- 1 SB131
- 2 181520-1
- 3 By Senator Dial
- 4 RFD: Health and Human Services
- 5 First Read: 09-FEB-17

181520-1:n:01/25/2017:PMG/cj LRS2017-299 1 2 3 4 5 6 7 8 SYNOPSIS: Under existing law, advanced practice nurses 9 are licensed by the Board of Nursing. 10 This bill would revise the titles of certain 11 types of advanced practice registered nurses and 12 revise the scope of practice of advanced practice 13 nursing. This bill would authorize clinical nurse 14 15 specialists to engage in collaborative practices 16 with licensed physicians in certain circumstances. 17 This bill would also prohibit an individual 18 from engaging in the practice of advanced practice 19 nursing unless he or she is certified by the Board 20 of Nursing and provide for penalties. 21 Amendment 621 of the Constitution of Alabama 22 of 1901, now appearing as Section 111.05 of the 23 Official Recompilation of the Constitution of 24 Alabama of 1901, as amended, prohibits a general 25 law whose purpose or effect would be to require a 26 new or increased expenditure of local funds from 27 becoming effective with regard to a local

1governmental entity without enactment by a 2/3 vote2unless: it comes within one of a number of3specified exceptions; it is approved by the4affected entity; or the Legislature appropriates5funds, or provides a local source of revenue, to6the entity for the purpose.

7 The purpose or effect of this bill would be 8 to require a new or increased expenditure of local 9 funds within the meaning of the amendment. However, 10 the bill does not require approval of a local 11 governmental entity or enactment by a 2/3 vote to 12 become effective because it comes within one of the 13 specified exceptions contained in the amendment.

A BILL

TO BE ENTITLED

AN ACT

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19 Relating to advanced practice nursing; to amend Sections 34-21-80, 34-21-81, 34-21-83 to 34-21-92, inclusive, 20 Code of Alabama 1975; to add a new Section 34-21-90.1 to the 21 22 Code of Alabama 1975; to revise the titles of certain types of 23 advanced practice registered nurses and revise the scope of 24 practice of advanced practice nursing; to authorize clinical 25 nurse specialists to engage in collaborative practices with 26 licensed physicians in certain circumstances; to prohibit an 27 individual from engaging in the practice of advanced practice

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nursing unless he or she is certified by the Board of Nursing 1 2 and provide for penalties; and in connection therewith would have as its purpose or effect the requirement of a new or 3 increased expenditure of local funds within the meaning of 4 5 Amendment 621 of the Constitution of Alabama of 1901, now appearing as Section 111.05 of the Official Recompilation of 6 7 the Constitution of Alabama of 1901, as amended. BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 8

9 Section 1. Sections 34-21-80, 34-21-81, 34-21-83 to
 10 34-21-92, inclusive, Code of Alabama 1975, are amended to read
 11 as follows:

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"§34-21-80.

13 "The Legislature of the State of Alabama declares 14 that the recognition and regulation of all areas of advanced 15 practice nursing and the collaborative practices between 16 licensed physicians and certified registered nurse 17 practitioners, and certified nurse midwives, and clinical 18 <u>nurse specialists</u> are essential to protect and maintain the 19 public health and safety.

20 "§34-21-81.

"As used in this article, the following terms shallhave the following meanings:

"(1) BOARD OF MEDICAL EXAMINERS. The State Board of
 Medical Examiners established pursuant to Section 34-24-53.

"(2) BOARD OF NURSING. The Board of Nursing
established under Section 34-21-2.

