- 1 HB490
- 2 150645-1
- 3 By Representative Clouse
- 4 RFD: Ways and Means General Fund
- 5 First Read: 20-MAR-13

150645-1:n:03/14/2013:LFO - ML/ccd 1 2 3 4 5 6 7 SYNOPSIS: This bill would extend the private hospital 8 assessment and Medicaid funding program for fiscal 9 10 years 2014 and 2015. 11 This bill would provide that state-owned and 12 public hospitals shall make intergovernmental 13 transfers to the Medicaid Agency to be used to fund 14 payments for inpatient and outpatient care and would provide that state-owned and public hospital 15 16 certified public expenditures shall be for the 17 hospital's uncompensated care and shall be used to 18 pay the hospital its disproportionate share 19 payments. 20 21 A BILL 22 TO BE ENTITLED 23 AN ACT 24 25 To amend Sections 40-26B-70, 40-26B-71, 40-26B-73, 40-26B-77, 40-26B-78, 40-26B-80, 40-26B-82, 40-26B-84, 26 27 40-26B-88, Code of Alabama 1975, to extend the private

1 hospital assessment and Medicaid funding program for fiscal 2 years 2014 and 2015; to change the base year to fiscal year 2011 for purposes of calculating the assessment; to change the 3 4 assessment rate for fiscal years 2014 and 2015; to add Section 40-26B-77.1 to Article 5, Chapter 26B of the Code of Alabama 5 6 1975, to provide that state-owned and public hospitals shall 7 make intergovernmental transfers to the Medicaid Agency to be used to fund payments for inpatient and outpatient care; and 8 to provide that state-owned and public hospital certified 9 10 public expenditures shall be for the hospital's uncompensated care and shall be used to pay the hospital its 11 12 disproportionate share payments. BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 13 Section 1. Sections 40-26B-70, 40-26B-71, 40-26B-73, 14 40-26B-77, 40-26B-78, 40-26B-80, 40-26B-81, 40-26B-82, 15 40-26B-84, and 40-26B-88, Code of Alabama 1975, are amended to 16 read as follows 17 "\$40-26B-70. 18 For purposes of this article, the following terms 19 20 shall have the following meanings: 21 (1) ACCESS PAYMENT. A payment by the Medicaid 22 program to an eligible hospital for inpatient and outpatient 23 hospital care provided to a Medicaid recipient. (2) CERTIFIED PUBLIC EXPENDITURE. A certification in 24 25 writing of the cost of providing medical care to Medicaid 26 beneficiaries by publicly owned hospitals and hospitals owned 27 by a state agency or a state university plus the amount of

uncompensated care provided by publicly owned hospitals and hospitals owned by an agency of state government or a state university.

4 (3) DEPARTMENT. The Department of Revenue of the 5 State of Alabama.

6 (4) HOSPITAL. A facility that is licensed as a 7 hospital under the laws of the State of Alabama, provides 8 24-hour nursing services, and is primarily engaged in 9 providing, by or under the supervision of doctors of medicine 10 or osteopathy, inpatient services for the diagnosis, 11 treatment, and care or rehabilitation of persons who are sick, 12 injured, or disabled.

(5) HOSPITAL SERVICES AND REIMBURSEMENT PANEL. A
group of individuals appointed to review and approve any state
plan amendments to be submitted to the Centers for Medicare
and Medicaid Services which involve hospital services or
reimbursement.

18 (6) <u>INTERGOVERNMENTAL TRANSFER. A transfer of funds</u>
 19 <u>made by a publicly or state-owned hospital to the Medicaid</u>
 20 <u>Agency, which will be used by the agency to obtain federal</u>
 21 <u>matching funds for all hospital payments to public and</u>
 22 <u>state-owned hospitals, other than disproportionate share</u>
 23 <u>payments.</u>

24 (6) (7) MEDICAID PROGRAM. The medical assistance
 25 program as established in Title XIX of the Social Security Act
 26 and as administered in the State of Alabama by the Alabama
 27 Medicaid Agency pursuant to executive order, Chapter 6 of

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Title 22, commencing with Section 22-6-1, and Title 560 of the
 Alabama Administrative Code.

