- 1 HB611
- 2 146272-1
- 3 By Representative Moore (B)
- 4 RFD: State Government
- 5 First Read: 11-APR-13

146272-1:n:12/10/2012:ANS/th LRS2012-5685 1 2 3 4 5 6 7 SYNOPSIS: Under existing law, an individual is 8 disqualified for total or partial unemployment 9 10 compensation if he or she received or has been 11 determined eligible to receive governmental or 12 other pension, retirement or retired pay, annuity, 13 or similar periodic payment that is based upon the 14 individual's previous work; provided, however, that 15 for weeks of unemployment beginning on or after April 26, 1982, the amount of benefits payable to 16 17 an individual for any week which begins in a period 18 during which the disqualification provision 19 applies, the amount payable to the individual is reduced by an amount equal to the periodic payment 20 21 only if the payment is made under a plan maintained 22 or contributed to by a base period employer. Under existing law, if, in accordance with 23 24 the pension payment provision, any individual is

awarded pension payments retroactively covering a
period during which he or she received unemployment
benefits, the retroactive payments shall constitute

disqualification and any benefits paid during the period shall be recovered.

This bill would clarify that the amount of benefits payable to an individual under these circumstances shall be reduced only if the payment is made under a plan that is maintained or contributed to by a base period employer, 100 percent employer-financed, and not contributed to by the worker.

10 This bill would clarify that any pension 11 payments retroactively awarded to an individual 12 would constitute disqualification and require 13 recovery of any benefits paid during the 14 disqualification period only if the pension payments were made under a plan that is maintained 15 or contributed to by a base period employer, 100 16 17 percent employer-financed, and not contributed to 18 by the worker.

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A BILL

## TO BE ENTITLED

## AN ACT

To amend Section 25-4-78, as last amended by Act 25 2012-507, 2012 Regular Session, Code of Alabama 1975, relating 26 to unemployment compensation; to clarify that the amount of 27 benefits payable to an individual who received or has been

1 determined eligible to receive governmental or other pension, 2 retirement or retired pay, annuity, or similar periodic payment that is based upon the individual's previous work 3 4 shall be reduced only if the payment is made under a plan that is maintained or contributed to by a base period employer, 100 5 6 percent employer-financed, and not contributed to by the 7 worker; and to clarify that any pension payments retroactively awarded to an individual would constitute disqualification and 8 require recovery of any benefits paid during the 9 10 disqualification period only if the pension payments were made 11 under a plan that is maintained or contributed to by a base 12 period employer, 100 percent employer-financed, and not 13 contributed to by the worker.

14 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Section 25-4-78, as last amended by Act
2012-507, 2012 Regular Session, Code of Alabama 1975, is
amended to read as follows:

18 "\$25-4-78.

19 "An individual shall be disqualified for total or 20 partial unemployment:

"(1) LABOR DISPUTE IN PLACE OF EMPLOYMENT. For any week in which his total or partial unemployment is directly due to a labor dispute still in active progress in the establishment in which he is or was last employed. For the purposes of this section only, the term "labor dispute" includes any controversy concerning terms, tenure, or conditions of employment, or concerning the association or representation of persons in negotiating, fixing, maintaining, changing, or seeking to arrange terms or conditions of employment, regardless of whether the disputants stand in the proximate relation of employer and employee. This definition shall not relate to a dispute between an individual worker and his employer.

7 "(2) VOLUNTARILY QUITTING WORK. If he has left his
8 most recent bona fide work voluntarily without good cause
9 connected with such work.

10 "a.1. However, he shall not be disqualified if he was forced to leave work because he was sick or disabled, 11 12 notified his employer of the fact as soon as it was reasonably 13 practicable so to do, and returned to that employer and 14 offered himself for work as soon as he was again able to work; provided, however, this exception shall not apply if the 15 employer had an established leave-of-absence policy covering 16 17 sickness or disability and:

18 "(i) The individual fails to comply with same as19 soon as it is reasonably practicable so to do; or

"(ii) Upon the expiration of a leave of absence shall fail to return to said employer and offer himself for work, if he shall then be able to work, or if he is not then able to work, he fails to so notify his employer of that fact and request an extension of his said leave of absence as soon as it is reasonably practicable so to do.

