

1 HB454  
2 151908-4  
3 By Representative McClendon  
4 RFD: Ways and Means General Fund  
5 First Read: 20-MAR-13



1 (4) COLLABORATOR. A private health carrier, third  
2 party purchaser, provider, health care center, health care  
3 facility, state and local governmental entity, or other public  
4 payers, corporations, individuals, and consumers who are  
5 expecting to collectively cooperate, negotiate, or contract  
6 with another collaborator or regional care organizations in  
7 the health care system.

8 (5) LONG-TERM CARE. Medicaid-funded nursing facility  
9 services or services in intermediate care facilities for the  
10 developmentally disabled, or home- and community-based support  
11 services provided to individuals who might otherwise require  
12 such services, or such other long-term care services as the  
13 Medicaid Agency may determine by rule.

14 (6) MEDICAID AGENCY. The Alabama Medicaid Agency or  
15 any successor agency of the state designated as the "single  
16 state agency" to administer the medical assistance program  
17 described in Title XIX of the Social Security Act.

18 (7) MEDICAID BENEFICIARY. Anyone determined by the  
19 Medicaid Agency to be eligible for Medicaid.

20 (8) QUALITY-ASSURANCE PROVISIONS. Specifications for  
21 assessing and improving the quality of care provided by a  
22 regional care organization or an alternative care plan.

23 (9) REGIONAL CARE ORGANIZATION. An organization of  
24 health care providers that contracts with the Medicaid Agency  
25 to provide a comprehensive package of Medicaid benefits to  
26 Medicaid beneficiaries in a defined region of the state and  
27 that meets the requirements set forth in this act.

1 (10) RISK CONTRACT. A contract under which the  
2 contractor assumes risk for the cost of the services covered  
3 under the contract and incurs loss if the cost of furnishing  
4 the services exceeds the payments under the contract.

5 Section 2. (a) A regional care organization shall  
6 serve only Medicaid beneficiaries in providing medical care  
7 and services.

8 (b) Notwithstanding any other provision of law, a  
9 regional care organization shall not be deemed an insurance  
10 company under state law.

11 (c) (1) A regional care organization and an  
12 organization with probationary regional care organization  
13 certification shall have a governing board of directors  
14 composed of the following members:

15 a. Twelve members shall be persons representing  
16 risk-bearing participants in the regional care organization or  
17 organization with probationary certification. A participant  
18 bears risk by contributing cash, capital, or other assets to  
19 the regional care organization. A participant also bears risk  
20 by contracting with the regional care organization to treat  
21 Medicaid beneficiaries at a capitated rate per beneficiary or  
22 to treat Medicaid beneficiaries even if the regional care  
23 organization does not reimburse the participant.

24 b. Eight members shall be persons who do not  
25 represent a risk-bearing participant in the regional care  
26 organization. Of these eight members, five members shall be  
27 medical professionals who provide care to Medicaid

1 beneficiaries in the region. ~~Two~~ Three of these members shall  
2 be primary care physicians, ~~one a dentist,~~ one an optometrist,  
3 and one a pharmacist. ~~The~~ One primary care physician shall be  
4 from a Federally Qualified Health Center appointed jointly by  
5 the Alabama Primary Health Care Association and the Alabama  
6 Chapter of the National Medical Association and the other two  
7 primary care physicians shall be appointed by a caucus of  
8 county boards of health in the region. ~~The dentist shall be~~  
9 ~~appointed by the Alabama Dental Association, or its successor~~  
10 ~~organization.~~ The optometrist shall be appointed by the  
11 Alabama Optometric Association, or its successor organization.  
12 The pharmacist shall be appointed by the Alabama Pharmacy  
13 Association, or its successor organization. All five medical  
14 professionals shall work in the region served by the regional  
15 care organization. None of these members shall be a  
16 risk-bearing participant in the regional care organization or  
17 be an employee of a risk-bearing participant, but these  
18 members may contract with the regional care organization on a  
19 fee-for-service basis.

