- 1 SB282
- 2 183615-1
- 3 By Senators McClendon, Holtzclaw, Bussman, Sanford,
- 4 Coleman-Madison, Dunn, Albritton, Smith, Sanders, Figures,
- 5 Ward, Marsh and Whatley
- 6 RFD: Health and Human Services
- 7 First Read: 07-MAR-17

183615-1:n:03/07/2017:PMG/cj LRS2017-1154 1 2 3 4 5 6 7 8 SYNOPSIS: Under existing law, certified nurse 9 midwives are licensed by the State Board of Nursing 10 and the Board of Medical Examiners to practice 11 nurse midwifery. 12 This bill would establish a State Board of 13 Midwifery to license and regulate the practice of 14 certified professional midwifery. 15 This bill would provide for the composition 16 of the board and function of the board; specify 17 requirements for the licensing of midwives; provide 18 for licensing fees; and establish guidelines for 19 the practice of midwifery. 20 This bill also would provide for penalties 21 for violations. Amendment 621 of the Constitution of Alabama 22 23 of 1901, now appearing as Section 111.05 of the 24 Official Recompilation of the Constitution of 25 Alabama of 1901, as amended, prohibits a general law whose purpose or effect would be to require a 26 27 new or increased expenditure of local funds from

becoming effective with regard to a local governmental entity without enactment by a 2/3 vote unless: it comes within one of a number of specified exceptions; it is approved by the affected entity; or the Legislature appropriates funds, or provides a local source of revenue, to the entity for the purpose.

8 The purpose or effect of this bill would be 9 to require a new or increased expenditure of local 10 funds within the meaning of the amendment. However, 11 the bill does not require approval of a local 12 governmental entity or enactment by a 2/3 vote to 13 become effective because it comes within one of the 14 specified exceptions contained in the amendment.

A BILL TO BE ENTITLED AN ACT

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20 Licensing the practice of midwifery by adding Sections 34-19-11 to 34-19-19, inclusive, to the Code of 21 22 Alabama 1975; to establish a State Board of Midwifery to 23 license and regulate the practice of certified professional 24 midwifery; to provide for the composition of the board and 25 function of the board; to specify requirements for the 26 licensing of midwives and provide for licensing fees; to 27 establish quidelines for the practice of midwifery; to provide

for penalties for violations; to amend Section 22-9A-7, Code 1 2 of Alabama 1975, relating to registration of births; to amend Section 34-43-3, Code of Alabama 1975, relating to the 3 definition of therapeutic massage; to repeal Sections 34-19-2 4 through 34-19-10, inclusive, Code of Alabama 1975; and in 5 connection therewith would have as its purpose or effect the 6 7 requirement of a new or increased expenditure of local funds within the meaning of Amendment 621 of the Constitution of 8 Alabama of 1901, now appearing as Section 111.05 of the 9 10 Official Recompilation of the Constitution of Alabama of 1901, 11 as amended. 12 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: Section 1. Sections 34-19-11 to 34-19-19, inclusive, 13 are added to the Code of Alabama 1975, to read as follows: 14 §34-19-11. 15 16 The following words and phrases shall have the 17 following meanings, unless the context clearly indicates 18 otherwise: 19 (1) BOARD. The State Board of Midwifery. 20 (2) LICENSED MIDWIFE. A practitioner who holds a 21 certified professional midwife credential and is licensed by 22 the board to practice midwifery. 23 (3) MIDWIFERY. The provision of primary maternity 24 care during the antepartum, intrapartum, and postpartum 25 periods. 26 §34-19-12.

(a) There is created and established a State Board
 of Midwifery to implement and administer this chapter.

3 (b) The board shall consist of seven members 4 appointed by the Governor and subject to confirmation by the 5 Senate, from a list of qualified individuals nominated by the 6 designated organization. Each list shall contain the names of 7 at least two individuals for each position to be filled.

8 (c) The members of the board shall be appointed for 9 staggered initial terms and subsequent terms shall be for a 10 minimum of four years or until his or her successor has been 11 appointed and qualified.

12 (d) The board shall meet at least twice each year,13 conducting its business in person or by electronic methods.