26 "2. In case of doubt that an individual was sick or
27 disabled, or as to the duration of any such sickness or

disability, the director may, or if the employer requests it,
 the director shall require a doctor's certificate to establish
 the fact or facts in doubt.

4 "3. An established leave-of-absence policy shall be
5 any leave-of-absence policy covering sickness and disability
6 communicated to the employee by the customary means used by
7 the employer for communicating with his employees.

"4. Nothing herein shall be construed or interpreted 8 9 as authorizing the payment of benefits to any person during, 10 or for, unemployment due to sickness or disability or during any period in which he is on a leave of absence granted in 11 12 accordance with an established leave-of-absence policy, the 13 duration of which leave was set in accordance with his request 14 or in accordance with a collective bargaining agreement; 15 except, that if such leave of absence is on account of 16 pregnancy and extends beyond the tenth week following 17 termination of such pregnancy, the individual shall not be denied benefits under the provisions of this subdivision (2) 18 beyond such tenth week if she has given the employer three 19 weeks notice of her desire to return to work, is then able to 20 21 work and has not refused reinstatement to a job which under 22 the provisions of subdivision (5) of this section would be 23 deemed suitable for her.

24 "b. When an individual is disqualified under this25 subdivision (2):

"1. He shall not be entitled to benefits for the 1 2 week in which the disqualifying event occurs or for any week thereafter until: 3 4 "(i) He has reentered insured employment or employment of the nature described in subdivisions (5), (6), 5 (7), (8), (9), (10), or (18) of subsection (b) of Section 6 7 25-4-10; and "(ii) For which employment he has earned wages equal 8 to at least 10 times his weekly benefit amount for the benefit 9 10 year in which such disqualification is assessed; and 11 "(iii) He has been separated from such employment 12 under nondisqualifying conditions. 13 "2. The total amount of benefits to which he may otherwise be entitled as determined in accordance with 14 15 Sections 25-4-74 and 25-4-75 shall be reduced by an amount equal to not less than six nor more than 12 times his weekly 16 17 benefit amount. 18 "3. For the purpose of the experience rating 19 provisions of Section 25-4-54, no portion of the benefits

payable to him, based upon wages paid to him for the period of 20 21 employment ending with the separation to which the 22 disqualification applies, shall be charged to the employer's 23 experience rating account. If the individual has been 24 separated from employment other than his most recent bona fide work under conditions which would have been disqualifying 25 under this subdivision (2) had the separation been from his 26 27 most recent bona fide work and the employer answers a notice

of payment within 15 days after it is mailed to him detailing the facts in connection with the separation, then no portion of any benefits paid to him based upon wages for the period of employment ending in such separation shall be charged to the employer's experience rating account.

"c. An individual shall not be disqualified if he 6 7 left his employment and immediately returned to work with his regular employer or to employment in which he had prior 8 existing statutory or contractual seniority or recall rights. 9 10 When this exception is applied, any benefits paid to such individual based upon wages paid for that period of employment 11 12 immediately preceding the separation to which the exception is 13 applied, which have not been heretofore charged to the 14 employer's experience rating account, shall not be charged to the account of such employer. 15

"d. For separation occurring on or after August 1, 16 17 2012, an individual shall not be disqualified if he or she left his or her employment to permanently relocate as a result 18 of his or her active duty military-connected spouse's 19 permanent change of station orders, activation orders, or unit 20 21 deployment orders. When this exception is applied, any 22 benefits paid to the individual based upon wages paid for that period of employment immediately preceding the separation to 23 which the exception is applied, which have not been heretofore 24 charged to the employer's experience rating account, shall not 25 be charged to the account of the employer. 26

1 "e. For the purposes of this subdivision (2) and 2 subdivision (3) of this section, the commissioner in determining the "most recent bona fide work" shall only 3 4 consider employment of the nature described in subsection (a) of Section 25-4-10. The commissioner shall also consider the 5 6 duration of the most recent job or jobs, the intent of the 7 individual and his employer as to the permanence of such work and whether separation from the immediately preceding 8 employment was under conditions which would be disqualifying 9 10 in the event such immediately preceding employment should be 11 determined to be the most recent bona fide work.

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"(3) DISCHARGE FOR MISCONDUCT.

