- 1 SB322
- 2 166640-2
- 3 By Senator Sanford
- 4 RFD: Governmental Affairs
- 5 First Read: 02-APR-15

1	SB322
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4	ENGROSSED
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7	A BILL
8	TO BE ENTITLED
9	AN ACT
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11	To amend Sections 11-3-11.3, 11-51-183, 11-51-208,
12	11-51-210, 40-12-4, and 40-12-7, Code of Alabama 1975, and add
13	Section 11-51-210.1, Code of Alabama 1975, relating to the
14	Department of Revenue; to update references relating to the
15	cost of collection; to decrease the cap for the cost of
16	administration of county taxes from five percent to two
17	percent; to provide for the administration of local sales,
18	use, rental, and lodgings taxes by the department; and to
19	extend the county and municipal tax levy and rate notification
20	requirements to the department; and to provide liability
21	relief for miscollection of local taxes due to the lack of
22	proper rate change notifications.
23	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
24	Section 1. Sections 11-3-11.3, 11-51-183, 11-51-208,
25	11-51-210, $40-12-4$, and $40-12-7$ of the Code of Alabama 1975,
26	are amended to read as follows:
27	"§11-3-11.3.

1 "(a) Counties may, upon request of the county 2 commission, engage the Department of Revenue to collect and administer any county sales, use, rental, lodgings, tobacco, 3 or other local taxes for which there is a corresponding state levy. Subject to subsections (d) and (e) below, the department 5 6 shall collect and administer a county sales, use, rental, 7 lodgings, tobacco, or other tax for which there is a corresponding state levy on behalf of the requesting county. 8 Any county sales, use, rental, or lodgings tax levy 9 10 administered and collected by the Department of Revenue pursuant to this section, whether the levy is imposed pursuant 11 12 to the authority of Section 40-12-4, or any general, special, 13 or local act of the Legislature, shall parallel the 14 corresponding state tax levy, except for the rate of tax, and 15 shall be subject to all definitions, exceptions, exemptions, proceedings, requirements, provisions, rules, regulations, 16 17 direct pay permits and drive-out certificate procedures, statutes of limitation, penalties, fines, punishments, and 18 deductions as applicable to the corresponding state tax, 19 except where otherwise provided in this section, including 20 21 provisions for the enforcement and collection of taxes. The 22 Department of Revenue shall make available to those counties 23 for which it collects and administers a sales, use, rental, or 24 lodgings tax collected and administered pursuant to this section the same services which are made available to 25 26 municipal governments pursuant to Division 4 of Article 2 of 27 Chapter 51 and Article 3 of Chapter 51.

"(b) The Department of Revenue shall prepare and distribute those reports, forms, and other information as may be necessary to provide for its collection and administration of any county tax it collects and administers and, on request, shall make all reports available for inspection by the governing body of the county. In collecting and administering a county sales, use, rental, or lodgings tax, the department shall have all the authority and duties as it has in connection with the collection and administration of the corresponding state tax including, without limitation, the provisions of Chapters 2A, 12, 23, and 26 of Title 40.

"(c)(1) The Commissioner of Revenue shall deposit into the State Treasury all county taxes collected and, on a biweekly basis, shall certify to the state Comptroller the amount of taxes collected for the approximate two-week period immediately preceding the certification and the amount, less the Department of Revenue's actual cost of collection and administration, to be distributed to each county and which shall be paid to the treasurer or other custodian of funds of the county within three days after certification thereof.

"(2) The department shall charge each county the actual cost to the department for collecting and administering a tax. Notwithstanding the preceding sentence, however, the charge shall not exceed two percent of the amount collected for each county. At least once each month, the state

Comptroller shall issue a warrant to the Department of Revenue for the collection and administration charges due as

determined by the Commissioner of Revenue. Payment shall be from funds collected under this section and shall be the actual cost of collection <u>and administration</u>, not to exceed two percent of the amount collected for each county.

"(3) Notwithstanding any other provisions of law,
the Department of Revenue shall not charge a fee to the county
for the cost of filing, payment processing, and remittance
services relating to any tax authorized to be filed under the
ONE SPOT system of the department.

References in this subsection to filing, payment processing, and remittance services shall only mean and refer to the ONE SPOT system to file and pay taxes authorized to be filed thereunder, and shall not include the collection and administration of local taxes as defined in Section 11-3-11.3(i).