14 (e) The board shall elect one of its members to
15 serve as chair for a two-year term. The chair may not serve
16 consecutive terms.

17 (f) The composition of the board shall be as18 follows:

(1) Four members shall hold a valid certified
professional midwife credential from the North American
Registry of Midwives. These members shall be appointed from a
list of names submitted by the Alabama Birth Coalition or its
successor organization. One of these members shall be
appointed to an initial term of four years, one to a term of
three years, and two to a term of two years.

26 (2) One member shall be a licensed physician. This
 27 member shall be appointed from a list of names submitted by

the Medical Association of the State of Alabama. This member
 shall be appointed to an initial term of four years.

3 (3) One member shall be a licensed certified nurse
4 midwife or registered nurse licensed under Article 5 of
5 Chapter 21. This member shall be appointed from a list
6 submitted by the Alabama Board of Nursing. This member shall
7 be appointed to an initial term of three years.

8 (4) One member shall have used midwifery services in 9 the state. This member shall be appointed from a list of names 10 submitted by the Alabama Birth Coalition. This member shall be 11 appointed to an initial term of three years.

(g) When choosing individuals to be considered by the Governor for appointment to the board, the nominating authorities shall strive to assure membership is inclusive and reflects the racial, gender, geographic, urban, rural, and economic diversity of the state.

(h) All members of the board shall be immune from
individual civil liability while acting within the scope of
their duties as board members.

(i) Vacancies shall be filled by the Governor and
confirmed by the Senate in the same manner as other
appointments are made. In the case of a vacancy, the new
appointee shall serve for the remainder of the unexpired term.

(j) Members of the board shall serve without
compensation but shall be allowed travel and per diem expenses
at the same rate paid to state employees, to be paid from the

1 funds collected for the administration of this chapter, as 2 funds are available.

3 (k) The board may employ, subject to the State Merit
4 System, investigators, inspectors, attorneys, and any other
5 agents, employees, and assistants as may from time to time be
6 necessary, and may use any other means necessary to enforce
7 the provisions of this chapter.

8 (1) The board shall be subject to the Alabama Sunset 9 Law, Chapter 20, Title 41, as an enumerated agency as provided 10 in Section 41-20-3, and shall have a termination date of 11 October 1, 2021, and every four years thereafter, unless 12 continued pursuant to the Alabama Sunset Law.

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§34-19-13.

All funds received by the board under this chapter 14 15 shall be deposited in the State Treasury to the credit of the 16 board and all such funds are to be appropriated to the board 17 to defray the expenses incurred in carrying out this chapter. 18 The expenses shall include printing, stamps, stationery, 19 clerical help, travel, and other necessary expenditures. In 20 all cases, any fee that is received by the board shall not be 21 refunded, and no applicant shall have the right to recover any 22 part of a fee accompanying his or her application for 23 licensure or otherwise paid to the board except on the death, 24 disability, or retirement from practice of any applicant or 25 licensee between payment of any fee and the expiration of his 26 or her current renewal or the issuance of the initial license. 27 The books and records of the board shall be subject to audit

in the same manner and to the same extent as any other state agency. The board shall keep a true and accurate account of all funds received by the board and all expenditures made by the board.

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§34-19-14.

6 (a) The board shall do all of the following7 consistent with this chapter:

8 (1) Approve, renew, suspend, or revoke licenses for9 the practice of midwifery.

10 (2) Investigate and conduct hearings regarding
 11 complaints against a licensed midwife in order to determine if
 12 disciplinary action is warranted.

13 (3) Establish reasonable licensure fees, including,
14 but not limited to, initial application, renewal, and
15 reinstatement fees.

16 (4) Develop standardized forms including, but not
17 limited to, a midwife disclosure form, informed consent form,
18 emergency care form, and applications for licensure and
19 renewal.

(5) Impose administrative fines, not to exceed one
thousand dollars (\$1,000) per violation, for violating this
chapter, a board rule, or a condition of a license.

(6) Once a determination is made by the board that
professional liability insurance is affordable and available,
establish reasonable professional liability insurance
requirements for licensed midwives.