13 "a. If he was discharged or removed from his work for a dishonest or criminal act committed in connection with 14 his work or for sabotage or an act endangering the safety of 15 others or for the use of illegal drugs after previous warning 16 17 or for the refusal to submit to or cooperate with a blood or urine test after previous warning. Disqualification under this 18 paragraph may be applied to separations prior to separation 19 from the most recent bona fide work only if the employer has 20 21 filed a notice with the commissioner alleging that the 22 separation was under conditions described in this paragraph in 23 such manner and within such time as the director may 24 prescribe.

"(i) A confirmed positive drug test that is conducted and evaluated according to standards set forth for the conduct and evaluation of such tests by the U.S.

Department of Transportation in 49 C.F.R. Part 40 or standards 1 2 shown by the employer to be otherwise reliable shall be a conclusive presumption of impairment by illegal drugs. No 3 unemployment compensation benefits shall be allowed to an 4 employee having a confirmed positive drug test if the employee 5 had been warned that such a positive test could result in 6 7 dismissal pursuant to a reasonable drug policy. A drug policy shall be deemed reasonable if the employer shows that all 8 employees of the employer regardless of position or 9 10 classification, are subject to testing under the policy, and 11 in those instances in which the employer offers as the basis 12 for disqualification from unemployment compensation benefits 13 the results obtained pursuant to additional testing imposed on some but not all classifications, if the employer can also 14 15 offer some rational basis for conducting such additional testing. Further, no unemployment compensation benefits shall 16 17 be allowed if the employee refuses to submit to or cooperate 18 with a blood or urine test as set forth above, or if the 19 employee knowingly alters or adulterates the blood or urine specimen. 20

"(ii) For purposes of paragraph a. and item (i) of paragraph a. of this subdivision, "warning" shall mean that the employee has been advised in writing of the provisions of the employer's drug policy and that either testing positive pursuant to the standards referenced above or the refusal to submit to or cooperate with a blood or urine test as set out in the above referenced standards could result in termination of employment. This written notification as herein described
 shall constitute a "warning" as used in paragraph a. and item
 (i) of paragraph a. of this subdivision.

4 "(iii) To the extent that the issue is a positive drug test or the refusal to submit to or cooperate with a 5 6 blood or urine test, or if the employee knowingly alters or 7 adulterates the blood or urine sample, as distinguished from some other aspect of the employer's drug policy, this 8 disqualification under paragraph a. and item (i) of paragraph 9 10 a. shall be the only disqualification to apply, in connection with an individual's separation from employment. Other 11 12 non-separation disqualifications may apply.

13 "When an individual is disqualified under this 14 paragraph:

"1. He shall not be entitled to benefits for the 15 week in which the disqualifying event occurs or for any week 16 17 thereafter until he has reentered insured employment or employment of the nature described in subdivisions (5), (6), 18 (7), (8), (9), (10), or (18) of subsection (b) of Section 19 25-4-10, has earned wages equal at least to 10 times his 20 21 weekly benefit amount and has been separated from such 22 employment for a nondisqualifying reason.

"2. He shall not thereafter be entitled to any benefits under this chapter on account of wages paid to him for the period of employment by the employer by whom he was employed when the disqualifying event occurred. "3. For the purposes of the experience rating
 provisions of Section 25-4-54:

3 "(i) No portion of any benefits based upon wages
4 paid to the individual for the period of employment by the
5 employer by whom he was employed when the disqualifying event
6 occurred shall be charged to the employer's experience rating
7 account.

"(ii) In the case of a separation prior to the 8 separation from the most recent bona fide work, if the only 9 10 reason disqualification under this paragraph a. was not 11 assessed was the failure of the employer to properly file a 12 timely separation report with the commissioner and the 13 employer files such a report within 15 days after the mailing 14 of a notice of payment, then no portion of any benefits paid 15 based upon the wages paid for the period of employment ending in such prior separation shall be charged to the employer's 16 17 experience rating account.

18 "b. If he was discharged from his most recent bona 19 fide work for actual or threatened misconduct committed in connection with his work (other than acts mentioned in 20 21 paragraph a. of this subdivision (3)) repeated after previous 22 warning to the individual. When an individual is disqualified 23 under this paragraph, or exempt from disqualification for a 24 separation under such conditions prior to his most recent bona fide work, the effect shall be the same as provided in 25 26 paragraph b. of subdivision (2) of this section for

disqualification or exemption from disqualification
 respectively.

