- 1 SB398
- 2 213516-1
- 3 By Senators Shelnutt and Chambliss
- 4 RFD: Judiciary
- 5 First Read: 20-APR-21

213516-1:n:04/20/2021:CMH/bm LSA2021-1200 1 2 3 4 5 6 7 Under existing law, the crime of assault in 8 SYNOPSIS: 9 the second degree is committed when a person, with 10 an intent to prevent a peace officer, detention or 11 correctional officer, emergency medical personnel, 12 or firefighter from performing a lawful duty, 13 intends to cause physical injury and causes 14 physical injury to any person. 15 This bill would establish the crimes of 16 assault against a first responder in the first and 17 second degrees and would also further provide for 18 the crime of assault in the second degree to reflect the creation of the crimes of assault 19 20 against a first responder in the first and second 21 degrees. 22 This bill would amend the crimes of riot and 23 inciting to riot and would establish the crimes of 24 aggravated riot and unlawful traffic interference. 25 This bill would include a mandatory period 26 of incarceration to serve that is not subject to 27 probation or parole.

1 Under existing law, a person arrested for a 2 crime of domestic violence or elder abuse is 3 required to be held in custody until brought before 4 the court within 48 hours for the purpose of 5 consideration of bail.

This bill would provide that if a person is 6 7 arrested for committing a crime of assault against a first responder, riot, inciting to riot, 8 9 aggravated riot, or unlawful traffic interference, 10 the person would be required to be held in custody until brought before the court within 24 hours for 11 the purpose of consideration of bail, or if not 12 13 brought before the court within 24 hours, would be 14 subject to bail according to the Alabama Rules of 15 Criminal Procedure.

16Under existing law, local law enforcement17agencies are primarily funded by the political18subdivisions of the state for whom the agencies19serve.

20 This bill would also provide that if a 21 political subdivision of the state dissolves or 22 defunds a local law enforcement agency, the 23 political subdivision may not receive any state 24 grant or aid money and may not receive any 25 allocation of any state revenues directly shared 26 with local governments that is not otherwise 27 required by the Constitution of Alabama of 1901,

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until the local law enforcement agency is fully restored and funded, with exceptions.

Amendment 621 of the Constitution of Alabama 3 of 1901, as amended by Amendment 890, now appearing 4 5 as Section 111.05 of the Official Recompilation of the Constitution of Alabama of 1901, as amended, 6 prohibits a general law whose purpose or effect 7 8 would be to require a new or increased expenditure 9 of local funds from becoming effective with regard 10 to a local governmental entity without enactment by a 2/3 vote unless: it comes within one of a number 11 of specified exceptions; it is approved by the 12 13 affected entity; or the Legislature appropriates 14 funds, or provides a local source of revenue, to 15 the entity for the purpose.

16 The purpose or effect of this bill would be 17 to require a new or increased expenditure of local 18 funds within the meaning of the amendment. However, 19 the bill does not require approval of a local 20 governmental entity or enactment by a 2/3 vote to 21 become effective because it comes within one of the 22 specified exceptions contained in the amendment.

> A BILL TO BE ENTITLED AN ACT

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1 Relating to crimes and offenses; to create the 2 Anti-Aggravated Riot Act; to amend Sections 13A-6-21, 13A-11-1, 13A-11-3, 13A-11-4, and 15-10-3, Code of Alabama 3 1975, and to add Sections 13A-11-3.1 and 13A-11-5.1 to the 4 5 Code of Alabama 1975, to create the crimes of assault against a first responder in the first and second degrees; to further 6 7 provide for the crimes of riot and inciting to riot; to create the crime of aggravated riot; to provide further for the crime 8 9 of assault in the second degree; to create the crime of 10 unlawful traffic interference; to further provide for penalties for certain violations; to further provide for the 11 arrest, release, and bail of certain offenders; to provide 12 13 restrictions on the issuance of certain state funds to a political subdivision that abolishes or reduces funding to a 14 15 local law enforcement agency under certain conditions; and in connection therewith would have as its purpose or effect the 16 17 requirement of a new or increased expenditure of local funds 18 within the meaning of Amendment 621 of the Constitution of Alabama of 1901, as amended by Amendment 890, now appearing as 19 20 Section 111.05 of the Official Recompilation of the 21 Constitution of Alabama of 1901, as amended. 22 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 23 Section 1. This act shall be known and may be cited 24 as the Anti-Aggravated Riot Act. 25 Section 2. (a) As used in this section, the term

26 first responder includes state, local, and tribal law27 enforcement officers; dogs or horses employed by a law

enforcement agency for the principal purpose of aiding in the detection of criminal activity, enforcement of laws, or apprehension of criminal offenders; detention and correctional officers at any municipal or county jail or state penitentiary; fire department and voluntary fire department personnel; and emergency medical personnel who are actively employed or on active volunteer status.