(b) (1) The board shall adopt rules pursuant to the 1 2 Administrative Procedure Act to implement this chapter in a 3 manner consistent with the most current North American 4 Registry of Midwives Job Analysis and with essential documents 5 developed and published by the Midwives Alliance of North America. The rules shall include, but not be limited to, 6 provision for all of the following: 7 a. Licensing procedures and requirements. 8 b. Minimum initial and continuing education 9 10 requirements for licensure. 11 c. The allowable scope of midwifery practice 12 regarding use of equipment, procedures, and administration of 13 medication necessary for the safe practice of midwifery. d. Standards by which a licensed midwife shall 14 15 conduct risk assessment. 16 e. Standards for professional conduct. f. A standard procedure for investigating 17 18 complaints. 19 q. Requirements for clinical internships for 20 individuals seeking midwifery training. h. Standards regarding professional liability 21 22 insurance. 23 (2) The rules shall ensure independent practice. The 24 rules shall encourage and facilitate consultation and 25 collaboration with other health care professionals and 26 facilities, but shall not require any agreement, written or

otherwise, with any other health care professional or
 facility.

(3) The rules shall prohibit a licensed midwife from 3 administering or performing any of the following obstetric 4 5 procedures which are outside of the scope of the licensed practice of midwifery: 6 a. An epidural, spinal, or caudal anesthetic. 7 b. Any type of narcotic analgesia. 8 c. Forceps or a vacuum extractor-assisted delivery. 9 10 d. Abortion. 11 e. Cesarean section. 12 (4) The rules shall prohibit a licensed midwife from 13 performing either of the following: a. Delivery of a diagnosed multiple pregnancy. 14 b. Delivery of a baby whose position is diagnosed as 15 16 non-cephalic at the onset of labor. 17 §34-19-15. 18 (a) An individual desiring to be licensed as a 19 midwife shall apply to the board on forms provided by the 20 board. Applicants for licensure shall submit evidence satisfactory to the board that he or she has met all of the 21 22 following requirements: 23 (1) Is at least 21 years of age. 24 (2) Is a citizen of the United States or, if not a 25 citizen of the United States, is legally present in the United 26 States with appropriate documentation from the federal 27 government.

(3) Has obtained a certified professional midwife
 credential through an education program or pathway accredited
 by the Midwifery Educational Accreditation Council or by
 another accrediting agency recognized by the United States
 Department of Education.

6 (b) Notwithstanding subdivision (3) of subsection 7 (a), the board may license the following:

(1) An applicant who has obtained a certified 8 professional midwife credential prior to January 1, 2020, 9 10 through a nonaccredited pathway, provided the applicant 11 obtains the Midwifery Bridge Certificate or completes an 12 educational program or pathway accredited by the Midwifery 13 Educational Accreditation Council or by another accrediting agency recognized by the United States Department of 14 Education. 15

(2) An applicant who has maintained licensure in a
 state that does not require an accredited education, provided
 the applicant obtains the Midwifery Bridge Certificate or
 completes an educational program or pathway accredited by the
 Midwifery Educational Accreditation Council or by another
 accrediting agency recognized by the United States Department
 of Education.

23 (c) Licenses shall be valid for a period of 2424 months.

(d) Following the contested case provisions of the
Administrative Procedure Act, the board may suspend or revoke

a license, or it may refuse to grant a license to an applicant
 for licensure, if the licensee or applicant:

3 (1) Has obtained a license by means of fraud,
4 misrepresentation, or concealment of material facts, including
5 making a false statement on an application or any other
6 document required by the board for licensure.

7 (2) Has engaged in unprofessional conduct pursuant8 to rules adopted by the board.

9 (3) Has been convicted of a felony arising out of or10 connected with the practice of midwifery.

(4) Has performed an act that exceeds the scope of
 practice granted by the board to the licensed midwife.

(5) Has had his or her license revoked, suspended,
or denied in any other territory or jurisdiction of the United
States for any act described in this subsection.

16 (e) The board shall maintain an up-to-date list of every individual licensed to practice midwifery pursuant to 17 18 this chapter and individuals whose licenses have been 19 suspended, revoked, or denied. The information on the list 20 shall be available for public inspection during reasonable 21 business hours and the information may be shared with others 22 as deemed necessary and acceptable by the board. The list 23 shall include the name of the individual, the date and the 24 cause of action, the penalty incurred, and the length of the 25 penalty.