20 c. Three members shall be community representatives  
21 as follows: 1. The chair of the citizens' advisory committee  
22 established pursuant to subsection (d). 2. Another citizens'  
23 advisory committee member, elected by the committee, who is a  
24 representative of an organization that is part of the  
25 Disabilities Leadership Coalition of Alabama or Alabama Arise,  
26 or their successor organizations. 3. A business executive,  
27 nominated by a chamber of commerce in the region, who works in

1 the region. These members may not be risk-bearing participants  
2 in the regional care organization or employees of a  
3 risk-bearing participant.

4 (2) A majority of the members of the board may not  
5 represent a single type of provider, such as hospitals or  
6 doctors engaged in medical practice.

7 (3) The Medicaid Agency shall have the power to  
8 approve the members of the governing board and the board's  
9 structure, powers, bylaws, or other rules of procedure. No  
10 organization shall be granted probationary regional care  
11 organization certification or full regional care organization  
12 certification without approval.

13 (4) The regional care organization, the caucus of  
14 county boards of health in the region, the citizens' advisory  
15 committee, and the ~~dental, optometric,~~ optometric and pharmacy  
16 associations shall promptly fill any vacancy on the board of  
17 directors. Notwithstanding other provisions of this  
18 subsection, the Medicaid Commissioner shall fill a board seat  
19 left vacant for at least three months.

20 (5) The governing board may not take any action  
21 unless at least one physician appointed by a caucus of county  
22 boards of health in the region, who does not represent a  
23 risk-bearing participant and who does not hold one of the  
24 three seats held by community representatives, votes on the  
25 prevailing side.

1           (6) The membership of the governing board of  
2 directors shall be inclusive and reflect the racial, gender,  
3 geographic, urban/rural and economic diversity of the region.

4           (d) A citizen's advisory committee shall advise the  
5 organization on ways the organization may be more efficient in  
6 providing quality care to Medicaid beneficiaries. In addition,  
7 an advisory committee shall carry out other functions and  
8 duties assigned to it by a regional care organization and  
9 approved by the Medicaid Agency. Each regional care  
10 organization shall have a citizens' advisory committee, as  
11 shall an organization seeking to become a regional care  
12 organization. The committee shall meet all of the following  
13 criteria:

14           (1) Be selected in a method established by the  
15 organization seeking to become a regional care organization,  
16 or established by the regional care organization, and approved  
17 by the Medicaid Agency.

18           (2) At least 20 percent of its members shall be  
19 Medicaid beneficiaries or, if the organization has been  
20 certified as a regional care organization, at least 20 percent  
21 of its members shall be Medicaid beneficiaries enrolled in the  
22 regional care organization.

23           (3) Include members who are representatives of  
24 organizations that are part of the Disabilities Leadership  
25 Coalition of Alabama or Alabama Arise, or their successor  
26 organizations.

1           (4) Include only persons who live in the Medicaid  
2 region the organization plans to serve; or if the organization  
3 has become a regional care organization, include only persons  
4 who live in the Medicaid region served by the regional care  
5 organization. The membership of the committee shall be  
6 inclusive and reflect the racial, gender, geographic,  
7 urban/rural and economic diversity of the region.

8           (5) Elect a chair.

9           (6) Meet at least every three months.

10          (e)(1) Each regional care organization shall meet  
11 minimum solvency and financial requirements as provided in  
12 this subsection. The Medicaid Agency shall require a regional  
13 care organization, as a condition of certification or  
14 continued certification, to maintain minimum financial  
15 reserves at the following levels:

16           a. Restricted reserves of two hundred fifty thousand  
17 dollars (\$250,000) or an amount equal to 25 percent of the  
18 regional care organization's total actual or projected average  
19 monthly expenditures, whichever is greater.

20           b. Capital or surplus, or any combination thereof,  
21 of two million five hundred thousand dollars (\$2,500,000).