"(3) ADVANCED PRACTICE REGISTERED NURSE. A 1 2 registered nurse that who has gained additional knowledge and skills through successful completion of an organized program 3 of nursing education that prepares nurses for advanced 4 5 practice roles and who has been certified by the Board of Nursing to engage in the practice of advanced practice 6 7 nursing. There shall be four categories of advanced practice nurses in one of the following categories: Certified 8 registered nurse practitioners (CRNP) practitioner, certified 9 10 nurse midwives (CNM) midwife, certified registered nurse 11 anesthetists (CRNA) anesthetist, and or clinical nurse 12 specialists (CNS) specialist. An advanced practice registered 13 nurse is an independent practitioner within nursing standards, collaborative practice rules, or both, established or 14 recognized by the Board of Nursing and the Alabama Board of 15 16 Medical Examiners as follows: 17 "a. Certified registered nurse practitioners and 18 certified nurse midwives are subject to collaborative practice 19 agreements with an Alabama physician. 20 "b. Clinical nurse specialists may apply to enter into collaborative practice agreements with Alabama physicians 21 subject to established protocols recognized by the board and 22 23 the Board of Medical Examiners that are developed and based on 24 their specific scope of practice as defined by their 25 certifying agency.

26 "<u>c.</u> Certified registered nurse anesthetists and
 27 clinical nurse specialists are not subject to collaborative

practice agreements with an Alabama physician and are not subject to the requirements of Sections 34-21-82, 34-21-83, and 34-21-85 to 34-21-92, inclusive, and are prohibited from engaging in any of the acts or functions of a certified registered nurse practitioner (CRNP) or a certified nurse midwife (CNM) as established by this article and regulations rules adopted under this article.

"(4) ADVANCED PRACTICE NURSING. The delivery of 8 health care services by advanced practice registered nurses 9 10 within one of the following scopes of practice who have gained 11 additional knowledge and skills through successful completion 12 of an organized program of nursing education that prepares 13 nurses for advanced practice roles as certified registered nurse practitioners, certified nurse midwives, certified nurse 14 15 anesthetists, and clinical nurse specialists:

16 "a. Practice as a certified registered nurse 17 practitioner (CRNP) means the performance of nursing skills by 18 a registered nurse who has demonstrated by certification that 19 he or she has advanced knowledge and skills in the delivery of 20 nursing services within a health care system that provides for 21 consultation, collaborative management, or referral as 22 indicated by the health status of the client.

"b. Practice as a certified nurse midwife (CNM) means the performance of nursing skills by a registered nurse who has demonstrated by certification that he or she has advanced knowledge and skills relative to the management of women's health care focusing on pregnancy, childbirth, the postpartum period, care of the newborn, family planning, and gynecological needs of women, within a health care system that provides for consultation, collaborative management, or referral as indicated by the health status of the client.

"c. Practice as a certified registered nurse 5 anesthetist (CRNA) means the performance of or the assistance 6 7 in any act involving the determination, preparation, administration, or monitoring of any drug used to render an 8 individual insensible to pain for surgical and other 9 10 therapeutic or diagnostic procedures. The nurse anesthetist is qualified in accordance with Section 27-46-3 and is licensed 11 12 by the Board of Nursing and functions under the direction of a 13 physician licensed to practice medicine, or a dentist, who is immediately available. 14

"d. Practice of clinical nurse specialist (CNS) 15 16 nursing means the performance of nursing skills by a 17 registered nurse who, through study and supervised practice at 18 the graduate level and as evidenced by certification, has 19 advanced knowledge and practice skills in a specialized area 20 of practice, except that a clinical nurse specialist may not 21 do any of the following: . A clinical nurse specialist in 22 collaborative practice does not have the same functions and 23 protocols as a certified nurse practitioner or a certified 24 nurse midwife.

25 "1. Perform delegated medical acts or engage in
 26 collaborative practice as described in this article.

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"2. Perform any of the functions of a certified
 registered nurse practitioner or a certified nurse midwife as
 described in this article and the regulations adopted under
 this article, whether or not performed within a collaborative
 practice relationship.

3. Prescribe drugs of any type. A clinical nurse
 specialist may perform nursing services permitted under this
 subdivision as an independent contractor.