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§34-19-16.

(a) A licensed midwife may provide midwifery care in
 the setting of the client's choice.

3 (b) A licensed midwife shall ensure that the client 4 has signed a midwife disclosure form provided by the board 5 indicating receipt of a written statement that includes all of 6 the following information:

7 (1) A description of the licensed midwife's
8 education, training, and experience in midwifery.

9 (2) Antepartum, intrapartum, and postpartum 10 conditions requiring medical consultation, transfer of care, 11 and transport to a hospital.

12 (3) A plan for medical consultation, transfer of
13 care, and transport of the client or newborn or both when
14 indicated by specific antepartum, intrapartum, or postpartum
15 conditions.

16 (4) Instructions for filing a complaint against a17 licensed midwife.

(5) A statement that the licensed midwife must
comply with the federal Health Insurance Portability and
Accountability Act.

(6) The status of a licensed midwife's professionalliability insurance coverage.

(7) References to current evidence regarding the
safety of midwifery care in out-of-hospital settings,
including a copy of the most recent statement by the American
Congress of Obstetricians and Gynecologists on home birth.

(c) A licensed midwife shall ensure that the client
 has signed an informed consent form provided by the board.

3 (d) For screening purposes only, a licensed midwife
4 may order routine antepartum and postpartum laboratory
5 analyses to be performed by a licensed laboratory.

6 (e) After a client has secured the services of a 7 licensed midwife, the licensed midwife shall document an 8 emergency care plan on a form provided by the board.

9 (f) A licensed midwife shall determine the progress 10 of labor and, when birth is imminent, shall be available until 11 delivery is accomplished.

12 (g) A licensed midwife shall remain with the client 13 during the postpartal period until the conditions of the 14 client and newborn are stabilized.

(h) A licensed midwife shall instruct the client
regarding the requirements of the administration of eye
ointment ordered by the Department of Public Health pursuant
to Section 22-20-2.

(i) A licensed midwife shall instruct the client
regarding the requirements of administration of newborn health
screening ordered by the Department of Public Health pursuant
to Section 22-20-3.

(j) A licensed midwife shall file a birth
 certificate for each birth in accordance with the requirements
 of Section 22-9A-7.

26 (k) A licensed midwife shall collect clinical data
 27 under the Midwives Alliance of North America Statistics

Project for each client who initiates care and shall submit a
 copy of the clinical data collected for each consenting client
 to the board upon request.

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§34-19-17.

5 (a) Except as provided in this section, it shall be 6 unlawful for an individual other than a licensed midwife to 7 practice midwifery in this state for economic remuneration or 8 to hold himself or herself out to be a licensed midwife unless 9 he or she is a licensed midwife as defined in this chapter. An 10 individual violating this section shall be guilty of a Class C 11 misdemeanor.

12 (b) An individual does not violate subsection (a) in13 any of the following circumstances:

14 (1) The individual is a certified nurse midwife
15 acting in accordance with Sections 34-21-80 to 34-21-93,
16 inclusive.

17 (2) The individual is training under a licensed
18 midwife and is assisting the licensed midwife in the practice
19 of midwifery.

20 (3) The individual is providing gratuitous21 assistance at childbirth.

(c) Nothing in this section shall be construed to
 repeal, abridge, or modify Section 6-5-332, or any other Good
 Samaritan statute.

25 §34-19-18.

26 (a) Nothing in this chapter shall be construed to
27 establish a standard of care for physicians or otherwise

modify, amend, or supersede any provision of the Alabama Medical Liability Act of 1987 or the Alabama Medical Liability Act of 1996, commencing with Section 6-5-540, et seq., or any amendment thereto, or any judicial interpretation thereof.

5 (b) The decisions, opinions, actions, and proceedings discussed, rendered, entered, or acted upon in 6 7 good faith and without malice and on the basis of facts reasonably known or reasonably believed to exist of any peer 8 review or North American Registry of Midwives Disciplinary 9 10 Process shall be privileged and confidential, and no member 11 thereof shall be liable for the decision, opinion, action, or 12 proceeding.