22          (2) Instead of maintaining the financial reserves  
23 required in subdivision (1), a regional care organization that  
24 has entered into a risk contract with the Medicaid Agency may  
25 submit to the agency a written guaranty in the form of a bond  
26 issued by an insurer, in an amount equal to the financial  
27 reserves that would otherwise be required of the regional care



1 organization under subdivision (1), to guarantee the  
2 performance of the provisions of the risk contract. The bond  
3 shall be issued by an insurer authorized in this state and  
4 approved by the Medicaid Commissioner. No assets of the  
5 regional care organization shall be pledged or encumbered for  
6 the payment of the performance bond.

7 (f) A regional care organization shall provide such  
8 financial reports and information as required by the Medicaid  
9 Agency.

10 (g) A regional care organization shall report all  
11 data as required by the Medicaid Agency, consistent with the  
12 federal Health Insurance Portability and Accountability Act  
13 (HIPAA).

14 Section 3. The Medicaid Agency shall establish by  
15 rule geographic Medicaid regions in which a regional care  
16 organization or alternate care provider may operate, which  
17 together shall cover the entire state. Each Medicaid region,  
18 according to an actuary working for Medicaid, shall be capable  
19 of supporting at least two regional care organizations or  
20 alternate care providers.

21 Section 4. (a) Subject to approval of the federal  
22 Centers for Medicare and Medicaid Services, the Medicaid  
23 Agency shall enter into a contract in each Medicaid region for  
24 at least one fully certified regional care organization to  
25 provide, pursuant to a risk contract under which the Medicaid  
26 Agency makes a capitated payment, medical care to Medicaid  
27 beneficiaries. However, the Medicaid Agency may enter into a

1 contract pursuant to this section only if, in the judgment of  
2 the Medicaid Agency, care of Medicaid beneficiaries would be  
3 better, more efficient, and less costly than under the then  
4 existing care delivery system. The Medicaid Agency may  
5 contract with more than one regional care organization in a  
6 Medicaid region. Pursuant to the contract, the Medicaid Agency  
7 shall set capitation payments for the regional care  
8 organization.

9 (b) The Medicaid Agency shall enroll beneficiaries  
10 into regional care organizations. If more than one regional  
11 care organization operates in a Medicaid region, a Medicaid  
12 beneficiary may choose the organization to provide his or her  
13 care. If a Medicaid beneficiary does not make a choice, the  
14 Medicaid Agency shall assign the person to a care  
15 organization. Medicaid may limit the circumstances under which  
16 a Medicaid beneficiary may change care organizations.

17 (c) A regional care organization shall provide  
18 Medicaid services to Medicaid enrollees directly or by  
19 contract with other providers. The regional care organization  
20 shall establish an adequate medical service delivery network  
21 as determined by the Medicaid Agency. An alternate care  
22 provider contracting with Medicaid shall also establish such a  
23 network.

24 (d) The Medicaid Agency shall establish by rule  
25 procedures for safeguarding against wrongful denial of claims  
26 and addressing grievances of enrollees in a regional care  
27 organization or an alternate care provider. The procedures

1 shall provide for a timely and meaningful right of appeal, by  
2 Medicaid enrollees or their providers, of approvals or denials  
3 of care, billing and payment issues, bundling matters, and the  
4 provision of health care services. The rules shall include  
5 procedures for a fair hearing on all claims or complaints  
6 brought by Medicaid enrollees or other providers that shall  
7 include the following:

8 (1) An immediate appeal to the medical director of  
9 the regional care organization, who shall be a primary care  
10 physician. The rules of evidence shall not apply. The medical  
11 director shall consider the materials submitted on the issue  
12 and any oral arguments and render a decision. The medical  
13 director's decision shall be binding on the regional care  
14 organization.

15 (2) If a patient or provider is dissatisfied with  
16 the decision of the medical director, the patient or physician  
17 may file a notice of appeal to be heard by a peer review  
18 committee. The peer review committee shall be composed of at  
19 least three physicians of the same specialty in the region in  
20 which the services or matter is at issue. If three physicians  
21 cannot be found, then the physicians may be selected outside  
22 of the region. The Medicaid Agency shall develop rules  
23 regarding the appeal to the peer review committee. The peer  
24 review committee's decision shall be binding on the regional  
25 care organization.

