- 1 HB455
- 2 153030-3
- 3 By Representatives Davis, Ball, Hammon, McMillan, Merrill,
- 4 Jones, Boothe, Shiver, Baker, Jackson, Faust, Mask, Williams
- 5 (P) and McClendon
- 6 RFD: County and Municipal Government
- 7 First Read: 20-MAR-13

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2 ENROLLED, An Act,

3 To amend Sections 11-99-1 and 11-99-2, Code of Alabama 1975, as heretofore amended by Act 2013-51 enacted at 4 5 the 2013 Regular Session of the Legislature of Alabama, to extend to the governing bodies of counties the power to 6 7 designate qualifying large contiguous tracts of underutilized 8 real property as Major 21st Century Manufacturing Zones; and to amend Section 7 of Act 2013-51 to correct and clarify the 9 effective date provisions of Act 2013-51. 10

11 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections 11-99-1 and 11-99-2, Code of Alabama 1975, as amended by Act 2013-51 enacted at the 2013 Regular Session of the Legislature of Alabama, are amended to read as follows:

16

"§11-99-1.

17 "(a) It is hereby found and declared that there 18 exist in municipalities and counties of the state blighted or 19 economically distressed areas which constitute a serious and 20 growing problem, injurious to the public health, safety, 21 morals, and welfare of the residents of the state; that the 22 existence of such areas contributes substantially and 23 increasingly to the spread of disease and crime, constitutes 24 an economic and social liability imposing onerous burdens 25 which decrease the tax base and reduce tax revenues,

substantially impairs or arrests sound growth, retards the 1 2 provision of housing accommodations, aggravates traffic 3 problems, and substantially hampers the elimination of traffic hazards and the improvement of traffic facilities; and that 4 5 the prevention and elimination of slums and blighted areas and economically distressed areas is a matter of state policy and 6 state concern in order that the state and its municipalities 7 8 and counties shall not continue to be endangered by areas which are focal centers of disease, promote juvenile 9 10 delinquency, and consume an excessive proportion of public revenues because of the extra services required for police, 11 fire, accident, hospitalization, and other forms of public 12 13 protection, services, and facilities.

14 "(b) It is further found and declared that certain 15 blighted and economically distressed areas or portions thereof 16 may require acquisition, clearance, and disposition subject to 17 use restrictions, as provided in this chapter, since the 18 prevailing condition of blight and economic distress may make 19 impracticable the reclamation of the area by conservation or 20 rehabilitation; that other areas or portions thereof may, 21 through the means provided in this chapter, be susceptible of 22 conservation or rehabilitation in such a manner that the 23 conditions and evils enumerated may be eliminated, remedied, 24 or prevented; and that salvageable blighted and economically 25 distressed areas can be conserved and rehabilitated through

1 appropriate public action as herein authorized and the 2 cooperation and voluntary action of the owners and tenants of 3 property in such areas.

"(c) It is further found and declared that there 4 exist in municipalities and counties of the state 5 underutilized real and personal property in enhanced use lease 6 areas which, when leased by a secretary of a military 7 8 department for cash or in-kind consideration, enhances the public benefit and welfare by, among other things, promoting 9 10 local economic development and the stimulation of the local economy, increasing job opportunities, creating additional tax 11 revenues, and enhancing the public's overall quality of life. 12

13 "(d) It is further found and declared that there 14 exist in municipalities and counties of the state 15 underutilized large tracts of real property suitable for the 16 location of automotive, automotive-industry related, aviation, 17 aviation-industry related, medical, pharmaceutical, 18 semiconductor, computer, electronics, energy conservation, 19 cyber technology, and biomedical industry manufacturing 20 facilities which, when serving as the site therefor, enhances the public benefit and welfare by, among other things, 21 22 facilitating the creation of skilled manufacturing jobs, 23 promoting local economic development and the stimulation of 24 the local economy, creating additional tax revenues, and 25 enhancing the public's overall quality of life.