"(3) (4) Within 60 days after the end of each fiscal year, the department, in cooperation with the office of the Examiner of Public Accounts, shall recompute its actual costs for collection and administration of county taxes for the preceding fiscal year. Any collection and administration over-charge shall be redistributed to the counties for which the department collects and administers local taxes, on a pro rata basis of each county's receipts. No under-charge shall be recovered, either directly or indirectly, from any county.

"(d) Except where the department is collecting on July 1, 1998, any county which has a tax levy that will be collected and administered by the Department of Revenue

pursuant to the provisions of this section shall forward a certified copy of the enabling ordinance or resolution to the department at least 30 60 days prior to the first day of the month on which it is to begin collecting and administering the tax.

- "(e) A new levy, or a levy changed by an amendment of a heretofore adopted levy, which will be collected <u>and</u> <u>administered</u> under this section shall not be subject to collection <u>and administration</u> by the Department of Revenue until the first day of the month <u>next</u> following the expiration of <u>30 60</u> days after receipt by the department of a certified copy of the enabling ordinance or resolution with any amendment thereto.
- "(f) The Department of Revenue shall from time to time issue such rules and regulations for making returns and for ascertainment, assessment, collection, and administration of taxes subject to the provisions of this section as it may deem necessary to enforce its provisions and shall furnish make available any municipal or county government with a copy of those rules and regulations within 15 days of final adoption. Upon request, the Department of Revenue shall furnish any taxpayer with a copy of those rules and regulations.
- "(g) Any self-administered county governing body, as defined in Section 40-2A-3 (20) Section 40-2A-3 (21), may elect, by the adoption of an ordinance or resolution, to assess interest on any tax delinquency. Any such assessment of

interest shall be consistent with the provisions of Section 40-23-2.1. Any self-administered county governing body may also elect, by the adoption of an ordinance or resolution, to pay interest on any refund of tax erroneously paid. In the event that the governing body elects to assess interest on any tax delinquency, the governing body must also elect to pay interest, at the same rate charged by the county on tax delinquencies, on any refund of tax erroneously paid. Unless otherwise specified in the ordinance or resolution in which the county governing body elects to assess or pay interest determined in accordance with Section 40-1-44, the applicable interest rate to be charged by or due from the county shall be one percent per month. References in this subsection to "erroneously paid" taxes on which interest shall be due to the taxpayer shall only mean and refer to taxes paid to the self-administered county or its agent as a result of any error, omission, or inaccurate advice by or on behalf of the self-administered county, including in connection with a prior examination of its books and records by the self-administered county or its agent.

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"(h) Notwithstanding subsection (g), the applicable interest rate to be assessed on any tax delinquency or paid on any refund of erroneously paid taxes with respect to all county sales, use, rental, and lodgings tax levies collected by the Department of Revenue shall be determined in accordance with Section 40-1-44.

"(i) For the purpose of this section, the terms collection and administration are defined as the act or process of managing local taxes and local tax assignments; this process includes but is not limited to any or all functions required and/or performed to receive, reconcile, process, audit, assess, collate, and distribute local taxes.

"\$11-51-183.

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- "(a) The Commissioner of Revenue shall deposit into the State Treasury all municipal taxes collected by the department under this division; and, on a biweekly basis, the commissioner shall certify to the state Comptroller the amount of taxes collected under the provisions of this division for the approximate two-week period immediately preceding the certification and the amount to be distributed to each municipality, less collection and administration charges deducted, which shall be paid to the treasurer or other custodian of funds of the municipality within three days after certification thereof.
- "(b) The Department of Revenue shall charge each municipality its actual cost for collecting and administering the municipal license taxes. Notwithstanding the previous sentence, however, the charge shall not exceed two percent of the amount collected for that municipality.
- "(c) Within 60 days after the end of each fiscal year, the Department of Revenue, in cooperation with the office of the Examiner of Public Accounts, shall recompute its actual cost for collection and administration of local taxes

for the preceding fiscal year. Any collection <u>and</u>

administration over-charge shall be redistributed to the

municipalities for which the department collects <u>and</u>

administers local taxes, on a pro rata basis of each

municipality's receipts. No under-charge shall be recovered,

either directly or indirectly, from any municipality.

