- 1 HB560
- 2 140175-3
- 3 By Representative Barton
- 4 RFD: Ways and Means General Fund
- 5 First Read: 15-MAR-12

1	ENGROSSED
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4	A BILL
5	TO BE ENTITLED
6	AN ACT
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8	To amend Section 41-10-638 of the Code of Alabama
9	1975, which pertains to the allocation of additional tobacco
10	settlement funds and Section 41-15B-2.2 of the Code of Alabama
11	1975, which pertains to the allocation of the Children First
12	Trust Fund.
13	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
14	Section 1. Sections 41-10-638 and 41-15B-2.2, Code
15	of Alabama 1975, and are amended to read as follow:
16	"§41-10-638.
17	(a) All monies in the special fund in excess of the
18	monies to be retained therein as provided in Section 41-10-629
19	shall be immediately transferred by the authority as follows:
20	(1) Anything in Act 98-382, now appearing in Sec-
21	tions 41-15B-1 to 41-15B-4, inclusive, to the contrary not-
22	withstanding, tobacco revenues in the following amounts re-
23	ceived in each of the following fiscal years by the State of
24	Alabama, beginning in the fiscal year ending September 30,
25	2000, shall be transferred from the special fund to the Chil-
26	dren First Trust Fund to be appropriated by the Legislature,

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1 upon the recommendation of the Governor, for programs autho-2 rized by the Children First Act:

 3
 Amount
 Fiscal Year

 4
 up to \$60,000,000
 2000

 5
 up to \$65,000,000
 2001

 6
 up to \$70,000,000
 2002 and each fiscal year thereafter

7 (2) An amount up to \$2,000,000 shall be transferred
8 beginning in the fiscal year ending September 30, 2000, and
9 each fiscal year thereafter to the Alabama Senior Services
10 Trust Fund to be appropriated by the Legislature in the manner
11 prescribed in Chapter 15C of this title.

12 (3) For fiscal year beginning October 1, 2012, 13 through the fiscal year ending September 30, 2020 or until 14 full satisfaction of the sum due to the University of South 15 Alabama from the State of Alabama pursuant to the December 20, 16 1999, tobacco litigation settlement, \$1,000,000 each fiscal 17 year shall be transferred to the University of South Alabama 18 from tobacco settlement funds.

19 (3) (4) The remainder of tobacco revenues shall be 20 annually transferred to the State General Fund. In fiscal 21 years 2000 and 2001 an amount up to \$40,000,000 transferred to 22 the State General Fund shall be appropriated by the 23 Legislature to the Alabama Medicaid Agency, of which up to

1 \$3,000,000 shall be appropriated to fund the Medicaid Waiver 2 Program at the Alabama Department of Senior Services. In fiscal year 2002 and each fiscal year thereafter an amount up 3 4 to \$45,000,000 shall be transferred to the State General Fund and shall be appropriated by the Legislature to the Alabama 5 Medicaid Agency, of which up to \$3,000,000 shall be 6 7 appropriated to fund the Medicaid Waiver Program at the Alabama Department of Senior Services. Sufficient safeguards 8 9 shall be implemented to ensure that these new monies will 10 increase and not supplant or decrease existing state support.

11 (4) (5) After the funding required in Section
12 41-10-629, the first \$38,800,000 of tobacco revenues received
13 by the State of Alabama shall be distributed and is hereby
14 appropriated as follows: a. fifty percent to he Alabama
15 Medicaid Agency and b. fifty percent to the State General
16 Fund.

17 (b) In any fiscal year in which the distribution of tobacco revenues, after retaining in the special fund the sums 18 set forth in Section 41-10-629, is insufficient to fund the 19 allocations provided for in subdivisions (1) to (3), 20 21 inclusive, of subsection (a), the distribution to the funds 22 and programs in subdivisions (1) to (3), inclusive, of 23 subsection (a) shall be prorated accordingly. In any fiscal 24 year in which tobacco revenues, after retaining in the special fund the sums set forth in Section 41-10-629, exceed the total 25 26 authorized to fund the allocations provided for in 27 subdivisions (1) to (3), inclusive, of subsection (a), the

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Medicaid Legislative Oversight Committee shall determine the amount of any excess funds necessary to meet the needs of the Alabama Medicaid Agency. Any additional excess funds shall be distributed to the Children First Trust Fund.