"(e) It is further found and declared that the 1 2 powers conferred by this chapter are for public and, in the 3 case of automotive, automotive-industry related, aviation, aviation-industry related, medical, pharmaceutical, 4 5 semiconductor, computer, electronics, energy conservation, cyber technology, and biomedical industry manufacturing 6 7 facilities, private uses and purposes imbued with a public 8 interest and for which public money may be expended, either 9 directly or indirectly, in the case of automotive, 10 automotive-industry related, aviation, aviation-industry related, medical, pharmaceutical, semiconductor, computer, 11 electronics, energy conservation, cyber technology, and 12 13 biomedical industry manufacturing facilities, and the power of 14 eminent domain and police power exercised, and the necessity 15 in the public interest for the provisions herein enacted is 16 hereby declared as a matter of legislative determination.

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"§11-99-2.

"As used in this chapter:

"(1) BLIGHTED OR ECONOMICALLY DISTRESSED AREA:

20 "a. An area in which the structures, buildings, or 21 improvements, by reason of dilapidation, deterioration, age, 22 or obsolescence, inadequate provision for ventilation, light, 23 air, sanitation, or open spaces, high density of population 24 and overcrowding, or the existence of conditions which 25 endanger life or property by fire and other causes, or any

combination of such factors, are conducive to ill health,
 transmission of disease, infant mortality, juvenile
 delinquency, or crime, and are detrimental to the public
 health, safety, morals, or welfare, or

5 "b. Any area which by reason of the presence of a substantial number of substandard, slum, deteriorated, or 6 deteriorating structures, predominance of defective or 7 8 inadequate street layout, faulty lot layout in relation to 9 size, adequacy, accessibility, or usefulness, unsanitary or unsafe conditions, deterioration of site or other 10 improvements, diversity of ownership, tax or special 11 assessment delinguencies exceeding the fair value of the land, 12 13 defective or unusual conditions of title, or the existence of 14 conditions which endanger life or property by fire and other 15 causes, or any combination of the foregoing, substantially 16 impairs or arrests the sound economic growth of an area, 17 retards the provision of housing accommodations, or constitutes an economic or social liability and is a detriment 18 19 to the public health, safety, morals, or welfare in its 20 present condition and use, or

"c. Any area which is predominantly open and which because of obsolete platting, diversity of ownership, deterioration of structures or of site improvements, or otherwise, substantially impairs or arrests the sound economic growth of an area, or

"d. Any area which the local governing body
certifies is in need of redevelopment or rehabilitation as a
result of flood, fire, hurricane, tornado, earthquake, storm,
or other catastrophe respecting which the Governor of the
state has certified the need for disaster assistance under
federal law, or

7 "e. Any area containing excessive vacant land on 8 which structures were previously located, or on which are 9 located abandoned or vacant buildings or old buildings, or 10 where excessive vacancies exist in existing buildings, or 11 which contains substandard structures, or with respect to 12 which there exist delinquencies in payment of real property 13 taxes.

14 "(2) DEFERRED TAX RECIPIENT. Each taxing authority 15 which receives ad valorem taxes with respect to property 16 located in a proposed tax increment district.

17 "(3) ENHANCED USE LEASE AREA. Any area of a military 18 installation which contains underutilized real or personal 19 property, or both, that is leased by a secretary of a military 20 department to a lessee pursuant to the authority provided in 21 Title 10 U.S.C. §2667.

"(4) LOCAL FINANCE OFFICER. The legally authorized
officer or agent responsible for receipt and disbursement of
the revenues of a taxing authority.

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"(5) LOCAL GOVERNING BODY. The governing body of a 1 2 county or municipality which proposes to create or has created 3 a tax increment district.

"(6) MAJOR 21ST CENTURY MANUFACTURING ZONE. Any area 4 5 aggregating not less than 250 contiguous acres of real 6 property determined by a municipality local governing body to 7 be a. located, in whole or part, within its boundaries or 8 corporate limits, b. suitable for the site of an automotive, 9 automotive-industry related, aviation, aviation-industry 10 related, medical, pharmaceutical, semiconductor, computer, electronics, energy conservation, cyber technology, or 11 12 biomedical industry manufacturing facility or facilities, and 13 c. an area within which not less than one hundred million 14 dollars (\$100,000,000) of capital expenditure in connection 15 with the establishment, expansion, construction, equipping, 16 development, rehabilitation, or redevelopment of such a 17 facility or facilities is anticipated to be made based upon 18 representations and information provided by the anticipated 19 user or users of the facility or facilities and such other information as the local governing body shall have available 20 21 to it and deems appropriate.