"(d) The state Comptroller shall at least once each month issue a warrant on the funds collected under this division payable to the Department of Revenue for the amount of the charges as determined by the Commissioner of Revenue.

"(e) The Department of Revenue shall not charge a fee to the municipality, city, or town for the cost of filing, payment processing, and remittance services relating to any tax authorized to be filed under the ONE SPOT system of the department.

References in this subsection to filing, payment processing, and remittance services shall only mean and refer to the ONE SPOT system to file and pay taxes authorized to be filed thereunder, and shall not include the collection and administration of local taxes as defined in Section 11-3-11.3(i).

"(f) The Department of Revenue shall make available to those localities for which it administers the taxes imposed pursuant to this section the same services which are made available to municipal governments pursuant to this division and Article 3, commencing with Section 11-51-200, of this chapter.

"(g) For the purpose of this section, the terms

collection and administration shall be defined using the

definition provided for in Section 11-3-11.3(i), Code of

Alabama 1975.

"\$11-51-208.

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- "(a) Municipalities may, upon request of the municipal governing body, engage the Department of Revenue to collect and administer their municipal sales, use, rental, and lodgings tax. Subject to subsections (c) and (d), the Department of Revenue shall collect and administer the municipal sales, use, rental, and lodgings tax on behalf of the requesting municipality. The Department of Revenue shall prepare and distribute reports, forms, and other information as may be necessary to provide for the collection and administration of any municipal tax it collects and administers and, on request, shall make all reports available for inspection by the governing body of the municipality. In collecting and administering a municipal sales, use, rental, or lodgings tax, the department shall have all the authority and duties as it has in connection with the collection and administration of the corresponding state tax including, without limitation, the provisions of Chapters 2A, 12, 23, and 26 of Title 40.
- "(b)(1) The Commissioner of Revenue shall deposit into the State Treasury all municipal taxes collected and, on a biweekly basis, shall certify to the state Comptroller the amount of taxes collected for the approximate two-week period

immediately preceding the certification and the amount, less
the Department of Revenue's actual cost of collection and
administration, to be distributed to each municipality, which
shall be paid to the treasurer or other custodian of funds of
the municipality within three days after certification
thereof.

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"(2) The department shall charge each municipality the actual cost to the department for collecting and administering its tax. Notwithstanding the preceding sentence, however, the charge shall not exceed two percent of the amount collected for each municipality. At least once each month, the state Comptroller shall issue a warrant to the Department of Revenue for the collection and administration charges due as determined by the Commissioner of Revenue. Payment shall be from funds collected under this section and shall be the actual cost of collection and administration, not to exceed two percent of the amount collected for each municipality. Notwithstanding any other provision of law, the Department of Revenue shall not charge a fee to the municipality, city, or town for the cost of filing, payment processing, and remittance services relating to any tax authorized to be filed under the ONE SPOT system of the department.

References in this subsection to filing, payment processing, and remittance services shall only mean and refer to the ONE SPOT system to file and pay taxes authorized to be filed thereunder, and shall not include the collection and

administration of local taxes as defined in Section 11-3-11.3(i).

"(3) Within 60 days after the end of each fiscal year, the department, in cooperation with the office of the Examiner of Public Accounts, shall recompute its actual costs for collection and administration of municipal taxes for the preceding fiscal year. Any collection and administration over-charge shall be redistributed to the municipalities for which the department collects and administers local taxes, on a pro rata basis of each municipality's receipts. No undercharge shall be recovered, either directly or indirectly, from any municipality.

"(c) Except where the department is collecting on July 1, 1998, any municipality which has a tax levy that will be collected and administered by the Department of Revenue pursuant to the provisions of this section shall forward a certified copy of the enabling act, ordinance, or resolution to the department at least 30 60 days prior to the first day of the first month on which the department is to begin collecting and administering the tax.

"(d) A new levy, or a levy changed by an amendment of a heretofore adopted levy, which will be collected <u>and administered</u> under this section shall not be subject to collection <u>and administration</u> by the Department of Revenue until the first day of the month next following the expiration of 30 60 days after receipt by the department of a certified copy of the enabling act, ordinance, or resolution with any amendments thereto.