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"§41-15B-2.2.

6 (a) For each fiscal year, beginning October 1, 1999, 7 contingent upon the Children First Trust Fund receiving 8 tobacco revenues and upon appropriation by the Legislature, an 9 amount of up to and including two hundred twenty-five thousand 10 dollars (\$225,000), or equivalent percentage of the total 11 fund, shall be designated for the administration of the fund 12 by the council and the Commissioner of Children's Affairs.

13 (b) For each fiscal year, beginning October 1, 2012, 14 through the fiscal year ending September 30, 2020 or until full satisfaction of the sum due to the University of South 15 Alabama from the State of Alabama pursuant to the December 20, 16 17 1999, tobacco litigation settlement, contingent upon the Children First Trust Fund receiving tobacco revenues and upon 18 appropriation by the Legislature, \$1,000,000 each fiscal year 19 shall be designated for the University of South Alabama from 20 21 the Children First Trust Fund.

(b) (c) For the each fiscal year, beginning October 1, 1999, contingent upon the Children First Trust Fund receiving tobacco revenues, the remainder of the Children First Trust Fund, in the amounts provided for in Section 41-15B-2.1, shall be allocated as follows: 1 (1) Ten percent of the fund shall be allocated to 2 the Department of Public Health for distribution to one or 3 more of the following:

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a. The Children's Health Insurance Program.

b. Programs for tobacco control among children with 5 6 the purpose being to reduce the consumption of all tobacco 7 products by children. To be eligible to initially receive a portion of these funds, any county health department, school, 8 local civic club, charity, or not-for-profit corporation shall 9 10 submit a grant application pursuant to the guidelines promulgated by the State Department of Public Health, with 11 12 provisions for annual renewal of the grants. Provisions for 13 program evaluation in order to determine effectiveness, number 14 of children served, and financial accountability shall be 15 included in the guidelines. The Department of Public Health may employ personnel to carry out the purposes of this section 16 17 and may not expend these funds for any purpose other than those set out in this section. 18

c. The Alabama Qualified Health Center Grant Program
to increase access to preventative and primary services by
uninsured, underinsured, or medically indigent patients served
by such centers.

d. Any other children's services provided by theDepartment of Public Health.

(2) Twenty-two percent of the fund shall be
allocated to the State Board of Education to one or more of
the following:

a. The operation of alternative schools as defined
 below:

In the initial fiscal year funding after June 9,
 1999, the State Board of Education shall distribute a pro rata
 share of the monies based upon the second month enrollment of
 the preceding school year to each local board of education
 which submits a plan that satisfies all of the following
 criteria:

9 (i) The local board of education shall provide a 25 10 percent match of all funds for alternative school programs.

(ii) The local board of education shall provide
 suitable facilities for housing alternative school programs.

(iii) The plan submitted by each local board of education shall provide multiple tiers of alternative school programs which include, but are not limited to, "in-school suspension," a short-term alternative school program designed to enable children to perform in the traditional classroom setting, and a long-term program which is a true alternative to expulsion.

(iv) The plan as submitted by each local board of education shall outline the educational services which shall be available to each child assigned to the short-term or long-term programs. Those services shall include, but are not limited to, all of the following:

A. Remedial education where necessary.B. Counseling, including sessions on conflict

27 resolution.

1

C. Social skills development.

2 (v) Each tier of the local plan shall be 3 curriculum-based to address the goal of academic improvement 4 and shall include, to the extent possible, mandatory parental 5 notification and involvement.

6 (vi) If a local board of education can 7 satisfactorily demonstrate that alternative school programs 8 meeting all of the criteria in this section have been 9 implemented, the allocation to the local board of education 10 for alternative school programs may be directed by the State 11 Board of Education to programs under the School Safety 12 Enhancement Program.