26 (3) If a patient or the provider is dissatisfied  
27 with the decision of the peer review committee, the patient or

1 provider may file a written notice of appeal to the Medicaid  
2 Agency. The Medicaid Agency shall adopt rules governing the  
3 appeal, which shall include a full evidentiary hearing and a  
4 finding on the record. The Medicaid Agency's decision shall be  
5 binding upon the regional care organization. However, a  
6 patient or provider may file an appeal in circuit court in the  
7 county in which the patient resides, or the county in which  
8 the provider provides services.

9 (e) The Medicaid Agency shall by rule establish  
10 procedures for addressing grievances of regional care  
11 organizations. The grievance procedure shall include an  
12 opportunity for a fair hearing before an impartial hearing  
13 officer in accordance with the Alabama Administrative  
14 Procedure Act, Chapter 22, Title 41, Code of Alabama 1975. The  
15 state Medicaid commissioner shall appoint one, or more than  
16 one, hearing officer to conduct fair hearings. After each  
17 hearing, the findings and recommendations of the hearing  
18 officer shall be submitted to the commissioner, who shall make  
19 a final decision for the agency. Judicial review of the final  
20 decision of the Medicaid Agency may be sought pursuant to the  
21 Alabama Administrative Procedure Act. All costs related to  
22 development and implementation of the grievance procedure,  
23 including the provision of administrative hearings, shall be  
24 borne by the Medicaid Agency. The agency may adopt rules for  
25 implementing this subsection in accordance with the Alabama  
26 Administrative Procedure Act.

1 (f) In addition to the foregoing, the Medicaid  
2 Agency shall do all of the following:

3 (1) Establish by rule the criteria for probationary  
4 and full certification of regional care organizations.

5 (2) Establish the quality standards and minimum  
6 service delivery network requirements for regional care  
7 organizations or alternate care providers to provide care to  
8 Medicaid beneficiaries.

9 (3) Establish by rule and implement quality  
10 assurance provisions for each regional care organization.

11 (4) Adopt and implement, at its discretion,  
12 requirements for a regional care organization concerning  
13 health information technology, data analytics, quality of  
14 care, and care-quality improvement.

15 (5) Conduct or contract for financial audits of each  
16 regional care organization. The audits shall be based on  
17 requirements established by the Medicaid Agency by rule or  
18 established by law. The audit of each regional care  
19 organization shall be conducted at least every three years or  
20 more frequently if requested by the Medicaid Agency.

21 (6) Take such other action with respect to regional  
22 care organizations or alternate care providers as may be  
23 required by federal Medicaid regulations or under terms and  
24 conditions imposed by the Centers for Medicare and Medicaid  
25 Services in order to assure that payments to the regional care  
26 organizations or alternate care providers qualify for federal  
27 matching funds.

1           Section 5. (a) The Medicaid Agency shall create a  
2           quality assurance committee appointed by the Medicaid  
3           Commissioner. The members of the committee shall serve  
4           two-year terms. At least 60 percent of the members shall be  
5           physicians who provide care to Medicaid beneficiaries served  
6           by a regional care organization. In making appointments to the  
7           committee, the Medicaid Commissioner shall seek input from the  
8           appropriate professional associations.

9           (b) The committee shall identify objective outcome  
10          and quality measures, including measures of outcome and  
11          quality for ambulatory care, inpatient care, chemical  
12          dependency and mental health treatment, oral health care, and  
13          all other health services provided by coordinated care  
14          organizations. Quality measures adopted by the committee shall  
15          be consistent with existing state and national quality  
16          measures. The Medicaid Commissioner shall incorporate these  
17          measures into regional care organization contracts to hold the  
18          organizations accountable for performance and customer  
19          satisfaction requirements.

20          (c) The committee shall adopt outcome and quality  
21          measures annually and adjust the measures to reflect the  
22          following:

23                 (1) The amount of the global budget for a regional  
24                 care organization.

25                 (2) Changes in membership of the organization.

26                 (3) The organization's costs for implementing  
27                 outcome and quality measures.