3 (7) (8) MEDICARE COST REPORT. CMS-2552-96, the Cost
 4 Report for Electronic Filing of Hospitals.

5 (8) (9) NET PATIENT REVENUE. The amount calculated 6 in accordance with generally accepted accounting principles 7 for privately operated hospitals that is reported on Worksheet 8 G-3, Column 1, Line 3, of the Medicare Cost Report, adjusted 9 to exclude nonhospital revenue.

10 (9) (10) PRIVATELY OPERATED HOSPITAL. A hospital in
 11 Alabama other than:

a. Any hospital that is owned and operated by thefederal government;

- 14 b. Any state-owned hospital;
- 15 c. Any publicly owned hospital;

16 d. A hospital that limits services to patients
17 primarily to rehabilitation services; or

18 e. A hospital granted a certificate of need as a19 long term acute care hospital.

20 (10) (11) PUBLICLY OWNED HOSPITAL. A hospital 21 created and operating under the authority of a governmental 22 unit which has been established as a public corporation 23 pursuant to Chapter 21 of Title 22 or Chapter 95 of Title 11, 24 or a hospital otherwise owned and operated by a unit of local 25 government.

26 (11) (12) STATE-OWNED HOSPITAL. A hospital that is a
 27 state agency or unit of government, including, without

1 limitation, a hospital owned by a state agency or a state 2 university.

3 (12) (13) STATE PLAN AMENDMENT. A change or update
4 to the state Medicaid plan that is approved by the Centers for
5 Medicare and Medicaid Services.

6 (13) (14) UPPER PAYMENT LIMIT. The maximum ceiling 7 imposed by federal regulation on Medicaid reimbursement for 8 inpatient hospital services under 42 C.F.R. §447.272 and 9 outpatient hospital services under 42 C.F.R. §447.321.

a. The upper payment limit shall be calculated
 separately for hospital inpatient and outpatient services.

b. Medicaid disproportionate share payments shall beexcluded from the calculation of the upper payment limit.

14 (14) (15) UNCOMPENSATED CARE SURVEY. A survey of 15 hospitals conducted by the Medicaid program to determine the 16 amount of uncompensated care provided by a particular hospital 17 in a particular fiscal year.

18

"§40-26B-71.

19 (a) An assessment is imposed on each privately 20 operated hospital for the state fiscal year in the amount of 21 5.38 percent of each hospital's net patient revenue in fiscal 22 year 2007 for the state fiscal years 2010 and 2011. For state 23 fiscal years 2012 and 2013, an assessment is imposed on each 24 privately operated hospital for the state fiscal year in the 25 amount of 5.14 percent of net patient revenue in fiscal year 26 2009. If during fiscal year 2012 or 2013 there is an 27 extraordinary change in a private hospital's cost due to an

1 extraordinary known and measurable change that increases the 2 hospital's upper payment limit and entitles that hospital to receive additional access payments, the assessment rate for 3 4 all private hospitals shall be changed to reflect the hospital's additional costs. An extraordinary known and 5 measurable event is one that results in at least a 50 percent 6 7 increase in capital costs, necessitates the calculation of the hospital's upper payment limit using a total cost to total 8 9 charge ratio, and the hospital has at least a 15 percent annual Medicaid inpatient utilization rate. The private 10 11 hospital must certify to the department the extraordinary 12 costs by August 31, 2012, for the assessment to increase in 13 2013. For state fiscal years 2014 and 2015, an assessment is 14 imposed on each privately operated hospital in the amount of 15 5.50 percent of net patient revenue in fiscal year 2011. The assessment is a cost of doing business as a privately operated 16 17 hospital in the State of Alabama.