13 (vii) Each year any monies remaining after 14 distribution by the State Board of Education to the local 15 boards of education which meet the criteria pursuant to subparagraph 1. and gualify for a portion of the monies, shall 16 17 be allocated to those local boards of education demonstrating innovative programs with measurable improvements in academic 18 achievement, attendance, school behavior, and parental 19 involvement. 20

2. The State Board of Education shall review the 22 programs of each local board of education receiving monies 23 from the fund and shall annually submit a report to the 24 council by July 1. This report shall include all of the 25 following:

26 (i) The number of children served in each tier of27 the program.

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(ii) The improvement in academic achievement.

2 (iii) The improvement in behavior.

(iv) The improvement in parental involvement.

4 (v) Financial accounting for the state and local
5 monies expended.

3. The State Board of Education shall develop
additional criteria for continued state funding of programs
initiated pursuant to this chapter.

9 4. Sufficient safeguards shall be implemented to 10 ensure that the new monies will increase and not supplant or 11 decrease existing state or local support.

12 b.1. The School Safety Enhancement Program. The amount of monies available to each local board of education 13 14 shall be determined by the State Board of Education based upon 15 the second month enrollment of the preceding school year. To be eligible to initially receive a portion of the monies, each 16 17 local board of education shall submit a grant application pursuant to guidelines promulgated by the State Board of 18 Education with provisions for annual renewal of the grants. 19 Provisions for program evaluation in order to determine 20 21 effectiveness and financial accountability shall be included 22 in the guidelines. The guidelines shall include all of the 23 following:

(i) A component to enhance parental participation in
 school activities and promote parental responsibility for the
 performance and behavior of their children.

(ii) A requirement for a local 25 percent match of
 funds for school safety activities, excluding pre-kindergarten
 programs for at-risk children listed in item (ii) of
 subparagraph 2.

5 (iii) Sufficient safeguards implemented to ensure 6 that the new monies will increase and not supplant or decrease 7 existing local support.

8 2. School Safety Enhancement Programs eligible for 9 grants shall be designed to prevent or reduce violence in the 10 schools and communities and reduce school disciplinary or 11 safety problems. The programs shall relate to one or more of 12 the following:

(i) Extended day programs with supervised activities
including, but not limited to, remedial education; tutorial
assistance; arts, music, or other cultural enhancement; and
activities for gifted children. Each local board of education
may charge a fee based upon income for participation in the
programs.

(ii) Pre-kindergarten programs for "at-risk" children. These programs do not require the local 25 percent match of funds for school safety activities mandated by item (ii) of subparagraph 1.

(iii) Truancy prevention programs which may include
 additional school attendance personnel and a Saturday school
 component.

(iv) Programs to assist children in dealing with
 anger and emphasizing acceptable ways of dealing with violence

including peer mediation, conflict resolution, and law related education.

3 (v) Safety plans involving the use of metal
4 detectors, other security devices, uniforms, school safety
5 resource officers, or other personnel employed to provide a
6 safe school environment.

7 (vi) Drug, alcohol, tobacco, gang-related, or
8 satanic worshipping-related education, prevention, detection,
9 or enforcement programs.

10 (vii) At-risk identification and intervention 11 programs designed to identify children who are at-risk and 12 coordinate school and community services so that the mental, 13 physical, and social capabilities of the child are enhanced.

14 3. The State Board of Education shall review the 15 programs of each local board of education which receive monies 16 from the fund and annually submit a report to the council by 17 July 1. This report shall include all of the following:

18 (i) The number of children served.19 (ii) The improvement in academic achievement.

20 (iii) The improvement in behavior.

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(iv) The improvement in parental involvement.

(v) Financial accounting for the state and localmonies expended.

4. The State Board of Education shall develop
additional criteria for continued state funding of programs
initiated pursuant to this chapter.

c. Any other children's services provided by the
 State Board of Education.