"(e) Subject to the provisions of this section, the Department of Revenue shall from time to time issue such rules and regulations for making returns and for ascertainment, assessment, collection, and administration of taxes subject to the provisions of this section as it may deem necessary to enforce its provisions and shall furnish any county or municipal governing body with a copy of those rules and regulations within 15 days of final adoption. Upon request, the Department of Revenue shall furnish any taxpayer with a copy of those rules and regulations.

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"(f) Any self-administered municipal governing body, as defined in Section 40-2A-3(20) Section 40-2A-3(21), may elect, by the adoption of an ordinance or resolution, to assess interest on any tax delinquency. Any such assessment of interest shall be consistent with the provisions of Section 40-23-2.1. Any self-administered municipal governing body may also elect, by the adoption of an ordinance or resolution, to pay interest on any refund of tax erroneously paid. In the event that the governing body elects to assess interest on any tax delinquency, the governing body must also elect to pay interest, at the same rate charged by the municipality on tax delinquencies, on any refund of tax erroneously paid. Unless otherwise specified in the ordinance or resolution in which the municipal governing body elects to assess and pay interest determined in accordance with Section 40-1-44, the applicable interest rate to be charged by or due from the municipality shall be one percent per month. References in this subsection

to "erroneously paid" taxes on which interest shall be due to
the taxpayer shall only mean and refer to taxes erroneously

paid to the self-administered municipality or its agent as a
result of any error, omission, or inaccurate advice by or on
behalf of the self-administered municipality, including in
connection with a prior examination of its books and records
by the self-administered municipality or its agent.

"(g) Notwithstanding subsection (f), the applicable interest rate to be assessed on any tax delinquency or paid on any refund of erroneously paid taxes with respect to all municipal sales, use, rental, and lodgings tax levies collected <u>and administered</u> by the Department of Revenue shall be determined in accordance with Section 40-1-44.

"(h) For the purpose of this section, the terms collection and administration shall be defined using the definition provided for in Section 11-3-11.3(i), Code of Alabama 1975.

"\$11-51-210.

"(a) By December 31, 1998, the Department of Revenue shall develop and promulgate in the form of a proposed agency rule a standard multi-jurisdictional tax form and a singular jurisdictional tax form for the reporting and payment of municipal and county sales, use, rental, and lodgings taxes for those municipalities and counties for which the department serves as the collecting agent from time to time.

"(b) By December 31, 1998, a committee consisting of three representatives appointed by the Alabama League of

1 Municipalities (ALM), who shall be municipal employees, 2 officials, or attorneys, and three representatives appointed by the Association of County Commissions of Alabama (ACCA), 3 who shall be county employees, officials, or attorneys, shall develop a standard multiple jurisdictional tax form and a 5 6 singular jurisdictional tax form for the reporting and payment 7 of all county and municipal sales, use, rental, and lodgings taxes for all counties and municipalities, except 8 municipalities and counties that levy a gross receipts tax in 9 10 the nature of a sales tax, as defined in Section 40-2A-3(8), 11 that elects to be self-administered, as defined in Section 12 40-2A-3(21), from time to time. The committee shall also 13 establish procedures for issuance of an amended form to take 14 into account any new levies or changes in the tax rate or the 15 law. Once the form and procedures are developed by the committee, they shall be distributed for comment to all 16 17 counties and municipalities, the Business Council of Alabama, the Alabama Retail Association, the Alabama Chapter of the 18 National Federation of Independent Business, and the 19 Department of Revenue. Comments shall be returned to the 20 21 committee within 45 days. Following the close of the comment 22 period, the committee shall adopt a standard form and the 23 procedures for issuance of an amended form. The form and procedure shall thereafter be distributed to self-administered 24 25 counties and municipalities with instructions that the standard form shall be used by each self-administered county 26 27 and municipality.

"(c) On and after the first day of the third month following the adoption of the standard tax forms prescribed by subsection (a) and subsection (b), all municipalities and counties administered by the department, and all self-administered counties and municipalities, respectively, shall accept the applicable form without material variation. Subsequent changes to the form prescribed by subsection (b) shall be effected in compliance with the procedures developed by the committee. Any change in the tax rate shall take effect without regard to the form in use.