"(5) COLLABORATION. A formal relationship between 9 10 one or more certified registered nurse practitioners, 11 certified nurse midwives, or clinical nurse specialists and a 12 physician or physicians under which these nurses may engage in advanced practice nursing as evidenced by written protocols 13 approved in accordance with the requirements of this article 14 15 or exempted in accordance with requirements of this article. 16 The term collaboration does not require direct, on-site 17 supervision of the activities of a certified registered nurse 18 practitioner, or a certified nurse midwife, or a clinical 19 nurse specialist by the collaborating physician. The term does 20 require such professional oversight and direction as may be required by the rules and regulations of the State Board of 21 22 Medical Examiners and the Board of Nursing.

"(6) PHYSICIAN or COLLABORATING PHYSICIAN. A doctor
of medicine or a doctor of osteopathy licensed to practice
medicine in Alabama who agrees in writing to practice in
collaboration with one or more certified registered nurse
practitioners, or certified nurse midwives, or clinical nurse

<u>specialists</u> in accordance with the rules and regulations
 adopted by the State Board of Medical Examiners and the Board
 of Nursing.

4 "(7) JOINT COMMITTEE OF THE STATE BOARD OF MEDICAL
5 EXAMINERS AND THE BOARD OF NURSING FOR ADVANCED PRACTICE
6 NURSES. The Joint Committee of the State Board of Medical
7 Examiners and the Board of Nursing for Advanced Practice
8 Nurses shall mean and shall be a committee composed of all of
9 the following:

10 "a. Two physicians licensed to practice medicine in11 the State of Alabama.

12 "b. One registered nurse licensed to practice13 professional nursing in the State of Alabama.

14 "c. One licensed physician engaged in a 15 collaborative practice with a certified registered nurse 16 practitioner or a certified nurse midwife in the State of 17 Alabama.

18 "d. One certified registered nurse practitioner
19 engaged in advanced practice with a physician in the State of
20 Alabama.

"e. One certified nurse midwife engaged in advanced
practice with a physician in the State of Alabama.

"(8) LEGEND DRUG. Any drug, medicine, chemical, or poison bearing on the label the words, "Caution, Federal Law prohibits dispensing without prescription" or similar words indicating that such drug, medicine, chemical, or poison may be sold or dispensed only upon the prescription of a licensed

practitioner, except that the term legend drug shall not 1 2 include any drug, substance, or compound which is listed in 3 Schedules I through V of the Alabama Uniform Controlled 4 Substances Act.

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"(9) PRESCRIBE or PRESCRIBING. The act of issuing a written prescription for a legend drug. 6

7 "(10) PRESCRIPTION. An order for a legend drug which is written and signed by a practitioner authorized by law to 8 prescribe and administer such drugs and which is intended to 9 10 be filled, compounded, or dispensed by a pharmacist.

11 "(11) PROTOCOL. A document approved in accordance 12 with Section 34-21-87 establishing the permissible functions 13 and activities to be performed by certified registered nurse 14 practitioners, and certified nurse midwives, and clinical 15 nurse specialists and signed by collaborating physicians and 16 any nurse practitioners or nurse midwives advanced practice 17 registered nurse practicing with those physicians.

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"§34-21-83.

"The State Board of Medical Examiners shall 19 20 establish the qualifications for physicians who are engaged in 21 collaborative practice with certified registered nurse 22 practitioners, and certified nurse midwives, and clinical 23 nurse specialists. The board may adopt rules and regulations 24 to accomplish the purposes of this section.

25 "§34-21-84.

26 "(a) The Board of Nursing shall be the sole state 27 authority designated to establish the qualifications necessary

for a registered nurse to be certified to engage in advanced 1 2 practice nursing. The Board of Nursing shall recognize the educational qualifications and training of advanced practice 3 registered nurses by the issuance of a certification of 4 5 qualification to engage in advanced practice nursing. To be eligible for certification, an applicant shall be currently 6 7 licensed as a registered nurse in Alabama and shall meet the 8 requirements for certification as an advanced practice registered nurse as defined in the rules and regulations 9 10 established by the Board of Nursing.