(b)(1) For state fiscal years 2010 and 2011, net 18 patient revenue shall be determined using the data from each 19 20 hospital's fiscal year ending in 2007 Medicare Cost Report contained in the Centers for Medicare and Medicaid Services' 21 22 Healthcare Cost Report Information System file dated December 23 31, 2008. For state fiscal years 2012 and 2013, net patient 24 revenue shall be determined using the data from each hospital's fiscal year ending 2009 Medicare Cost Report 25 contained in the Centers for Medicare and Medicaid Services' 26 27 Healthcare Cost Report Information System dated December 31,

2010. For state fiscal years 2014 and 2015, net patient
 revenue shall be determined using the data from each private
 <u>hospital's fiscal year ending 2011 Medicare Cost Report</u>
 <u>contained in the Centers for Medicare and Medicaid Services</u>
 <u>Healthcare Cost Information System.</u>

(2) If a privately operated hospital's fiscal year 6 7 ending in 2007 Medicare Cost Report is not contained in the Centers for Medicare and Medicaid Services' Healthcare Cost 8 Report Information System file dated December 31, 2008, the 9 10 hospital shall submit a copy of the hospital's 2007 Medicare Cost Report to the department in order to allow the department 11 to determine the hospital's net patient revenue for 2010 and 12 13 2011. For fiscal years 2012 and 2013, the Medicare Cost Report 14 for 2009 shall be used. The Medicare Cost Report for 2011 for 15 each private hospital shall be used for fiscal years 2014 and 2015. If the Medicare Cost Report is not available in Centers 16 17 for Medicare and Medicaid Services' Healthcare Cost Report Information System, the hospital shall submit a copy to the 18 department to determine the hospital's net patient revenue for 19 20 fiscal years 2012 and 2013. year 2011.

(3) If a privately operated hospital commenced
operations after the due date for a 2007 Medicare Cost Report,
the hospital shall submit its most recent Medicare Cost Report
to the department in order to allow the department to
determine the hospital's net patient revenue. If a privately
operated hospital commenced operations after the due date for
a 2009 Medicare Cost Report, the hospital shall submit its

most recent Medicare Cost Report to the department in order to
allow the department to determine the hospital's net patient
revenue. If a privately operated hospital commenced operations
after the due date for a 2011 Medicare Cost Report, the
hospital shall submit its most recent Medicare Cost Report to
the department in order to allow the department to determine
the hospital's net patient revenue.

8 (c) This article does not authorize a unit of county 9 or local government to license for revenue or impose a tax or 10 assessment upon hospitals or a tax or assessment measured by 11 the income or earnings of a hospital.

12

"§40-26B-73.

(a) (1) There is created within the Health Care Trust
Fund referenced in Article 3, Chapter 6, Title 22, a
designated account known as the Hospital Assessment Account.

16 (2) The hospital assessments imposed under this
 17 article shall be deposited into the Hospital Assessment
 18 Account.

(b) Moneys in the Hospital Assessment Account shallconsist of:

(1) All moneys collected or received by the
department from privately operated hospital assessments
imposed under this article;

(2) Any interest or penalties levied in conjunction
with the administration of this article; and

26 (3) Any appropriations, transfers, donations, gifts,
27 or moneys from other sources, as applicable.

(c) The Hospital Assessment Account shall be
 separate and distinct from the State General Fund and shall be
 supplementary to the Health Care Trust Fund.

4 (d) Moneys in the Hospital Assessment Account shall
5 not be used to replace other general revenues appropriated and
6 funded by the Legislature or other revenues used to support
7 Medicaid.

8 (e) The Hospital Assessment Account shall be exempt 9 from budgetary cuts, reductions, or eliminations caused by a 10 deficiency of State General Fund revenues to the extent 11 permissible under Amendment 26 to the Constitution of Alabama 12 of 1901, now appearing as Section 213 of the Official 13 Recompilation of the Constitution of Alabama of 1901, as 14 amended.