1 (4) The community health assessment and the costs of  
2 the community health assessment conducted by the organization.

3 (d) The Medicaid Agency shall continuously evaluate  
4 the outcome and quality measures adopted by the committee  
5 pursuant to this section.

6 (e) The Medicaid Agency shall utilize available data  
7 systems for reporting outcome and quality measures adopted by  
8 the committee and take actions to eliminate any redundant  
9 reporting or reporting of limited value.

10 (f) The Medicaid Agency shall publish the  
11 information collected under this section at aggregate levels  
12 that do not disclose information otherwise protected by law.  
13 The information published shall report, by regional care  
14 organizations, all of the following:

15 (1) Quality measures.

16 (2) Costs.

17 (3) Outcomes.

18 (4) Other information, as specified by the contract  
19 between the regional care organization and the Medicaid  
20 Agency, that is necessary for the Medicaid Agency to evaluate  
21 the value of health services delivered by a regional care  
22 organization.

23 Section 6. An initial contract between the Medicaid  
24 Agency and a regional care organization shall be for three  
25 years, with the option for Medicaid to renew the contract for  
26 not more than two additional one-year periods. The Medicaid  
27 Agency shall obtain an independent evaluation of the cost

1 savings, patient outcomes, and quality of care provided by  
2 each regional care organization, and obtain the results of  
3 each regional care organization's evaluation in time to use  
4 the findings to decide whether to enter into another  
5 multi-year contract with the regional care organization or  
6 change the Medicaid region's care-delivery system.

7 Section 7. The Medicaid Agency may contract with an  
8 alternate care provider in a Medicaid region only under the  
9 terms of this section:

10 (a) If a regional care organization failed to  
11 provide adequate service pursuant to its contract, or had its  
12 certification terminated, or if the Medicaid Agency could not  
13 award a contract to a regional care organization under the  
14 terms of Section 4, or if no organization had been awarded a  
15 regional care organization certificate by October 1, 2016,  
16 then the Medicaid Agency shall first offer a contract, to  
17 resume interrupted service or to assume service in the region,  
18 under the conditions of Section 4 to any other regional care  
19 organization that Medicaid judged would meet its quality  
20 criteria.

21 (b) If by October 1, 2014, no organization had a  
22 probationary regional care organization certification in a  
23 region. However, the Medicaid Agency could extend the deadline  
24 until January 1, 2015, if it judged an organization was making  
25 reasonable progress toward getting probationary certification.  
26 If Medicaid judged that no organization in the region likely  
27 would achieve probationary certification by January 1, 2015,



1 then the Medicaid Agency shall let any organization with  
2 probationary or full regional care organization certification  
3 apply to develop a regional care organization in the region.  
4 If at least one organization made such an application, the  
5 agency no sooner than October 1, 2015, would decide whether  
6 any organization could reasonably be expected to become a  
7 fully certified regional care organization in the region and  
8 its initial region.

9 (c) If an organization lost its probationary  
10 certification before October 1, 2016, Medicaid shall offer any  
11 other organization with probationary or full regional care  
12 organization certification, which it judged could successfully  
13 provide service in the region and its initial region, the  
14 opportunity to serve Medicaid beneficiaries in both regions.

15 (d) Medicaid may contract with an ~~alternative~~  
16 alternate care provider only if no regional care organization  
17 accepted a contract under the terms of (a), or no organization  
18 was granted the opportunity to develop a regional care  
19 organization in the affected region under the terms of (b), or  
20 no organization was granted the opportunity to serve Medicaid  
21 beneficiaries under the terms of (c).

22 (e) The Medicaid Agency may contract with an  
23 alternate care provider under the terms of subsection (d) only  
24 if, in the judgment of the Medicaid Agency, care of Medicaid  
25 enrollees would be better, more efficient, and less costly  
26 than under the then existing care delivery system. Medicaid

1 may contract with more than one alternate care provider in a  
2 Medicaid region.