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"(7) MUNICIPALITY. Any incorporated municipality in 23 this state.

"(8) PROJECT. Undertakings and activities of a 24 25 public entity in a tax increment district for a. the

elimination and prevention of the development or spread of 1 2 blight in a blighted or economically distressed area, b. the 3 utilization of underutilized real or personal property, or both, in an enhanced use lease area, and may include property 4 5 acquisition, property clearance, development, redevelopment, rehabilitation, or conservation or a combination or part 6 7 thereof in accordance with a project plan, or c. the 8 utilization of underutilized real property in an area 9 determined by a local governing body to be a Major 21st 10 Century Manufacturing Zone, and may include property acquisition, property clearance, development, including, 11 without limitation, public infrastructure improvements and any 12 13 other improvements for the construction and equipping of 14 automotive, automotive-industry related, aviation, 15 aviation-industry related, medical, pharmaceutical, semiconductor, computer, electronics, energy conservation, 16 17 cyber technology, or biomedical industry manufacturing 18 facilities, or the redevelopment, rehabilitation, or 19 conservation or a combination or part thereof in accordance 20 with a project plan.

"(9) PROJECT COSTS. Any expenditures made or estimated to be made or monetary obligations incurred or estimated to be incurred by a public entity, which in the case of expenditures for or within a Major 21st Century Manufacturing Zone may be incurred directly by the public

entity or by a private entity with funds granted by, or 1 otherwise made available from, a public entity, which are 2 3 listed in a project plan as costs of public works or improvements or, in the case of improvements within a Major 4 5 21st Century Manufacturing Zone, public works or improvements or private improvements, within a tax increment district, plus 6 any costs incidental thereto, diminished by any special 7 8 assessments, received or reasonably expected to be received by the public entity in connection with the implementation of the 9 10 project plan. Project costs include, but are not limited to:

"a. Capital costs, including the costs of the construction of public works or improvements, new buildings, facilities or improvements, structures, and fixtures, the demolition, alteration, remodeling, repair or reconstruction of existing buildings, structures, facilities, and fixtures, the acquisition of equipment, the acquisition, clearing, and grading of land and the acquisition of interests in land;

18 "b. Financing costs, including all interest paid to 19 holders of tax increment obligations during the period of 20 implementation of the project plan, the costs of any form of 21 credit enhancement, printing and trustee costs, and any 22 premium paid in excess of the principal amount thereof because 23 of the redemption of such obligations prior to maturity;

24 "c. Real property assembly costs, meaning any25 deficit resulting from the sale or lease as lessor by the

public entity of real or personal property within a tax 1 increment district for consideration which is less than its 2 3 cost to the public entity; "d. Professional service costs, including those 4 5 costs incurred for architectural, planning, engineering, fiscal, underwriting, and legal advice and services; 6 7 "e. Imputed administrative costs, including 8 reasonable charges for the time spent by officers and employees of the public entity in connection with the 9 10 implementation of a project plan; 11 "f. Relocation costs, including those relocation 12 payments made following condemnation under Chapter 1A of Title 13 18; "g. Organizational costs, including the costs of 14 15 conducting environmental impact and other studies and the 16 costs of informing the public with respect to the creation of 17 tax increment districts and the implementation of project 18 plans; 19 "h. The amount of any contributions made in connection with the implementation of the project plan that 20 21 are within limits prescribed by law; 22 "i. Payments made, at the discretion of the local 23 governing body, which are to be necessary or convenient to the 24 creation of tax increment districts or the implementation of

25 project plans; and

"j. For purposes of any tax increment district in which not less than 50 percent, by area, of the real property within the tax increment district is an enhanced use lease area, project costs shall also include all costs described in this subdivision which are expended by a public entity or a developer within three years immediately preceding the date of the creation of such tax increment district.

8 "(10) PROJECT PLAN. The properly approved plan for 9 the development or redevelopment of a tax increment district, 10 including all properly approved amendments thereto.

11 "(11) PUBLIC ENTITY. Any municipality or county in 12 the state.