3 "c. If he was discharged from his most recent bona 4 fide work for misconduct connected with his work [other than 5 acts mentioned in paragraphs a. and b. of this subdivision 6 (3)]:

7 "1. He shall be disqualified from receipt of
8 benefits for the week in which he was discharged and for not
9 less than the three nor more than the seven next following
10 weeks, as determined by the commissioner in each case
11 according to the seriousness of the conduct.

12 "2. The total amount of benefits to which he may 13 otherwise be entitled as determined in accordance with 14 Sections 25-4-74 and 25-4-75 shall be reduced by an amount 15 equal to the product of the number of weeks for which he shall 16 be disqualified multiplied by his weekly benefit amount.

17 "3. Only one-half of the benefits paid to him based upon wages for that period of employment immediately preceding 18 19 the separation to which the disgualification applies shall be charged to the employer for the purposes of the experience 20 rating provisions of Section 25-4-54. If the individual has 21 22 been separated from employment, other than his most recent 23 bona fide work, under conditions which would have been 24 disqualifying under paragraph c. of this subdivision (3), had the separation been from his most recent bona fide work and 25 26 the employer answers a notice of payment within 15 days after 27 it is mailed to him detailing the facts in connection with the

separation, then only one-half of the benefits paid to him for
 that period of employment immediately preceding the separation
 shall be charged to the employer for the purposes of the
 experience rating provisions of Section 25-4-54.

"d. If he has been suspended as a disciplinary 5 measure connected with his work, or for misconduct connected 6 7 with his work, he shall be disqualified from benefits for the week or weeks (not to exceed four weeks) in which, or for 8 which, he is so suspended and the total amount of benefits to 9 10 which he may otherwise be entitled shall be reduced in the same manner and to the same extent as provided in subparagraph 11 12 2 of paragraph c. of this subdivision (3).

13 "(4) REVOCATION OR SUSPENSION OF REQUIRED LICENSE, 14 ETC. For the week in which he has become unemployed because a 15 license, certificate, permit, bond, surety, or insurability which is necessary for the performance of such employment and 16 17 which he is responsible to maintain or supply has been revoked, suspended or otherwise become lost to him for a cause 18 other than one which would fall within the meaning of 19 subdivision (3) of this section, but one which was within his 20 21 power to control, guard against, or prevent, and for each week 22 thereafter until:

"a. Said license, certificate, permit, bond, or
surety, or insurability, has been restored to him and he has
reapplied to his employer for employment; or

26 "b. He has reentered insured employment or
27 employment of the nature described in subdivisions (5), (6),

(7), (8), (9), (10), or (18) of subsection (b) of Section
 25-4-10, whichever is the earlier.

3 "c. Nothing in this subdivision shall be construed 4 as basis for disqualification of an individual who is without 5 fault and who has made a reasonable effort to obtain his or 6 her initial license, certificate, permit, bond, surety, or 7 insurability required for the performance of assigned duties.

"(5) FAILURE TO ACCEPT AVAILABLE SUITABLE WORK, ETC. 8 If he fails, without good cause, either to apply for or to 9 10 accept available suitable work or to return to his customary self-employment when so directed by the commissioner or when 11 12 he is notified of suitable work or it is offered him through a state employment office or the United States Employment 13 14 Service, or directly or by written notice or offer to any such 15 employment office or employment service by an employer by whom the individual was formerly employed. Such disqualification 16 17 shall be for a period of not less than one nor more than 10 weeks from the date of said failure. This disqualification 18 shall not apply unless the individual has an established 19 benefit year, or is seeking to establish one or is seeking 20 21 extended benefits at the time he fails without good cause, to 22 do any of the acts set out in this subdivision (5).

23 "a. In determining whether or not any work is24 suitable for an individual, the commissioner shall consider:

25 "1. The degree of risk involved to his health,
26 safety, and morals, his physical fitness and prior training,
27 "2. His experience and prior earnings,

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"3. His length of unemployment,

2 "4. His prospects for securing local work in his3 customary occupation,

"5. The distance of the available work from his 4 residence; provided, that no work or employment shall be 5 deemed unsuitable because of its distance from the 6 7 individual's residence, if such work or employment is in the same or substantially the same locality as was his last 8 previous regular place of employment and if the employee left 9 10 such voluntarily without good cause connected with such 11 employment.