3 ~~(f)(1) If the Medicaid Agency were to contract with~~  
4 ~~an alternate care provider under the terms of this section,~~  
5 ~~that provider would have to pay reimbursements for hospital~~  
6 ~~inpatient or outpatient care at rates at least equal to those~~  
7 ~~most recently paid directly by the state Medicaid Agency~~  
8 ~~either through base payments or access payments.~~

9 ~~(2) If more than a year had elapsed since the~~  
10 ~~Medicaid Agency directly paid reimbursements to hospitals, the~~  
11 ~~minimum reimbursement rates paid by the alternate care~~  
12 ~~provider would have to be changed to reflect any percentage~~  
13 ~~increase in the national medical consumer price index minus~~  
14 ~~100 basis points. The indexing requirement of this subdivision~~  
15 ~~shall cease to be effective on October 1, 2016.~~

16 Section 8. (a) The Medicaid Agency shall establish  
17 by rule the procedure for the termination of a regional care  
18 organization certification or probationary regional care  
19 organization certification for non-performance of contractual  
20 duty or for failure to meet or maintain benchmarks, standards,  
21 or requirements provided by this act or established by the  
22 Medicaid Agency as required by this act.

23 (b) Termination of a regional care organization  
24 certification or probationary certification shall follow the  
25 standard administrative process, with the right to a hearing  
26 before a hearing officer appointed by the Medicaid Agency.

1                   Section 9. A regional care organization shall  
2 contract with any willing hospital, doctor, or other provider  
3 to provide services in a Medicaid region if the provider is  
4 willing to accept the payments and terms offered comparable  
5 providers. Any provider shall meet licensing requirements set  
6 by law, shall have a Medicaid provider number, and shall not  
7 otherwise be disqualified from participating in Medicare or  
8 Medicaid.

9                   Section 10. (a) The following is the timeline for  
10 implementation of this act:

11                   (1) Not later than October 1, 2013, the Medicaid  
12 Agency shall establish Medicaid regions.

13                   (2) Not later than ~~April~~ October 1, 2014, an  
14 organization seeking to become a regional care organization  
15 shall have established a governing board and structure as  
16 approved by the Medicaid Agency. An organization may receive  
17 probationary certification as a regional care organization  
18 upon submission of an application for, and demonstration of, a  
19 governing board acceptable to the Medicaid Agency.  
20 Probationary certification shall expire no later than October  
21 1, 2016.

22                   (3) Not later than April 1, 2015, an organization  
23 with probationary regional care organization certification  
24 shall have demonstrated to Medicaid's approval the ability to  
25 establish an adequate medical service delivery network.

26                   (4) Not later than October 1, 2015, an organization  
27 with probationary regional care organization certification

1 shall have demonstrated to Medicaid's approval that it has met  
2 the solvency and financial requirements for a regional care  
3 organization as outlined in this act.

4 (5) Not later than October 1, 2016, an organization  
5 with probationary regional care organization certification  
6 shall demonstrate to Medicaid's approval that it is capable of  
7 providing services pursuant to a risk contract.

8 (b) The timeline and benchmarks in subsection (a)  
9 shall not preclude an organization from meeting the timelines  
10 and benchmarks at an earlier date.

11 (c) Failure to meet and maintain any one of the  
12 benchmarks in subdivisions (2) to (5), inclusive, shall  
13 constitute grounds for termination of a probationary regional  
14 care organization certification or full regional care  
15 organization certification. The Medicaid Agency shall award  
16 full regional care organization certification to an  
17 organization with probationary regional care organization  
18 certification if the organization timely meets each of those  
19 benchmarks. Failure by an organization to timely meet one or  
20 more of those benchmarks shall not prevent the Medicaid  
21 Agency, at its sole discretion, from granting full regional  
22 care organization certification to the organization as long as  
23 it has met all of those benchmarks by October 1, 2016.

24 Section 11. (a) The Medicaid Agency, with input from  
25 long-term care providers, shall conduct an evaluation of the  
26 existing long-term care system for Medicaid beneficiaries and,

1 by on October 1, 2015, shall report the findings of the  
2 evaluation to the Legislature and Governor.

