as amended by Amendment 890, now appearing as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, because the bill defines a new crime or amends the definition of an existing crime.

Section 3. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.