3 (3) a. Twenty percent of the fund shall be allocated
4 to the Alabama Department of Human Resources for distribution
5 to one or more of the following:

6 1. Foster care basic monthly maintenance rates to 7 foster families.

8 2. Recruit and maintain additional therapeutic9 foster homes.

3. (i) Alabama Child Care Management Agencies to fund
child care programs utilizing trained, qualified, and licensed
child care facilities. These child care providers shall have
specific emphasis on early intervention and nutrition services
for all of the following:

A. The children of working parents who are income eligible as is defined by the guidelines of the Alabama Department of Human Resources for participation in the subsidized child care program.

B. The children of parents who have been unemployed and on public assistance but who have obtained employment and are income eligible as is defined by the guidelines of the Alabama Department of Human Resources for participation in the subsidized child care program.

C. The children of parents who are properly enrolled in Alabama public schools but have not yet completed school through grade level 12 and who are income eligible as defined by the guidelines of the Alabama Department of Human Resources
 for participation in the subsidized child care program.

(ii) The Alabama Department of Human Resources shall
ensure that at least 25 percent of the funds allotted to
Alabama Child Care Management Agencies annually shall be
allocated to those children indicated in subitem A. of item
(i) and at least 25 percent of the funds allotted to Alabama
Child Care Management Agencies annually shall be allocated to
those children indicated in subitem C. of item (i).

4. Services through licensed shelter care and
 licensed residential foster homes.

5. Special needs adoptions to assist in recruiting prospective adoptive parents, to facilitate the adoption of children with special needs, and to provide financial assistance to parents after adoption of these children.

Child advocacy centers within the state that are
 certified by the Alabama Network of Children's Advocacy
 Centers, Incorporated, or its successor organization.

19 7. Any other children's services provided by the20 Alabama Department of Human Resources.

21 b. Sufficient safeguards shall be implemented to 22 ensure that these new monies will increase and not supplant or 23 decrease existing state and local support received from any 24 source.

(4) Five percent of the fund shall be allocated to
the Children's Trust Fund for distribution to one or more of
the following:

1 a. Community-based programs providing unification of 2 prevention services which shall include, but not be limited to, all of the following: 3 4 1. Parenting education. 2. Health screening for at-risk children. 5 3. Adult education classes. 6 7 4. Job readiness training. 5. Welfare-to-work programs. 8 9 6. Quality child care for participants. 10 b. Grants for community-based programs targeted toward "at-risk" children or teens with specific emphasis on 11 12 plans, programs, and services to eradicate gangs, 13 investigation of child pornography, criminal behavior, 14 illiteracy, teen unemployment, teen pregnancy, and single 15 parent families pursuant to the guidelines of the Children's Trust Fund as provided in Sections 26-16-30 to 26-16-33, 16 17 inclusive. c. The Children's Cabinet. 18 19 d. The Wallace Newborn Screening program. e. The Child Abuse and Neglect Prevention Board. 20 21 f. Any other children's services provided by the 22 Children's Trust Fund. 23 (5) Five percent of the fund shall be allocated to 24 the State Multiple Needs Children's Fund, pursuant to Section 25 12-15-174, to be allocated by the Alabama Children's Services 26 Facilitation Team for services for multiple needs children in 27 accordance with Sections 12-15-171 and 12-15-175. The Alabama

1 Children's Services Facilitation Team shall develop a written 2 plan to address the needs of multiple needs children. 3 Disbursements from the Multiple Needs Children Fund shall be 4 based on the written plan. The monies allocated pursuant to 5 this subdivision shall be distributed to one or more of the 6 following:

7 a. Counties, based upon the per capita child population of each county, according to the most recent 8 federal census, to provide services for multiple needs 9 10 children identified by the county children's services facilitation team or referred by the juvenile court. These 11 12 funds may be expended by a county children's services 13 facilitation team to meet the needs of children for whom 14 individualized service plans have been developed and approved and which are within the guidelines, policies, and procedures 15 of the Alabama Children's Services Facilitation Team. 16 17 Allotments to county children's services facilitation teams shall be disbursed quarterly. 18

b. Alabama Children's Services Facilitation Team for
children whose needs exceed the resources available in the
local community. These monies shall be used to purchase
services or to develop services when a sufficient need can be
documented.

c. Any other children's services provided by theState Multiple Needs Children's Fund.