(f) (1) Except as necessary to reimburse any funds
borrowed to supplement funds in the Hospital Assessment
Account, the moneys in the Hospital Assessment Account shall
be used only as follows:

a. To make inpatient and outpatient private hospital
 access payments under this article; or

b. To reimburse moneys collected by the department
from hospitals through error or mistake or under this article.

(2)a. The Hospital Assessment Account shall retain
 account balances remaining each fiscal year.

b. On September 30, 2013 2014, any positive balance
remaining in the Hospital Assessment Account which was not
used by Alabama Medicaid to obtain federal matching funds

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shall be factored into the calculation of any new assessment rate by reducing the amount of hospital assessment funds that must be generated during the fiscal year beginning on October 1, 2013, and if 2015. If there is no new assessment beginning October 1, 2013 2015, the funds remaining shall be refunded to the hospital that paid the assessment in proportion to the amount remaining.

8 (3) A privately operated hospital shall not be
9 guaranteed that its inpatient and outpatient hospital payments
10 will equal or exceed the amount of its hospital assessment.
11 "\$40-26B-77.

12 (a) A certification of public expenditures shall be 13 completed and provided to Medicaid by each publicly and 14 state-owned hospital for each state fiscal year beginning with 15 fiscal year 2007. This written certification shall only 16 include the sum of the cost of providing care to Medicaid 17 eligible beneficiaries for both inpatient and outpatient care plus the amount of uncompensated care provided to hospital 18 inpatients and outpatients during that same state fiscal year. 19

(b) (1) For state fiscal years 2010, 2011, 2012, and
2013 2014 and 2015, Medicaid shall pay to each publicly or
state-owned hospitals the disproportionate share moneys for
that fiscal year during the first month of the state fiscal
year.

(2) Certified public expenditures made by publicly
and state-owned hospitals shall comply with the requirements
of 42 U.S.C. §1396b(w).

1 (3) If a publicly or state-owned hospital commenced 2 operations after the due date for the state fiscal year 2007 2011, the hospital shall submit its certification upon 3 4 completion of the first six months of operation of the hospital to Medicaid in order to allow Medicaid to add the 5 certification amount to the total certified public expenditure 6 7 amount. If a publicly or state-owned hospital commenced operations after the due date for the state fiscal year 2009, 8 9 the hospital shall submit its certification upon completion of 10 the first six months of operation of the hospital to Medicaid 11 in order to allow Medicaid to add the certification amount to 12 the total certified public expenditure amount.

(4) If a hospital ceases to operate as a state-owned or public hospital it shall provide a certification to Medicaid which shall include all dates of inpatient and outpatient services until and including the hospital's last day of patient service as a publicly or state-owned hospital within 10 business days of the last day the hospital operated as a state-owned or public hospital.

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"§40-26B-78.

(a) Medicaid shall account for those federal funds
derived from certified public expenditures by publicly and
state-owned hospitals as those funds are received by Medicaid
from the federal government.

(b) The certified public expenditure accounting
shall be separate and distinct from the State General Fund
appropriation accounting.

1 (c) Federal moneys accounted for shall not be used 2 to replace other State General Fund revenues appropriated and 3 funded by the Legislature or other revenues used to support 4 Medicaid.

5 (d) The moneys obtained by Medicaid from hospital
6 certified public expenditure certifications shall be used only
7 as follows:

8 (1) To make inpatient, outpatient, and
9 disproportionate share hospital payments under this article;

10 (2) To reimburse moneys collected by the department
11 through error or mistake under this article; or

12 (3) For any other permissible purpose allowed under13 Title XIX of the Social Security Act.

14

"§40-26B-79.