8 (b) A person commits the crime of assault against a 9 first responder in the first degree when the person 10 intentionally does any of the following to a first responder 11 who is engaged in the performance of his or her official 12 duties:

13 (1) Causes serious physical injury to the first14 responder.

15 (2) Causes physical injury by deadly weapon or16 dangerous instrument to the first responder.

17 (3) Causes physical injury to the first responder by18 strangulation or suffocation, or an attempt thereof.

(4) Causes physical injury to the first responderduring a riot, aggravated riot, or unlawful assembly.

(5) Causes or attempts to cause a first responder to
come into contact with bodily fluids, unless the first
responder consented to the contact or the contact was
necessary to provide medical care. For purposes of this
subdivision, bodily fluids has the same meaning as defined
under Section 13A-6-242, Code of Alabama 1975.

(c) Assault against a first responder in the first 1 2 degree is a Class B felony. The defendant shall serve a minimum term of imprisonment of six months without 3 consideration of probation, parole, good time credits, or any 4 5 other reduction in time. (d) In addition to any fine, the defendant shall pay 6 7 restitution, including, but not limited to, all of the 8 following: 9 (1) Costs of any and all medical treatment by any 10 victim of the violation, including physical and occupational therapy and rehabilitation. 11 (2) Costs of any damage to property, or full value 12 13 of property if destroyed or damaged beyond repair. (3) Any and all other losses suffered by any victim 14 15 as a result of a violation of this section. Section 3. (a) As used in this section, the term 16 first responder includes state, local, and tribal law 17 18 enforcement officers; dogs or horses employed by a law enforcement agency for the principal purpose of aiding in the 19 20 detection of criminal activity, enforcement of laws, or 21 apprehension of criminal offenders; detention and correctional officers at any municipal or county jail or state 22 23 penitentiary; fire department and voluntary fire department 24 personnel; and emergency medical personnel who are actively 25 employed or on active volunteer status. 26 (b) A person commits the crime of assault against a 27 first responder in the second degree when the person

intentionally causes physical injury to a first responder who
 is engaged in the performance of his or her official duties.

3 (c) Assault against a first responder in the second
4 degree is a Class C felony. The defendant shall serve a
5 minimum term of imprisonment of three months without
6 consideration of probation, parole, good time credits, or any
7 other reduction in time.

8 (d) In addition to any fine, the defendant shall pay 9 restitution, including, but not limited to, all of the 10 following:

(1) Costs of any and all medical treatment of or for
any victim of the violation, including physical and
occupational therapy and rehabilitation.

14 (2) Costs of any damage to property, or full value15 of property if destroyed or damaged beyond repair.

16 (3) Any and all other losses suffered by any victim
17 as a result of a violation of this section.

18 Section 4. Section 13A-6-21, Code of Alabama 1975,19 is amended to read as follows:

20 "§13A-6-21.

"(a) A person commits the crime of assault in the
second degree if the person does any of the following:

"(1) With intent to cause serious physical injury to
another person, he or she causes serious physical injury to
any person.

1 "(2) With intent to cause physical injury to another 2 person, he or she causes physical injury to any person by 3 means of a deadly weapon or a dangerous instrument.

4 "(3) He or she recklessly causes serious physical
5 injury to another person by means of a deadly weapon or a
6 dangerous instrument.