(6) Five percent of the fund shall be allocated to
 the Department of Mental Health and Mental Retardation for
 distribution to one or more of the following:

a. Community-based services for children and
families in crisis. The department shall maintain standards
and procedures to require that all staff members who provide
services pursuant to this subdivision have the appropriate
specialized training or experience, or both, to meet the needs
of the children and families served.

10 b. Intensive long term programs designed to change 11 behavior and rehabilitate children with gang-related problems, 12 satanic worshipping-related problems, drug or alcohol problems 13 or addictions. Private providers may be utilized for these 14 drug and alcohol and gang-related and satanic worshipping-related treatment programs. A portion of the funds 15 allocated pursuant to this paragraph shall be used to fund 16 17 halfway houses or other graduated release facilities for children with drug or alcohol problems or addictions. 18

c. Any other children's services provided by the
 Department of Mental Health and Mental Retardation.

(7) a. Ten percent of the funds shall be allocated to the Juvenile Probation Services Fund and administered by the Administrative Office of Courts to unify and upgrade the juvenile justice system and improve the delivery of services to children who have been referred to the juvenile court. The monies allocated to the Juvenile Probation Services Fund shall be allotted to one or more of the following:

1 1. Convert juvenile probation officers and support 2 staff in counties with a population of 99,000 or less, according to the most recent federal census, and Mobile 3 4 County, Calhoun County, Etowah County, and Tuscaloosa County to state employee status under the direction and supervision 5 of the Administrative Office of Courts pursuant to the 6 7 Juvenile Probation Services Improvement Act. These funds shall also be used to provide salary subsidies for juvenile 8 probation officers in each county with a population of more 9 10 than 99,000, on the basis of one salary subsidy per 15,000 population or a fraction thereof. 11

12 2. In the fiscal year ending September 30, 1999, 13 additional juvenile probation services positions at the ratio 14 of one position per population of 47,000 or a major fraction of that amount. At a minimum, each county shall receive at 15 least one additional juvenile probation officer. Juvenile 16 17 probation services positions shall include juvenile probation officers, professional staff charged with developing programs 18 for early intervention and correction of delinquent behavior, 19 and officers assigned to intensively supervise juveniles 20 21 returning from regional or state institutions. Each county 22 shall be allocated at least one additional juvenile probation 23 officer subsidy for the fiscal year ending September 30, 1999.

3. Any other juvenile probation service provided by
the Administrative Office of Courts through the Juvenile
Probation Services Fund.

b. In successive fiscal years, the percentage of
monies received pursuant to this subdivision shall be allotted
to the Juvenile Probation Services Fund to provide funding for
juvenile probation services administered by the Administrative
Office of Courts.

c. Each presiding juvenile court judge and chief 6 7 juvenile probation officer shall jointly file a sworn statement on approved forms with the Administrative Office of 8 Courts prior to July 1 of each year which shall contain a 9 10 detailed listing of the general services provided by the 11 juvenile probation staff to the children under their supervision. The services provided in each county shall 12 13 include, but not be limited to, all of the following:

Programs to develop basic competency in social
 skills.

2. Truancy prevention programs.
 3. Restitution collection programs.
 4. Community service work programs.
 5. Programs utilizing trained volunteers including
 mentor programs, volunteers in probation, and other programs.
 6. Programs mandating parental accountability.
 7. Intensive aftercare programs for children

returning from regional or state institutions.

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24 d. The responsibilities provided in this subdivision
25 are supplemental to those provided in Section 12-15-7.