3 (b) The Medicaid Agency shall decide which groups of  
4 Medicaid beneficiaries to include for coverage by a regional  
5 care organization or alternate care provider. The Medicaid  
6 Agency, without the approval of the Governor, shall not make a  
7 coverage decision that would affect Medicaid beneficiaries who  
8 are directly served by another state agency.

9 (c) Notwithstanding the above, the current Medicaid  
10 long-term care programs shall continue as currently  
11 administered by the Medicaid Agency until the end of the  
12 fiscal year when the evaluation required in subsection (a) is  
13 reported to the Legislature and the Governor.

14 Section 12. (a) The Medicaid Agency, with input from  
15 dental care providers, shall conduct an evaluation of the  
16 existing dental care program for Medicaid beneficiaries and,  
17 on October 1, 2015, shall report the findings of the  
18 evaluation to the Legislature and Governor.

19 (b) Notwithstanding the above, the current Medicaid  
20 dental care programs shall continue as currently administered  
21 by the Medicaid Agency until the end of the fiscal year when  
22 the evaluation required in subsection (a) is reported to the  
23 Legislature and the Governor.

24 Section 13. The Medicaid Agency may contract for  
25 case-management services with an organization that has been  
26 granted by the Medicaid Agency a probationary regional care  
27 organization certification. If the agency has contracted with

1 such an organization, and that organization on or before  
2 October 1, 2016, has failed to gain full regional care  
3 organization certification or has had its probationary  
4 certification terminated, then that organization shall refund  
5 half the payments, made by the Medicaid Agency to the  
6 organization for case-management services, paid over the  
7 previous 12 months.

8 Section 14. (a) The Legislature declares that  
9 collaboration among public payers, private health carriers,  
10 third party purchasers, and providers to identify appropriate  
11 service delivery systems and reimbursement methods in order to  
12 align incentives in support of integrated and coordinated  
13 health care delivery is in the best interest of the  
14 public. Collaboration pursuant to this act is to provide  
15 quality health care at the lowest possible cost to Alabama  
16 citizens who are Medicaid eligible. The Legislature,  
17 therefore, declares that this health care delivery system  
18 affirmatively contemplates the foreseeable displacement of  
19 competition, such that any anti-competitive effect may be  
20 attributed to the state's policy to displace competition in  
21 the delivery of a coordinated system of health care for the  
22 public benefit. In furtherance of this goal, the Legislature  
23 declares its intent to exempt from state anti-trust laws, and  
24 provide immunity from federal anti-trust laws through the  
25 state action doctrine to, collaborators, regional care  
26 organizations, and contractors that are carrying out the  
27 state's policy and regulatory program of health care delivery.

1 (b) The Medicaid Agency shall adopt rules to carry  
2 out the provisions of this section.

3 (c) Collaborators shall apply with the Medicaid  
4 Agency for a certificate in order to collaborate with other  
5 entities, individuals, or regional care organizations. The  
6 applicant shall describe what entities and persons with whom  
7 the applicant intends on collaborating or negotiating, the  
8 expected effects of the negotiated contract, and any other  
9 information the Medicaid Agency deems fit. The applicant shall  
10 certify that the bargaining is in good faith and necessary to  
11 meet the legislative intent stated herein. Before commencing  
12 cooperation or negotiations described in this section, an  
13 entity or individual shall possess a valid certificate.

14 (1) Upon a sufficient showing that the collaboration  
15 is in order to facilitate the development and establishment of  
16 the regional care organization or health care payment reforms,  
17 the Medicaid Agency shall issue a certificate allowing the  
18 collaboration.

19 (2) A certificate shall allow collective  
20 negotiations, bargaining, and cooperation among collaborators  
21 and regional care organizations.

22 (d) All agreements and contracts shall be approved  
23 by the Medicaid Commissioner.

24 (e) Should collaborators or a regional care  
25 organization be unable to reach an agreement, they may request  
26 that the Medicaid Agency intervene and facilitate  
27 negotiations.