7 "(4) With intent to prevent a peace officer, as 8 defined in Section 36-21-60, a detention or correctional officer at any municipal or county jail or state penitentiary, 9 10 emergency medical personnel, cause physical injury to a utility worker, or a firefighter from performing a lawful 11 12 duty, he or she intends to cause physical injury and he or she 13 causes physical injury to any person. For the purpose of this 14 subdivision, a person who is a peace officer who is employed 15 or under contract while off duty by a private or public entity 16 is a peace officer performing a lawful duty when the person is 17 working in his or her approved uniform while off duty with the approval of his or her employing law enforcement agency. 18 19 Provided, however, that nothing contained herein shall be 20 deemed or construed as amending, modifying, or extending the 21 classification of a peace officer as off-duty for workers 22 compensation purposes or any other benefits to which a peace 23 officer may otherwise be entitled to under law when considered 24 on-duty. Additionally, nothing contained herein shall be 25 deemed or construed as amending, modifying, or extending the tort liability of any municipality as a result of any action 26 27 or inaction on the part of an off-duty police officer. For the

purposes of this subdivision, utility worker means any person 1 2 who is employed by an entity that owns, operates, leases, or controls any plant, property, or facility for the generation, 3 transmission, manufacture, production, supply, distribution, 4 5 sale, storage, conveyance, delivery, or furnishing to or for the public of electricity, natural or manufactured gas, water, 6 7 steam, sewage, or telephone service, including two or more 8 utilities rendering joint service.

9 "(5) With intent to cause physical injury to a 10 teacher or to an employee of a public educational institution 11 during or as a result of the performance of his or her duty, 12 he or she causes physical injury to any person.

13 "(6) With intent to cause physical injury to a 14 health care worker, including a nurse, physician, technician, 15 or any other person employed by or practicing at a hospital as defined in Section 22-21-20; a county or district health 16 17 department; a long-term care facility; or a physician's 18 office, clinic, or outpatient treatment facility during the course of or as a result of the performance of the duties of 19 20 the health care worker or other person employed by or 21 practicing at the hospital; the county or district health 22 department; any health care facility owned or operated by the 23 State of Alabama; the long-term care facility; or the 24 physician's office, clinic, or outpatient treatment facility; 25 he or she causes physical injury to any person. This subdivision shall not apply to assaults by patients who are 26

impaired by medication or to assaults on home health care workers while they are in private residences.

3 "(7) For a purpose other than lawful medical or
4 therapeutic treatment, he or she intentionally causes stupor,
5 unconsciousness, or other physical or mental impairment, or
6 injury to another person by administering to him or her,
7 without his or her consent, a drug, substance, or preparation
8 capable of producing the intended harm.

9 "(b) Assault in the second degree is a Class C 10 felony.

"(c) For the purposes of this section, utility 11 12 worker means any person who is employed by an entity that 13 owns, operates, leases, or controls any plant, property, or 14 facility for the generation, transmission, manufacture, 15 production, supply, distribution, sale, storage, conveyance, 16 delivery, or furnishing to or for the public of electricity, 17 natural or manufactured gas, water, steam, sewage, or 18 telephone service, including two or more utilities rendering 19 joint service. 20 Section 5. Sections 13A-11-1, 13A-11-3, and 21 13A-11-4, Code of Alabama 1975, are amended to read as 22 follows: "§13A-11-1. 23 24

24 "The following definitions apply in this article:
25 "(1) OBSTRUCT. To "obstruct" means to render
26 impassable without unreasonable inconvenience or hazard. A

gathering of persons to hear a person speak or otherwise
 communicate does not constitute an obstruction.

"(2) PUBLIC PLACE. A place to which the public or a 3 substantial group of persons has access, and includes but is 4 5 not limited to highways, transportation facilities, schools, places of amusement, parks, playgrounds and hallways, lobbies 6 7 and other portions of apartment houses not constituting rooms or apartments designed for actual residence; provided, that no 8 private dwelling and no place engaged for a private gathering 9 10 is included within the meaning of public place with respect to any person specifically invited therein. 11

12 "(3) RIOT. The assemblage of five or more persons
 13 resulting in conduct which does either of the following:

14 "a. Creates an immediate danger of damage to
 15 property or injury to persons.

16 "b. Substantially obstructs law enforcement or other
 17 governmental functions or services.

18 "(3) RIOT. The assemblage of five or more persons
 19 resulting in conduct which creates an immediate danger of
 20 damage to property or injury to persons.