15 (a) Medicaid shall pay hospitals as a base amount for state fiscal years 2010, 2011, 2012, and 2013 2014 and 16 17 2015, the total inpatient payments made by Medicaid during state fiscal year 2007, divided by the total patient days paid 18 in state fiscal year 2007, multiplied by patient days paid 19 during fiscal years 2010, 2011, 2012, and 2013 2014 and 2015. 20 21 This payment to be paid using Medicaid's published check write 22 table is in addition to any access payments, disproportionate 23 share payments, or other payments described in this article.

(b) Any publicly owned or privately operated
 hospital that ceases to operate as a hospital that was in
 operation during the hospital's fiscal year ending in 2007
 shall notify Medicaid at the time the facility ceases to

1	operate. Base payments that would have been made to these
2	facilities for these services will not be made beginning on
3	the date that the facility ceased to operate as a hospital.
4	"§40-26B-80.
5	Medicaid shall pay hospitals as a base amount for
6	state fiscal years 2010 and 2011 the total outpatient payments
7	made by Medicaid during state fiscal year 2007, divided by the
8	total Internal Control Number or ICN count incurred in state
9	fiscal year 2007, multiplied by the Internal Control Number or
10	ICN count incurred each month during fiscal years 2010 and
11	2011. Medicaid shall pay hospitals as a base amount for fiscal
12	years 2012 and 2013 for outpatient services based upon the
13	outpatient fee schedule in existence on September 30, 2009,
14	plus an additional six percent inflation factor. Medicaid
15	shall pay hospitals as a base amount for fiscal years 2014 and
16	2015 for outpatient services based upon the outpatient fee
17	schedule in existence on September 30, 2013, plus an
18	additional six percent inflation factor over the amounts paid
19	in 2012 and 2013. Outpatient base payments shall be paid using
20	Medicaid's published check write table and shall be paid in
21	addition to any access payments or other payments described in
22	this article.
23	"§40-26B-81.

(a) To preserve and improve access to hospital
services, for hospital inpatient and outpatient services
rendered on or after October 1, 2009, Medicaid shall make

hospital access payments to publicly, state-owned, and
 privately operated hospitals as set forth in this section.

3 (b) The aggregate hospital access payment amount is
4 an amount equal to the upper payment limit, less total base
5 payments determined under this article.

6 (c) All publicly, state-owned, and privately 7 operated hospitals shall be eligible for inpatient and 8 outpatient hospital access payments for fiscal years 2010, 9 2011, 2012, and 2013 <u>2014 and 2015</u> as set forth in this 10 article.

11 (1) In addition to any other funds paid to hospitals 12 for inpatient hospital services to Medicaid patients, each 13 eligible hospital shall receive inpatient hospital access 14 payments each state fiscal year. Publicly and state-owned 15 hospitals shall receive payments, including base payments, that, in the aggregate, equal the upper payment limit for 16 17 publicly and state-owned hospitals. Privately operated hospitals shall receive payments, including base payments 18 that, in the aggregate, equal the upper payment limit for 19 20 privately operated hospitals.

(2) Inpatient hospital access payments shall be madeon a quarterly basis.

(3) In addition to any other funds paid to hospitals
for outpatient hospital services to Medicaid patients, each
eligible hospital shall receive outpatient hospital access
payments each state fiscal year. Publicly and state-owned
hospitals shall receive payments, including base payments,

that, in the aggregate, equal the upper payment limit for publicly and state-owned hospitals. Privately operated hospitals shall receive payments, including base payments that, in the aggregate, equal the upper payment limit for privately operated hospitals.

6 (4) Outpatient hospital access payments shall be 7 made on a quarterly basis.

8 (d) A hospital access payment shall not be used to 9 offset any other payment by Medicaid for hospital inpatient or 10 outpatient services to Medicaid beneficiaries, including, 11 without limitation, any fee-for-service, per diem, private 12 hospital inpatient adjustment, or cost settlement payment.

(e) The specific hospital payments for publicly,
state-owned, and privately operated hospitals shall be
described in the state plan amendment to be submitted to and
approved by the Centers for Medicare and Medicaid Services.