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§34-19-19.

14 Individuals licensed as midwives as set forth in15 this chapter shall be designated Licensed Midwives.

Section 2. Sections 22-9A-7 and 34-43-3, Code of Alabama 1975, are amended to read as follows:

"§22-9A-7.

19 "(a) A certificate of birth for each live birth 20 which that occurs in this state shall be filed with the Office 21 of Vital Statistics, or as otherwise directed by the State 22 Registrar, within five days after the birth and shall be 23 registered if it has been completed and filed in accordance 24 with this section.

"(b)(1) When a birth occurs in an institution or en route to the institution, the person in charge of the institution or his or her designated representative shall

obtain the personal data, prepare the certificate, secure the 1 2 signatures required, and file the certificate as directed in subsection (a) or as directed by the State Registrar within 3 the required five days. The physician or other person in 4 5 attendance shall provide the medical information required by the certificate and certify to the facts of birth within 72 6 7 hours after the birth. If the physician, or other person in attendance, does not certify to the facts of birth within the 8 72-hour period, the person in charge of the institution or his 9 10 or her designee shall complete and sign the certificate.

11 "(2) In all cases where a birth occurs in an 12 institution, the person in charge of the institution shall 13 provide a procedure for collection of the normal fee for a certified copy of the birth certificate from the mother or 14 15 father. The fee shall be forwarded to the State Registrar when 16 a complete record of the birth is obtained, and the State 17 Registrar shall issue a certified copy of the birth 18 certificate to the mother or father of the child. The issuance 19 of a certified copy of the birth certificate by the State 20 Registrar shall not apply to births where the death of the infant occurred a short time following the birth, unless the 21 22 certificate is requested by the father or mother, or where 23 adoption is indicated.

24 "(c) When a birth occurs outside an institution, the 25 certificate shall be prepared and filed by one of the 26 following in the indicated order of priority: "(1) The physician <u>or licensed midwife</u> in attendance
 at the birth or who sees the child within three days after the
 birth.

4 "(2) Any other person in attendance at or5 immediately after the birth.

6 "(3) The father, the mother, or in the absence of 7 the father and the inability of the mother, the person in 8 charge of the premises where the birth occurred.

"(d) When a birth occurs in a moving conveyance 9 10 within the United States and the child is first removed from 11 the conveyance in this state, the birth shall be registered in 12 this state and the place where it is first removed shall be 13 considered the place of birth. When a birth occurs on a moving conveyance while in international waters or air space or in a 14 15 foreign country or its air space and the child is first 16 removed from the conveyance in this state, the birth shall be 17 registered in this state, but the certificate shall show the 18 actual place of birth as can be determined.

19 "(e) For the purposes of birth registration, the 20 mother is deemed to be the woman who gives birth to the child, 21 unless otherwise determined by law.

"(f)(1) If the mother was married at the time of either conception or birth, or between conception and birth, the name of the husband shall be entered on the certificate as the father of the child, unless it is established by law that he is not the father of the child. "(2) If the mother was not married at the time of either conception or birth or between conception and birth, the name of the father shall not be entered on the certificate unless paternity has been determined by a court of competent jurisdiction or unless the legitimation process specified in Sections 26-11-1 through 26-11-3, inclusive, or otherwise provided by law has been completed.

8 "(3) If the father is not named on the certificate 9 of birth, no other information about the father shall be 10 entered on the certificate.

"(g) The birth certificate of a child born to a married woman as a result of artificial insemination, with consent of her husband, shall be completed in accordance with subdivision (1) of subsection (f).

15 "(h) Either of the parents of the child shall attest 16 to the accuracy of the personal data entered on the 17 certificate in time to permit the filing of the certificate 18 within the five days prescribed in subsection (a).

19 "§34-43-3.

20 "For purposes of this chapter, the following terms21 shall have the following meanings:

"(1) ADVERTISE. Distributing a card, flier, sign, or
device to any person or organization, or allowing any sign or
marking on any building, radio, television, or by advertising
by any other means designed to attract public attention.

"(2) BOARD. The Alabama Board of Massage Therapycreated pursuant to this chapter.