12 "b. Notwithstanding any other provisions of this 13 chapter, no work shall be deemed suitable and benefits shall 14 not be denied under this chapter to any otherwise eligible 15 individual for refusing to accept new work under any of the 16 following conditions:

17 "1. If the position offered is vacant due directly18 to a strike, lockout, or other labor dispute;

19 "2. If the wages, hours, or other conditions of the 20 work offered are substantially less favorable to the 21 individual than those prevailing for similar work in the 22 locality; or

"3. If as a condition of being employed the individual would be required to join a company union, or to resign from or refrain from joining any bona fide labor organization. "c. Notwithstanding any other provisions of this
section, benefits shall not be denied an individual, by reason
of the application of the provisions of this subdivision (5),
with respect to any week in which he is in training with the
approval of the commissioner as described in subdivision
(a) (3) of Section 25-4-77.

"(6) RECEIPT OF BACK PAY AWARD, ETC. For any week 7 with respect to which he is receiving or has received 8 remuneration in the form of a back pay award. Notwithstanding 9 10 the provisions of Section 25-4-91 any benefits previously paid for weeks of unemployment with respect to which back pay 11 12 awards are made shall constitute an overpayment and such 13 amounts shall be deducted from the award by the employer prior 14 to payment to the employee and shall be transmitted promptly 15 to the director by the employer for application against the overpayment and credit to the claimant's maximum benefit 16 17 amount and prompt deposit into the fund; provided, however, the removal of any charges made against the employer as a 18 result of such previously paid benefits shall be applied to 19 the calendar year and the calendar quarter in which the 20 21 overpayment is received by the commissioner and no attempt 22 shall be made to relate such a credit to the period to which 23 the award applies. Any amount of overpayment deducted by the 24 employer shall be subject to the same procedures for collection as is provided for contributions by Section 25 26 25-4-134 of this chapter.

1 "(7) RECEIPT OF OR APPLICATION FOR UNEMPLOYMENT COMPENSATION FROM ANOTHER STATE, ETC. For any week with 2 respect to which, or a part of which, he has received or is 3 4 seeking unemployment benefits under an unemployment compensation law of any other state or of the United States; 5 provided, that if the appropriate agency of such other state 6 7 or of the United States finally determines that he is not entitled to such unemployment benefits this disqualification 8 9 shall not apply.

10 "(8) RECEIPT OF PENSION PAYMENT. For any week with respect to which, or a part of which, an individual has 11 12 received or has, except for the determination of an exact or 13 specific amount, been determined eligible to receive (during a 14 period for which benefits are being claimed) governmental or 15 other pension, retirement or retired pay, annuity, or similar periodic payment which is based on the previous work of the 16 17 individual; except, that

18 "a. For weeks of unemployment which begin prior to
19 April 26, 1982, as was prescribed by this subsection prior to
20 such date, and

"b. For weeks of unemployment which begin on or after April 26, 1982, the amount of any benefits payable to an individual for any such week which begins in a period with respect to which the disqualifying provisions of this subdivision apply, shall be reduced (but not below zero) by an amount equal to the amount of such pension, retirement or retired pay, annuity, or other payment, which is reasonably 1 attributable to such week, provided, however, such reduction 2 required hereby shall apply to any pension, retirement or 3 retired pay, annuity, or other similar payment only if:

4 "1. Such payment is made under a plan <u>that is</u>
5 maintained (or contributed to) by a base period employer and
6 <u>100 percent employer-financed and not contributed to by the</u>
7 worker, and

8 "2. In the case of such a payment not made under the 9 Social Security Act or the Railroad Retirement Act of 1974 (or 10 the corresponding provisions of prior law), services performed 11 for such employer by the individual after the beginning of his 12 base period (or remuneration for such services) affect 13 eligibility for or increase the amount of, such payment.