"(3) (4) TRANSPORTATION FACILITY. Any conveyance, premises or place used for or in connection with public passenger transportation, whether by air, railroad, motor vehicle or any other method. It includes aircraft, water craft, railroad cars, buses and air, boat, railroad and bus terminals and stations and all appurtenances thereto. "\$13A-11-3.

1	"(a) A person commits the crime of riot if, <u>after</u>
2	receiving an order to disperse by a law enforcement officer or
3	when in violation of a curfew, the person, with five or more
4	other persons, he wrongfully engages in tumultuous and violent
5	conduct and thereby intentionally or recklessly causes or
6	<del>creates a grave risk of public terror or alarm</del> <u>intentionally</u>
7	participates in a riot.
8	"(b) Riot is a Class A misdemeanor. <u>The defendant</u>
9	shall serve a minimum term of imprisonment of 30 days without
10	consideration of probation, parole, good time credits, or any
11	other reduction in time.
12	"(c) In addition to any fine, the defendant shall
13	pay restitution, including but not limited to all of the
14	following:
15	" <u>(1) Costs of any and all medical treatment by any</u>
16	victim of the violation, including physical and occupational
17	therapy and rehabilitation.
18	" <u>(2)</u> Costs of any damage to property, or full value
19	of property if destroyed or damaged beyond repair.
20	"(3) Any and all other losses suffered by any victim
21	as a result of a violation of this section.
22	"\$13A-11-4.
23	"(a) A person commits the crime of inciting to riot
24	if he <u>or she</u> commands, solicits, incites <u>, funds,</u> <del>or</del> urges <u>, or</u>
25	otherwise aids or abets another person to engage in tumultuous
26	and violent conduct of a kind likely to cause or create a

1	grave risk of public terror or alarm a riot or aggravated riot.
2	"(b) Inciting to riot is a Class A misdemeanor. <u>The</u>
3	defendant shall serve a minimum term of imprisonment of 30
4	days without consideration of probation, parole, good time
5	credits, or any other reduction in time.
6	"(c) In addition to any fine, the defendant shall
7	pay restitution, including, but not limited to, all of the
8	following:
9	"(1) Costs of any and all medical treatment of or
10	for any victim of the violation, including physical and
11	occupational therapy and rehabilitation.
12	" <u>(2)</u> Costs of any damage to property, or full value
13	of property if destroyed or damaged beyond repair.
14	"(3) Any and all other losses suffered by any victim
15	as a result of a violation of this section."
16	Section 6. Sections 13A-11-3.1 and 13A-11-5.1 are
17	added to Article 1 of Chapter 11 of Title 13A of the Code of
18	Alabama 1975, to read as follows:
19	\$13A-11-3.1.
20	(a) A person commits the crime of aggravated riot
21	if, after receiving an order to disperse by a law enforcement
22	officer or when in violation of a curfew, the person
23	intentionally participates in a riot, the participants of
24	which collectively cause damage to property in an amount which
25	exceeds two thousand five hundred dollars (\$2,500) or cause
26	physical injury to any one or more persons.

(b) Aggravated riot is a Class C felony. The 1 2 defendant shall serve a minimum term of imprisonment of three months without consideration of probation, parole, good time 3 credits, or any other reduction in time. 4 5 (c) In addition to any fine, the defendant shall pay restitution, including, but not limited to, all of the 6 7 following: (1) Costs of any and all medical treatment by any 8 victim of the violation, including physical and occupational 9 10 therapy and rehabilitation. (2) Costs of any damage to property, or full value 11 12 of property if destroyed or damaged beyond repair. 13 (3) Any and all other losses suffered by any victim as a result of a violation of this section. 14 15 \$13A-11-5.1. (a) (1) A person commits the crime of unlawful 16 17 traffic interference if the person intentionally or recklessly 18 impedes vehicular traffic by walking, standing, sitting, kneeling, lying, or placing an object in such a manner as to 19 20 block passage of a vehicle on a public highway or interstate 21 highway. 22 (2) This section does not apply to any of the 23 following: 24 a. A person who, by permit or otherwise, has permission to operate in the public roadway from an 25 appropriate government authority, including a law enforcement 26 officer. 27

b. A person who operates in the roadway to direct
 traffic away from a hazardous road condition, an obstacle, or
 the scene of an accident.

4 (b) (1) Except as provided in subdivision (2),
5 unlawful traffic interference is a Class A misdemeanor.