"(3) BOARD-APPROVED MASSAGE THERAPY SCHOOL. A school
 where massage therapy is taught which is one of the following:

3 "a. If located in Alabama is approved by the board
4 as meeting the minimum established standards of training and
5 curriculum as determined by the board.

6 "b. If located outside of Alabama is recognized by 7 the board and by a regionally recognized professional 8 accrediting body.

9 "c. Is a postgraduate training institute accredited 10 by the Commission on Accreditation for Massage Therapy.

"(4) ESTABLISHMENT. A site, premises, or business where massage therapy is practiced by a licensed massage therapist.

"(5) EXAMINATION. A National Certification For 14 15 Therapeutic Massage and Bodywork Examination administered by 16 an independent agency or another nationally or internationally 17 accredited exam administered by an independent agency per approval of the board. The examination will be accredited by 18 19 the National Committee for Certifying Agencies. The board 20 retains the right to administer a written, oral, or practical 21 examination.

"(6) LICENSE. The credential issued by the board which allows the licensee to engage in the safe and ethical practice of massage therapy.

"(7) MASSAGE THERAPIST. A person licensed pursuant
to this chapter who practices or administers massage therapy
or touch therapy modalities to a patron for compensation.

"(8) MASSAGE THERAPY INSTRUCTOR. A licensed massage
 therapist approved by the board to teach the practice of
 massage therapy.

4 "(9) PERSON. Any individual, firm, corporation,
5 partnership, organization, association, or other legal entity.

6 "(10) SEXUALLY ORIENTED BUSINESS. A sex parlor, 7 massage parlor, nude studio, modeling studio, love parlor, 8 adult bookstore, adult movie theater, adult video arcade, 9 adult motel, or other commercial enterprise which has as its 10 primary business the offering for sale, rent, or exhibit, or 11 the exhibit of, items or services intended to provide sexual 12 stimulation or sexual gratification to the customer.

"(11) STUDENT OF MASSAGE THERAPY. Any person
currently enrolled in an Alabama massage therapy school
program approved by the board.

16 "(12) TEMPORARY PERMIT. A temporary permit issued at 17 the request of a massage therapist who is qualified according 18 to the Alabama massage therapy law prior to approval by the 19 board and not to exceed six months.

20 "(13) THERAPEUTIC MASSAGE AND RELATED TOUCH THERAPY MODALITIES. The mobilization of the soft tissue which may 21 22 include skin, fascia, tendons, ligaments, and muscles, for the 23 purpose of establishing and maintaining good physical 24 condition. The term shall include effleurage, petrissage, 25 tapotement, compression, vibration, stretching, heliotherapy, 26 superficial hot and cold applications, topical applications, 27 or other therapy which involves movement either by hand,

forearm, elbow, or foot, for the purpose of therapeutic 1 2 massage. Massage therapy may include the external application and use of herbal or chemical preparations and lubricants such 3 4 as salts, powders, liquids, nonprescription creams, mechanical 5 devises such as T-bars, thumpers, body support systems, heat lamps, hot and cold packs, salt glow, steam cabinet baths or 6 7 hydrotherapy. The term includes any massage, movement therapy, massage technology, myotherapy, massotherapy, oriental massage 8 techniques, structural integration, or polarity therapy. The 9 10 term shall not include laser therapy, microwave, injection 11 therapy, manipulation of the joints, or any diagnosis or 12 treatment of an illness that normally involves the practice of 13 medicine, chiropractic, physical therapy, podiatry, nursing, midwifery, occupational therapy, veterinary, acupuncture, 14 osteopathy, orthopedics, hypnosis, or naturopathics." 15

Section 3. Sections 34-19-2 to 34-19-10, inclusive, Code of Alabama 1975, are repealed.

18 Section 4. Although this bill would have as its 19 purpose or effect the requirement of a new or increased 20 expenditure of local funds, the bill is excluded from further 21 requirements and application under Amendment 621, now 22 appearing as Section 111.05 of the Official Recompilation of 23 the Constitution of Alabama of 1901, as amended, because the 24 bill defines a new crime or amends the definition of an 25 existing crime.

Section 5. This act shall become effective
 immediately following its passage and approval by the
 Governor, or its otherwise becoming law.