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"(d) Other than a self-administered county or municipality that levies a gross receipts tax in the nature of a sales tax, as defined in Section 40-2A-3(8), any county or municipality levying or administering any one or more sales, use, rental, or lodgings taxes shall accept, for reporting and payment of taxes due that county or municipality, bulk submissions of reports and, under regulations to be promulgated by the self-administered county or municipality affected, payments owed to such county or municipality made on behalf of a taxpayer by its properly authorized representative where such submissions are made using the appropriate form developed under this section. Any such bulk submissions or reports and payments shall include the municipality's or county's assigned identification number for each such taxpayer and vendee for each tax paid and contain sufficiently detailed information by which each taxpayer and each vendee can be identified such that a determination can be made as to the

amount and method of assessment of tax against such taxpayer and vendee for the applicable county or municipality. The acceptance by a county or municipality of such bulk submissions shall not relieve the taxpayer on whose behalf such submissions were made from liability for any sales, use, rental, or lodgings tax arising from an error or omission made by the taxpayer's representative. Any self-administered county or municipality accepting such bulk submission may require that the submission be signed by the taxpayer or its properly authorized representative.

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"(e) By June 30, 1998, every county and municipality levying or administering a sales, use, rental, lodgings, tobacco, gasoline, or ad valorem tax as of June 1, 1998, shall submit to the Department of Revenue a list of the taxes then levied or administered by that county or municipality and the current rates thereof. Thereafter, every county and municipality levying or administering a new sales, use, rental, lodgings, tobacco, gasoline, or ad valorem tax or amending an existing sales, use, rental, lodgings, tobacco, gasoline, or ad valorem tax levy shall submit to the department written notification of the new tax levy or the amendment of an existing tax levy, in a manner as prescribed by the department, at least 30 60 days prior to the effective date of the tax or amendment. The department will send return confirmation of the notification of the tax levy or amendment of an existing tax levy to the county or municipality no later than the first day of the second month following receipt of

Τ	proper notification by the county or municipality to the		
2	department. The effective date of the tax levy or amendment of		
3	an existing tax levy shall be the first day of the third month		
4	following the department's receipt of proper notification as		
5	required herein. However, failure to notify the department, as		
6	required by this subsection, shall not invalidate the levy of		
7	the tax but shall relieve the taxpayer of liability for havir		
8	charged and collected an incorrect rate as provided herein.		
9	The department shall compile this information into a written		
10	publication which shall be published and issued on a monthly		
11	basis to each municipal and county governing authority,		
12	private auditing firm, as defined in Section 40-2A-3(17), and		
13	to others who have so requested the publication. This written		
14	publication shall provide a then current listing of each		
15	county and municipality levying or administering a sales, use		
16	rental, lodgings, tobacco, gasoline, or ad valorem tax and the		
17	current rate thereof. Beginning March 1, 2016 any taxpayer		
18	collecting sales, use, rental, or lodgings tax in compliance		
19	with the tax rates published by the department as required by		
20	this subsection shall be relieved from liability to Alabama		
21	and its local jurisdictions for having charged and collected		
22	an incorrect rate based upon the rate published by the		
23	department. Should the rate published by the department and		
24	relied upon by the taxpayer be in conflict with the return		
25	confirmation provided to the county or municipality as		
26	required by this subsection, the department shall be		
27	responsible for any refund due to a taxpayer for such taxes		

due Alabama and its local jurisdictions. Such liability shall only be applicable for a period, not to exceed one year, from the date the incorrect rate was published by the department. Notwithstanding the preceding requirement regarding refunds to taxpayers, should a county or municipality fail to properly notify the department of a new levy or amendment to an existing levy, the department shall not be held liable or responsible for any refunds to a taxpayer for the reliance on rates published by the department. Proper notification of a new levy or amendment to an existing levy shall be in a manner as prescribed by the department. A taxpayer shall not be relieved of liability for the proper amount of taxes owed even though the published tax rate or levy was in error. However, no penalties or interest for late payment or underpayment of taxes shall begin to accrue until the proper tax rate or levy has been on file at the department for at least 30 60 days, unless the taxpayer had actual knowledge of the correct tax rate or levy as of an earlier date.

"(f) For the purpose of this section, the terms collection and administration shall be defined using the definition provided for in Section 11-3-11.3(i), Code of Alabama 1975.

"\$40-12-4.