"§40-26B-82.

17

(a) The assessment imposed under this article shall
not take effect or shall cease to be imposed and any moneys
remaining in the Hospital Assessment Account in the Alabama
Medicaid Program Trust Fund shall be refunded to hospitals in
proportion to the amounts paid by them if any of the following
occur:

(1) Expenditures for hospital inpatient and
outpatient services paid by the Alabama Medicaid Program for
fiscal years 2010, 2011, 2012, and 2013 2014 and 2015 are less
than the amount paid during fiscal year 2009 2013.

(2) Medicaid makes changes in its rules that reduce
 hospital inpatient payment rates, outpatient payment rates, or
 adjustment payments, including any cost settlement protocol,
 that were in effect on October 1, 2009 September 30, 2013.

(3) The inpatient or outpatient hospital access
payments required under this article are changed or the
assessments imposed or certified public expenditures, or
<u>intergovernmental transfers</u> recognized under this article are
not eligible for federal matching funds under Title XIX of the
Social Security Act, 42 U.S.C. §1396 et seq., or 42 U.S.C.
§1397aa et seq.

12 (4) The Medicaid Agency enters into any third party 13 managed care contracts with a commercial managed care entity 14 for the provision of hospital inpatient or outpatient care as 15 the term managed care entity is used in 42 U.S.C. §1396u-2. Notwithstanding the foregoing, a regional care organization, 16 17 administrative service organization, primary care network, or Program of All Inclusive Services for the Aging (PACE) that is 18 established by the Alabama Medicaid Agency through approval of 19 The Centers for Medicare and Medicaid Services, U.S. 20 Department of Health and Human Services, and has health 21 22 provider participation in its governance, shall not be deemed

23 <u>a commercial managed care entity.</u>

(b) (1) The assessment imposed under this article
shall not take effect or shall cease to be imposed if the
assessment is determined to be an impermissible tax under
Title XIX of the Social Security Act, 42 U.S.C. \$1396 et seq.

1 (2) Moneys in the Hospital Assessment Account in the 2 Alabama Medicaid Program Trust Fund derived from assessments 3 imposed before the determination described in subdivision (1) 4 shall be disbursed under this article to the extent federal 5 matching is not reduced due to the impermissibility of the 6 assessments, and any remaining moneys shall be refunded to 7 hospitals in proportion to the amounts paid by them.

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"§40-26B-84.

9 This article shall be of no effect if federal 10 financial participation under Title XIX of the Social Security 11 Act is not available to Medicaid at the approved federal 12 medical assistance percentage, established under Section 1905 13 of the Social Security Act, for the state fiscal years 2010, 14 2011, 2012, and 2013 2014 and 2015.

Section 2. The following code is added to Article 5,
Chapter 26 of the Code of Alabama 1975, to read as follows:
\$40-26B-77.1.

(a) Beginning on October 1, 2013, publicly owned and 18 state-owned hospitals will begin making intergovernmental 19 transfers to the Medicaid Agency. The amount of these 20 intergovernmental transfers shall be calculated by the 21 22 Medicaid Agency to equal the amount of state funds necessary 23 for the agency to obtain only those federal matching funds 24 necessary to pay state-owned and public hospitals for direct inpatient and outpatient care and to pay state-owned and 25 26 public hospital inpatient and outpatient access payments.(b) 27 These intergovernmental transfers shall be made in compliance

1	with 42 U.S.C. §1396(b)w.(c) If a publicly or state-owned
2	hospital commences operations after October 1, 2013, the
3	hospital shall commence making intergovernmental transfers to
4	the Medicaid Agency in the first full month of operation of
5	the hospital after October 1, 2013.(d) If a hospital ceases to
6	operate as a state-owned or public hospital, it shall cease
7	making intergovernmental transfers in the month prior to the
8	hospital's change in status.
9	Section 3. This act shall become effective on
10	October 1, 2013.