26 (8) a. Seventeen percent of the revenues shall be
27 allocated to the Department of Youth Services to fund through

1 public or private providers secure beds, group homes, 2 graduated release facilities, community-based alternatives to commitment to the Department of Youth Services, and for 3 4 subsidies for regional detention facilities. The public or private providers shall develop an aftercare plan for each 5 6 juvenile leaving the custody of the Department of Youth 7 Services and shall be responsible for monitoring compliance with and completion of each plan. The Department of Youth 8 Services Board shall develop criteria and an allocation 9 10 formula to insure that monies received from the fund shall be equitably distributed to provide access to local juvenile 11 12 offender programs for both urban and rural areas throughout the state. The funds allocated to the Department of Youth 13 Services shall be distributed for one or more of the 14 15 following:

Facilities for secure beds and for graduated
 release facilities to integrate children from the Department
 of Youth Services secure facilities back into their local
 communities.

20 2. Intensive programs to include, but not be limited 21 to, wilderness programs of sufficient duration to change 22 behavior, to develop self-reliance, and to develop a work 23 ethic. Not less than 20 percent of these funds shall be 24 designated for the treatment of juvenile sex offenders.

3. Alternative programs which shall include, but not
be limited to, bootcamps with a minimum required stay of 90

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- 1 days, day-reporting centers, and intensive monitoring systems
 2 which are community-based.
- 3

4. Subsidies for regional detention facilities.

5. Any other children's services provided by the
Department of Youth Services.

b. An annual accounting of the distribution of the 6 7 monies and the effectiveness of the programs shall be prepared by the Department of Youth Services and filed with the council 8 prior to July 1. Sufficient safeguards shall be implemented to 9 10 ensure that the new monies will increase and not supplant or decrease existing state or local support, except the portion 11 12 of funds used year to year according to needs enumerated in this section. 13

14 (9) Three and one-half percent of the funds shall be
15 allocated to the Alabama Medicaid Agency to fund services to
16 directly benefit the needs of children and an AIDS waiver.

(10) One percent of the funds shall be allocated to
the Alcoholic Beverage Control Board for education and
enforcement of Chapter 11 of Title 28, which prohibits access
to tobacco products by minors.

(11) a. One percent of the funds shall be allocated
to the Department of Forensic Sciences to fund forensic
services including, but not limited to, all of the following:

Investigation of child deaths where the child was
 not under the care of a physician, identification of missing
 children remains, and analysis of forensic evidence associated
 with crimes where the victim is a child.

- 2. Provision of medical examiners for local child
 death review teams.
- 3 3. Education of medical students and resident4 physicians regarding fatal child abuse.
- 5 4. Provision of expert testimony in court cases
 6 involving forensic findings in criminal investigations.
- 7 5. Provision of other forensic services for children8 when requested by the council.
- 9 b. The Department of Forensic Sciences shall prepare 10 an annual accounting of the distribution of monies received 11 and the effectiveness of programs implemented pursuant to this 12 chapter and shall file the accounting with the council before 13 July 1. Sufficient safeguards shall be implemented to ensure 14 that the new monies increase and not supplant or decrease 15 existing state support.
- 16 (12) One-half of one percent of the fund shall be
 17 allocated to the Department of Rehabilitation Services for
 18 distribution to one or more of the following:
- a. Early intervention services for children from
 birth through age three and services for children who have
 traumatic brain injury.
- b. Child death review teams pursuant to Article 5 of
 Chapter 16 of Title 26. The Department of Rehabilitation
 Services shall work in cooperation with the Department of
 Public Health to administer this paragraph.

Section 2. This act shall become effective
 immediately upon its passage and approval by the Governor, or
 upon its otherwise becoming law.

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3	House of Representatives
4 5 6 7 8	Read for the first time and re- ferred to the House of Representa- tives committee on Ways and Means General Fund 15-MAR-12
9 10 11 12	Read for the second time and placed on the calendar with 1 substitute and
13 14 15	Read for the third time and passed as amended 10-APR-12 Yeas 99, Nays 1, Abstains 1

Greg Pappas Clerk