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"(a) In order to provide funds for public school purposes, the governing body of each of the several counties in this state is hereby authorized by ordinance to levy and provide for the assessment and collection of franchise, excise

and privilege license taxes with respect to privileges or receipts from privileges exercised in such county, which shall be in addition to any and all other county taxes heretofore or hereafter authorized by law in such county. Such governing body may, in its discretion, submit the question of levying any such tax to a vote of the qualified electors of the county. If such governing body submits the question to the voters, then the governing body shall also provide for holding and canvassing the returns of the election and for giving notice thereof. All the proceeds from any tax levied pursuant to this section less the cost of collection and administration thereof shall be used exclusively for public school purposes, including specifically and without limitation capital improvements and the payment of debt service on obligations issued therefor.

"(b) Notwithstanding anything to the contrary herein, said the governing body shall not levy any tax hereunder measured by gross receipts, except a sales or use tax which parallels, except for the rate of tax, that imposed by the state under this title. Any such sales or use tax on any automotive vehicle, truck trailer, trailer, semitrailer, or travel trailer required to be registered or licensed with the probate judge, where not collected by a licensed Alabama dealer at time of sale, shall be collected and fees paid in accordance with the provisions of Sections 40-23-104 and 40-23-107, respectively. No such governing body shall levy any tax upon the privilege of engaging in any business or

profession unless such tax is levied uniformly and at the same rate against every person engaged in the pursuit of any business or profession within the county; except, that any tax levied hereunder upon the privilege of engaging in any business or profession may be measured by the number of employees of such business or the number of persons engaged in the pursuit of such profession. In all counties having more than one local board of education, revenues collected under the provisions of this section shall be distributed within such county on the same basis of the total calculated costs for the Foundation Program for those local boards of education within the county.

"(c) For the purpose of this section, the terms collection and administration shall be defined using the definition provided for in Section 11-3-11.3(i), Code of Alabama 1975.

"\$40-12-7.

"(a) All such taxes collected and administered by the Department of Revenue shall be collected and remitted to the governing bodies of the various counties in the manner as provided for the collection and administration of taxes for cities or towns as provided in Sections 11-51-180 through 11-51-185, and the Department of Revenue is authorized to charge the counties for collecting and administering said taxes its actual cost, not to exceed five two percent of the amount collected, and to do any and all things pertaining to the collection and administration of said taxes for the

various counties as said the department is authorized to do in collecting and administering taxes for cities and towns as provided in Sections 11-51-180 through 11-51-185.

"(b) For the purpose of this section, the terms collection and administration shall be defined using the definition provided for in Section 11-3-11.3(i), Code of Alabama 1975."

Section 2. Section 11-51-210.1, Code of Alabama 1975, is enacted to read as follows.

"\$11-51-210.1.

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"No later than October 1, 2015, the department shall send notice to every county or municipality levying a sales, use, rental, or lodgings tax regarding the rates of such taxes according to the records held by the department. Each county and municipality shall notify the department of an existing erroneous rate published by the department no later than December 1, 2015. The county or municipality notifying the department of such rate error shall send written confirmation, on county or municipal letterhead, to the department listing the erroneous rate published by the department and the corrected rate along with supporting ordinances, resolutions, or documentation. If the county or municipality fails to respond to the department regarding an erroneously published rate pursuant to this section, the taxpayer shall be relieved from liability to the local jurisdiction for having charged and collected the incorrect amount of tax on or after March 1, 2016 based upon the rates published by the department on March 1, 2016. Should the county or municipality properly respond and notify the department regarding the erroneously published rate, and the rate published by the department and relied upon by the taxpayer is in conflict with the response provided by the county or municipality as required by this section, the department shall be responsible for any refund due to a taxpayer for such taxes due Alabama and its local jurisdictions. Such liability shall only be applicable for a period, not to exceed one year, from the date the incorrect rate was published by the department."

Section 3. Section 1 of this act shall become effective on March 1, 2016 following its passage and approval by the Governor, or its otherwise becoming law. Section 2 of this act shall become effective immediately following its passage and approval by the Governor, or its otherwise becoming law.

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3	Senate	
4 5	Read for the first time and referred to the Senate committee on Governmental Affairs	0.2-APR-15
6 7 8	Read for the second time and placed on the calendar 1 amendment	0.7-APR-15
9	Read for the third time and passed as amended	16-APR-15
11 12	Yeas 30 Nays 0	
13 14 15 16 17	Patrick Harris Secretary	