- 1 HB260
- 2 165554-1
- 3 By Representatives Patterson, Williams (P), Ball, Hanes,
- 4 Sanderford, Whorton (R), Greer and McCutcheon
- 5 RFD: Education Policy
- 6 First Read: 12-MAR-15

165554-1:n:03/11/2015:PMG/cj LRS2015-999 1 2 3 4 5 6 7 SYNOPSIS: Existing law governs competitive bidding by 8 city and county boards of education for the 9 10 purchase of certain goods and services. 11 This bill would allow purchases of services 12 under a competitive bid nationwide cooperative 13 purchasing program. This bill would allow purchases from a 14 15 vendor under a GSA contract. 16 This bill would specify requirements for 17 purchases of sole source products or services. 18 This bill would also change from three to 19 five years the maximum length of time certain 20 contracts may be let. 21 22 A BILL 23 TO BE ENTITLED 24 AN ACT 25 26 Relating to competitive bidding by schools; to amend Sections 16-13B-2 and 16-13B-7, Code of Alabama 1975; to allow 27

purchases of services under a competitive bid nationwide cooperative purchasing program; to allow purchases from a vendor under a GSA contract; to specify requirements for purchases of sole source products or services; and to change from three to five years the maximum length of time certain contracts may be let.

7 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

8 Section 1. Sections 16-13B-2 and 16-13B-7, Code of 9 Alabama 1975, are amended to read as follows:

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"§16-13B-2.

"(a) Competitive bids shall not be required for utility services for county or city boards of education, the rates for which are fixed by law, regulation, or ordinance, and the competitive bidding requirements of this chapter shall not apply to:

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"(1) The purchase of insurance.

17 "(2) Contracts for securing services of attorneys, 18 physicians, architects, teachers, superintendents of 19 construction, artists, appraisers, engineers, consultants, 20 certified public accountants, public accountants, or other 21 individuals possessing a high degree of professional skill 22 where the personality of the individual plays a decisive part.

23 "(3) Contracts of employment in the regular civil 24 service.

25 "(4) Contracts for fiscal or financial advice or 26 services.

1 "(5) Purchases of products made or manufactured by 2 the blind or visually handicapped under the direction or supervision of the Alabama Institute for Deaf and Blind in 3 4 accordance with Sections 21-2-1 to 21-2-4, inclusive. "(6) Purchases of maps or photographs from any 5 6 federal agency. 7 "(7) Purchases of manuscripts, books, maps, 8 pamphlets, or periodicals. "(8) The selection of paying agents and trustees for 9 10 any security issued by a public body. 11 "(9) Existing contracts up for renewal for 12 sanitation or solid waste collection, recycling, or disposal 13 and those providing the service. "(10) Purchases of computer and word processing 14 15 hardware when the hardware is the only type that is compatible with hardware already owned by the entity taking bids and 16 17 custom software. "(11) Contractual services and purchases of 18 commodities for which there is only one vendor or supplier and 19 contractual services and purchases of personal property which 20 21 by their very nature are impossible to award by competitive 22 bidding. 23 "(12) Contractual services and purchases of products 24 related to, or having an impact upon, security plans, 25 procedures, assessments, measures, or systems, or the security 26 or safety of persons, structures, facilities, or 27 infrastructures.

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1 "(13) Purchases of goods or services made as a part 2 of any purchasing cooperative sponsored by the National Association of Counties, its successor organization, or any 3 4 other competitive bid nationwide cooperative purchasing program, or other national or regional governmental 5 cooperative purchasing program. This subdivision shall not 6 7 apply to goods for which a service or service contract, 8 whether subject to competitive bidding under this chapter or 9 not, is necessary to utilize the goods. Such purchases may 10 only be made if all of the following occur:

"a. The goods <u>or services</u> being purchased are
available as a result of a competitive bid process approved by
the Department of Examiners of Public Accounts for each bid.

14 "b. The goods <u>or services</u> are either not at the time 15 available to local boards of education on the state purchasing 16 program or are available at a price equal to or less than that 17 on the state purchasing program.

18 "c. The purchase is made through a participating
19 Alabama vendor holding an Alabama business license if such a
20 vendor exists.

"(14) Purchases of unprocessed agricultural products as defined in subsection (b) of Section 16-1-46 adding this subdivision and the food is purchased with a cost of one hundred thousand dollars (\$100,000) or less.