"(b) Pursuant to subsection (a), the Board of Nursing may adopt rules and regulations establishing the procedures for individuals to be certified to engage in advanced practice nursing, as well as grounds for denial or termination of certification or both, and the fees to be paid to the Board of Nursing in connection with an application for certification.

18 "(c) The Board of Nursing, by rule, shall set standards for the establishment and outcomes of advanced 19 20 practice registered nurse education programs, including clinical learning experiences, and identify the process for 21 22 determining how education programs comply with these 23 standards. The Board of Nursing shall approve education 24 programs that meet the requirements of this article and the 25 rules of the Board of Nursing. "§34-21-85. 26

"The joint committee shall be the state authority 1 2 designated to recommend rules and regulations to the State Board of Medical Examiners and the Board of Nursing for the 3 4 purpose of regulating the collaborative practice of physicians 5 and certified registered nurse practitioners and certified nurse midwives advanced practice registered nurses in 6 7 collaborative practice. No person may practice as a certified registered nurse practitioner or a certified nurse midwife an 8 advanced practice registered nurse in collaborative practice 9 10 in this state unless that person possesses a certificate of 11 qualification issued by the Board of Nursing and practices 12 under written protocols approved by the State Board of Medical 13 Examiners and the Board of Nursing and signed by a qualified collaborating physician or physicians and certified registered 14 nurse practitioner or certified nurse midwife the advanced 15 16 practice registered nurse or is exempt from the requirement of 17 a written protocol according to rules promulgated by the State 18 Board of Medical Examiners and the Board of Nursing. The joint committee shall recommend to the State Board of Medical 19 20 Examiners and the Board of Nursing rules and regulations 21 designed to govern the collaborative relationship between 22 physicians and certified registered nurse practitioners and 23 certified nurse midwives advanced practice registered nurses 24 certified by the Board of Nursing to engage in these areas of 25 advanced practice nursing. These rules and regulations shall 26 be finally adopted by July 1, 1996. These rules and 27 requlations and any and all additions, deletions, corrections,

or changes thereto shall be considered rules and regulations
 requiring publication under the Alabama Administrative
 Procedure Act; however, the following shall not be considered
 rules or regulations under the Administrative Procedure Act:

"(1) Protocols for use by certified registered nurse
practitioners, and certified nurse midwives, and clinical
<u>nurse specialists</u> certified to engage in these two three areas
of advanced practice nursing in collaboration with a
physician; and

10 "(2) The formulary of legend drugs that may be 11 prescribed by certified registered nurse practitioners, and 12 certified nurse midwives, and clinical nurse specialists 13 authorized to do so.

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"§34-21-86.

"(a) Certified registered nurse practitioners and
certified nurse midwives, Advanced practice registered nurses
engaged in collaborative practice with physicians practicing
under protocols approved in the manner prescribed by this
article may prescribe legend drugs to their patients, subject
to both of the following conditions:

"(1) The drug type, dosage, quantity prescribed, and number of refills shall be authorized in an approved protocol signed by the collaborating physician; and.

"(2) The drug shall be on the formulary recommended
by the joint committee and adopted by the State Board of
Medical Examiners and the Board of Nursing.

1 "(b) A certified registered nurse practitioner or a 2 certified nurse midwife An advanced practice registered nurse in collaborative practice may not initiate a call-in 3 prescription in the name of a collaborating physician for any 4 5 drug, whether legend or controlled substance, which that the 6 nurse practitioner or certified nurse midwife advanced 7 practice registered nurse is not authorized to prescribe under the protocol signed by the collaborating physician and 8 9 certified registered nurse practitioner or certified nurse 10 midwife advanced practice registered nurse and approved under 11 this section unless the drug is specifically ordered for the 12 patient by the physician, either in writing or by a verbal 13 order which has been reduced to writing, and which has been signed by the physician within a time specified in the rules 14 15 and regulations approved by the State Board of Medical 16 Examiners and the Board of Nursing.