14 "c. The other provisions of this subdivision to the 15 contrary notwithstanding, beginning with the weeks ending 16 October 7, 1995, the amount of any pension, retirement or 17 retired pay, annuity, or other similar periodic payment under 18 the Social Security Act or the Railroad Retirement Act shall 19 not result in a reduction of benefits under this subdivision.

"d. If in accordance with this subdivision (8) any
individual is awarded pension payments retroactively covering
the same period for which the individual received benefits,
the retroactive payments shall constitute cause for
disqualification and any benefits paid during such period
shall be recovered <u>only if the retroactive pension payments</u>
<u>were made under a plan that is maintained (or contributed to)</u>

by a base period employer, 100 percent employer-financed, and
 not contributed to by the worker.

"(9) RECEIPT OF OR APPLICATION FOR WORKERS' 3 4 COMPENSATION. For any week with respect to which, or a part of which, he has received or is seeking compensation for 5 6 temporary disability under any workers' compensation law; 7 provided, that if it is finally determined he is not entitled to such compensation, this disqualification shall not apply; 8 and provided further, that if such compensation is less than 9 10 the benefits which would otherwise be due under this chapter, 11 he shall be entitled to receive for such week, if otherwise 12 eligible, benefits reduced by the amount of such payment.

"(10) EMPLOYMENT BY PUBLIC WORKS AGENCY, ETC. For any week that such individual is engaged or employed by the Works Progress Administration, the National Youth Administration or any federal or state unit, agency or instrumentality in charge of public works, assistance through public employment or work relief.

19 "(11) SELF-EMPLOYMENT. For any week in which he is 20 self-employed and each week thereafter until he shall 21 establish that he is no longer self-employed.

"(12) RECEIPT OF, OR APPLICATION FOR, TRAINING
ALLOWANCE, ETC. For any week with respect to which, or a part
of which, an individual who is enrolled in a course of
training with the approval of the commissioner, within the
meaning of subdivision (a) (3) of Section 25-4-77, has applied
for, or is entitled to receive, any wage or subsistence or

1 training allowance or other form of remuneration, other than 2 reimbursement for travel expenses, for a course of training under any public or private training program; provided, that 3 4 if it is finally determined that he is not entitled to such remuneration, this disqualification shall not apply. If the 5 6 remuneration, the receipt of which is disqualifying under this 7 subdivision (12), is less than the weekly benefits which he would otherwise be due under this chapter he shall be entitled 8 to receive, if otherwise eligible, weekly benefits reduced by 9 10 the amount of such remuneration. It is further provided that receipt of training allowances under the Trade Readjustment 11 12 Act shall not be cause for disgualification under this 13 subdivision.

14 "(13) PARTICIPATION IN PROFESSIONAL SPORTS. For any 15 week which commences during the period between two successive sport seasons (or similar periods) to any individual for which 16 17 benefits claimed are on the basis of any services, substantially all of which consist of participating in sports 18 or athletic events or training or preparing to so participate, 19 if such individual performed such services in the first of 20 21 such seasons (or similar periods) and there is a reasonable 22 assurance that such individual will perform such services in 23 the later of such seasons (or similar periods).

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"(14) ALIENS.

25 "a. For any week for which benefits claimed are on26 the basis of services performed by an alien unless:

"1. Such alien is an individual who was lawfully
 admitted for permanent residence at the time such services
 were performed, and was lawfully present for purposes of
 performing such services; or,

5 "2. Such alien was permanently residing in the 6 United States under color of law at the time such services 7 were performed (including an alien who is lawfully present in 8 the United States as a result of the application of the 9 provisions of Section 203(a)(7) or Section 212(d)(5) of the 10 Immigration and Nationality Act); or,

"3. Such alien was lawfully admitted for temporary
residence as provided for under the provisions of Section
245A(a) of the Immigration Reform and Control Act of 1986 (PL
99-603).

15 "b. Any data or information required of individuals 16 applying for benefits to determine whether benefits are not 17 payable to them because of their alien status shall be 18 uniformly required from all applicants for benefits.

19 "c. In the case of an individual whose application 20 for benefits would otherwise be approved, no determination 21 that benefits to such individual are not payable because of 22 his alien status shall be made except upon a preponderance of 23 the evidence."

24 Section 2. This act shall become effective on the 25 first day of the third month following its passage and 26 approval by the Governor, or its otherwise becoming law.