25 "(15) Purchases of goods or services from vendors
 26 that have been awarded a current and valid GSA contract, as
 27 defined in Section 41-16-71. Prices paid for the goods or

- services may not exceed the lowest competitively bid price for
 these goods or services and may not exceed the price on an
 existing state purchasing program.
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"(b) This chapter shall not apply to:

5 "(1) Any purchases of products where the price of 6 the products is already regulated and established by state 7 law.

8 "(2) Purchases made by individual schools of the 9 county or municipal public school systems from moneys other 10 than those raised by taxation or received through 11 appropriations from state or county sources.

"(c) The city and county boards of education shall establish and maintain such purchasing facilities and procedures as may be necessary to carry out the intent and purpose of this chapter by complying with the requirements for competitive bidding in the operation and management of each city and county board of education.

18 "(d) Contracts entered into in violation of this 19 chapter shall be void, and anyone who violates this chapter 20 shall be guilty of a Class C felony.

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"§16-13B-7.

"(a) When purchases are required to be made through competitive bidding, awards shall be made to the lowest responsible bidder taking into consideration the qualities of the commodities proposed to be supplied, their conformity with specifications, the purposes for which required, the terms of delivery, transportation charges, and the dates of delivery.

1 If at any time after the award has been made the lowest 2 responsible bidder notifies the awarding authority in writing that the bidder will no longer comply with the terms of the 3 4 award to provide the goods or services to the awarding authority under the terms and conditions of the original 5 6 award, or the awarding authority documents that the lowest 7 responsible bidder defaults under the terms of the original award, the awarding authority may terminate the award to the 8 defaulting bidder and make an award to the second lowest 9 10 responsible bidder for the remainder of the award period without rebidding, provided the award to the second lowest 11 12 responsible bidder is in all respects made under the terms and 13 conditions contained in the original bid specifications and is 14 for the same or a lower price than the bid originally 15 submitted to the awarding authority by the second lowest 16 responsible bidder.

17 "(b) The awarding authority in the purchase of or contract for personal property or contractual services shall 18 give preference, provided there is no sacrifice or loss in 19 20 price or quality, to commodities produced in Alabama or sold 21 by Alabama persons, firms, or corporations. Notwithstanding 22 the foregoing, no county or city board of education charged with the letting of contracts or purchase of materials for the 23 24 construction, modification, alteration, or repair of any 25 publicly owned facility may specify the use of materials or 26 systems by purchase of goods or services from a sole source, 27 unless:

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"(1) The board of education can document to the 1 2 satisfaction of the State Building Commission that the sole source product or service is of an indispensable nature, no 3 4 other product or service can meet its needs, all other viable alternatives have been explored, and it has been determined 5 that only this product or service will fulfill the function 6 7 for which the product is needed. Frivolous features will not be considered. 8

9 "(2) The sole source specification has been 10 recommended by the architect or engineer of record who also 11 documents that there is no other product available and that 12 the use of the requirement is of an indispensable nature and 13 why No other vendor offers substantially equivalent goods or 14 services that can accomplish the purpose for which the goods 15 or service is required.

16 "(3) All information substantiating the use of a 17 sole source specification is documented in writing and is 18 filed into the project file.

"(c)(1) For purchases of personal property in 19 instances where the awarding authority determines that the 20 21 total cost of ownership over the expected life of the item or 22 items, including acquisition costs plus sustaining costs or 23 life cycle costs, can be reasonably ascertained from industry 24 recognized and accepted sources, the lowest responsible bid may be determined to be the bid offering the lowest life cycle 25 costs and otherwise meeting all of the conditions and 26 27 specifications contained in the invitation to bid. To utilize

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this subdivision to determine the lowest responsible bidder, the awarding authority shall include a notice in the invitation to bid that the lowest responsible bid may be determined by using life cycle costs and identify the industry recognized and accepted sources that will be applicable to such an evaluation.

7 "(2) The Department of Examiners of Public Accounts 8 shall establish procedures for the use of life cycle costs, 9 which shall be distributed to all contracting agencies and 10 shall be used in conducting any audits of the purchasing 11 agency.

12 "(d) The awarding authority or requisitioning agency 13 may reject any bid if the price is deemed excessive or quality 14 of product inferior.

"(e) Each record, with the successful bid indicated thereon, and with the reasons for the award if not awarded to the lowest bidder, shall, after award of the order or contract, be open to public inspection.

"(f) Contracts for the purchase of personal property or contractual services shall be let for periods not greater than three five years. Lease-purchase contracts for capital improvements and repairs to real property shall be let for periods not greater than 10 years and all other lease-purchase contracts shall be let for periods not greater than 10 years."

25 Section 2. This act shall become effective 26 immediately following its passage and approval by the 27 Governor, or its otherwise becoming law.