17 "(c) Registered nurses and licensed practical nurses 18 are authorized to administer any legend drug that has been 19 lawfully ordered or prescribed by an authorized practitioner 20 including certified registered nurse practitioners, certified 21 nurse midwives, advanced practice registered nurses and/or 22 assistants to physicians.

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"§34-21-87.

24 "Notwithstanding any other provisions of this
 25 article, the joint committee shall recommend model practice
 26 protocols to be used by certified registered nurse
 27 practitioners and certified nurse midwives advanced practice

registered nurses in collaborative practice and a formulary of 1 legend drugs that may be prescribed by these advanced practice 2 registered nurses, subject to approval by both the State Board 3 of Medical Examiners and the Board of Nursing. The joint 4 5 committee shall also recommend rules and regulations to establish the ratio of physicians to certified registered 6 7 nurse practitioners and certified nurse midwives advanced practice registered nurses; provided, however, that the rules 8 and regulations shall not limit the ratio to less than two 9 10 nurse practitioners or midwives advanced practice registered 11 nurses to one physician or one certified registered nurse 12 practitioner and one certified nurse midwife to one physician 13 and shall provide for exceptions. The joint committee shall also recommend rules and requlations that establish the manner 14 15 in which a collaborating physician may designate a covering 16 physician when temporarily unavailable as the collaborating 17 physician.

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"§34-21-88.

19 "The following acts shall constitute grounds for the 20 termination by the Board of Nursing of a certified registered 21 nurse practitioner's or a certified nurse midwife's an 22 advanced practice registered nurse's certificate of 23 qualification to engage in these areas of advanced practice 24 nursing and for the termination of the approval of the State 25 Board of Medical Examiners of the collaborating practice of a 26 physician and certified registered nurse practitioner or a

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certified nurse midwife advanced practice registered nurse, or both:

"(1) Prescribing in violation of this article or the
rules and regulations of the State Board of Medical Examiners
or the Board of Nursing.

6 "(2) For a certified registered nurse practitioner 7 or a certified nurse midwife to engage in any act or render 8 <u>An advanced practice registered nurse engaging in any act or</u> 9 <u>rendering</u> any services not authorized in his or her protocol 10 or for a physician to require or to knowingly permit or 11 <u>condone requiring or knowingly permitting or condoning</u> such an 12 act.

13 "(3) Failure on the part of a certified registered 14 nurse practitioner or a certified nurse midwife <u>an advanced</u> 15 <u>practice registered nurse</u> to maintain current licensure with 16 the Board of Nursing or failure of a physician to maintain 17 current licensure with the Medical Licensure Commission.

18 "(4) The commission of any act by a certified 19 registered nurse practitioner or a certified nurse midwife 20 which an advanced practice registered nurse that would 21 constitute a violation of Section 34-21-25(b) or any act by a 22 physician which that would constitute a violation of Section 23 34-24-360.

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25 "The Board of Nursing may initiate disciplinary
 26 actions against a certified registered nurse practitioner or a
 27 certified nurse midwife an advanced practice registered nurse

"§34-21-89.

for violations of Section 34-21-86. The State Board of Medical 1 2 Examiners may initiate disciplinary actions against a physician for violation of Section 34-21-86. Before either 3 board takes such disciplinary action, it shall give the 4 licensee against whom the action is contemplated a notice of 5 the proposed action and an opportunity for a hearing before 6 7 the respective board. All hearings shall be governed by the Alabama Administrative Procedure Act. 8

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"§34-21-90.

10 "No person shall engage in practice as a certified registered nurse practitioner or certified nurse midwife an 11 12 advanced practice registered nurse in collaborative practice or in any of the acts or functions described in this article 13 and the regulations rules adopted under this article in this 14 15 state unless that person is certified by the Board of Nursing as an advanced practice registered nurse in a category of 16 17 certified registered nurse practitioner_ or certified nurse 18 midwife, or clinical nurse specialist and is practicing in 19 collaboration with a physician following protocols which have 20 been approved in accordance with this article or has been 21 exempted from the requirement of practicing in collaboration 22 with a physician following protocols as provided in Section 23 34-21-85.