13 "(12) TAX INCREMENT. That amount obtained by 14 multiplying the total revenue derived from ad valorem taxes 15 levied by all local taxing authorities on all taxable property 16 within a tax increment district in any tax year by a fraction 17 having a numerator equal to that tax year's market value of 18 all taxable property in the district minus the tax increment 19 base and a denominator equal to that tax year's equalized value of all taxable property in the district. In any tax 20 21 year, a tax increment is positive if the tax increment base is 22 less than the aggregate value of taxable property as equalized by the Department of Revenue; it is negative if the base 23 24 exceeds such value.

"(13) TAX INCREMENT BASE. The aggregate value, as
equalized by the Department of Revenue, of all taxable
property located within a tax increment district on the date
the district is created, determined as provided in Section
11-99-5.

6 "(14) TAX INCREMENT DISTRICT. A contiguous
7 geographic area within the boundaries of a public entity
8 defined and created by resolution of the local governing body.

9 "(15) TAX INCREMENT FUND. A fund into which all tax 10 increments not retained by a taxing authority as provided by 11 Section 11-99-10(b) are paid, and from which money is 12 disbursed to satisfy claims of holders of tax increment 13 obligations issued for the tax increment district.

14 "(16) TAX INCREMENT OBLIGATIONS. Bonds, warrants,
15 notes, or other evidences of indebtedness issued by a public
16 entity to fund all or any project costs.

17 "(17) TAXABLE PROPERTY. All real and personal 18 property located in a tax increment district which is subject 19 to ad valorem taxation on the date of adoption of the 20 resolution creating the tax increment district.

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"(18) TAXING AUTHORITY.

"a. For tax increment districts in which not less
than 50 percent, by area, of the real property within the tax
increment district is a blighted or economically distressed
area, taxing authority means any municipality, county, or

other taxing authority which has the power to levy taxes on property within the tax increment districts.

3 "b. For tax increment districts in which not less 4 than 50 percent, by area, of the real property within the tax 5 increment district is an enhanced use lease area, taxing 6 authority means the state or any municipality, county, or 7 other taxing authority which has the power to levy taxes on 8 property within the tax increment district.

9 "c. For tax increment districts in which not less 10 than 50 percent, by area, of the real property within the tax 11 increment district is a Major 21st Century Manufacturing Zone, 12 "taxing authority" means the state or any municipality, 13 county, or other taxing authority which has the power to levy 14 taxes on property within the tax increment district."

15 Section 2. Section 7 of Act 2013-51, enacted at the 16 2013 Regular Session of the Legislature of Alabama, is amended 17 to read as follows:

18 "Section 7. This act of this act shall become 19 effective immediately following its passage and approval by 20 the Governor, or its otherwise becoming law. Notwithstanding 21 the foregoing, the provisions of this act shall apply to any 22 tax increment district created before the effective date of 23 this act provided that the tax increment district is created 24 on or after April 1, 2013, and not less than 50 percent by

| 1 | area of the real property within such tax increment district |  |  |
|---|--|--|--|
| 2 | is a Major 21st Century Manufacturing Zone."                 |  |  |
| 3 | Section 3. All laws or parts of laws which conflict          |  |  |
| 4 | with this act are repealed.                                  |  |  |
| 5 | Section 4. This act shall become effective                   |  |  |
| 6 | immediately following its passage and approval by the        |  |  |
| 7 | Governor, or its otherwise becoming law.                     |  |  |

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| 3              | _  |           |                                    |  |
| 4              | Speaker of the House of Representatives  |           |                                    |  |
| 5              |  |           |                                    |  |
| 6              | President and Presiding Officer of the Senate  |           |                                    |  |
| 7              | House of Representatives<br>I hereby certify that the within Act originated in<br>and was passed by the House 24-APR-13, as amended. |           |                                    |  |
| 8<br>9<br>10   |  |           |                                    |  |
| 11<br>12<br>13 | Jeff Woodard<br>Clerk  |           |                                    |  |
| 14             |  |           |                                    |  |
| 15             | Senate   | 20-MAY-13 | Amended and Passed                 |  |
| 16             | House  | 20-MAY-13 | Concurred in Sen-<br>ate Amendment |  |
| 17             |  |           |                                    |  |