6 (2) On a second or subsequent violation under
7 subdivision (1), or if a violation of this section resulted in
8 physical injury or damage to property, the person is guilty of
9 a Class C felony.

10 (c) A defendant convicted of violating this section 11 shall serve a minimum term of imprisonment of 30 days without 12 consideration of probation, parole, good time credits, or any 13 other reduction in time.

14 (d) In addition to any fine, the defendant shall pay 15 restitution, including, but not limited to, all of the 16 following:

(1) Costs of any and all medical treatment of or for
any victim of the violation, including physical and
occupational therapy and rehabilitation.

20 (2) Costs of any damage to property, or full value
21 of property if destroyed or damaged beyond repair.

(3) Any and all other losses suffered by any victimas a result of a violation of this section.

24 Section 7. Section 15-10-3, Code of Alabama 1975, is 25 amended to read as follows:

26 "\$15-10-3.

1 "(a) An officer may arrest a person without a
2 warrant, on any day and at any time in any of the following
3 instances:

4 "(1) If a public offense has been committed or a
5 breach of the peace threatened in the presence of the officer.

6 "(2) When a felony has been committed, though not in 7 the presence of the officer, by the person arrested.

8 "(3) When a felony has been committed and the 9 officer has probable cause to believe that the person arrested 10 committed the felony.

"(4) When the officer has probable cause to believe that the person arrested has committed a felony, although it may afterwards appear that a felony had not in fact been committed.

"(5) When a charge has been made, upon probablecause, that the person arrested has committed a felony.

17 "(6) When the officer has actual knowledge that a 18 warrant for the person's arrest for the commission of a felony or misdemeanor has been issued, provided the warrant was 19 20 issued in accordance with this chapter. However, upon request 21 the officer shall show the warrant to the arrested person as soon as possible. If the officer does not have the warrant in 22 23 his or her possession at the time of arrest the officer shall 24 inform the defendant of the offense charged and of the fact 25 that a warrant has been issued.

26 "(7) When the officer has probable cause to believe27 that a felony or misdemeanor has been committed by the person

arrested in violation of a protection order, including a
 domestic violence protection order or an elder abuse
 protection order, issued by a court of competent jurisdiction.

"(8) When an offense involves a crime of domestic 4 5 violence, including domestic violence in the first degree, pursuant to Section 13A-6-130, domestic violence in the second 6 7 degree, pursuant to Section 13A-6-131, domestic violence in the third degree, pursuant to Section 13A-6-132, interference 8 9 with a domestic violence emergency call, in violation of 10 Section 13A-6-137, or domestic violence by strangulation or suffocation, pursuant to Section 13A-6-138, or violation of a 11 domestic violence protection order, pursuant to Section 12 13 13A-6-142, or the offense involves the crime of elder abuse as defined in Section 38-9F-3, including elder abuse in the first 14 degree pursuant to Section 13A-6-192, elder abuse in the 15 second degree pursuant to Section 13A-6-193, and elder abuse 16 17 in the third degree pursuant to Section 13A-6-194, in 18 violation of an Elder Abuse Protection Order pursuant to Section 38-9F-3, and the arrest is based on probable cause. 19

"(9) When an offense involves assault against a
first responder in the first degree, as provided under Section
2 of the act adding this amendatory language; assault against
a first responder in the second degree, as provided under
Section 3 of the act adding this amendatory language; riot, as
provided under Section 13A-11-3; inciting to riot, as provided
under Section 13A-11-4; aggravated riot, as provided under

Section 13A-11-3.1; or unlawful traffic interference, as
 provided under Section 13A-11-5.1.

3 "(b) When a law enforcement officer investigates an 4 allegation of domestic violence or elder abuse, whether or not 5 an arrest is made, the officer shall make a written report of 6 the alleged incident, including a statement of the complaint, 7 and the disposition of the case.