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"§34-21-91.

"Both the State Board of Medical Examiners and the
Board of Nursing, in addition to the powers and duties
otherwise expressed in this article, may commence and maintain

1 in their own names in any circuit court having jurisdiction of 2 any person within this state who is unlawfully engaging in 3 advanced practice nursing as a certified registered nurse 4 practitioner, or a certified nurse midwife, or a clinical nurse specialist, an action in the nature of quo warranto as 5 provided for in Section 6-6-590, et seq., to order the person 6 7 to cease and desist from continuing to engage in these areas of advanced practice nursing within the State of Alabama, and 8 jurisdiction is conferred upon the circuit courts of this 9 10 state to hear and determine all such cases. The boards may commence and maintain such actions without the filing of bond 11 12 or security and without the order or direction of a circuit 13 judge. An injunction shall be issued upon proof that the 14 person is now engaged in advanced practice nursing as a 15 certified registered nurse practitioner, or a certified nurse midwife, or a clinical nurse specialist in violation of this 16 17 article without requiring proof of actual damage sustained by 18 any person. In any case of violation of any injunction issued 19 under this section, the court or any judge thereof may 20 summarily try, and punish the offender for contempt of court. 21 Injunctive proceedings as authorized in this section shall be 22 in addition to, and not in lieu of, all penalties and other remedies prescribed by law. 23

24 "§34-21-92.

"Until the State Board of Medical Examiners and the Board of Nursing adopt the rules and regulations necessary to effectuate the provisions of this article, the State Board of

Medical Examiners and the Board of Nursing shall waive the 1 2 requirements of Sections 34-21-84 and 34-21-85 and shall grant the appropriate certification to any nurse practitioner, or 3 4 nurse midwife, or clinical nurse specialist who is currently certified or is eligible for certification to be a certified 5 registered nurse practitioner, or certified nurse midwife, or 6 7 clinical nurse specialist and will continue to engage in practice under the existing rules and regulations. Until the 8 State Board of Medical Examiners and the Board of Nursing 9 10 adopt the rules and regulations necessary to effectuate the 11 provisions of this article, the State Board of Medical 12 Examiners and the Board of Nursing shall waive the requirements of Sections 34-21-84 and 34-21-85 and shall grant 13 the appropriate approval to a collaborating physician 14 15 submitting a request for approval of a collaborative practice 16 agreement. Notwithstanding the provisions of Section 15 of 17 Acts 1995, No. 95-263, nurse practitioners and nurse midwives 18 are prohibited from prescribing until final rules and 19 regulations are adopted by the State Board of Medical 20 Examiners and the Board of Nursing in accordance with Section 34-21-87." 21

22 Section 2. Section 34-21-90.1 is added to the Code 23 of Alabama, 1975, to read as follows:

§34-21-90.1.

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(a) The abbreviation for the advanced practice
registered nurse designation of a certified registered nurse
anesthetist, certified nurse practitioner, certified nurse

midwife, or clinical nurse specialist is APRN, followed by
 CRNA, CNP, CNM, or CNS, respectively.

3 (b) It shall be unlawful for an individual other than an advanced practice registered nurse certified by the 4 5 Board of Nursing under this article to use the title of advanced practice registered nurse or certified registered 6 7 nurse anesthetist, certified nurse practitioner, certified 8 nurse midwife, or clinical nurse specialist, or to use the 9 abbreviations APRN, CRNA, CNP, CNM, or CNS. An individual 10 violating this section shall be guilty of a Class C misdemeanor. 11

12 Section 3. This act shall become effective on the 13 first day of the third month following its passage and 14 approval by the Governor, or its otherwise becoming law.