1           (f) Notwithstanding any other law, the Medicaid  
2 Commissioner or the commissioner's designee may engage in any  
3 other appropriate state supervision necessary to promote state  
4 action immunity under state and federal anti-trust laws, and  
5 may inspect or request additional documentation to verify that  
6 the Medicaid laws are implemented in accordance with the  
7 legislative intent.

8           (g) The Medicaid Commissioner may convene  
9 collaborators and regional care organizations to facilitate  
10 the development and establishment of the regional care  
11 organizations and health care payment reforms. Any  
12 participation by such entities and individuals shall be on a  
13 voluntary basis.

14           (h) The Medicaid Agency may do any or all of the  
15 following:

16           (1) Conduct a survey of the entities and individuals  
17 concerning payment and delivery reforms.

18           (2) Collect information from other persons to assist  
19 in evaluating the impact of any proposed agreement on the  
20 health care marketplace.

21           (3) Convene meetings at a time and place that is  
22 convenient for the entities and individuals.

23           (i) To the extent the collaborators and regional  
24 care organizations are participating in good faith  
25 negotiations, cooperation, bargaining, or contracting in ways  
26 that support the intent of establishment of the regional care  
27 organization or other health care payment reforms, those



1 state-authorized collaborators and regional care organizations  
2 shall be exempt from the anti-trust laws under the state  
3 action immunity doctrine.

4 (j) All reports, notes, documents, statements,  
5 recommendations, conclusions, or other information submitted  
6 pursuant to this section, or created pursuant to this section,  
7 shall be privileged and confidential, and shall only be used  
8 in the exercise of the proper functions of the Medicaid  
9 Agency. These confidential records shall not be public records  
10 and shall not be subject to disclosure except under HIPAA. Any  
11 information subject to civil discovery or production shall be  
12 protected by a confidentiality agreement or order. Nothing  
13 contained herein shall apply to records made in the ordinary  
14 course of business of an individual, corporation, or entity.  
15 Documents otherwise available from original sources are not to  
16 be construed as immune from discovery or used in any civil  
17 proceedings merely because they were submitted pursuant to  
18 this section. Nothing in this subsection or act shall apply to  
19 prohibit the disclosure of any information that is required to  
20 be released to the United States government or any subdivision  
21 thereof. The Medicaid Agency, in its sole discretion, but with  
22 input from potential collaborators, may promulgate rules to  
23 make limited exceptions to this immunity and confidentiality  
24 for the disclosure of information. The exceptions created by  
25 the Medicaid Agency shall be narrowly construed.

26 (k) The Medicaid Agency shall actively monitor  
27 agreements approved under this act to ensure that a

1 collaborator's or regional care organization's performance  
2 under the agreement remains in compliance with the conditions  
3 of approval. Upon request and not less than annually, a  
4 collaborator or regional care organization shall provide  
5 information regarding agreement compliance. The Medicaid  
6 Agency may revoke the agreement upon a finding that  
7 performance pursuant to the agreement is not in substantial  
8 compliance with the terms of the contract. Any entity or  
9 individual aggrieved by any final decision regarding contracts  
10 under this section that are approved by the Medicaid Agency,  
11 or presented to the Medicaid Agency, may take direct judicial  
12 appeal as provided for judicial review of final decisions in  
13 the Administrative Procedure Act.

14 Section 15. The Medicaid Agency may adopt rules  
15 necessary to implement this act.

16 Section 16. All laws or parts of laws which conflict  
17 with this act are repealed.

18 Section 17. This act shall become effective  
19 immediately following its passage and approval by the  
20 Governor, or its otherwise becoming law.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
  
16  
17  
18  
19

House of Representatives

Read for the first time and re-  
ferred to the House of Representa-  
tives committee on Ways and Means  
General Fund..... . . . . 20-MAR-13

Read for the second time and placed  
on the calendar with 1 substitute  
and 2 amendments..... . . . . 18-APR-13

Read for the third time and passed  
as amended..... . . . . 23-APR-13  
Yeas 78, Nays 20, Abstains 1

Jeff Woodard  
Clerk