"(c) If the defendant is arrested under this section 8 9 for committing an act of domestic violence, including domestic 10 violence in the first degree, pursuant to Section 13A-6-130, domestic violence in the second degree, pursuant to Section 11 12 13A-6-131, domestic violence in the third degree, pursuant to 13 Section 13A-6-132, interference with a domestic violence emergency call, in violation of Section 13A-6-137, or domestic 14 15 violence by strangulation or suffocation, pursuant to Section 13A-6-138, in a violation of a domestic violence protection 16 order, pursuant to Section 13A-6-142, or an act of elder 17 18 abuse, including elder abuse in the first degree pursuant to Section 13A-6-192, elder abuse in the second degree pursuant 19 20 to Section 13A-6-193, and elder abuse in the third degree 21 pursuant to Section 13A-6-194, in violation of an elder abuse 22 protection order, the defendant shall be held in custody until 23 brought before the court within 48 hours for the purpose of 24 enforcing the protection order and for consideration of bail 25 in accordance with Section 15-13-190 and the applicable rules of criminal procedure, pending a hearing. If the defendant is 26 27 not brought before the court within 48 hours, the defendant

shall be subject to bail according to the Alabama Rules of
 Criminal Procedure.

"(d) If the defendant is arrested for committing an 3 act of assault against a first responder in the first degree 4 5 as provided under Section 2 of the act adding this amendatory language, assault against a first responder in the second 6 7 degree as provided under Section 3 of the act adding this amendatory language, riot as provided under Section 13A-11-3, 8 inciting to riot as provided under Section 13A-11-4, 9 10 aggravated riot, as provided under Section 13A-11-3.1, or unlawful traffic interference as provided under Section 11 13A-11-5.1, the defendant shall be held in custody until 12 13 brought before the court within 24 hours for consideration of bail in accordance with Section 15-13-190 and the applicable 14 rules of criminal procedure, pending a hearing. If the 15 defendant is not brought before the court within 24 hours, the 16 defendant shall be subject to bail according to the Alabama 17 18 Rules of Criminal Procedure."

Section 8. (a) (1) As used in this section, the term defunded jurisdiction means a political subdivision of the state that is certified by the Attorney General as having abolished or disbanded, or substantially abolished or disbanded, the law enforcement agency of the political subdivision without an intention to immediately reconstitute the agency.

26 (2) A rebuttable presumption arises that a political
 27 subdivision has substantially abolished or disbanded the law

enforcement agency of the political subdivision if the political subdivision reduces by 50 percent or more the budget of the law enforcement agency of the political subdivision without reallocating a substantial majority of that money to another community policing program.

6 (3) A political subdivision may rebut the 7 presumption by proving by clear and convincing evidence that 8 the budget reduction was a fiscally appropriate decision as a 9 result of a decrease in revenues in the previous fiscal year, 10 or by proving that, the budget reduction notwithstanding, the law enforcement agency of the political subdivision is 11 sufficiently funded to provide law enforcement services to the 12 13 political subdivision.

(b) A defunded jurisdiction is not eligible for andmay not receive any of the following:

16 (1) A state grant, gift, endowment, or any other sum
17 of money or aid from the State of Alabama or a department,
18 board, or agency thereof.

(2) Any allocation of state revenues directly shared
with local governing bodies not otherwise guaranteed by the
Constitution of Alabama of 1901, including, but not limited
to, revenue from the Rebuild Alabama Act, Act 2019-2 of the
2019 1st Special Session; and the net profits derived from the
proceeds of the Alabama liquor stores under Section 28-3-74,
Code of Alabama 1975.

26 (c) Upon certification by the Attorney General that
27 a political subdivision of the state is a defunded

jurisdiction, the state Comptroller shall withhold the distribution of the revenue described under subsection (b) to which the defunded jurisdiction would otherwise be entitled into a special fund within the State Treasury until the Attorney General certifies that the political subdivision has restored funding to the political subdivision's law enforcement agency.

8 (d) This section does not apply to a political 9 subdivision of the state which, as of the effective date of 10 this act, employs less than 20 full-time law enforcement 11 officers.

Section 9. Although this bill would have as its 12 13 purpose or effect the requirement of a new or increased 14 expenditure of local funds, the bill is excluded from further 15 requirements and application under Amendment 621, as amended 16 by Amendment 890, now appearing as Section 111.05 of the 17 Official Recompilation of the Constitution of Alabama of 1901, 18 as amended, because the bill defines a new crime or amends the definition of an existing crime. 19

20 Section 10. This act shall become effective on the 21 first day of the third month following its passage and 22 approval by the Governor, or its otherwise becoming law.